Investigation No.: I.12-10-013 Exhibit No.: Witness:

SDGE-13 Andrew Scates

## ERRATA TO

## PREPARED REBUTTAL TESTIMONY OF

## **ANDREW SCATES**

## **ON BEHALF OF**

## SAN DIEGO GAS & ELECTRIC COMPANY

## **BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

July 24, 2013 As modified on July 26, 2013

# PREPARED REBUTTAL TESTIMONY OF ANDREW SCATES

## I. INTRODUCTION

The purpose of my rebuttal testimony is to respond to testimony of witness Yakov Lasko on behalf of Division of Ratepayer Advocates ("DRA") and Kevin Woodruff on behalf of The Utility Reform Network regarding San Diego Gas & Electric Company's ("SDG&E") testimony concerning San Onofre Nuclear Generating Station ("SONGS") Replacement Power Costs.

## II. RESPONSE TO DRA TESTIMONY

## A. Price Benchmark

DRAs witness Mr. Lasko recommends SDG&E using the Platts Daily SP-15 Index Price for purpose of calculating the SONGS replacement energy cost.(DRA, p. 1) Mr. Lasko further states he has no objection to using CAISO SP-15 Trading Hub Day-Ahead Hourly Price but has a slight preference to using the Platts Daily index. (DRA, p. 7) SDG&E's still believes using the CAISO SP-15 Trading HUB Day-Ahead Hourly Prices is its preferred method of calculating replacement energy costs.

As described in the direct testimony of Andrew Scates, the output from SONGS energy would have generally served demand throughout Southern California. SDG&E is paid the hourly day-ahead price from its share of the output of SONGS. The CAISO SP-15 Day Ahead Hourly Price is also the average clearing price for all generation pricing points bid or selfscheduled in the CAISO within SP-15. The Platts SP-15 Index Price is a single price for On-Peak product and a single price for the Off-Peak product. The Platts Index is a survey of all trades transacted bilaterally prior to the CAISO Day-Ahead Market. The price is a representation of what the market expects the CAISO Day-Ahead price to clear. Over time SDG&E believes these two prices should be equivalent.

Although SDG&E believes these prices will be equivalent over time, SDG&E believe that the CAISO SP-15 Day Ahead hourly Price is the more accurate representation for replacement energy cost.

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## B. Capacity-Related Costs

DRAs witness Mr. Lasko recommends both SCE and SDG&E use the identical methodology and assumptions in regards to the calculation of Capacity-Related Costs. (DRA, p. 7) As Mr. Lasko points out, SCE included three components to these costs, including CAISO Capacity Procurement Mechanism ("CPM"), CAISO Standard Capacity Product ("SCP") penalty charges, and Resource Adequacy ("RA") replacement capacity costs. SDG&E only included CPM and RA costs in Capacity Related Costs, and included the SCP portion in the replacement cost estimate. To have consistency between both utilities, SDG&E has no objection to DRA's request that SCP be included as a Capacity-Related Cost. SDG&E will submit an updated calculation of its replacement power costs reflecting this change prior to hearings.

## C. Forced Outage Rate

DRA recommends using a 1.21% annual forced outage rate as opposed to the 2.8% originally submitted by SCE.(DRA, p. 13) There were two factors leading to the difference in the outage rates. One factor was DRA recommended using a 5-year period to calculate the forced outage rate, while SCE used a 10-year window. SDG&E supports SCE's explanation for using a 10-year window as it is a larger sample population (see SCE Rebuttal Testimony). The other factor, as stated by DRA, SCE had mistakenly calculated the outage rate, based on an outage lasting 43 days instead of the correct 4.3 days.(DRA, p. 11) Correcting for this error yields a 2.15% forced outage rate. SDG&E agrees with DRA that the 10-year period rate should be 2.15% instead of 2.8%. SDG&E will submit an updated calculation of its replacement power costs reflecting this change prior to hearings.

D.

## Congestion Revenue Rights (CRRs)

DRA recommends including allocated Congestion Revenue Rights (CRRs) in the calculation of replacement power costs. SDG&E believes the DRA position that "the Commission to direct the two utilities to run a power flow analysis and production cost model" (DRA, p. 6) is unnecessary. Using a power flow analysis and production cost model would be onerous, delay proceedings, and would only provide speculative estimates for CRRs' values. SDG&E differs from DRA in its view of how CRRs should be included. Also the CRRs SDG&E acquired through the CAISO allocation process were mostly done on a yearly basis prior to the SONGS outage, as stated in the testimony of Mr. Scates, where "The CRR's obtained through the CRR allocation process are at no cost to SDG&E. Thus, the CRR's received in the

allocation process would have been acquired regardless of the SONGS outage."<sup>1</sup> Furthermore, SDG&E disagrees with DRA's statement "SDG&E's CRRs have generally incurred negative charges borne by ratepayers." (DRA, p. 6) SDG&E has actually received net revenues from its CRR holdings in 2012.

However, SDG&E does include in its replacement power calculation the costs of CRRs it procured through the CAISO auction process. These CRRS were acquired monthly and done specifically to manage the congestion risk related to the SONGS outage.

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#### E. **Avoided Nuclear Fuel Cost**

DRA recommends excluding the avoided cost of Nuclear Fuel from the replacement energy costs. In the testimony of Mr. Lasko, he states "Following SCE's announcement on June 7, 2013 to permanently retire SONGS, the assumption that the nuclear fuel at SONGs would be used at a later date is no longer valid." (DRA, p. 8) SDG&E agrees that due to the changed circumstances with the announced permanent shutdown of SONGS, it is no longer appropriate to treat the costs of nuclear fuel as an avoided cost. SDG&E will submit an updated calculation of its replacement power costs reflecting this change prior to hearings.

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### **RESPONSE TO TURN TESTIMONY** III.

### **Foregone Sales** A.

Mr. Woodruff's testimony states that "I interpret SDG&E's computations to date to be consistent with my broader definition of the term 'replacement power cost." (TURN, p. 25) It is not clear what Mr. Woodruff intends by this statement. In SDG&E's reporting of its 2012 SONGS costs, in compliance with the instructions in the SONGS OII, SDG&E reports its replacement power costs in a separate category from forgone sales. The rate making question of how to account for these categories, i.e., whether, if imprudence were found, replacement power should be disallowed and foregone sales revenues also added to the disallowance, is a question for Phase 3.

B.

**Replacement Costs** 

Mr. Woodruff's testimony discusses "the implicit assumption in SCE's methodology that load and generation were priced the same. As discussed in my Prepared Direct Testimony, prices at load nodes tend to exceed prices at generation nodes. But since SCE's methodology implicitly

I.12-10-013 Prepared Supplemental Direct Testimony of Andrew Scates on Behalf of San Diego Gas & Electric Company, dated May 1, 2013 at p. 5.

assumes they are the same, the gap between load and generation costs that is paid by customers is also assumed away." (TURN, p 18) Mr. Woodruff's testimony does not account for the fact that under the structure of the CAISO market, the outage of SONGS does not change the volume of power purchased by the utilities at their respective DLAP prices, and the true impact to the customers is actually the lost value of the SONGS generation. The SP15 price is the best indicator for the value of the SONGS generation. As described in the direct testimony of Andrew Scates, the output from SONGS energy would have generally served demand throughout Southern California. SDG&E is paid the hourly day-ahead price from its share of the output of SONGS. The CAISO SP-15 Day Ahead Hourly Price is also the average clearing price for all generation pricing points bid or self-scheduled in the CAISO within SP-15.

#### С. **CRR's Costs**

Mr. Woodruff asserts that the CRR's acquired through the CAISO allocation process prior SONGS outage should be included in the calculation of replacement costs. Mr. Woodruff further states that "Any change in CRR charges that can be clearly attributed to the SONGS outages should thus be included in SDG&E's estimates of power costs, even if such CRRS were obtained prior to the SONGS outages." (TURN, page 26)

As previously stated above in response to DRA and in Mr. Scates' direct testimony, allocated CRR's would have been acquired anyway, thus SDG&E does not believe that TURN's approach to accounting for the CRR's is appropriate. The CRRs attributed to SONGS that were procured during the allocation process actually resulted in revenues, which result in a reduction to the cost of replacement power. SDG&E has provided the financial results for 2012 from the CRR's related to SONGS, which were obtained in the CAISO's allocation process in response to TURN-SDG&E-DR-09, which is attached hereto. SDG&E received revenues of \$1.48 million from its CRR holdings associated with SONGS in 2012.

## D.

## Accounting for CRR's

Mr. Woodruff expressed concerns that revenues from the CRR's that SDG&E acquired in the monthly auction to manage congestion risk specifically related to the SONGS outage might be double counted. Mr. Woodruff states that "CRR revenues would ordinarily be credited against SDG&E rates in its regular Energy Recovery Account (ERRA) filings and be passed through the ratepayers in the process." (TURN, p. 27) The Commission directed SCE and SDG&E to establish a memorandum account to track all costs associated with SONGS Units 2

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and 3 that were or are incurred on and after January 1, 2012, and to the extent included in rates,
collect these costs subject to refund. Because the SONGS Outage Memorandum Account
(SONGS OMA) is a tracking mechanism, the net \$1.7M of CRR revenues is not double counted.
All replacement power costs are accounted for in ERRA, and are subject to refund, pending
conclusion of the SONGS OII.

## E. SDG&E Response to Data Request

Mr. Woodruff states that SDG&E did not provide cost data related to "Cost Category p" from Q4 2012 in response to TURN's 6th Data Request. (TURN, p. 28) SDG&E has included October-December invoice data in response to TURN Data Request #9, which is attached hereto. This concludes my prepared rebuttal testimony.



## TURN DATA REQUEST TURN-SDG&E-DR-09 OII.12-10-013 SDG&E RESPONSE DATE RECEIVED: JULY 9, 2013 DATE RESPONDED: JULY 22, 2013

The following questions relate to SDG&E's Exhibit No. SDGE-09-A and SDG&E's response to TURN's  $6^{th}$  Data Request.

Where reasonably practical, provide all requested workpapers in electronic Excel-compatible format with data and formulae intact and functioning.

- (1) Does SDG&E believe any of the "market-related costs" summarized in Exhibit No. SDGE-09-A should be considered a "replacement power cost" whose recovery from ratepayers should be disallowed by the Commission in I.12-10-013? Explain SDG&E's response regarding each such cost:
  - a. "Replacement Energy Cost Estimate" described and quantified at pp. 3-6.
  - b. "Foregone Energy Sales Revenues" described and quantified at pp. 7-8.
  - c. "Capacity-Related Costs" described and quantified at pp. 8-9.
  - d. The effects of "Planned Refueling and Maintenance Outages," which are described and quantified at p. 10.

## SDG&E Response 01:

SDG&E believes any rate making question of how to account for replacement power costs and whether these costs should be disallowed is a question for Phase 3.

## TURN DATA REQUEST TURN-SDG&E-DR-09 OII.12-10-013 SDG&E RESPONSE DATE RECEIVED: JULY 9, 2013 DATE RESPONDED: JULY 22, 2013

(2) With reference to 5:4-10 of Exhibit No. SDGE-09-A, provide data regarding SDG&E's holdings received in the CAISO's "allocation process" of Congestion Revenue Rights (CRRs) between nodes at the San Onofre Nuclear Generating Station and various nodes representing SDG&E's load, including (if applicable) its Default Load Aggregation Point. Include in such data the quantities (in MW) of such CRRs that SDG&E held and the revenues are charges SDG&E received or incurred from such holdings in 2012. Provide such data for each month of calendar year 2012.

## SDG&E Response 02:

The response to this question is attached

TURN DR9\_Q2\_SONGS\_CRRs.xlsx

## TURN DATA REQUEST TURN-SDG&E-DR-09 OII.12-10-013 SDG&E RESPONSE DATE RECEIVED: JULY 9, 2013 DATE RESPONDED: JULY 22, 2013

(3) Please provide the October, November and December invoice data – which were supposed to be included in January, February and March, respectively – but were not included in the worksheet named "Cost Category p" in the file "TURN DR6\_Q1-2 SONGS OII\_2012\_04-03-13\_Revised\_06-04-13\_Redacted.xlsx" provided in response to TURN's 6<sup>th</sup> Data Request.

## SDG&E Response 03:

This document is Confidential/privileged material; review and access restricted; subject to the TURN NDA, PUC Sections 454.5(g), 583, GO66-C, D.06-06-066 and D.08-04-023.

TURN DR9\_Q3\_Cost Category p\_Confidential.pdf

A PORTION OF THIS ATTACHMENT IS NOT INCLUDED DUE TO THE CONFIDENTIAL NATURE OF THE DATA