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Witness: Andrew Scates

#### PREPARED DIRECT TESTIMONY OF

#### ANDREW SCATES

#### ON BEHALF OF

#### SAN DIEGO GAS & ELECTRIC COMPANY

## **PUBLIC - REDACTED VERSION**

# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



**JUNE 1, 2021** 

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ATTACHMENT L: CalPA – Pump Storage (Lake Hodges) Overview Presentation - Confidential

**ATTACHMENT M: Energy Storage Operational Overview - Confidential** 

Due to the large size of these <u>confidential</u> attachments, these documents are being sent electronically via the CPUC Kiteworks SFTP.

# PREPARED DIRECT TESTIMONY OF ANDREW SCATES ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY

#### I. INTRODUCTION

This testimony presents San Diego Gas & Electric Company's ("SDG&E") compliance with least-cost dispatch ("LCD") requirements during the record period of January 1, 2020 through December 31, 2020, as specified by applicable California Public Utilities Commission ("Commission") decisions. LCD pertains to the day-ahead and intra-day dispatch and trading of SDG&E's portfolio of resources, including utility-owned generation ("UOG") and power purchase agreements ("PPA"). The following summarizes Commission decisions on LCD and how SDG&E implemented these decisions in a manner consistent with its current Commission-approved Bundled Procurement Plan ("BPP").

Standard of Conduct 4 ("SOC 4") was adopted by the Commission in D.02-10-062 and further discussed in D.02-12-069, D.02-12-074, D.03-06-076, and D.05-01-054. The decisions established standards of conduct by which an IOU must administer its portfolio, specifically SOC 4, which states that "[t]he utilities shall prudently administer all contracts and generation resources and dispatch the energy in a least-cost manner."<sup>2</sup>

During 2020, SDG&E filed four quarterly advice letters ("AL") covering the record period as required in D.02-10-062. AL 3538-E for Q1 2020 was approved on November 17, 2020 and was effective June 1, 2020; AL 3579-E for Q2 2020 was approved on February 2, 2021 and was effective August 31, 2020; AL 3643-E for Q3 2020 was approved on April 20, 2021

For purposes of the Commission's review and the compliance findings requested herein, the relevant BPP is SDG&E's 2014 BPP, approved by the Commission and in compliance with Decision ("D.") 15-10-031.

<sup>&</sup>lt;sup>2</sup> D.02-10-062 at 52 and Conclusion of Law ("COL") 11 at 74.

with a requested effective date of November 30, 2020; and AL 3683-E for Q4 2020 is pending approval with a requested effective date of March 3, 2021 These advice letters provide detailed information on transactions that SDG&E executed while following its LCD process, as well as other data (*e.g.*, customer load, resource schedules and fuel transactions) pertinent to the LCD process during the record period. SDG&E's Quarterly Compliance Reports ("QCRs") for 2020 were in compliance with SDG&E's Commission-approved BPP and applicable procurement-related rulings and decisions.

#### II. SDG&E'S COMPLIANCE SHOWING

SDG&E testimony and attachments will demonstrate compliance with LCD based on applicable regulatory requirements, notably D.15-05-005 (the "Decision") and D.18-10-006 ("Decision Approving Settlement Between San Diego Gas & Electric Company and the Office of Ratepayer Advocates").<sup>3</sup>

#### A. SDG&E Showing is in Accordance with D.15-05-005

Based on the Decision, SDG&E's testimony will include the following:

- Overview/narrative of LCD in the California Independent System Operator ("CAISO") markets.
- Description of SDG&E's bidding and scheduling processes.
- Summary of reports/tables documenting aggregated annual exceptions for:
  - Incremental cost bid calculations
  - Self-commitment decisions
  - Master File data changes
- Narratives reviewing significant strategy changes, internal software and/or process changes and CAISO market design changes during the record period.

The Office of Ratepayer Advocates has been renamed as the California Public Advocates Office (hereinafter referred to as "Cal PA").

2 Total capacity of the dispatchable (bid in) portfolio 0 3 Total dispatchable capacity lost due to planned or forced outages 0 4 Total capacity of non-dispatchable (exclusively self-scheduled) portfolio 0 5 Total non-dispatchable capacity lost due to planned or forced outages 0 6 0 Total Energy awards (dispatchable and non-dispatchable by resource type 7 and broken down by self-scheduled versus market awards) 8 Demand Response ("DR") metrics will be provided for dispatchable DR programs 9 with economic triggers including the following: 10 Capacity Bidding AC Saver 11 12 Annual Summary of results reporting requirement related to dispatch of DR 13 resources including when all programs were dispatched and an explanation of 14 when DR resources could have been dispatched but were not. Calculation of the number of hours when the utility forecasts that trigger criteria 15 16 will be reached, as a percentage of hours in which the trigger conditions were 17 reached in the same period. 18 Total energy actually dispatched as a proportion of maximum available energy for 19 each DR program broken down monthly and annually. 20 Explanation as to why a DR resource was not dispatched despite its maximum 21 availability. 22 Cost impact on overall resource dispatch of not calling DR programs up to their 23 maximum available amounts when program was forecasted to be triggered. 24 Consideration of whether the selection of the DR events called minimized overall 25 portfolio cost of dispatching supply resources. 26 Explanation of SDG&E's opportunity cost methodology and demonstration of its 27 application during the Record Year.

A background summary table outlining baseline annual data, including:

## B. SDG&E's LCD Showing is in Accordance With the SDG&E/Cal PA's Settlement<sup>4</sup>

As in last year's testimony and in accordance with the Settlement mentioned above, this testimony will include the following:

- Settlement Provision 1.2: Reasons in Attachment F- Master File Change exceptions for selecting proxy or registered costs. See Section VI. of testimony, below, and Attachment F.
- Settlement Provision 1.3: Calculations for determining whether a discretionary self-schedule has a cost impact. See Section VI. below and Attachments D and E.
- Settlement Provision 1.4: Detailed explanation of the unique operating characteristics and parameters related to SDG&E's hydro resource scheduling.
   See Section IV. below and Attachment L.
- Settlement Provision 1.5: Report instances in which the locational marginal price ("LMP") is greater than the bid price, but no dispatch was awarded. See Section VI. below and Attachment C.
- Settlement Provision 1.6: Identify in testimony, on a month-to-month basis, which dates the Demand Response Programs were unavailable, and therefore not dispatched, due to a lack of nominations from the aggregators. See Section X. below and Attachment H-K.

#### III. SDG&E PORTFOLIO OVERVIEW

For the record period, most of SDG&E's energy requirements were met with SDG&E PPAs and UOGs. SDG&E's PPAs included qualifying facility ("QF") contracts and contracts for renewable energy, dispatchable generation and out-of-state resources, all of which are described in the Direct Testimony of SDG&E witness Khoang Ngo. SDG&E's UOG assessment included combined-cycle ("CC") plants, combustion turbines ("CT") generators, and non-generating resources ("NGRs") such as energy storage batteries.

<sup>&</sup>lt;sup>4</sup> See D.18-10-006.

The tables below provide summary data for resources in SDG&E's portfolio as of January 1, 2020. The must-take resources in Table 1a are non-dispatchable; SDG&E has an obligation to accept the generation that is produced from these resources without regard to variable cost and therefore are exempt from SDG&E's LCD process described in this testimony. The total of their generation in part determines SDG&E's net long or short position, which did factor into LCD. The resources in Table 1b are dispatchable and were therefore the focus of SDG&E's least-cost process during the record period. The "Capacity" column in Tables 1a and 1b below are derived from CAISO Master File Resource Data Template ("RDT") maximum capacities for resources where SDG&E is the scheduling coordinator ("SC") and contract capacities for resources where SDG&E is not the SC.

Table 1a: Must-Take, Wind, Solar Resources

Resource	Contract MW	Dispatch Profile	Ancillary Service Capability	
QF contracts (Natural Gas)	31	Baseload As- Available	None	
QF Renewable	2	Intermittent As- Available	None	
Renewable non- intermittent resources	42.9	Baseload (as available)	None	
Renewable Intermittent Resources	2183.7 (maximum)	Intermittent	None	

**Table 1b: Dispatchable Resources** 

Resource*	Capacity MW	Dispatch Profile	Ancillary Service Capability
Palomar CCGT Natural Gas SP15	575	Load Following	Spinning Reserve Regulation

Resource*	Capacity MW	Dispatch Profile	Ancillary Service Capability
Cuyamaca CT Natural Gas SP15	45.42	Peaker	Non-Spinning Reserve
Miramar 1 CT Natural Gas SP15	48	Peaker	Non-Spinning Reserve
Miramar 2 CT Natural Gas SP15	47.9	Peaker	Non-Spinning Reserve
YCA CT Natural Gas NGila	55	Peaker	None
Orange Grove CT Natural Gas SP15	96	Peaker	Non-Spinning Reserve
El Cajon Energy Center CT Natural Gas SP15	48.1	Peaker	Non-Spinning Reserve
Escondido Energy Center CT (Wellhead) Natural Gas SP15	48.71	Peaker	Non-Spinning Reserve
Desert Star CCGT Natural Gas SP15	494.58	Load Following	Spinning Reserve
Goal Line CT Natural Gas SP15	49.9	Peaker None	
Lake Hodges Unit 1 Hydro SP15	20	Pumped Storage	None
Lake Hodges Unit 2 Hydro SP15	20	Pumped Storage	None
Eastern Battery NGR SP15	7.5	Battery – Energy Storage	Spinning Reserve Regulation

Resource*	Capacity MW	Dispatch Profile	Ancillary Service Capability
Escondido Battery 1 NGR SP15	10	Battery – Energy Storage	Spinning Reserve Regulation
Escondido Battery 2 NGR SP15	10	Battery – Energy Storage	Spinning Reserve Regulation
Escondido Battery 3 NGR SP15	10	Battery – Energy Storage	Spinning Reserve Regulation
Pio Pico 1 Natural Gas SP15	111.3	Peaker	Non-Spinning Reserve
Pio Pico 2 Natural Gas SP15	112.7	Peaker	Non-Spinning Reserve
Pio Pico 3 Natural Gas SP15	112	Peaker	Non-Spinning Reserve
Carlsbad 2 Natural Gas SP15	105.5	Peaker	Non-Spinning Reserve
Carlsbad MSG Natural Gas SP15	422	MSG/Peaker	Spinning Reserve Regulation
Miguel Battery NGR SP15	2	Battery – Energy Storage	None

<sup>\*</sup>CCGT= Combined Cycle Gas Turbine; CT= Combustion

#### IV. OVERVIEW OF LEAST-COST DISPATCH IN CAISO MARKETS

On April 1, 2009, following Federal Energy Regulatory Commission ("FERC") approval of its market redesign application, the CAISO implemented the Market Redesign Technology Upgrade ("MRTU") now simply referred to as the "Market", which introduced fundamental changes in the way resources are committed and dispatched. The most significant of these changes was the implementation of a centralized energy market which requires load-serving

entities ("LSEs") to procure energy and ancillary services ("A/S"), and generators to sell energy and A/S, through the CAISO markets based on self-schedules and economic bids.

The CAISO established a centralized spot market that enables all resources, through standardized bidding and scheduling rules, to be competitively dispatched based on costs to serve total system load, subject to operational and transmission constraints. These resources are not matched up to any LSE's load; LSEs now meet their needs by self-scheduling or bidding for energy in the CAISO market. However, LSEs may rely on bilaterally procured resources to hedge the day-to-day cost of buying energy and A/S from the CAISO markets, to the extent these contracted resources pass on the revenues for energy and A/S awards received from those same CAISO markets back to the LSE.

SDG&E periodically revises and improves its LCD processes to meet tariff rules and operating requirements while maintaining compliance with SOC 4, particularly with regard to self-schedules, convergence bids and economic bids for its dispatchable resources. These self-schedules and bids for dispatchable units must accurately reflect variable costs to enable the CAISO market to produce energy and A/S awards for SDG&E's resources that are consistent with LCD. SDG&E utilizes a cross-validation procedure for bids to ensure the accuracy of its resource bids with respect to cost and the accuracy of its self-schedules in the CAISO market.

The CAISO market solves for the least-cost unit commitment and dispatch solution incorporating self-schedules and economic bids from generators and load which takes into account resource operational characteristics and constraints, resource and transmission outages, impact of convergence bids, inter-temporal constraints and the effect of adjacent balancing authorities impacted by the CAISO system. It is important to note that CAISO is solving for the lowest system cost, not the highest revenue for a resource; therefore, looking at a resource's

awards in isolation may not yield expected results. If a resource is awarded in a manner below their costs for a given 24-hour period, the resource may qualify for bid cost recovery ("BCR"). The nodal ("Pnode") market prices explicitly account for the economic effects of re-dispatching resources to relieve congestion constraints.

The CAISO optimizes the dispatch of the several hundred generators across its system to find the overall lowest-cost mix of resources to meet CAISO system load requirements (including those of SDG&E). The CAISO market also co-optimizes the allocation of dispatchable capacity between generation and A/S capacity, based on prices submitted for each of these services in the resource bids.<sup>5</sup> The resulting allocation of awards between generation and A/S across the system therefore reflects the economic tradeoff between capacity used for generation and what is reserved for A/S.

The CAISO employs an iterative mixed-integer programming methodology to account for the numerous constraints cited above. A technical bulletin published by the CAISO describes in greater detail its LCD optimization processes with respect to the IFM ("Integrated Forward Market"). Specifically, Section 2.3 states:

The SCUC [Security Constrained Unit Commitment] engine determines optimally the commitment status and the Schedules of Generating Units as well as Participating Loads and Resource-Specific System Resources.

The objective is to minimize the Start-Up and Minimum Load costs and bid in Energy costs and Ancillary Services, subject to network as well as resource related constraints over the entire Time Horizon, e.g., the Trading Day in the IFM. The time interval of the optimization is one hour in the DAM and 5 or 15 minutes in the RTM depending on the application.

In IFM the overall production (or Bid) cost is determined by the total of the Start-Up and Minimum Load Cost of CAISO-committed Generating Units, the Energy

For example, if a generator's energy bid price is \$10/MWh in-the-money relative to the clearing price, then the IFM may award the generator an A/S award only if the A/S clearing price exceeds \$10 or the generator's bid, whichever is greater.

Bids of all scheduled Generating Units, and the Ancillary Service Bids of resources selected to provide Ancillary Services. *This objective leads to a least-cost multi-product co-optimization methodology that maximizes economic efficiency, relieves network Congestion and considers physical constraints*. The economic efficiency of the market operation can be achieved through a least cost resource commitment and scheduling with co-optimization of Energy and Ancillary Services.<sup>6</sup>

A feature of the CAISO market is the ability for market participants to submit self-schedules rather than economic (or price) bids for load and generation. A self-schedule is a price-taker bid that is awarded, regardless of the Pnode clearing price (even if negative), subject to operational constraints. SDG&E submits a self-schedule for its forecasted load in the Day Ahead Market ("DAM"). SDG&E also submits self-schedules for its (non-intermittent resources) must-take resources in the DAM.<sup>7</sup> This approach is needed because SDG&E has an obligation to receive energy from these resources, regardless of the market price, and self-scheduling in the DAM ensures that revenues paid to these resources effectively offset costs charged to SDG&E load.

Generally, self-schedules do not support the least-cost objective if a resource is capable of responding to price signals. As described earlier, self-schedules are price-taker bids which may provide no assurance that market revenues will pay for fuel and other operating costs, and thereby may expose SDG&E ratepayers to unnecessary risk of losses. Furthermore, self-schedules could affect the CAISO's ability to optimally procure energy and A/S which are necessary for grid reliability. Operational constraints will at times make self-scheduling preferable to cost based bids.

<sup>&</sup>lt;sup>6</sup> California ISO, Technical Bulletin 2009-06-05: Market Optimization Details (November 19, 2009) at 2-8 – 2-9 (emphasis added), *available at* http://www.caiso.com/Documents/TechnicalBulletin-MarketOptimizationDetails.pdf.

For brevity, this prepared direct testimony does not distinguish between SDG&E or the resource owner performing the Scheduling Coordinator functions for SDG&E's resources.

Consequently, SDG&E primarily submits cost-based price bids for its dispatchable generation rather than self-schedules. Under CAISO market rules, cost-based bids provide SDG&E ratepayers a means to recover variable costs associated with start-up, minimum load, and dispatch from the market. Moreover, price bids enable the CAISO to perform its cooptimization between energy and A/S awards.

Finally, with respect to LCD, price bids allow for CAISO market results to meet the least-cost dispatch solution across the entire system, including SDG&E's service territory, because the CAISO selects the mix of resources with the lowest total variable cost (as represented by their price bids) to meet load requirements. To the extent SDG&E submits cost-based price bids reflecting variable costs per D.02-09-053, and most accurately represents operational parameters and constraints to the CAISO, the results produced by the CAISO markets for SDG&E's supply portfolio are consistent with the Commission's LCD requirements.

#### V. LEAST-COST DISPATCH SCHEDULING AND BIDDING PROCESS

SDG&E's LCD process is managed by SDG&E's Energy Supply and Dispatch Group ("ES&D"). Key personnel involved in daily LCD activity in the 2020 record period included fuel traders and schedulers, power traders, day-ahead (pre)schedulers and real-time transaction schedulers and analysts. The LCD process consisted of numerous functions, which are described in this section.

#### A. Pre-Day-Ahead Planning

During the record period, LCD forecasts for a particular delivery date began with a weekly production cost model that optimized resources to serve SDG&E's load requirement for

the following 12-day period. The model software ("GenTrader")<sup>8</sup> was set up with numerous parameters, including load forecast, plant operating data, resource availabilities/outages, forecasted Locational Marginal Pricing ("LMP") prices for all relevant pricing points and dispatch constraints which allowed the model to perform complex analysis to produce a preliminary forecast of generation dispatch and market transactions that minimized total cost to serve the forecasted load requirement. The GenTrader model produced expected utilization of resources for the planning horizon, including dispatch levels, fuel requirements and market transactions. A detailed description of the inputs to GenTrader which SDG&E used for determining an LCD forecast is as follows:

1. <u>Load forecasts</u>: SDG&E produced load forecasts using a load forecasting model developed by Pattern Recognition Technologies, Inc. ("PRT"). The PRT model utilizes multiple AI technologies such as artificial neural networks, fuzzy logic, genetic algorithms, and evolutionary computing, and special proprietary algorithms analyzed relationships between historical system load and weather data to develop the load forecast for SDG&E's system. SDG&E's load forecast for bundled customers was determined by adjusting SDG&E's system load for transmission losses, accounting for rooftop solar production which fluctuates and were calculated as a percentage estimate of the forecasted system load based on historical data, less the load forecast for Direct Access customers and Community Choice Aggregation (CCA) customers. Direct Access and CCA load forecasts

SDG&E uses GenTrader, a production cost and optimization software application produced by Power Costs Inc. ("PCI"). GenTrader employs an optimization algorithm to calculate the optimal, constraints-bound mix of market transactions and generation from SDG&E's resource portfolio over the study period. SDG&E acquired GenTrader as part of a PCI product suite in preparation for the new Market. PCI introduced GenTrader in 1999 and continues to implement modeling and technology enhancements that SDG&E receives under its license agreement. GenTrader is used by other clients across the country in nodal and traditional markets to optimize generation portfolios. Additional product description is available at PCI, Speeding Decisions, Optimization & Analytics, available at http://www.powercosts.com/solutions/optimization-analytics/.

As defined by Drilling Info, Future Technology Today, Ensemble of Adaptive Intelligent System Models, *available at* http://www.prtforecast.com/technology/.

- were provided by SDG&E's Electric Load Analysis group based on the historic load for current Direct Access and CCA accounts in the SDG&E billing system. These load forecasts were produced weekly as inputs to the GenTrader 12-day LCD forecast.
- 2. Master File Updates and Operating constraints: The GenTrader model also required a variety of cost inputs for each dispatchable resource to properly determine its dispatch cost. The Master Files included a subset of data accessible by the resource's scheduling coordinator which is referred to as the Resource Data Template ("RDT"). SDG&E periodically submitted master file changes via an RDT update process that was validated by CAISO. Such data included but was not limited to heat rates, ramp rates and variable operation and maintenance costs ("VOM"), minimum and maximum operating points, fuel delivery charges and start-up and minimum load costs. In addition, numerous operating constraints/parameters, included in the RDT, were also fed into the model including start-up time, minimum shutdown and run times, multi-stage generation ("MSG") transitions and ramp rates. The GenTrader model optimized the dispatch of each resource given its generation cost and operating constraints.
- 3. Forecast of resource availability: A significant portion of SDG&E's resource portfolio was comprised of must-take resources (QF and renewable energy), as listed in Section II. SDG&E received weekly, and in some cases daily, forecasts of hourly deliveries from the resource operator. In addition, SDG&E generated availability forecasts for some smaller contracts based on historical performance. If the unit availabilities varied from the full operating capability or were on outage, they were communicated to the CAISO via the Outage Management System application ("OMS").
- 4. <u>Market prices</u>: The GenTrader LCD forecast model required a forecast of fuel prices for each of the dispatchable resources in SDG&E's portfolio, and a forecast of hourly power prices for various market delivery points where SDG&E generation units were located. Fuel prices were based on forward natural gas price curves at SoCal Border and Kern Delivered (derived from the New York Mercantile Exchange ("NYMEX"), Intercontinental Exchange ("ICE") and broker

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25 26 quotes) and tariff or contract gas transportation costs. Power prices were based on forward power price curves for block power (derived from ICE and broker quotes) and shaped for each hour using price weighting factors derived from historical prices and load profiles.

5. Miscellaneous: Use-limited resources including the Lake Hodges pumpedstorage project, NGR resources and demand response products were not modeled by GenTrader due to unique operating constraints and were therefore optimized separately on a day-ahead/weekly basis based on market conditions, LMP price forecasts and operating parameters.

GenTrader was then used to calculate the hourly dispatch level of dispatchable resource over the modeled period that was economic, or "in-the-money," relative to forecasted LMP prices. This determination considered up-front commitment costs (start-up and minimum load costs), incremental dispatch costs which varied by output level, and various operational constraints mostly consistent with resource data template ("RDT") data used by the CAISO in its market processes. For must-take resources, generation was assumed to equal their forecasted availabilities. If the sum of must-take and in-the-money dispatchable generation was less than that hour's load requirement, the short position, or Residual Net Short ("RNS"), was considered to be met with market purchases. If the sum of must-take and in-the-money generation was greater than that hour's load requirement, the long position was considered to be surplus generation available for economic market sales.

#### В. **Day-Ahead Planning**

On a day-ahead basis by approximately 6:00 a.m., preschedulers updated the PCI software with updated values, specifically the load forecast, forecasted market prices and resource availabilities. Other resource operational data such as heat rates are relatively static between the 12-day plan and day-ahead plan and were not typically updated. Key distinctions between the 12-day and day-ahead model parameters were as follows:

- 1. <u>Load forecast</u>: SDG&E used updated temperature and humidity forecasts from SDG&E's weather forecasting service to re-run its PRT load forecasting model. In addition, pre-schedulers applied manual adjustments to the PRT result when warranted to offset known limitations to the model. For example, because PRT forecasts were based on historical data, PRT made adjustments to reflect sudden changes to the weather forecast such as the onset of a heat wave. The prescheduler also benchmarked the PRT forecast to that published by the CAISO for SDG&E's service area (when available) to identify and resolve significant deviations.
- 2. <u>Resource availabilities</u>: SDG&E received updated and more accurate availability information for its resources on a day-ahead basis. These updates captured information that may not have been included in the 12-day model, such as ambient derates, forced derates, unit testing and outages. These updates were also submitted to the CAISO via OMS as required.
- 3. Market prices: Spot natural gas and power trade actively in the day-ahead market. SDG&E used two different price forecasts as inputs into optimization models. One price forecast is developed internally, early before and during Day-Ahead ("DA") trading, and the second was provided by an external entity after most of the DA trading subsided. For the first price forecast, SDG&E used an internal forecasting tool using Microsoft Excel to forecast load and resource prices for the DA Market. This DA price forecast was generated by applying historical price spreads and hourly shapes to the SP15 prices traded in the DA market to create a 24-hour price forecast. The second forecast was normally received after 8:00AM which is normally after most of the DA trading volume is completed. Because of the receipt time, SDG&E's internally developed price forecast is used for early morning optimization runs, to provide an initial forecast CAISO generation awards. In 2018, SDG&E began receiving nodal DA LMP price forecasts from an outside entity called Genscape, Inc. Genscape, Inc. is an independent, energy industry provider of "market intelligence" which includes nodal DA LMP forecasts and possible transmission congestion risks associated with SDG&E's generation portfolio of resources. Genscape produces price forecasts daily.

Weekend and holiday forecasts are provided the last day before that weekend or holiday period. SDG&E has provided a record of price forecast accuracy with respect to forecasted LMP (SP15 Trading Hub and SDG&E's DLAP) for 2020 and a comparison of forecast accuracy from the previous year in Attachment A - 2020 Summary Load Data and LMP price forecasts.xls). Both editions of forecasted LMPs are entered into PCI to reflect updated market conditions to run the optimization model.

After updating the GenTrader model with these inputs, SDG&E then re-optimized the mix of market transactions and resource dispatches. As with the 12-day plan, GenTrader produced a plan for unit commitments, dispatch levels and economic purchases and sales. These results helped inform gas and power trading requirements and analyze the potential for self-scheduling of dispatchable resources.

#### C. Day-Ahead Trading and Scheduling

The CAISO runs the DAM to economically clear load and resources that were scheduled or bid in. The DAM required SDG&E to submit separate schedules and bids for each resource and load. Results of the DAM became financially binding at the market clearing price for each resource and load that was awarded, and the sum of SDG&E's awarded resources did not necessarily balance with SDG&E's load award. The process to self-schedule and bid in SDG&E's load and resources is discussed below.

Load: During the record period, SDG&E began bidding a small portion of its bundled load forecast. SDG&E still sought to self-schedule the majority of the day-ahead bundled load forecast. Self-scheduling ensured that SDG&E would purchase its forecasted load requirement in the DAM rather than rolling the requirement into the real-time market which produces more volatile prices. The DAM was preferred for two other reasons. The first reason was that SDG&E was required to self-schedule or bid in its (non-use limited) resources into the DAM under Resource Adequacy must-offer rules in the CAISO Tariff. Therefore, while

balanced schedules were not mandated, the DAM did provide a means for supply revenues to effectively offset the load costs provided that SDG&E self-scheduled its load in the DAM. The second reason was that the depth of the day-ahead bilateral market allowed SDG&E to hedge its self-scheduled load exposed to the CAISO DAM clearing price via market transactions.

The portion of forecasted load in which SDG&E elected to bid into the market rather than self-schedule was bid at prices based on the Real Time pricing forecasts provided by Genscape. Attachment A - 2020 Summary Load Data and LMP Price Forecasts.xlsx contains detailed summary load data and results.

- Non-intermittent must-take resources: SDG&E continued to self-schedule available must-take generation on a day-ahead basis to offset DAM load awards. For resources that were scheduled by sellers and not SDG&E, sellers continued to self-schedule their available generation into the DAM. Credit for the DA revenues was transferred back to SDG&E either via an Inter-SC Trade ("IST") for the self-scheduled quantity or settled after the fact by the settlements group.
- Generation convergence bids: Some of SDG&E's intermittent resources that were Variable Energy Resources ("VER") were scheduled in the hour-ahead scheduling process as required by the CAISO. SDG&E utilized convergence bids to effectively shift the CAISO's payment for VER resources from the real-time market to the DAM, thereby providing a better offset to load charges which, as discussed above, settle against DAM prices. The Commission authorized Convergence Bidding in D.10-12-034. The daily process consists of three main steps: (1) retrieval of the day-ahead VER forecast for the relevant resources; (2) creation of convergence bid quantities considering (a) the percentage of the day-ahead VER quantity forecast to be shifted into the DAM, (b) convergence bid quantity limitations imposed by the CAISO and (c) reduction of quantities in hours that have historically produced negative returns on the convergence bids SDG&E would have submitted; and (3) pricing of convergence bids such that the virtual supply was not sold at unreasonably low price levels. SDG&E's

D.10-12-034 allows the IOUs to recover the costs associated with Convergence Bidding in ERRA.

Convergence Bidding activity for the Record Year was reported and was already approved for the first three quarters of 2020 (fourth quarter is pending approval) in the Quarterly Compliance Reports ("QCRs") that SDG&E submits to the Procurement Review Group as required by D.10-12-034.<sup>11</sup> The remaining VER resources in the portfolio utilized energy bids to also attempt to shift the CAISO's payment for VER resources from the real-time market to the DAM.

- <u>Dispatchable resources</u>: SDG&E's objective, with respect to self-schedules and price bids for dispatchable resources, was to maintain adherence to LCD principles. This objective was primarily met by bidding generation into the DAM at cost–based prices consistent with the LCD modeling.
- Generator price bids: Energy bids consist of three basic components startup cost, minimum load cost and incremental energy bids. Startup and minimum load costs, which can be declared as registered or proxy, were used in the CAISO DAM. In addition, bidding rules required that incremental energy bids be monotonically increasing over the range of output. Other components of the price bid that pertained to A/S-certified units are bids for Regulation, Spinning Reserve and Non-Spinning Reserve. As discussed in Section V below, the DAM algorithm co-optimized dispatchable capacity between generation and A/S awards; and the generator was paid an amount greater than or equal to its opportunity cost of forgoing a profitable day-ahead energy sale. However, co-optimization did not consider lost energy sales in the real-time market. Therefore, SDG&E incorporated an estimate of expected real-time energy market net revenues that the A/S capacity could otherwise derive from that market.
- <u>Lake Hodges Pumped-Storage Unit</u>: As noted in the LCD modeling discussion, SDG&E performed a separate optimization analysis of Lake Hodges due to its unique operational characteristics. For example, its cost was based on the cost of power required to pump water into the upper reservoir such that the generator

SDG&E includes a summary of its Convergence Bidding activities in this testimony as it is seeking to recover the costs associated therewith pursuant to D.10-12-034. However, SDG&E is not seeking a compliance review of its specific Convergence Bidding activities as those have already been approved in the QCRs.

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could generate power at a later time. Secondly, it was only economic to operate the plant (from an LCD perspective) when the cost of pumping water into the upper reservoir was recovered by revenues from using that water for generation. Given that these unique features presented significant modeling challenges that only applied to 40 MW of generation capacity, SDG&E chose to develop an inhouse spreadsheet tool to determine the optimized dispatch of this resource rather than devoting resources to upgrade its GenTrader application. The spreadsheet tool produced a daily bid or self-schedule for the unit for both pump and generation through the following steps: (1) retrieval of an hourly power price forecast over the current week (Monday-Sunday) through Sunday night; (2) determination of economically rational pump and generation hours based on the power price forecast, pump efficiency parameters, variable O&M costs and load uplift charges; and (3) modification of the hours from step 2 based on operational constraints such as water usage restrictions. Trading or scheduling personnel manually reviewed the results, modified as needed to ensure all other operational constraints were respected, and uploaded the final pump and generation selfschedules or bids into SDG&E's scheduling application for submittal into the CAISO market. SDG&E has provided Attachment B, entitled "2020 Hydro and Pump Storage," which includes summary reporting on bidding and dispatch of dispatchable hydro and pumped storage resources. Also, as a guide to the unique constraints and bidding considerations for Lake Hodges, SDG&E is providing a presentation for reference (see Attachment L).

• <u>Battery Storage</u>: Similar to Lake Hodges, SDG&E performed a separate optimization analysis of Battery Storage due to its unique operational characteristics and opportunity costs associated with potential Ancillary Service revenues and real-time prices. For example, its cost was based on the cost of power required to charge the battery such that the battery can generate power at a later time. Secondly, it was only economic to operate the battery (from an LCD

perspective) when the cost of charging the battery was recovered by revenues from discharging the battery. Battery storage is a technology with unique features which presented significant modeling challenges that only applied to 39.5 MW of generation capacity. SDG&E has developed a process to submit bids to optimize the dispatch of this resource. The factors considered in determining bids for battery Storage resources are: (1) Expected DA, RT and A/S prices (2) charge efficiency parameters, (3) variable O&M costs and (3) State of Charge, charge/discharge capacity, and cycling limitations. Trading and scheduling personnel reviewed the bids, to ensure all other operational constraints were respected, and uploaded the final bids for charge and discharge bids into SDG&E's scheduling application for submittal into the CAISO market.

Power Trades: During the 2020 record period, SDG&E primarily traded dayahead financial power to hedge the risk of unknown DAM clearing prices, and their effect on the magnitude of market awards on SDG&E's resources. Financial power was traded in lieu of physical power due to greater market liquidity but provided the same hedge. Like physical power purchases, SDG&E purchased financial power to lock in energy prices below its marginal generation cost or sold financial power to lock in sales of surplus generation above variable cost. The volume of energy purchased or sold was informed by the results of the GenTrader LCD model and a position analysis spreadsheet developed in-house; both tools calculated SDG&E's hourly short or long position based on similar inputs and provided a more robust result of hedging needs than a single model. SDG&E traded these products on the ICE or through voice brokers to ensure competitive prices and submitted these trades for Commission review in its OCR.

#### D. Hour-Ahead Scheduling and Real-Time Dispatch

The CAISO operated the Real-Time Market ("RTM") that performed several important functions related to LCD while matching generation and demand to maintain the frequency of the grid. Like the DAM, the RTM established financially binding awards for awarded hourahead self-schedules and bids, but only at intertie scheduling points. In addition, the RTM enabled SDG&E to submit updated self-schedules and cost-based bids for its dispatchable

resources, so the CAISO could issue incremental or decremental dispatches in the real-time market based on this updated data. SDG&E also self-scheduled its VER resources in RTM as required under VER rules. Of note, the CAISO did not allow load self-schedules and bids to be updated in RTM; any differences between actual load and the load quantity cleared in the DAM were automatically settled at the real-time market price.

The CAISO issued incremental and decremental awards an hour before delivery for intertie bids and in real-time (5 to 15 minutes ahead) for online or fast-start internal generation through its Automated Dispatch System ("ADS"). Decremental energy awards essentially caused resources to buy back the day-ahead award if the RTM or real-time price fell below the bid price submitted in RTM; incremental awards caused resources to sell additional energy or A/S relative to the day-ahead award. SDG&E's resources responded directly to these ADS instructions. If a resource experienced an unplanned outage or other change in operational capability, these updates were submitted to the CAISO via OMS as required to notify the CAISO of the status and preclude infeasible real-time dispatch instructions.

Because real-time prices are historically more volatile than, and can deviate significantly from, the day-ahead price, the impact of the real-time market on SDG&E's LCD results varied day-to-day. This impact could be particularly negative if real-time market prices spiked when SDG&E's portfolio was significantly short. The short position could arise for several reasons, including:

- SDG&E generally self-scheduled 100% of its forecasted load in the DAM; if actual load exceeded the forecast, the result was a short real-time position;
- Resources (must-take and dispatchable) that were awarded in the DAM carried a delivery obligation in the real-time market for the awarded quantity; thus, an outage or curtailment to any of these resources that prevented it from meeting its day-ahead obligation resulted in a short real-time position;

- Awarded convergence bids in the DAM triggered a buyback in the real-time market; if this buyback was not fully covered by physical generation, the convergence bid resulted in a short real-time position; and
- If real-time prices were lower than day-ahead, the CAISO could dispatch resources below their day-ahead award, as described earlier in this section; these decremental dispatches would result in a short real-time position (albeit a desirable one should real-time prices continue to remain low).

If real-time prices spiked under any one or more of these scenarios, SDG&E's dispatchable resources may not have been able to ramp quickly enough to fully eliminate the short position. The combination of real-time price spikes and short portfolio position was and continues to be a constant risk to ratepayers, depending on the severity of each.

#### E. Award Retrieval and Validation

SDG&E retrieved CAISO day-ahead awards and communicated them to its resources. While dispatchable generators in fact respond to CAISO ADS or regulation dispatch in real-time, they required timely notice of day-ahead awards in order to adequately prepare to meet startup, shutdown and MSG transition requirements. Furthermore, advance notification of regulation awards ensured that generators would be prepared to operate in Automated Generation Control ("AGC") in order to follow regulation dispatch. Lastly, the day-ahead notification allowed enough time to address any inconsistencies between a generator's day-ahead award and its stated operational constraints previously communicated to the CAISO through OMS.

SDG&E performed a post-market assessment to review market results and validate that the CAISO process resulted in LCD of SDG&E's portfolio. The assessment is referred to as the Bid Evaluator report, provided through the PCI software package. Bid Evaluator compared SDG&E's expected day-ahead awards for its dispatchable generation based on published market prices with actual DAM results. Generally, the market results aligned closely with Bid Evaluator

results (subject to operational constraints), confirming that LCD of SDG&E's portfolio was achieved.

Although SDG&E investigated substantive deviations between CAISO market solutions and Bid Evaluator optimization, any deviations did not necessarily indicate an incorrect dispatch or need for further action. Upon citing a deviation, SDG&E could modify inputs or bidding strategy, initiate a change proposal to PCI for development, or notify CAISO of deviations to determine the cause which may be recognized as a market flaw through Customer Inquiry Dispute and Information ("CIDI") tickets.

#### VI. CONSTRAINTS TO LEAST-COST DISPATCH

As stated in the discussion of LCD principles, SDG&E performed its LCD activities within limits established by numerous types of constraints that range from operational, regulatory and contractual to risk mitigation and market conditions. An after-the-fact review of a particular day's dispatch may show a deviation from LCD because of the effects of such constraints.

Some constraints were operating limits inherent to the resources in the portfolio. For example, generators cannot continually cycle back and forth between online and offline because of minimum run time and shutdown time of each combustion turbine. Therefore, the lowest cost unit may not have been dispatched if adequate time for startup was not available. Some other common examples of LCD constraints include, but are not limited to, the following:

• Exceptional Dispatch ("ED") is a form of dispatch the CAISO relies on to meet reliability requirements that cannot be resolved through market processes. The CAISO orders EDs to address local generation requirements, system capacity needs, transmission outages, software limitations and other operational issues.

Because EDs are reliability-driven, they are outside the scope of LCD and likely

- to be uneconomic relative to market prices or other resources. All CAISO resources are obligated to comply with these dispatches.
- Residual Unit Commitment ("RUC") is a market award for capacity, which the CAISO issues to ensure that sufficient capacity is committed to meet system load. Although RUC resulted from the market process, it is required to manage grid reliability and is outside the scope of LCD. SDG&E resources were obligated to be available to provide the RUC capacity if awarded, which required that they could be committed uneconomically relative to other resources.
- Unit testing and maintenance, such as Relative Accuracy Test Audit ("RATA") tests and heat treats, require generators to run at pre-defined load points to achieve an objective. During these periods, generation is considered must-take and cannot be dispatched according to LCD economics.
- Constrained pipeline operations may impact LCD. A generator may be constrained in its ability to provide real-time dispatch because of limited gas balancing rights on a pipeline. Another example of pipeline constraints was Operational Flow Orders ("OFOs") declared by Southern California Gas Company ("SoCalGas"). Under a high-inventory OFO, if a resource failed to consume 90% of the scheduled natural gas quantity, the pipeline assessed penalties. Therefore, resources were constrained from following real-time LCD economics to decrease generation.
- Use-limited resources are resources that are only available for a limited number of hours or starts per period. For example, annual environmental restrictions limit the number of startups on certain combustion turbines. Other resources that were use-limited include Demand Response programs that can be triggered for limited hours each month.
- CAISO market solutions look at 24-hour time horizons and to come up with the
  most economic "system" solution, individual resources may need to be awarded
  uneconomically or may not be awarded even though a specific resource may
  appear to be economical with respect to its clearing prices to satisfy specific
  reliability requirements. Therefore, LCD is achieved on a system basis while

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satisfying unique transmission and reliability constraints as opposed to evaluating an individual unit on an hour by hour basis.

#### VII. SUMMARY REPORTS AND TABLES

In this Section, SDG&E provides additional detailed information that support SDG&E's execution of the LCD process during 2020, as described in Section IV. The following provides a description of information provided as well as tables which summarize annual exceptions for incremental cost bid calculations, self-commitment decisions and Master File data changes:

1. <u>Incremental Cost Bid</u> - Incremental bids submitted to the CAISO are calculated using the heat rate, fuel costs, fuel transportation fees, GHG costs, and variable operations and maintenance costs and any other costs used in the calculation. For the record period, the annual and monthly tables below provide a listing of all variances between calculated and submitted bids that are greater than \$0.10 and the related cost impacts. In addition, the table provides any occurrences where dispatchable resources were not bid into the CAISO markets when available. Attachment C – 2020 Incremental Bid Cost Calculations.xslx provides details of incremental bids submitted to the CAISO and any potential exceptions. Potential reasons for LMP clearing higher than incremental bid costs include but are not limited to the consideration of start-up and minimum load costs, MIP ("Mixed Integer Processing") gap, inter-temporal constraints, transmission constraints, conditions used as initial conditions for next day and the effect of adjacent balancing authorities' areas.

Table 2 below summarizes the potential impact of the bid exceptions.

		Table 2					
Summary of 2020 Incremental Bid Cost Exceptions							
Month	No. of Variances (2B)	% of Bids Submitted	Cost Impact \$ (2C)				
January							
February							
March**							
April							
May							
June**							
July**							
August							
September*							
October							
November*							
December							
Total/Avg.							

\*Submitted Bids had no variance but CAISO defaulted for September and November and are included in the total number of variances

\*\*March, June and July variance were due to unit testing and had no cost impact

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In 2020, SDG&E had two bid exception incidents when submitting bids for Cuyamaca Peak Energy Center ("CPEC") and Palomar Energy Center ("PEC"), both of which are multistage generation ("MSG") units. The incident involving CPEC was the result of an invalid bid in the Scheduling Infrastructure & Business Rules (SIBR), due to the resource being decertified for Non-Spin. The PEC incident was related to a minimum configuration online state, which

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The CPEC bid exception incident occurred when scheduling for September 14, 2020.

The energy bids for the CPEC generation stage were correctly created, populated, verified, and submitted to the CAISO. However, the bid was deemed "invalid" in SIBR due to the resource being decertified for Non-Spin<sup>12</sup>. SDG&E cleared the non-spin bids in SIBR but was unable to

caused an invalid bid in SIBR. Details regarding both incidents are set forth below.

Non-Spinning Reserves are reserves that are provided by generation that is available but not running. Reserves must be capable of being synchronized to the grid and ramping to a specified level within 10 minutes, and then be able to run for at least two hours.

clear the invalid message. SDG&E contacted the CAISO regarding the error message but even with working with the CAISO's support group, SDG&E was unable to clear the "invalid" messaging prior to 10 a.m. SDG&E acted prudently and within the standards of what a reasonable manager would do in its responses to this incident. D. 16-04-006, holds that under the reasonable manager standard "[u]tilities are held to a standard of reasonableness based upon the facts that are known or should have been known at the time. The act of the utility should comport with what a reasonable manager of sufficient education, training, experience and skills using the tools and knowledge at his disposal would do when faced with a need to make a decision and act." The reasonable manager standard does not require perfection or even that every decision made by the utility be correct.

After further research, SDG&E subsequently determined that while the Non-Spin bids had been removed, the Non-Spin ramp rate needed to be cleared as well. The ramp rate issue was not readily apparent to either SDG&E or CAISO at the time the bids were submitted, and therefore, SDG&E was unable to correct it prior to 10:00 a.m. However, SDG&E's analysis determined that the resource would not have been economic to run over the time period in which the bids were invalid, and as a result there was no cost impact associated with this incident.<sup>15</sup>

The PEC bid exception incident occurred while scheduling energy for November 1, 2020 because of a minimum "on-time" commitment for the 2x1 generation group configuration. The Generation Resource Data Template does not currently allow the registration of group level constraints. SDG&E filed a MSG configuration group registration with the CAISO that requires

<sup>&</sup>lt;sup>13</sup> D.16-04-006 at p. 12.

See D.17-03-016 at p. 8 (We agree with SDG&E that SOC 4 does not require perfection.")

<sup>15</sup> The analysis can be found in Attachment C, Tab 2C-Cost Impacts

the resource to stay in the 2x1 and 2x1DF configuration for a minimum of seven hours. PEC
was awarded in the 2x1 configuration group the prior day for only six hours and was required to
run an additional hour on November 1st in order to satisfy the group minimum on-time. As a
result, the bid submitted for November 1st in SIBR was deemed "invalid" by CAISO. SDG&E
discovered the issue prior to the CAISO market close while performing its standard verification
of the submitted bids in the CAISO SIBR system for the following day. The CAISO invalid
message stated "missing a configuration" but SDG&E had submitted all configurations for
November 1st. SDG&E worked with the CAISO operations desk for several hours to resolve the
issue. Although the CAISO kept the market open for an extra fifteen minutes, there was no
resolution to the bid issue. SDG&E submitted a CIDI ticket with the CAISO to further
investigate the issue and as a result, the cause of the issue was determined to be related to
schedules awarded from the prior day on October 31, 2020 that required a self-schedule for HE 1
on November 1st. SDG&E notes that the invalid message provided by the CAISO did not
provide a clear indication for what needed to be changed. As a result, SDG&E was able to work
with the CAISO to change the invalid message from "missing configuration" to "minimum state
group up time validation." If this had been the original invalid message for November 1,
SDG&E may have been able to determine the problem, and correct the issue immediately upon
receipt of the invalid message. The CAISO's willingness to change the invalidation message is
an indication that SDG&E acted in accordance with SOC 4, because SDG&E acted prudently
and within the standards of what a reasonable manager would do in its responses to this incident.
CPEC and PEC were claimed for Resource Adequacy (RA) in September and November

2020. When bids are not submitted for RA resources, the CAISO creates default bids if bids are

deemed invalid after the 10am deadline. The default bids for CPEC and PEC were higher than the bids SDG&E had intended to submit for both incidents, resulting in a bid exception incident.

As noted above, with respect to the incident involving CPEC, the CAISO would not have awarded generation schedules as the results were uneconomical. With respect to the incident involving PEC, SDG&E's analysis shows that compared to the higher default bids, PEC 2x1 would have been economic to run at higher generation levels. SDG&E estimates that the potential cost impact resulting from the PEC bid exception incident was \$5,579.09.16 Self-Commitment – The summary tables 3-a and 3-b below contain the costs of self-schedule decisions for dispatchable thermal resources during the record period. Also contained are details including total energy self-scheduled and supporting data of daily forecasts of schedules if bid or self-scheduled, forecast revenues and bid costs if bid or self-scheduled, and decisions to self-schedule or bid. Attachment D - 2020 Self Schedules Supporting Data 1.xlsx and Attachment E - 2020 Self Schedules Supporting Data 2.xlsx contain the details of self-commitment costs and the reasons to self-schedule. Table 3-a and 3-b below summarize cost impacts of self-scheduling.

Table 3-a							
		Sun	nmary of 2020 Self	Schedules			
Month 1) Self School Awards	(in (Above Self Schedule)	3) Self Schedule Costs	4) Self Schedule Revenues	5) Revenue - Costs for Self Schedule 4) - 3)	6) Bid Cost Above Self Schedule	7) Revenues Above Self Schedule	8) Revenue - Costs Above Self Schedule 7) - 6)
January							
February							
March							
April							
May							
June							
July							
August							
September							
October							
November							
December							
2020 Total Note: Assumes \$0 costs f	as not ontial but start						

<sup>&</sup>lt;sup>16</sup> The analysis can be found in Attachment C, Tab 2C-Cost Impacts.

		Table 3-b	
Sumi	mary of 2020 Hy	ypothetical Non-Self S	chedules
Month	1) Estimated Market Awards if resource was solely bid into Day Ahead Market (in MWh)	2) Estimated Revenues if resource was solely bid into Day Ahead Market (no self schedules)	3) Estimated Costs if resource was solely bid into Day Ahead Market (no self schedules)
January			
February			
March			
April			
May			
June			
July			
August			
September			
October			
November			
December			
2020 Total			
Note: Assum	es \$0 costs for pot	ential hot start.	

2. Master File Data Changes – SDG&E can change Master File submissions to reflect Proxy or Registered Start-Up or Minimum Load costs for its dispatchable resources depending on market conditions. In 2020, SDG&E solely submitted Proxy costs for its dispatchable resources. Table 4, the annual table below, summarizes the number of times and the reasons for selecting proxy or registered costs. In addition, the tables provide the frequency of calculations that differed from values submitted to the CAISO, and the cost impacts, by month.

Attachment F – 2020 Master File (RDT) Change Exceptions.xlsx provides the details of changes made during the record period. Table 4 below summarizes proxy and registered cost change exceptions.



#### VIII. MARKET DESIGN AND PROCESS CHANGES

The following is a summary of certain CAISO market design changes that have affected SDG&E's business processes during 2020:

- 1. Energy Storage and Distributed Energy Resources ("ESDER") Phase 3A aims to identify and mitigate barriers that hinder effective market participation of storage and distributed energy resources. The presence of renewables and storage continues to increase and evolve, and therefore so does the integration of these resources into the CAISO markets. The multi-phase ESDER initiative allows these resources to participate more efficiently, thus allowing for more robust market solutions while reducing carbon emissions.
- 2. Commitment Costs & Default Energy Bid Enhancements 1 ("CCDEBE") aims to improve integration of renewable resources through incentivizing flexible resources participation during tight fuel supply and account for costs of flexible resources (gas and non-gas) to reduce risk of insufficient cost recovery. These measures also included changes to CAISO's rules for Local Market Power Mitigation. Finally, the CAISO made tariff changes to comply with FERC Order 831 which increased the maximum energy bid cap of \$2,000/MWh with required cost verification of bids above \$1,000/MWh for internal CAISO BAA and resource specific system resources only.

#### IX. ANNUAL TABLE

The following table summarizes, by resource type, the total capacity bid or self-scheduled into the market as well as capacity lost due to planned or forced outages. The table also includes total energy awards for each resource broken down by self-schedules versus market awards.

Attachment G - 2020 Annual Summary.xlsx provides the details of dispatchable and non-dispatchable resources. Table 5 is an annual summary of dispatchable and non-dispatchable resources including capacity available and unavailable, self-schedules and DAM awards.

	Background	Table 5 Summary- 2020	Annual Summ	ary		
Dispatchable	Resource Type	Capacity (PMAX in	Unavailable Capacity (MWb)	DA SS Awards (MWb)	Award due to Market	Total Awards
Non-Dispatchable	Resource Type	Capacity (PMAX in MWh)	Unavailable Capacity (MWh)	DA SS Awards (MWh)	Award due to Market	Total Awards

#### X. FUEL PROCUREMENT

During the record period, SDG&E supplied fuel for gas-fired, dispatchable resources in the portfolio. SDG&E performed as the pipeline-registered Fuel Manager and Fuel Supplier for most of its dispatchable resources. These included SDG&E-owned or -contracted resources (Miramar, Cuyamaca, Palomar, Desert Star, Orange Grove, El Cajon Energy Center and Goal Line). The fuel costs for these SDG&E resources are charged to SDG&E's Energy Resource Recovery Account ("ERRA") balancing account with the exception of Goal Line which is charged to SDG&E's Transition Cost Balancing Account ("TCBA"). The fuel costs for Pio Pico Energy Center, Carlsbad Energy Center, and Escondido Energy Center are charged to the Local Generating Balancing Account ("LGBA").

As discussed in the Commission-approved BPP, SDG&E's procurement process is to secure approximately 90% of forecasted fuel volumes required to serve SDG&E's load forecast (but not economic sales) as firm monthly baseload supply. The advantages of baseload supply are that: (1) it shields ratepayers from potentially volatile day-ahead natural gas prices; (2) it's scheduled by market participants as a higher priority delivery than day-ahead supply; and (3) it reduces the day-to-day trading and scheduling requirements, thereby reducing overall operational requirements. While the cost of baseload supply may be lower or higher than the spot price on

any given day, over time, these price differentials average toward zero, leaving SDG&E with the benefits cited above.

While most fuel supply was procured as firm monthly baseload, during the Record Year, SDG&E used prevailing day-ahead or intra-day market prices to price out day-ahead or intra-day generation costs, which is consistent with LCD. For example, if the portfolio was short fuel, relative to day-ahead requirements, fuels traders purchased incremental supply at the DAM price. Or, if the portfolio was long on fuel relative to real-time requirements, fuels traders sold the surplus baseload supply at the same-day market price. This coordination between fuel and power trading enabled SDG&E to accurately price variable generation costs so that the benefits of market transactions could be properly evaluated. Both baseload and daily natural gas trades for the record period were executed at competitive prevailing market prices and in compliance with the BPP. All SDG&E natural gas transactions for 2020 were reported and are reviewed by the Commission in SDG&E's QCR under the advice letters cited in Section I, above.

SDG&E also entered into financial transactions to hedge fuel costs during the record period. Hedge transactions consisted primarily of futures and basis swap purchases which together fixed the forward price of the monthly Natural Gas Intelligence ("NGI") SoCal Border index or the NGI SoCal CityGate index. Futures trades were executed through New York Mercantile Exchange and Intercontinental Exchange. Basis swaps were executed over-the-counter ("OTC") directly with counterparties or through voice brokers and typically cleared through ICE Clear, a widely-used clearinghouse for OTC trades. These hedge transactions complied with the BPP and internal quarterly hedge plans and were submitted for Commission review in SDG&E's QCR. However, hedge transactions are not considered in evaluating

variable operating costs in the day-ahead or real-time markets and therefore do not affect the LCD process.

During the record period, SDG&E held Backbone Transportation Service ("BTS") to transport natural gas from the various SoCal Border trading points to the SoCal Citygate.

SDG&E purchased the BTS capacity from SoCalGas pipeline to increase the priority of fuel delivery to its dispatchable resources. The decision to purchase BTS is determined by several factors including: the price spread between the SoCal Border point and the SoCal Citygate, the quantity of BTS offered by SoCal Gas, and the amount of Firm Interstate capacity SDG&E has purchased that can feed into specific SoCal BTS points. Firm Interstate capacity represent fixed costs and therefore are not considered in the LCD process.

The CAISO's DAM process creates uncertainty of gas quantities to be traded in the DAM. Day-ahead generation awards are not known until approximately 1:00 p.m., well after next-day natural gas finished trading. Because of the time lag, fuels traders need to rely on generation award forecasts and judgment to establish their next-day fuel position. When actual results deviated from forecasted fuel quantities, fuels traders primarily relied on gas balancing services offered on SoCalGas' system and, the Kern and Southwest Gas pipelines. SDG&E also traded and/or scheduled gas supplies in later pipeline scheduling cycles to avoid potential imbalance penalties. Activity in these later scheduling cycles was avoided to the extent lower availability of competitive bids and offers caused incremental transactions to cost more to SDG&E.

#### XI. DEMAND RESPONSE

SDG&E has developed and offered a variety of Demand Response ("DR") programs to its customers since 2001. The scope of these programs has changed as the concept of DR has evolved and has become an integral part of resource planning and energy management. DR

programs have design objectives (reliability, economic, emergency, etc.) as well as specific tariffs or guidelines which describe set trigger conditions such as heat rate, system load, temperature forecast and/or emergency conditions. When triggers are met, SDG&E has discretion to dispatch a program, which allows SDG&E to assure event hours are available for times of greater need and optimize the value of the programs.

During the record period, SDG&E utilized its DR programs primarily to reduce electricity consumption during peak demand or to respond to system reliability needs. SDG&E's portfolio consists of programs that have economic triggers as well as programs with all non-economic triggers. Pursuant to D.15-05-005, as discussed above, 17 SDG&E's Capacity Bidding Program ("CBP") and AC Saver Saver Program demand response programs, are subject to the LCD standard as they have economic triggers and have been bid into the CAISO market during 2020. SDG&E has a Reliability Demand Response Resource ("RDRR") that is also bid into the CAISO. The Base Interruptible Program ("BIP") will be dispatched by the CAISO only if there is a stage one emergency and prices are at least \$950 Per MWh. BIP was dispatched by the CAISO on August 14, 2020 HE 19-20 due to extreme heatwave and was triggered only once on September 4, 2019 for testing. In the remainder of this section, SDG&E provides information pertaining to both the CBP and AC Saver programs in SDG&E's DR portfolio and explains how the programs were utilized in 2020.

#### A. Capacity Bidding Program

Capacity Bidding Program ("CBP") is an optional Demand Response program available to all commercial and industrial customers in the SDG&E's territory. CBP is operational from

 $<sup>^{17}</sup>$  See pp. ASP-2 – AS-3 above.

<sup>&</sup>lt;sup>18</sup> D.16.-06-029 in conjunction with AL 3050-E-A and AL 3050-E-B approved on July 21, 2017 and effective January 1, 2017.

1 May 1<sup>st</sup> to October 31<sup>st</sup> each year. Program operation hours are Monday through Friday,

excluding holidays, from 11 A.M. to 7 P.M. or from 1 P.M. to 9 P.M. Participants receive a

monthly capacity payment in exchange for reducing their load when requested by the utility.

Participating customers who are also receiving bundled services from SDG&E receive an

additional energy payment during CBP events.

CBP participating customers can choose to participate in one of two CBP products: (1) CBP Day-Ahead, and (2) CBP Day-Of. The distinction between the product types is the preevent notification timing. Under the Day-Ahead Product, customers are notified by no later than 3 P.M. the day prior to the actual event. The Day-Of Product, provides event notification two hours prior to the start of the event. SDG&E bids all products in the day-ahead CAISO market because the CAISO has limitations on dispatching in real time. The CAISO is addressing the issue and planning to implement a solution for Fall 2021. SDG&E can dispatch in real-time based on the two-hour notification mentioned above.

CBP is capped at 24 events in May through October. The program triggers are:

- SDG&E may call an event when SDG&E's DLAP or when applicable, an established PNode price, reaches a price of \$80 in the Day-Ahead product. The Day-Of product trigger is a price of \$95 for the 11am-7pm product and \$110 for the 1pm-9am product.
- SDG&E may call an event if SDG&E system conditions warrant; or
- At the request of CAISO (though still SDG&E's discretion to deploy).

Although the CBP tariff outlines program triggers, SDG&E is not required to dispatch the CBP program every time the economic trigger is reached. Therefore, SDG&E takes forecasted system demand, program limitations, and customer fatigue into account before making a final decision about dispatching the program.

SDG&E incorporates a bid strategy to select the maximum of the highest price (for at least two consecutive hours and up to four) occurrences in a particular month. Each day, SDG&E forecasted the applicable PNode's LMP for every remaining program operation hour (between 11am and 7pm or 1pm and 9pm) of the month. With this forecast, the National Gas Intelligence ("NGI") monthly index of the SoCal Citygate gas price or the balance of the month price was applied to produce an hourly heat rate forecast. SDG&E then calculated the twelfth highest consecutive two-hour price average for the balance of operation hours of each month. If the twelfth highest forecasted price was above a \$80,19 SDG&E used that value to formulate a bid price. If the twelfth price was below \$80, SDG&E used a fixed price of \$80 as a bid price. After the CBP was dispatched the first time, SDG&E then would take the eleventh highest price of the remaining days of the month and so on until the twelfth dispatch. Bid prices may vary daily depending on revised, daily price forecast and/or the number of times CPB was dispatched. The CBP was activated on forty-four (44) occasions during the 2020 event season.

Twenty-One (21) events were day-ahead and twenty-three (23) were day-of events. In all cases when CBP events were initiated during the 2020 record period, the quantified economic triggers from the tariff were met, and SDG&E determined that the system needs warranted such actions. CBP DA11-7 was available for all months except for October 2020 were only the CBP DA 1-9 product was available. The reason that the CBP DA 11-7 was not available during this month is due to the fact that SDG&E did not have enough nomination from aggregators for that product.

#### **B.** AC Saver Program

The AC Saver day-ahead program (ACSDA) is a voluntary program that utilizes thermostats to reduce air-conditioning use. Thermostat settings are adjusted when events are

<sup>&</sup>lt;sup>19</sup> The Day-Of Product trigger is a price of \$95 for the 11-7 product and \$110 for the 1-9 product.

triggered. The AC Saver day-of program (ACSDO) is a voluntary Air Conditioner ("AC") cycling program that utilizes one-way Direct Load Control switches to obtain predictable load reduction. The air conditioner unit is cycled off based on customer's elected cycling option. Residential 100% or 50%, Commercial 30% or 50%. Both programs are available to all residential customers and commercial customers with central air conditioning in SDG&E's territory. AC Saver is operational from April 1st to October 31st each year. Program operation hours are Monday through Sunday, excluding holidays, from 12 P.M. to 9 P.M. Events may range from two to four hours with a 20 event or 80-hour annual maximum per program.

Participants receive an annual incentive of \$20 for participating in the thermostat program and those with direct load control switches receive an SDG&E annual bill credit in December for enrollment in the program.

The AC Saver trigger is 35,000 Btu/kWh heat rate for April through May and October, 25,000 Btu/kWh heat rate for July through September and available for imminent statewide or local emergencies.

SDG&E incorporates a bid strategy to select the 40th highest heat rate (for two consecutive hours) occurrences in a season. Each day, SDG&E forecasted the applicable PNode's LMP for every remaining program operation hour (between 12pm and 9pm) of the season. With this forecast, the National Gas Intelligence monthly index of the SoCal Citygate gas price or the balance of the month price was applied to produce an hourly heat rate forecast. SDG&E then calculated the 40th highest market heat rate (for a consecutive two-hour period) for the balance of operation hours of the year. If the highest forecasted heat rate was above the trigger, SDG&E used that value to formulate a bid price. If the highest forecasted heat rate was below the trigger, SDG&E used the heat rate associated with the month to formulate a bid

price. The bid price was calculated by taking the higher of the trigger heat rate and the highest
forecasted heat rate and multiplying that value times the SoCal Citygate<sup>20</sup> price for the next day.

After the AC Saver is dispatched the first time, SDG&E then would take the 39th highest
forecasted heat rate of the remaining days of the month and so on until the 40th dispatch. Bid
prices may vary daily depending on revised, daily forecasted heat rates and/or the number of
times PDR was dispatched.

AC Saver Commercial DA, AC Saver Residential DA, and AC Saver DO were activated on twenty (20) occasions during the 2020 event season. In all cases when AC Saver events were initiated during the record year of 2020, the quantified economic triggers from the tariff were met, and SDG&E determined that the system needs warranted such actions. Demand Response Metrics

In D.14-05-025, the Commission approved various reporting requirements proposed by Cal PA. The following discussion outlines those requirements as well as the manner in which SDG&E responded to them for Record Year 2020.

- 1. An annual summary of the results of the reporting requirement (related to dispatch of DR resources) adopted in D.14-05-025. At a minimum, the utilities should provide a summary of:
  - a. The times and duration that all programs were dispatched;
  - b. All cases where the DR program's trigger conditions were forecast to be met, and all cases where these trigger conditions were met;
  - c. A list of occurrences when DR resources should have been dispatched but were not (*i.e.*, a DR resource's economic trigger conditions were forecast by the utility, but it was not dispatched). Each occurrence should be accompanied by an explanation detailing the reason for non-dispatch.

SDG&E switched from ICE Socal Citygate to CAISO published gas price on August 18, 2017.

- 2. In addition to the Reporting Requirement in D.14-05-025, a calculation should be provided of the number of hours when the utility forecasts that trigger criteria will be reached, as a percentage of hours in which trigger conditions were reached in the same time period (monthly and annual basis).
- 3. The total energy dispatched as a proportion of maximum available energy for each DR program under scope of the proceeding (monthly and annual breakdowns). This comparison should be provided in both percentage and nominal (MWh) terms. An example of the format is provided below:
  - a. In 2020 record year, utility A's CBP program dispatched 100MWh. This is compared to a total maximum available dispatch of 200 MWh for that program.
  - b. Therefore, utility A's CBP program did not dispatch 100 MWh of its total maximum available energy.
  - c. In 2020 record year, utility A dispatched 50% of the available energy in the CBP program.
- 4. For each event the full capacity was not dispatched, an explanation should be provided as to why the DR resource was not dispatched to its maximum availability during the record period.
- 5. If the metrics in (3.) above show that available energy was not dispatched for a program, provide an estimate of the net cost impact on overall resource dispatch of not utilizing maximum available amounts when the program triggers have been forecasted to be reached. This metric should focus on the net cost of dispatching metric (3)(b).
- 6. Metrics should be provided by the utility to identify whether the selection of DR events called minimized the utility's overall portfolio costs of dispatching supply resources. This assessment should include the average hourly net cost impact by program.
  - a. For events dispatched in the record year.
  - b. For all time periods when DR program triggers were forecasted by the utility (whether dispatched or not).
  - c. Comparison of a) and b) in both percentages and nominal (MWh) terms.

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7. An explanation of how opportunity cost analyses were used to make the decision to call or not call an event. This should include an explanation of the opportunity cost methodology and demonstration of its application.

SDG&E has reviewed the preceding requirements, and in the following, discusses how the metrics SDG&E supplied in the accompanying attachments to this testimony for record period 2020 comply with these requirements.

- 1. Attachment H - 2020 ERRA Demand Response Metric 1.xslx provides CBP summary results of when program was dispatched, when trigger conditions were forecasted and/or met, a list of occurrences when CBP was not dispatched but hit triggers, as well as the reason for non-dispatch.
- 2. In the 2020 record period, SDG&E used the DAM clearing prices as the forecast trigger criteria for CBP Day-Ahead because the deadline to call the event is after the Day-Ahead final schedules are published. With respect to CBP Day-Of, SDG&E used the published DAM clearing prices and other real-time market conditions to determine if the CBP Day-Of should have been dispatched but did not forecast price triggers. As a result, the hours when the utility forecasts the trigger will be the same as the number of hours when the trigger conditions were met and no further data was provided.
- 3. Attachment I - 2020 ERRA Demand Response Metric 2.xslx provides CBP summary results of total energy dispatched as a proportion of the maximum available energy for CBP Day-Ahead and Day-Of. The comparison provides the metric in percentage and nominal (MWh) terms.
- 4. Attachment H - 2020 ERRA Demand Response Metric 1.xslx provides an explanation when CBP was not dispatched but hit triggers. CBP Day-Ahead Product and Day-Of was dispatched to full capacity each time SDG&E triggered an event.
- 5. Attachment J - 2020 ERRA Demand Response Metric 5.xslx provides a net cost impact of CBP Day-Ahead and Day-Of when triggers were met and resource was not dispatched to its maximum available capacity.
- 6. Attachment *K* - 2020 ERRA Demand Response Metric 6 provides the average

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hourly net cost CBP events called in the 2020 record period compared to the average hourly potential next cost from all times when trigger conditions were forecast (Dispatched or Not).

7. As described above in Section X, SDG&E utilized its DR programs during the record period primarily to reduce electricity consumption during peak demand or in response to system reliability needs. The instances in which SDG&E did not call events when triggers were met, were based on a combination of current system needs, and the benefit of reserving the resource to provide for a greater system need.

#### **CONCLUSION** XII.

My prepared direct testimony describes SDG&E's plans and processes used during the record period for serving load from its fully integrated portfolio of utility-owned resources, power purchase contracts and market transactions, consistent with the Commission-approved BPP in effect. SDG&E consistently complied with applicable Commission's decisions addressing LCD requirements for the 2020 record period. In summary, SDG&E's LCD processes are fully consistent with and satisfied the Commission's requirements by considering variable costs and utilizing the lowest-cost resource mix, subject to constraints in the day-ahead, hour-ahead and real-time markets. Therefore, SDG&E requests that the Commission find that SDG&E demonstrated compliance with the Commission's LCD and SOC 4 standards during the 2020 record period.

This concludes my prepared direct testimony.

#### XIII. QUALIFICATIONS

My name is Andrew Scates. My business address is 8315 Century Park Court, San Diego, CA 92123. I am currently employed by SDG&E as a Market Operations Manager. My responsibilities include overseeing a staff of schedulers involved in dispatching the SDG&E bundled load portfolio of supply assets for the benefit of retail electric customers. This includes transacting in the real-time wholesale market and managing scheduling activities in compliance with CAISO requirements. I assumed my current position in January 2011.

I previously managed the Electric Fuels Trading desks for SDG&E, primarily managing day ahead and forward procurement of Natural Gas. Prior to joining SDG&E in 2003, my experience included five years as an energy trader/scheduling manager.

I hold a Bachelors degree in Business Administration with an emphasis in Finance from California State University, Chico.

I have previously testified before the Commission.

#### ATTACHMENT A

#### 2020 SUMMARY LOAD DATA AND LMP PRICE FORECASTS.XLSX

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### ATTACHMENT B 2020 HYDRO AND PUMP STORAGE.XLSX

## ATTACHMENT C 2020 INCREMENTAL BID COST CALCULATIONS.XSLX

### ATTACHMENT D 2020 SELF SCHEDULES SUPPORTING DATA 1.XLSX

#### ATTACHMENT E

#### 2020 SELF SCHEDULES SUPPORTING DATA 2.XLSX

#### ATTACHMENT F

### 2020 MASTER FILE (RDT) CHANGE EXCEPTIONS.XLSX

#### ATTACHMENT G

#### 2020 ANNUAL SUMMARY.XLSX

## ATTACHMENT H 2020 ERRA DEMAND RESPONSE METRIC 1.XSLX

## ATTACHMENT I 2020 ERRA DEMAND RESPONSE METRIC .XSLX

## ATTACHMENT J 2020 ERRA DEMAND RESPONSE METRIC 5.XSLX

# ATTACHMENT K 2020 ERRA DEMAND RESPONSE METRIC 6

### ATTACHMENT L

### CALPA – PUMP STORAGE (LAKE HODGES) OVERVIEW PRESENTATION

### ATTACHMENT M

#### ENERGY STORAGE OPERATIONAL OVERVIEW

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### ACRONYM GLOSSARY

A/S	Ancillary Services
ADS	Automated Dispatch System
AL	Advice Letter
BCR	Bid Cost Recovery
BIP	Base Interruptible Program
BPP	Bundled Procurement Plan
BTS	Backbone Transportation Service
CAISO	California Independent System Operator
CAL PA	California Public Advocates Office
CBP	Capacity Bidding Program
CCGT	Combined Cycle Gas Turbine
CIDI	Customer Inquiry Dispute and Information
CPUC	California Public Utilities Commission
CT	Combustion Turbines
D	Decision Decision
DA	Day Ahead
DAM	Day Ahead Market
DLAP	Default Load Aggregation Point
DR	Demand Response
DSEC	Desert Star Energy Center
ECEC	El Cajon Energy Center
ED	Exceptional Dispatch
EEC	Escondido Energy Center
ERRA	Energy Resource Recovery Account
ES&D	Energy Supply and Dispatch
FERC	Federal Energy Regulatory Commission
GHG	Greenhouse Gas
HASP	Hour-Ahead Scheduling Process
ICE	Intercontinental Exchange
IFM	Integrated Forward Market
IST	Inter-SC Trade
LCD	Least Cost Dispatch
LMP	Locational Marginal Price
LSE	Load Serving Entity
LTPP	Long Term Procurement Plan
LTSA	Long Term Service Agreement
MIP	Mixed Integer Processing
MRTU	Market Redesign Technology Upgrade
MSG	Multi-stage Generation
MW	Megawatt
NGI	National Gas Intelligence
NGR	Non-generating Resources
Non-spin	Non-spinning Reserve
NYMEX	New York Mercantile Exchange

O&M	Operations and Maintenance
OFO	Operational Flow Order
OG	Orange Grove
OMEC	Otay Mesa Energy Center
OMS	Outage Management System
ORA	Office of Ratepayer Advocates (Now California Public Advocates Office)
OTC	Over-the-counter
PCI	Power Costs Inc.
PDR	Proxy Demand Response
PEC	Palomar Energy Center
Pnode	Pricing Node
PPA	Power Purchase Agreement
PRG	Procurement Review Group
PRT	Pattern Recognition Technologies
QCR	Quarterly Compliance Report
QF	Qualifying Facility
RA	Resource Adequacy
RATA	Relative Accuracy Test
RD	Regulation Down
RDRR	Reliability Demand Response Resource
RDT	Resource Data Template or Master File
RNS	Residual Net Short
RT	Real-Time
RTM	Real-Time Market
RU	Regulation Up
RUC	Residual Unit Commitment
SC	Scheduling Coordinator
SDG&E	San Diego Gas & Electric Co.
SIBR	Scheduling Infrastructure & Business Rules
SOC	Standard of Conduct
SOC	State of Charge
SoCalGas	Southern California Gas Company
SP15	South Path 15
Spin	Spinning Reserve
UOG	Utility Owned Generation
VER	Variable Energy Resources
VOM	Variable Operations and Maintenance