

Application: A.12-04-\_\_\_\_\_

Exhibit No.: \_\_\_\_\_

Witness: Roger A. Morin, Ph.D

**PREPARED DIRECT TESTIMONY OF**  
**ROGER A. MORIN, Ph.D.**  
**ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY**



**BEFORE THE PUBLIC UTILITIES COMMISSION**  
**OF THE STATE OF CALIFORNIA**

**APRIL 20, 2012**

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EXHIBITS

Exhibit RAM-1	Resume of Roger A. Morin
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1 **INTRODUCTION AND SUMMARY**

2 **Q. PLEASE STATE YOUR NAME, ADDRESS, AND OCCUPATION.**

3 A. My name is Dr. Roger A. Morin. My business address is Georgia State  
4 University, Robinson College of Business, University Plaza, Atlanta, Georgia,  
5 30303. I am Emeritus Professor of Finance at the Robinson College of Business,  
6 Georgia State University and Professor of Finance for Regulated Industry at the  
7 Center for the Study of Regulated Industry at Georgia State University. I am  
8 also a principal in Utility Research International, an enterprise engaged in  
9 regulatory finance and economics consulting to business and government. I am  
10 testifying on behalf of San Diego Gas & Electric Company (“SDG&E” or  
11 “Company”).

12 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND.**

13 A. I hold a Bachelor of Engineering degree and an MBA in Finance from McGill  
14 University, Montreal, Canada. I received my Ph.D. in Finance and  
15 Econometrics at the Wharton School of Finance, University of Pennsylvania.

16 **Q. PLEASE SUMMARIZE YOUR ACADEMIC AND BUSINESS CAREER.**

17 A. I have taught at the Wharton School of Finance, University of Pennsylvania,  
18 Amos Tuck School of Business at Dartmouth College, Drexel University,  
19 University of Montreal, McGill University, and Georgia State University. I was  
20 a faculty member of Advanced Management Research International, and I am  
21 currently a faculty member of The Management Exchange Inc. and Exnet, Inc.

1 (now SNL Center for Financial Education LLC or “SNL”), where I continue to  
2 conduct frequent national executive-level education seminars throughout the  
3 United States and Canada. In the last 30 years, I have conducted numerous  
4 national seminars on “Utility Finance,” “Utility Cost of Capital,” “Alternative  
5 Regulatory Frameworks,” and “Utility Capital Allocation,” which I have  
6 developed on behalf of The Management Exchange Inc. and the SNL Center for  
7 Financial Education.

8 I have authored or co-authored several books, monographs, and articles in  
9 academic scientific journals on the subject of finance. They have appeared in a  
10 variety of journals, including The Journal of Finance, The Journal of Business  
11 Administration, International Management Review, and Public Utilities  
12 Fortnightly. I published a widely-used treatise on regulatory finance, Utilities’  
13 Cost of Capital, Public Utilities Reports, Inc., Arlington, Va. 1984. In late 1994,  
14 the same publisher released my book, Regulatory Finance, a voluminous treatise  
15 on the application of finance to regulated utilities. A revised and expanded  
16 edition of this book, The New Regulatory Finance, was published in 2006. I  
17 have been engaged in extensive consulting activities on behalf of numerous  
18 corporations, legal firms, and regulatory bodies in matters of financial  
19 management and corporate litigation. Exhibit RAM-1 describes my professional  
20 credentials in more detail.

21 **Q. HAVE YOU PREVIOUSLY TESTIFIED ON COST OF CAPITAL**  
22 **BEFORE UTILITY REGULATORY COMMISSIONS?**

1 A. Yes, I have been a cost of capital witness before nearly 50 regulatory bodies in  
 2 North America, including frequent appearances before the California Public  
 3 Utilities Commission (“CPUC” or “Commission”) in Applications No. 02-05-  
 4 026 (Sierra Pacific Power Co.), No. 00-05-018 (Sierra Pacific Power Co.), No.  
 5 02-05-031 (San Diego Gas and Electric Co.), No. 98-05-024 (Southern  
 6 California Edison Co.), and No. 02-05-025 (Southern California Edison Co.), the  
 7 Federal Energy Regulatory Commission (“FERC”), and the Federal  
 8 Communications Commission. I have also testified before the following state,  
 9 provincial, and other local regulatory commissions:

Alabama	Florida	Missouri	Oklahoma
Alaska	Georgia	Montana	Ontario
Alberta	Hawaii	Nebraska	Oregon
Arizona	Illinois	Nevada	Pennsylvania
Arkansas	Indiana	New Brunswick	Quebec
British Columbia	Iowa	New Hampshire	South Carolina
California	Kentucky	New Jersey	South Dakota
City of New Orleans	Louisiana	New Mexico	Tennessee
Colorado	Maine	New York	Texas
CRTC	Manitoba	Newfoundland	Utah
Delaware	Maryland	North Carolina	Vermont
District of Columbia	Michigan	North Dakota	Virginia

FCC	Minnesota	Nova Scotia	Washington
FERC	Mississippi	Ohio	West Virginia

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The details of my participation in regulatory proceedings are provided in Exhibit RAM-1.

**Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

A. The purpose of my testimony in this proceeding is to recommend a minimum return on common equity (“ROE”) for SDG&E’s current and future operations, including electric generation, electric distribution, and gas distribution assets regulated by the California Public Utilities Commission (“CPUC”).

**Q. PLEASE BRIEFLY IDENTIFY THE EXHIBITS AND APPENDICES ACCOMPANYING YOUR TESTIMONY.**

A. I have attached to my testimony Exhibit RAM-1 through Exhibit RAM-7, and Appendices A and B. These exhibits and appendices relate directly to points in my testimony, and are described in further detail in connection with the discussion of those points in my testimony.

**Q. PLEASE SUMMARIZE YOUR FINDINGS CONCERNING SDG&E’S COST OF COMMON EQUITY.**

A. Based on the results of various methodologies, I recommend the adoption of an ROE of at least 10.9%. I believe that 10.9% is a minimum allowed ROE for

1 SDG&E, which does not reflect the Company policy considerations discussed in  
2 the testimony of witness Robert Schlax. This recommended ROE is based on  
3 the Commission's adoption of the Company's proposed 52.0% common equity  
4 ratio for ratemaking purposes.

5 In reaching this conclusion, I have employed the traditional cost of  
6 capital estimating methodologies which assume business-as-usual circumstances  
7 and then performed a risk adjustment in order to account for SDG&E's higher  
8 than average investment risks. The investment risk of a utility company is  
9 comprised of its business, regulatory and financial risks. My ROE  
10 recommendation is derived from cost of capital studies that I performed using  
11 the financial models available to me and from the application of my professional  
12 judgment to the results. I applied various cost of capital methodologies,  
13 including the Discounted Cash Flow ("DCF"), Risk Premium, and Capital Asset  
14 Pricing Model ("CAPM"), to two surrogates for SDG&E. They are: (1) a group  
15 of investment-grade dividend-paying combination electric and gas utilities, and  
16 (2) a group consisting of Value Line's Western Electric Utilities. The companies  
17 were required to have the majority of their revenues from regulated utility  
18 operations. I have also surveyed and analyzed the historical risk premiums in  
19 the utility industry and risk premiums allowed by regulators as indicators of the  
20 appropriate risk premium for the combination electric and gas utility industry.

21 The results from the various methodologies were adjusted upward by a  
22 50 basis points to account for SDG&E's higher than average investment risk  
23 compared to other regulated utilities. As explained later in my testimony, this



1 adjustment is also based on SDG&E's higher degree of business risks and its  
2 more leveraged (more debt, less equity) capital structure adjusted for debt  
3 equivalents, as evidenced by its higher than average beta risk measure, and lower  
4 than average market-to-book and price-earnings ratios relative to other electric  
5 utilities.

6 My recommended rate of return reflects the application of my  
7 professional judgment to the results in light of the indicated returns from my  
8 Risk Premium, CAPM, and DCF analyses and SDG&E's higher than average  
9 investment risk. Moreover, my recommended return is predicated on the  
10 assumption that the Commission will approve the Company's proposed capital  
11 structure consisting of 52.0% common equity capital.

12 **Q. PLEASE EXPLAIN HOW LOW ALLOWED ROES CAN INCREASE**  
13 **BOTH THE FUTURE COST OF EQUITY AND DEBT FINANCING.**

14 A. If a utility is authorized an ROE below the level required by equity investors, the  
15 utility will find it difficult to access the equity market through common stock  
16 issuance at its current market price. Investors will not provide equity capital at  
17 the current market price if the earnable return on equity is below the level they  
18 require given the risks of an equity investment in the utility. The equity market  
19 corrects this by generating a stock price in equilibrium that reflects the valuation  
20 of the potential earnings stream from an equity investment at the risk-adjusted  
21 return equity investors require. In the case of a utility that has been authorized a  
22 return below the level investors believe is appropriate for the risk they bear, the

1 result is a decrease in the utility's market price per share of common stock. This  
2 reduces the financial viability of equity financing in two ways. First, because the  
3 utility's price per share of common stock decreases, the net proceeds from  
4 issuing common stock are reduced. Second, since the utility's market to book  
5 ratio decreases with the decrease in the share price of common stock, the  
6 potential risk from dilution of equity investments reduces investors' inclination  
7 to purchase new issues of common stock. The ultimate effect is the utility will  
8 have to rely more on debt financing to meet its capital needs.

9 As the company relies more on debt financing, its capital structure  
10 becomes more leveraged. Because debt payments are a fixed financial  
11 obligation to the utility, and income available to common equity is subordinate  
12 to fixed charges, this decreases the operating income available for dividend and  
13 earnings growth. Consequently, equity investors face greater uncertainty about  
14 future dividends and earnings from the firm. As a result, the firm's equity  
15 becomes a riskier investment. The risk of default on the company's bonds also  
16 increases, making the utility's debt a riskier investment. This increases the cost  
17 to the utility from both debt and equity financing and increases the possibility  
18 the company will not have access to the capital markets for its outside financing  
19 needs. Ultimately, to ensure that SDG&E has access to capital markets for its  
20 capital needs, a fair and reasonable authorized ROE of at least 10.9% is required.

21 The Company must secure outside funds from capital markets to finance  
22 required utility plant and equipment investments irrespective of capital market  
23 conditions, interest rate conditions and the quality consciousness of market

1 participants. Thus, rate relief requirements and supportive regulatory treatment,  
2 including approval at a minimum level of my recommended ROE, are essential  
3 requirements.

4 **Q. PLEASE DESCRIBE HOW YOUR TESTIMONY IS ORGANIZED.**

5 A. The remainder of my testimony is divided into three broad sections:

6 (i) Regulatory Framework and Rate of Return;

7 (ii) Cost of Equity Estimates; and

8 (iii) Summary and Recommendation.

9 The first section discusses the rudiments of rate of return regulation and  
10 the basic notions underlying rate of return. The second section contains the  
11 application of DCF, Risk Premium, and CAPM tests. In the third section, the  
12 results from the various approaches used in determining a fair return are  
13 summarized.

14 **I. REGULATORY FRAMEWORK AND RATE OF RETURN**

15 **Q. PLEASE EXPLAIN HOW A REGULATED COMPANY'S RATES**  
16 **SHOULD BE SET UNDER TRADITIONAL COST OF SERVICE**  
17 **REGULATION.**

18 A. Under the traditional regulatory process, a regulated company's rates should be  
19 set so that the company recovers its costs, including taxes and depreciation, plus  
20 a fair and reasonable return on its invested capital. The allowed rate of return

1 must necessarily reflect the cost of the funds obtained, that is, investors' return  
2 requirements. In determining a company's required rate of return, the starting  
3 point is investors' return requirements in financial markets. A rate of return can  
4 then be set at a level sufficient to enable the company to earn a return  
5 commensurate with the cost of those funds.

6 Funds can be obtained in two general forms, debt capital and equity  
7 capital. The cost of debt funds can be easily ascertained from an examination of  
8 the contractual interest payments. The cost of common equity funds, that is,  
9 investors' required rate of return, is more difficult to estimate. It is the purpose  
10 of the next section of my testimony to estimate SDG&E's cost of common  
11 equity capital.

12 **Q. WHAT FUNDAMENTAL PRINCIPLES UNDERLIE THE**  
13 **DETERMINATION OF A FAIR AND REASONABLE ROE?**

14 A. The heart of utility regulation is the setting of just and reasonable rates by way of  
15 a fair and reasonable return. There are two landmark United States Supreme  
16 Court cases that define the legal principles underlying the regulation of a public  
17 utility's rate of return and provide the foundations for the notion of a fair return:

18 1. *Bluefield Water Works & Improvement Co. v. Pub. Serv. Comm'n of W. Va.*,  
19 262 U.S. 679 (1923), and

20 2. *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1                   The *Bluefield* case set the standard against which just and reasonable rates  
2 of return are measured:

3                   *A public utility is entitled to such rates as will permit it to earn a*  
4                   *return on the value of the property which it employs for the*  
5                   *convenience of the public equal to that generally being made at the*  
6                   *same time and in the same general part of the country on*  
7                   *investments in other business undertakings which are attended by*  
8                   *corresponding risks and uncertainties ... The return should be*  
9                   *reasonable, sufficient to assure confidence in the financial*  
10                  *soundness of the utility, and should be adequate, under efficient and*  
11                  *economical management, to maintain and support its credit and*  
12                  *enable it to raise money necessary for the proper discharge of its*  
13                  *public duties.*

14                  *Bluefield Water Works & Improvement Co.*, 262 U.S. at 692 (emphasis added).

15                  The *Hope* case expanded on the guidelines to be used to assess the  
16                  reasonableness of the allowed return. The Court reemphasized its statements in  
17                  the *Bluefield* case and recognized that revenues must cover “capital costs.” The  
18                  Court stated:

19  
20                  *From the investor or company point of view it is important that*  
21                  *there be enough revenue not only for operating expenses but also*  
22                  *for the capital costs of the business. These include service on the*  
23                  *debt and dividends on the stock ... By that standard the return to the*  
24                  *equity owner should be commensurate with returns on investments*  
25                  *in other enterprises having corresponding risks. That return,*  
26                  *moreover, should be sufficient to assure confidence in the financial*  
27                  *integrity of the enterprise, so as to maintain its credit and attract*  
28                  *capital.*

29                  *Hope Natural Gas Co.*, 320 U.S. at 603 (emphasis added).

30                  The United States Supreme Court reiterated the criteria set forth in *Hope*  
31                  in *Fed. Power Comm’n v. Memphis Light, Gas & Water Div.*, 411 U.S. 458  
32                  (1973), in *Permian Basin Rate Cases*, 390 U.S. 747 (1968), and most recently in

1 *Duquesne Light Co. v. Barasch*, 488 U.S. 299 (1989). In the *Permian Basin*  
2 *Rate Cases*, the Supreme Court stressed that a regulatory agency's rate of return  
3 order should --

4 *reasonably be expected to maintain financial integrity, attract*  
5 *necessary capital, and fairly compensate investors for the risks*  
6 *they have assumed.*

7 *Permian Basin Rate Cases*, 390 U.S. at 792.

8 Therefore, the "end result" of this Commission's decision should be to  
9 allow SDG&E the opportunity to earn a return on equity that is: (1)  
10 commensurate with returns on investments in other firms having corresponding  
11 risks, (2) sufficient to assure confidence in the Company's financial integrity,  
12 and (3) sufficient to maintain the Company's creditworthiness and ability to  
13 attract capital on reasonable terms.

14 **Q. HOW IS THE FAIR RATE OF RETURN DETERMINED?**

15 A. The aggregate return required by investors is called the "cost of capital." The  
16 cost of capital is the opportunity cost, expressed in percentage terms, of the total  
17 pool of capital employed by the Company. It is the composite weighted cost of  
18 the various classes of capital (*e.g.*, bonds, preferred stock, common stock) used  
19 by the utility, with the weights reflecting the proportions of the total capital that  
20 each class of capital represents. The fair return in dollars is obtained by  
21 multiplying the rate of return set by the regulator by the utility's "rate base."

1 The rate base is essentially the net book value of the utility's plant and other  
2 assets used to provide utility service in a particular jurisdiction.

3 While utilities like SDG&E enjoy varying degrees of monopoly in the sale  
4 of public utility services, they, or their parent companies, must compete with  
5 everyone else in the free, open market for the input factors of production,  
6 whether labor, materials, machines, or capital. The prices of these inputs are set  
7 in the competitive marketplace by supply and demand, and it is these input  
8 prices that are incorporated in the cost of service computation. This is just as  
9 true for capital as for any other factor of production. Since utilities and other  
10 investor-owned businesses must go to the open capital market and sell their  
11 securities in competition with every other issuer, there is obviously a market  
12 price to pay for the capital they require, for example, the interest on debt capital,  
13 or the expected return on equity.

14 **Q. HOW DOES THE CONCEPT OF A FAIR RETURN RELATE TO THE**  
15 **CONCEPT OF OPPORTUNITY COST?**

16 A. The concept of a fair return is intimately related to the economic concept of  
17 "opportunity cost." When investors supply funds to a utility by buying its stocks  
18 or bonds, they are not only postponing consumption, giving up the alternative of  
19 spending their dollars in some other way, they are also exposing their funds to  
20 risk and forgoing returns from investing their money in alternative comparable  
21 risk investments. The compensation they require is the price of capital. If there  
22 are differences in the risk of the investments, competition among firms for a

1 limited supply of capital will bring different prices. The capital markets translate  
2 these differences in risk into differences in required return, in much the same  
3 way that differences in the characteristics of commodities are reflected in  
4 different prices.

5 The important point is that the required return on capital is set by supply  
6 and demand, and is influenced by the relationship between the risk and return  
7 expected for those securities and the risks expected from the overall menu of  
8 available securities.

9 **Q. WHAT ECONOMIC AND FINANCIAL CONCEPTS HAVE GUIDED**  
10 **YOUR ASSESSMENT OF THE COMPANY'S COST OF COMMON**  
11 **EQUITY?**

12 A. Two fundamental economic principles underlie the appraisal of the Company's  
13 cost of equity, one relating to the supply side of capital markets, the other to the  
14 demand side.

15 On the supply side, the first principle asserts that rational investors  
16 maximize the performance of their portfolios only if they expect the returns on  
17 investments of comparable risk to be the same. If not, rational investors will  
18 switch out of those investments yielding lower returns at a given risk level in  
19 favor of those investment activities offering higher returns for the same degree  
20 of risk. This principle implies that a company will be unable to attract capital  
21 funds unless it can offer returns to capital suppliers that are comparable to those  
22 achieved on competing investments of similar risk.



1                   On the demand side, the second principle asserts that a company will  
2 continue to invest in real physical assets if the return on these investments  
3 equals, or exceeds, the company's cost of capital. This principle suggests that a  
4 regulatory board should set rates at a level sufficient to create equality between  
5 the return on physical asset investments and the company's cost of capital.

6       **Q.   HOW DOES THE COMPANY OBTAIN ITS CAPITAL AND HOW IS ITS**  
7       **OVERALL COST OF CAPITAL DETERMINED?**

8       A.   The funds employed by the Company are obtained in two general forms, debt  
9 capital and equity capital. The cost of debt funds can be ascertained easily from  
10 an examination of the contractual interest payments. The cost of common equity  
11 funds, that is, equity investors' required rate of return, is more difficult to  
12 estimate because the dividend payments received from common stock are not  
13 contractual or guaranteed in nature. They are uneven and risky, unlike interest  
14 payments.

15                   Once a cost of common equity estimate has been developed, it can then  
16 easily be combined with the embedded cost of debt based on the utility's capital  
17 structure, in order to arrive at the overall cost of capital (overall rate of return).

18       **Q.   WHAT IS THE MARKET REQUIRED RATE OF RETURN ON EQUITY**  
19       **CAPITAL?**

20       A.   The market required rate of return on common equity, or cost of equity, is the  
21 return demanded by the equity investor. Investors establish the price for equity  
22 capital through their buying and selling decisions in capital markets. Investors

1 set return requirements according to their perception of the risks inherent in the  
2 investment, recognizing the opportunity cost of forgone investments in other  
3 companies, and the returns available from other investments of comparable risk.

4 **Q. WHAT MUST BE CONSIDERED IN ESTIMATING A FAIR ROE?**

5 A. The basic premise is that the allowable ROE should be commensurate with  
6 returns on investments in other firms having corresponding risks. The allowed  
7 return should be sufficient to assure confidence in the financial integrity of the  
8 firm, in order to maintain creditworthiness and ability to attract capital on  
9 reasonable terms. The “attraction of capital” standard focuses on investors’  
10 return requirements that are generally determined using market value methods,  
11 such as the Risk Premium, CAPM, or DCF methods. These market value tests  
12 define “fair return” as the return investors anticipate when they purchase equity  
13 shares of comparable risk in the financial marketplace. This is a market rate of  
14 return, defined in terms of anticipated dividends and capital gains as determined  
15 by expected changes in stock prices, and reflects the opportunity cost of capital.  
16 The economic basis for market value tests is that new capital will be attracted to  
17 a firm only if the return expected by the suppliers of funds is commensurate with  
18 that available from alternative investments of comparable risk.

19 **II. COST OF EQUITY CAPITAL ESTIMATES**

20 **Q. DR. MORIN, HOW DID YOU ESTIMATE YOUR RECOMMENDED**  
21 **ROE FOR SDG&E?**

1 A. I employed three methodologies: (1) the DCF methodologies, (2) the Risk  
2 Premium, and (3) the CAPM. All three are market-based methodologies and are  
3 designed to estimate the return required by investors on the common equity  
4 capital committed to SDG&E. I have applied the aforementioned methodologies  
5 to two portfolios of utilities as reference groups for SDG&E.

6 **Q. WHY DID YOU USE MORE THAN ONE APPROACH FOR**  
7 **ESTIMATING THE COST OF EQUITY?**

8 A. No one single method provides the necessary level of precision for determining a  
9 fair return, but each method provides useful evidence to facilitate the exercise of  
10 an informed judgment. Reliance on any single method or preset formula is  
11 inappropriate when dealing with investor expectations because of possible  
12 measurement difficulties and vagaries in individual companies' market data.  
13 Examples of such vagaries include dividend suspension, insufficient or  
14 unrepresentative historical data due a recent merger, impending merger or  
15 acquisition, and a new corporate identity due to restructuring activities. The  
16 advantage of using several different approaches is that the results of each one  
17 can be used to check the others.

18 As a general proposition, it is extremely dangerous to rely on only one  
19 generic methodology to estimate equity costs. The difficulty is compounded  
20 when only one variant of that methodology is employed. It is compounded even  
21 further when that one methodology is applied to a single company. Hence,  
22 several methodologies applied to several comparable risk companies should be  
23 employed to estimate the cost of common equity.

1                   As I have stated, there are three broad generic methods available to  
2                   measure the cost of equity: DCF, Risk Premium, and CAPM. All three of these  
3                   methods are accepted and used by the financial community and firmly supported  
4                   in the financial literature. The weight accorded to any one method may very  
5                   well vary depending on unusual circumstances in capital market conditions.

6                   I note that Commission’s Division of Ratepayer Advocates (“DRA”) has  
7                   consistently relied on the three aforementioned methodologies in determining  
8                   cost of equity capital<sup>1</sup>.

9                   Each methodology requires the exercise of considerable judgment on the  
10                  reasonableness of the assumptions underlying the method and on the  
11                  reasonableness of the proxies used to validate the theory and apply the method.  
12                  Each method has its own way of examining investor behavior, its own premises,  
13                  and its own set of simplifications of reality. Investors do not necessarily  
14                  subscribe to any one method, nor does the stock price reflect the application of  
15                  any one single method by the price-setting investor. There is no guarantee that a  
16                  single DCF result is necessarily the ideal predictor of the stock price and of the  
17                  cost of equity reflected in that price, just as there is no guarantee that a single  
18                  CAPM or Risk Premium result constitutes the perfect explanation of a stock’s  
19                  price or the cost of equity.

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<sup>1</sup> See for example Docket No. A.09-11-015, “Report on the Results of Operations for PacifiCorp General Rate Case Test Year 2011, Cost of Capital,” May 10, 2010.

1 **Q. ARE THERE ANY PRACTICAL DIFFICULTIES IN APPLYING COST**  
2 **OF CAPITAL METHODOLOGIES IN THE CURRENT ENVIRONMENT**  
3 **OF VOLATILITY IN CAPITAL MARKETS AND ECONOMIC**  
4 **UNCERTAINTY?**

5 A. Yes, there are. All the traditional cost of equity estimation methodologies are  
6 difficult to implement when you are dealing with the instability and volatility in  
7 the capital markets and the highly uncertain economy both in the U.S. and  
8 abroad. This is not only because stock prices are extremely volatile at this time,  
9 but also because utility company historical data have become less meaningful for  
10 an industry experiencing substantial change, for example, the transition to  
11 stringent renewable standards and the need to secure vast amounts of external  
12 capital over the next decade, regardless of capital market conditions. Past  
13 earnings and dividend trends may simply not be indicative of the future. For  
14 example, historical growth rates of earnings and dividends have been depressed  
15 by eroding margins due to a variety of factors, including the sluggish economy,  
16 restructuring, and falling margins. As a result, this historical data may not be  
17 representative of the future long-term earning power of these companies.  
18 Moreover, historical growth rates may not be necessarily representative of future  
19 trends for several electric utilities involved in mergers and acquisitions, as these  
20 companies going forward are not the same companies for which historical data  
21 are available.

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These difficulties are taken into account in developing the ROE estimate, as explained in the section covering the development of the appropriate proxy groups for the various estimates.

**A. DCF Estimates**

**Q. PLEASE DESCRIBE THE DCF APPROACH TO ESTIMATING THE COST OF EQUITY CAPITAL.**

A. According to DCF theory, the value of any security to an investor is the expected discounted value of the future stream of dividends or other benefits. One widely used method to measure these anticipated benefits in the case of a non-static company is to examine the current dividend plus the increases in future dividend payments expected by investors. This valuation process can be represented by the following formula, which is the traditional DCF model:

$$K_e = D_1/P_o + g$$

where:  $K_e$  = investors' expected return on equity

$D_1$  = expected dividend at the end of the coming year

$P_o$  = current stock price

$g$  = expected growth rate of dividends, earnings, stock price, and book value

The traditional DCF formula states that under certain assumptions, which are described in the next paragraph, the equity investor's expected return,  $K_e$ ,

1 can be viewed as the sum of an expected dividend yield,  $D_1/P_0$ , plus the expected  
2 growth rate of future dividends and stock price,  $g$ . The returns anticipated at a  
3 given market price are not directly observable and must be estimated from  
4 statistical market information. The idea of the market value approach is to infer  
5 'K<sub>e</sub>' from the observed share price, the observed dividend, and an estimate of  
6 investors' expected future growth. The assumptions underlying this  
7 valuation formulation are well known, and are discussed in detail in Chapter 4 of  
8 my reference book, Regulatory Finance, and Chapter 8 of my new reference text,  
9 The New Regulatory Finance. The standard DCF model requires the following  
10 main assumptions: (1) a constant average growth trend for both dividends and  
11 earnings, (2) a stable dividend payout policy, (3) a discount rate in excess of the  
12 expected growth rate, and (4) a constant price-earnings multiple, which implies  
13 that growth in price is synonymous with growth in earnings and dividends. The  
14 standard DCF model also assumes that dividends are paid at the end of each year  
15 when in fact dividend payments are normally made on a quarterly basis.

16  
17 **Q. HOW DID YOU ESTIMATE SDG&E'S COST OF EQUITY WITH THE**  
18 **DCF MODEL?**

19 A. I applied the DCF model to two proxies for SDG&E: (1) a group of investment-  
20 grade, dividend-paying, combination electric and gas utilities, and (2) a group  
21 consisting of the electric utilities that make up Value Line's Western Electric

1 group. The proxy companies were required to have at least 50% of their  
2 revenues from regulated operations.

3 In order to apply the DCF model, two components are required: the  
4 expected dividend yield ( $D_1/P_0$ ), and the expected long-term growth ( $g$ ). The  
5 expected dividend ( $D_1$ ) in the annual DCF model can be obtained by multiplying  
6 the current indicated annual dividend rate by the growth factor ( $1 + g$ ).

7 **Q. HOW DID YOU ESTIMATE THE DIVIDEND YIELD COMPONENT OF**  
8 **THE DCF MODEL?**

9 A. From a conceptual viewpoint, the stock price to employ in calculating the  
10 dividend yield is the current price of the security at the time of estimating the  
11 cost of equity. This is because the current stock prices provide a better  
12 indication of expected future prices than any other price in an efficient market.  
13 An efficient market implies that prices adjust rapidly to the arrival of new  
14 information. Therefore, current prices reflect the fundamental economic value  
15 of a security. A considerable body of empirical evidence indicates that capital  
16 markets are efficient with respect to a broad set of information. This implies that  
17 observed current prices represent the fundamental value of a security, and that a  
18 cost of capital estimate should be based on current prices.

19 In implementing the DCF model, I have used the dividend yields reported  
20 in the February 2012 edition of the Value Line Investment Analyzer (“VLIA”)  
21 on-line data base. Basing dividend yields on average results from a group of



1 companies reduces the concern that the vagaries of individual company stock  
2 prices will result in an unrepresentative dividend yield.

3 **Q. HOW DID YOU ESTIMATE THE GROWTH COMPONENT OF THE**  
4 **DCF MODEL?**

5 A. The principal difficulty in calculating the required return by the DCF approach is  
6 in ascertaining the growth rate that investors currently expect. Since no explicit  
7 estimate of expected growth is observable, proxies must be employed.

8 As proxies for expected growth, I examined the consensus growth estimate  
9 developed by professional analysts. Projected long-term growth rates actually  
10 used by institutional investors to determine the desirability of investing in  
11 different securities influence investors' growth anticipations. These forecasts are  
12 made by large reputable organizations, and the data are readily available and are  
13 representative of the consensus view of investors. Because of the dominance of  
14 institutional investors in investment management and security selection, and  
15 their influence on individual investment decisions, analysts' growth forecasts  
16 influence investor growth expectations and provide a sound basis for estimating  
17 the cost of equity with the DCF model.

18 Growth rate forecasts of several analysts are available from published  
19 investment newsletters and from systematic compilations of analysts' forecasts,  
20 such as those tabulated by Zacks Investment Research Inc. ("Zacks"). I used  
21 analysts' long-term growth forecasts contained in Zacks as proxies for investors'  
22 growth expectations in applying the DCF model. The latter are also provided in

1 the Value Line software. I also used Value Line's growth forecasts as additional  
2 proxies. I note that California's DRA also relies on analysts' growth forecasts  
3 in its single-stage DCF analyses.<sup>2</sup>

4 **Q. WHY DID YOU REJECT THE USE OF HISTORICAL GROWTH**  
5 **RATES IN APPLYING THE DCF MODEL TO UTILITIES?**

6 A. I have rejected historical growth rates as proxies for expected growth in the DCF  
7 calculation for two reasons. First, historical growth patterns are already  
8 incorporated in analysts' growth forecasts that should be used in the DCF model,  
9 and are therefore redundant. Second, published studies in the academic literature  
10 demonstrate that growth forecasts made by security analysts are reasonable  
11 indicators of investor expectations, and that investors rely on analysts' forecasts.  
12 This considerable literature is summarized in Chapter 9 of my most recent  
13 textbook, The New Regulatory Finance.

14 **Q. DID YOU CONSIDER ANY OTHER METHOD OF ESTIMATING**  
15 **EXPECTED GROWTH TO APPLY THE DCF MODEL?**

16 A. Yes, I did. I considered using the so-called "sustainable growth" method, also  
17 referred to as the "retention growth" method. According to this method, future  
18 growth is estimated by multiplying the fraction of earnings expected to be  
19 retained by the company, 'b', by the expected return on book equity, ROE, as  
20 follows:

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<sup>2</sup> Idem.

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$$g = b \times \text{ROE}$$

where:  $g$  = expected growth rate in earnings/dividends

$b$  = expected retention ratio

ROE = expected return on book equity

**Q. DO YOU HAVE ANY RESERVATIONS IN REGARDS TO THE SUSTAINABLE GROWTH METHOD?**

A. Yes, I do. First, the sustainable method of predicting growth contains a logic trap: the method requires an estimate of expected return on book equity to be implemented. But if the expected return on book equity input required by the model differs from the recommended return on equity, a fundamental contradiction in logic follows. Second, the empirical finance literature demonstrates that the sustainable growth method of determining growth is not as significantly correlated to measures of value, such as stock prices and price/earnings ratios, as analysts' growth forecasts. I therefore chose not to rely on this method.

**Q. DID YOU CONSIDER DIVIDEND GROWTH IN APPLYING THE DCF MODEL?**

A. No, not at this time. The reason is that as a practical matter, while there is an abundance of earnings growth forecasts, there are very few forecasts of dividend growth. Moreover, it is widely expected that some utilities will continue to lower their dividend payout ratios over the next several years in response to

1 heightened business risk and the need to fund very large construction programs  
2 over the next decade. Dividend growth has remained largely stagnant in past  
3 years as utilities are increasingly conserving financial resources in order to hedge  
4 against rising business risks and finance large infrastructure investments. As a  
5 result, investors' attention has shifted from dividends to earnings. Therefore,  
6 earnings growth provides a more meaningful guide to investors' long-term  
7 growth expectations. Indeed, it is growth in earnings that will support future  
8 dividends and share prices.

9 **Q. IS THERE ANY EMPIRICAL EVIDENCE DOCUMENTING THE**  
10 **IMPORTANCE OF EARNINGS IN EVALUATING INVESTORS'**  
11 **EXPECTATIONS?**

12 A. Yes, there is an abundance of evidence attesting to the importance of earnings in  
13 assessing investors' expectations. First, the sheer volume of earnings forecasts  
14 available from the investment community relative to the scarcity of dividend  
15 forecasts attests to their importance. To illustrate, Value Line, Zacks  
16 Investment, First Call Thompson, Reuters, Yahoo Finance, and Multex provide  
17 comprehensive compilations of investors' earnings forecasts. The fact that these  
18 investment information providers focus on growth in earnings rather than growth  
19 in dividends indicates that the investment community regards earnings growth as  
20 a superior indicator of future long-term growth. Second, Value Line's principal  
21 investment rating assigned to individual stocks, Timeliness Rank, is based  
22 primarily on earnings, which accounts for 65% of the ranking.

1 **Q. DR. MORIN, HOW DID YOU APPROACH THE COMPOSITION OF**  
2 **COMPARABLE GROUPS IN ORDER TO ESTIMATE SDG&E'S COST**  
3 **OF EQUITY WITH THE DCF METHOD?**

4 A. Because SDG&E is not publicly traded, the DCF model cannot be applied to  
5 SDG&E and proxies must be used. There are two possible approaches in  
6 forming proxy groups of companies.

7 The first approach is to apply cost of capital estimation techniques to a  
8 select group of companies directly comparable in risk to SDG&E. These  
9 companies are chosen by the application of stringent screening criteria to a  
10 universe of utility stocks in an attempt to identify companies with the same  
11 investment risk as SDG&E. Examples of screening criteria include bond rating,  
12 beta risk, size, percentage of revenues from utility operations, and common  
13 equity ratio. The end result is a small sample of companies with a risk profile  
14 similar to that of SDG&E, provided the screening criteria are defined and  
15 applied correctly.

16 The second approach is to apply cost of capital estimation techniques to a  
17 large group of utilities representative of the utility industry average and then  
18 make adjustments to account for any difference in investment risk between the  
19 company and the industry average, if any. As explained below, in view of  
20 substantial changes in circumstances in the utility industry, I have chosen the  
21 latter approach.

1 In the current unstable capital market environment, it is important to select  
2 relatively large sample sizes representative of the electric utility industry as a  
3 whole, as opposed to small sample sizes consisting of a handful of companies.  
4 This is because the equity market as a whole and electric utility industry capital  
5 market data is volatile at this time. As a result of this volatility, the composition  
6 of small groups of companies is very fluid, with companies exiting the sample  
7 due to dividend suspensions or reductions, insufficient or unrepresentative  
8 historical data due to recent mergers, impending merger or acquisition, and  
9 changing corporate identities due to restructuring activities.

10 From a statistical standpoint, confidence in the reliability of the DCF  
11 model result is considerably enhanced when applying the DCF model to a large  
12 group of companies. Any distortions introduced by measurement errors in the  
13 two DCF components of equity return for individual companies, namely  
14 dividend yield and growth, are mitigated. Utilizing a large portfolio of  
15 companies reduces the influence of either overestimating or underestimating the  
16 cost of equity for any one individual company. For example, in a large group of  
17 companies, positive and negative deviations from the expected growth will tend  
18 to cancel out owing to the law of large numbers, provided that the errors are  
19 independent.<sup>3</sup> The average growth rate of several companies is less likely to

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<sup>3</sup> If  $\sigma_i^2$  represents the average variance of the errors in a group of N companies, and  $\sigma_{ij}$  the average covariance between the errors, then the variance of the error for the group of N companies,  $\sigma_N^2$  is:

$$\sigma_N^2 = \frac{1}{N} \sigma_i^2 + \frac{N-1}{N} \sigma_{ij}$$

1 diverge from expected growth than is the estimate of growth for a single firm.  
2 More generally, the assumptions of the DCF model are more likely to be  
3 fulfilled for a large group of companies than for any single firm or for a small  
4 group of companies.

5 Moreover, small samples are subject to measurement error, and in  
6 violation of the Central Limit Theorem of statistics.<sup>4</sup> From a statistical  
7 standpoint, reliance on robust sample sizes mitigates the impact of possible  
8 measurement errors and vagaries in individual companies' market data.  
9 Examples of such vagaries include dividend suspension, insufficient or  
10 unrepresentative historical data due to a recent merger, impending merger or  
11 acquisition, and a new corporate identity due to restructuring.

12 The point of all this is that the use of a handful of companies in a highly  
13 fluid and unstable industry produces fragile and statistically unreliable results.

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If the errors are independent, the covariance between them ( $\sigma_{ij}$ ) is zero, and the variance of the error for the group is reduced to:

$$\sigma_N^2 = \frac{1}{N} \sigma_i^2 \quad \text{As } N \text{ gets progressively larger, the variance gets}$$

smaller and smaller.

<sup>4</sup> The Central Limit Theorem describes the characteristics of the distribution of values we would obtain if we were able to draw an infinite number of random samples of a given size from a given population and we calculated the mean of each sample. The Central Limit Theorem asserts: [1] The mean of the sampling distribution of means is equal to the mean of the population from which the samples were drawn. [2] The variance of the sampling distribution of means is equal to the variance of the population from which the samples were drawn divided by the size of the samples. [3] If the original population is distributed normally, the sampling distribution of means will also be normal. If the original population is not normally distributed, the sampling distribution of means will increasingly approximate a normal distribution as sample size increases.

1 A far safer procedure is to employ large sample sizes representative of the  
2 industry as a whole and apply subsequent risk adjustments to the extent that the  
3 company's risk profile differs from that of the industry average. I note that the  
4 composition of my sample groups of electric utilities produces samples that are  
5 very similar to those produced by the California DRA's approach to electric  
6 utility comparable groups.

7 **Q. CAN YOU DESCRIBE YOUR FIRST PROXY GROUP FOR SDG&E'S**  
8 **UTILITY BUSINESS?**

9 A. As a first proxy for SDG&E, I examined a group of investment-grade dividend-  
10 paying combination electric and gas utilities, meaning that these companies all  
11 possess utility assets similar to SDG&E's. I began with all the companies  
12 designated as electric utilities by Value Line, that is, with Standard Industrial  
13 Classification codes 4911 to 4913. Foreign companies, private partnerships,  
14 private companies, non dividend-paying companies, companies undergoing a  
15 restructure or merger, and companies below investment-grade (with a Moody's  
16 bond rating below Baa3 as reported in AUS Utility Reports January 2012) were  
17 eliminated, as well as those companies whose market capitalization was less than  
18 \$1 billion, in order to minimize any stock price anomalies due to thin trading.  
19 The companies had to be designated "combination electric and gas utilities" as  
20 reported in AUS Utility Reports, January 2012 edition. The final group of 31  
21 companies, shown on Exhibit RAM-2, only includes those companies with at  
22 least 50% of their revenues from regulated utility operations.



1 I stress that this proxy group as well as the second group of proxy  
2 companies described below must be viewed as portfolios of comparable risk. It  
3 would be inappropriate to select any particular company or subset of companies  
4 from these groups and infer the cost of common equity from that company or  
5 subset alone.

6 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR THE COMBINATION**  
7 **ELECTRIC AND GAS UTILITY GROUP USING VALUE LINE**  
8 **GROWTH PROJECTIONS?**

9 A. Page 1 of Exhibit RAM-2 shows the raw dividend yield and growth input data  
10 for the 31 companies, while page 2 displays the DCF analysis. Ameren and  
11 Exelon were eliminated on account of negative growth projections. As shown  
12 on Column 3, line 31 of page 2 of Exhibit RAM-2, the average long-term  
13 earnings per share growth forecast obtained from Value Line is 5.59% for this  
14 group. Combining this growth rate with the average expected dividend yield of  
15 4.32% shown in Column 4 produces an estimate of equity costs of 9.90% for the  
16 group shown in Column 5. Recognition of flotation costs brings the cost of  
17 equity estimate to 10.13%, shown in Column 6. The need for a flotation cost  
18 allowance is discussed at length later in my testimony.

19 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR THE COMBINATION**  
20 **ELECTRIC AND GAS UTILITY GROUP USING THE ANALYSTS'**  
21 **CONSENSUS GROWTH FORECAST?**

1 A. From the original sample of 31 companies shown on page 1 of Exhibit RAM-3,  
2 Exelon was eliminated on account of its zero growth rate projection. For the  
3 remaining 30 companies shown on page 2 of Exhibit RAM-3, using the  
4 consensus analysts' earnings growth forecast published by Zacks of 5.03%  
5 instead of the Value Line forecast, the cost of equity for the group is 9.35%,  
6 unadjusted for flotation cost. Recognition of flotation costs brings the cost of  
7 equity estimate to 9.58%, shown in Column 6, line 32.

8 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR VALUE LINE'S**  
9 **WESTERN ELECTRIC UTILITY GROUP?**

10 A. As a second proxy for SDG&E, I examined a group consisting of the electric  
11 utilities that make up Value Line's Western Utility group. Several California  
12 electric utilities are included in this group. Page 1 of Exhibit RAM-4 displays  
13 the electric utilities that make up the Western group, excluding those utilities  
14 with less than 50% of their revenues from regulated utility operations along with  
15 the input data for the DCF analysis. Page 2 of Exhibit RAM-4 displays the DCF  
16 analysis using Value Line growth projections. Edison was removed on account  
17 of its negative growth rate. As shown on column 2 of page 2 of Exhibit RAM-4  
18 without the outlying result from PNM Resources, the average long-term growth  
19 forecast obtained from Value Line is 6.88% for this group. Coupling this growth  
20 rate with the average expected dividend yield of 4.20% shown in column 3 for  
21 each company produces an estimate of equity costs of 11.08% for the group,  
22 unadjusted for flotation costs. Adding an allowance for flotation costs to the

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results of column 4 brings the cost of equity estimate to 11.30%, as shown in column 5.

Using the consensus analysts' growth forecast from Zacks instead of the Value Line growth forecast, the average cost of equity estimate for the group is 10.11%. This analysis is displayed on pages 1 and 2 of Exhibit RAM-5.

**Q. PLEASE SUMMARIZE YOUR DCF ESTIMATES.**

A. The table below summarizes the DCF estimates:

<u>DCF STUDY</u>	<u>ROE</u>
Combination Elec & Gas Utilities Value Line Growth	10.1%
Combination Elec & Gas Utilities Zacks Growth	9.6%
Value Line Western Elec Utilities Value Line Growth	11.3%
Value Line Western Elec Utilities Zacks Growth	10.1%

**Q. DR. MORIN, PLEASE PROVIDE AN OVERVIEW OF YOUR RISK PREMIUM ANALYSES.**

A. In order to quantify the risk premium for SDG&E, I have performed four risk premium studies. The first two studies deal with aggregate stock market risk premium evidence using two versions of the CAPM methodology and the other two studies deal with the electric utility industry.

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**B. CAPM Estimates**

**Q. PLEASE DESCRIBE YOUR APPLICATION OF THE CAPM RISK PREMIUM APPROACH.**

A. My first two risk premium estimates are based on the CAPM and on an empirical approximation to the CAPM (“ECAPM”). The CAPM is a fundamental paradigm of finance. Simply put, the fundamental idea underlying the CAPM is that risk-averse investors demand higher returns for assuming additional risk, and higher-risk securities are priced to yield higher expected returns than lower-risk securities. The CAPM quantifies the additional return, or risk premium, required for bearing incremental risk. It provides a formal risk-return relationship anchored on the basic idea that only market risk matters, as measured by beta. According to the CAPM, securities are priced such that their:

$$\text{EXPECTED RETURN} = \text{RISK-FREE RATE} + \text{RISK PREMIUM}$$

Denoting the risk-free rate by  $R_F$  and the return on the market as a whole by  $R_M$ , the CAPM is stated as follows:

$$K = R_F + [\beta(R_M - R_F)]$$

This is the seminal CAPM expression, which states that the return required by investors is made up of a risk-free component,  $R_F$ , plus a risk premium determined by  $\beta(R_M - R_F)$ . The latter bracketed expression is known as the market risk premium (“MRP”). To derive the CAPM risk premium estimate, three quantities are required: the risk-free rate ( $R_F$ ), beta ( $\beta$ ), and the MRP,

1 (R<sub>M</sub> - R<sub>F</sub>). For the risk-free rate, I used 4.2%, based on forecast interest rates on  
2 long-term U.S. Treasury bonds. For beta, I used 0.74 and for the MRP, I used  
3 7.9% based on both historical and prospective studies. These inputs to the  
4 CAPM are explained below.

5 **Q. HOW DID YOU ARRIVE AT YOUR RISK-FREE RATE ESTIMATE OF**  
6 **4.2% IN YOUR CAPM AND RISK PREMIUM ANALYSES?**

7 A. To implement the CAPM and Risk Premium methods, an estimate of the risk-  
8 free return is required as a benchmark. I relied on noted economic forecasts  
9 which call for a rising trend in interest rates in response to the recovering  
10 economy, renewed inflation, and record high federal deficits. I note that the  
11 DRA typically relies on long-term Treasury bond yield forecasts in its  
12 implementation of the CAPM.

13 **Q. WHY DID YOU RELY ON LONG-TERM BONDS INSTEAD OF SHORT-**  
14 **TERM BONDS?**

15 A. The appropriate proxy for the risk-free rate in the CAPM is the return on the  
16 longest term Treasury bond possible. This is because common stocks are very  
17 long-term instruments more akin to very long-term bonds rather than to short-  
18 term Treasury bills or intermediate-term Treasury notes. In a risk premium  
19 model, the ideal estimate for the risk-free rate has a term to maturity equal to the  
20 security being analyzed. Since common stock is a very long-term investment  
21 because the cash flows to investors in the form of dividends last indefinitely, the  
22 yield on the longest-term possible government bonds, that is the yield on 30-year  
23 Treasury bonds, is the best measure of the risk-free rate for use in the CAPM.

1 The expected common stock return is based on very long-term cash flows,  
2 regardless of an individual's holding time period. Moreover, utility asset  
3 investments generally have very long-term useful lives and should  
4 correspondingly be matched with very long-term maturity financing instruments.

5 While long-term Treasury bonds are potentially subject to interest rate  
6 risk, this is only true if the bonds are sold prior to maturity. A substantial  
7 fraction of bond market participants, usually institutional investors with long-  
8 term liabilities (e.g., pension funds and insurance companies), in fact hold bonds  
9 until they mature, and therefore are not subject to interest rate risk. Moreover,  
10 institutional bondholders neutralize the impact of interest rate changes by  
11 matching the maturity of a bond portfolio with the investment planning period,  
12 or by engaging in hedging transactions in the financial futures markets. The  
13 merits and mechanics of such immunization strategies are well documented by  
14 both academicians and practitioners.

15 Another reason for utilizing the longest maturity Treasury bond possible is  
16 that common equity has an infinite life span, and the inflation expectations  
17 embodied in its market-required rate of return will therefore be equal to the  
18 inflation rate anticipated to prevail over the very long term. The same  
19 expectation should be embodied in the risk-free rate used in applying the CAPM  
20 model. It stands to reason that the yields on 30-year Treasury bonds will more  
21 closely incorporate within their yields the inflation expectations that influence  
22 the prices of common stocks than do short-term Treasury bills or  
23 intermediate-term U.S. Treasury notes.

1                   Among U.S. Treasury securities, 30-year Treasury bonds have the longest  
2 term to maturity and the yields on such securities should be used as proxies for  
3 the risk-free rate in applying the CAPM. Therefore, I have relied on the yield  
4 on 30-year Treasury bonds in implementing the CAPM and risk premium  
5 methods.

6 **Q. DR. MORIN, ARE THERE OTHER REASONS WHY YOU REJECT**  
7 **SHORT-TERM INTEREST RATES AS PROXIES FOR THE RISK-FREE**  
8 **RATE IN IMPLEMENTING THE CAPM?**

9 A. Yes. Short-term rates are volatile, fluctuate widely, and are subject to more  
10 random disturbances than are long-term rates. Short-term rates are largely  
11 administered rates. For example, Treasury bills are used by the Federal Reserve  
12 as a policy vehicle to stimulate the economy and to control the money supply,  
13 and are used by foreign governments, companies, and individuals as a temporary  
14 safe-house for money.

15                   As a practical matter, it makes no sense to match the return on common  
16 stock to the yield on 90-day Treasury Bills. This is because short-term rates,  
17 such as the yield on 90-day Treasury Bills, fluctuate widely, leading to volatile  
18 and unreliable equity return estimates. Moreover, yields on 90-day Treasury  
19 Bills typically do not match the equity investor's planning horizon. Equity  
20 investors generally have an investment horizon far in excess of 90 days.

21                   As a conceptual matter, short-term Treasury Bill yields reflect the impact  
22 of factors different from those influencing the yields on long-term securities such

1 as common stock. For example, the premium for expected inflation embedded  
2 into 90-day Treasury Bills is likely to be far different than the inflationary  
3 premium embedded into long-term securities yields. On grounds of stability and  
4 consistency, the yields on long-term Treasury bonds match more closely with  
5 common stock returns.

6 **Q. WHAT IS YOUR ESTIMATE OF THE RISK-FREE RATE IN**  
7 **APPLYING THE CAPM?**

8 A. Global Insight, Value Line and Blue Chip Economic Forecasts all project higher  
9 long-term Treasury interest rates in 2013-2015 and beyond. Value Line's  
10 quarterly economic review forecasts a yield of 4.1% in 2013, 4.5% in 2014, and  
11 5.0% in 2015. Global Insight's February 2012 edition forecasts a yield of 3.6%  
12 in 2013, 3.8% in 2014, and 4.1 in 2015, rising to a long-term level of 5.27%.  
13 The average 30-year long-term bond yield forecast of 4.2% for 2014 is a  
14 reasonable estimate of the risk-free rate for purposes of a forward-looking  
15 CAPM analysis. The projected level of U.S. Treasury 30-year long-term bonds  
16 as reported in Blue Chip forecast is also 4.2% for 2013. The steeply rising shape  
17 of the yield curve is also consistent with projected rising interest rates. I deem  
18 this estimate conservative as interest rate forecasts call for even higher interest  
19 rates over the next several years in response to record high federal deficits,  
20 higher anticipated inflation, and eventual economic recovery.

21 **Q. HOW DID YOU SELECT THE BETA FOR YOUR CAPM ANALYSIS?**

22 A. A major thrust of modern financial theory as embodied in the CAPM is that  
23 perfectly diversified investors can eliminate the company-specific component of



1 risk, and that only market risk remains. The latter is technically known as “beta”  
2 ( $\beta$ ), or “systematic risk”. The beta coefficient measures change in a security’s  
3 return relative to that of the market. The beta coefficient states the extent and  
4 direction of movement in the rate of return on a stock relative to the movement  
5 in the rate of return on the market as a whole. It indicates the change in the rate  
6 of return on a stock associated with a one percentage point change in the rate of  
7 return on the market, and thus measures the degree to which a particular stock  
8 shares the risk of the market as a whole. Modern financial theory has established  
9 that beta incorporates several economic characteristics of a corporation that are  
10 reflected in investors’ return requirements.

11 As an operating subsidiary of Sempra, SDG&E is not publicly traded,  
12 and therefore, a proxy must be used. In the discussion of DCF estimates of the  
13 cost of common equity earlier, I examined a sample of widely-traded  
14 investment-grade dividend-paying combination electric and gas utilities covered  
15 by Value Line that have (i) at least 50% of their revenues from regulated utility  
16 operations, and (ii) a market capitalization that is more than \$1 billion.<sup>5</sup> The  
17 average beta for this group is 0.73. Please see Exhibit RAM-6, page 1 for the  
18 betas of this sample of utilities.

19 I also examined the average beta of the electric utilities with at least  
20 50% of their revenues from regulated electric utility operations contained in  
21 Value Line’s “Western Utilities” group. The same group was utilized earlier in

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<sup>5</sup> This is necessary in order to minimize the well-known thin trading bias in measuring beta.

1 connection with DCF estimates and is retained for the CAPM analysis. The  
2 average beta for the group is 0.75, as shown on page 2 of Exhibit RAM-6.

3 Based on these results, I shall use the average beta of the two beta estimates,  
4 0.74, as an estimate for the beta applicable to SDG&E. I note that the DRA also  
5 relies on Value Line betas in its application of the CAPM to electric utility  
6 groups.

7 **Q. WHAT MRP DID YOU USE IN YOUR CAPM ANALYSIS?**

8 A. For the MRP, I used 7.9%. This estimate was based on the results of both  
9 forward-looking and historical studies of long-term risk premiums.

10 **Q. CAN YOU DESCRIBE THE HISTORICAL MRP STUDY USED IN**  
11 **YOUR CAPM ANALYSIS?**

12 A. Yes. The historical MRP estimate is based on the results obtained in the  
13 Morningstar (formerly Ibbotson Associates) study, *Stocks, Bonds, Bills, and*  
14 *Inflation, 2011 Yearbook*. This study, which compiles historical returns from  
15 1926 to 2010, shows that a broad market sample of common stocks  
16 outperformed long-term U.S. Treasury bonds by 6.0% over that long period.  
17 The historical MRP over the income component of long-term Treasury bonds  
18 rather than over the total return is 6.7%. Morningstar recommends the use of the  
19 latter as a more reliable estimate of the historical MRP, and I concur with this  
20 viewpoint. The historical MRP should be computed using the income  
21 component of bond returns because the intent, even using historical data, is to  
22 identify an expected MRP. This is because the income component of total bond  
23 return (*i.e.*, the coupon rate) is a far better estimate of expected return than the

1 total return (*i.e.*, the coupon rate + capital gain), as realized capital gains/losses  
2 are largely unanticipated by bond investors. The long-horizon (1926-2010)  
3 MRP (based on income returns, as required) is 6.7%.

4 **Q. ON WHAT MATURITY BOND DOES THE MORNINGSTAR**  
5 **HISTORICAL RISK PREMIUM DATA RELY?**

6 A. Because 30-year bonds were not always traded or even available throughout the  
7 entire 1926-2010 period covered in the Morningstar Study of historical returns,  
8 the latter study relied on bond return data based on 20-year Treasury bonds.  
9 Given that the normal yield curve is virtually flat above maturities of 20 years  
10 over most of the period covered in the Morningstar study, the difference in yield  
11 is not material.

12 **Q. WHY DID YOU USE LONG TIME PERIODS IN ARRIVING AT YOUR**  
13 **HISTORICAL MRP ESTIMATE?**

14 A. Because realized returns can be substantially different from prospective returns  
15 anticipated by investors when measured over short time periods, it is important  
16 to employ returns realized over long time periods rather than returns realized  
17 over more recent time periods when estimating the MRP with historical returns.  
18 Therefore, a risk premium study should consider the longest possible period for  
19 which data are available. Short-run periods during which investors earned a  
20 lower risk premium than they expected are offset by short-run periods during  
21 which investors earned a higher risk premium than they expected. Only over  
22 long time periods will investor return expectations and realizations converge.

1 I have therefore ignored realized risk premiums measured over short time  
2 periods. Instead, I relied on results over periods of enough length to smooth out  
3 short-term aberrations, and to encompass several business and interest rate  
4 cycles. The use of the entire study period in estimating the appropriate MRP  
5 minimizes subjective judgment and encompasses many diverse regimes of  
6 inflation, interest rate cycles, and economic cycles.

7 To the extent that the estimated historical equity risk premium follows  
8 what is known in statistics as a random walk, one should expect the equity risk  
9 premium to remain at its historical mean. Since I found no evidence that the  
10 MRP in common stocks has changed over time, at least prior to the onslaught of  
11 the financial crisis of 2008-2009 which has now partially subsided, that is, no  
12 significant serial correlation in the Morningstar study prior to that time, it is  
13 reasonable to assume that these quantities will remain stable in the future.

14 **Q. SHOULD STUDIES OF HISTORICAL RISK PREMIUMS RELY ON**  
15 **ARITHMETIC AVERAGE RETURNS OR ON GEOMETRIC AVERAGE**  
16 **RETURNS?**

17 A. Whenever relying on historical risk premiums, only arithmetic average returns  
18 over long periods are appropriate for forecasting and estimating the cost of  
19 capital, and geometric average returns are not.<sup>6</sup>

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<sup>6</sup>See Roger A. Morin, *Regulatory Finance: Utilities' Cost of Capital*, chapter 11 (1994); Roger A. Morin, *The New Regulatory Finance: Utilities' Cost of Capital*, chapter 4 (2006); Richard A Brealey, et al., *Principles of Corporate Finance* (8th ed. 2006).

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**Q. PLEASE EXPLAIN HOW THE ISSUE OF WHAT IS THE PROPER “MEAN” ARISES IN THE CONTEXT OF ANALYZING THE COST OF EQUITY?**

A. The issue arises in applying methods that derive estimates of a utility’s cost of equity from historical relationships between bond yields and earned returns on equity for individual companies or portfolios of several companies. Those methods produce series of numbers representing the annual difference between bond yields and stock returns over long historical periods. The question is how to translate those series into a single number that can be added to a current bond yield to estimate the current cost of equity for a stock or a portfolio. Calculating geometric and arithmetic means are two ways of converting series of numbers to a single, representative figure.

**Q. IF BOTH ARE “REPRESENTATIVE” OF THE SERIES, WHAT IS THE DIFFERENCE BETWEEN THE TWO?**

A. Each represents different information about the series. The geometric mean of a series of numbers is the value which, if compounded over the period examined, would have made the starting value to grow to the ending value. The arithmetic mean is simply the average of the numbers in the series. Where there is any annual variation (volatility) in a series of numbers, the arithmetic mean of the series, which reflects volatility, will always exceed the geometric mean, which

1 ignores volatility. Because investors require higher expected returns to invest in  
2 a company whose earnings are volatile than one whose earnings are stable, the  
3 geometric mean is not useful in estimating the expected rate of return which  
4 investors require to make an investment.

5 **Q. CAN YOU PROVIDE A NUMERICAL EXAMPLE TO ILLUSTRATE**  
6 **THIS DIFFERENCE BETWEEN GEOMETRIC AND ARITHMETIC**  
7 **MEANS?**

8 A. Yes. The following table compares the geometric and arithmetic mean returns of  
9 a hypothetical Stock A, whose yearly returns over a ten-year period are very  
10 volatile, with those of a hypothetical Stock B, whose yearly returns are perfectly  
11 stable during that period. Consistent with the point that geometric returns ignore  
12 volatility, the geometric mean returns for the two series are identical (11.6% in  
13 both cases), whereas the arithmetic mean return of the volatile stock (26.7%) is  
14 much higher than the arithmetic mean return of the stable stock (11.6%):

15 **GEOMETRIC VS. ARITHMETIC RETURNS**

16

YEAR	STOCK A	STOCK B
2002	50.0%	11.6%
2003	-54.7%	11.6%
2004	98.5%	11.6%
2005	42.2%	11.6%
2006	-32.3%	11.6%

2007	-39.2%	11.6%
2008	153.2%	11.6%
2009	-10.0%	11.6%
2010	38.9%	11.6%
2011	20.0%	11.6%
Arithmetic Mean Return	<b>26.7%</b>	<b>11.6%</b>
Geometric Mean Return	<b>11.6%</b>	<b>11.6%</b>

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If relying on geometric means, investors would require the same expected return to invest in both of these stocks, even though the volatility of returns in Stock A is very high while Stock B exhibits perfectly stable returns. That is clearly contrary to the most basic financial theory, that is, the higher the risk the higher the expected return.

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I note that in the past the DRA relies on geometric mean returns rather than arithmetic mean returns in its application of the CAPM. Chapter 4 Appendix A of my book *The New Regulatory Finance* contains a detailed and rigorous discussion of the impropriety of using geometric averages in estimating the cost of capital. Briefly, the disparity between the arithmetic average return and the geometric average return raises the question as to what purposes should these different return measures be used. The answer is that the geometric average return should be used for measuring historical returns that are compounded over

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1 multiple time periods. The arithmetic average return should be used for future-  
2 oriented analysis, where the use of expected values is appropriate. It is  
3 inappropriate to average the arithmetic and geometric average return; they  
4 measure different quantities in different ways.

5 Please see Morin, R. A., *The New Regulatory Finance*, chapter 11 (2006)  
6 for an in-depth discussion regarding the theoretical underpinnings, empirical  
7 validation, and the consensus of academics on why geometric means are  
8 inappropriate for forecasting and estimating the cost of capital.

9 **Q. CAN YOU DESCRIBE THE PROSPECTIVE MRP STUDY USED IN**  
10 **YOUR CAPM ANALYSIS?**

11 A. Yes. I applied a prospective DCF analysis to the aggregate equity market using  
12 Value Line's VLIA software. The dividend yield on the dividend-paying stocks  
13 covered in Value Line's full database is currently 2.7%, and the average  
14 projected long-term growth rate is 10.2%. Adding the dividend yield to the  
15 growth component produces an expected market return on aggregate equities of  
16 12.9%. Following the tenets of the DCF model, the spot dividend yield must be  
17 converted into an expected dividend yield by multiplying it by one plus the  
18 growth rate. This brings the expected return on the aggregate equity market to  
19 13.1%. Recognition of the quarterly timing of dividend payments rather than the  
20 annual timing of dividends assumed in the annual DCF model brings the MRP  
21 estimate to approximately 13.3%. Subtracting the risk-free rate of 4.2% from the  
22 latter, the implied risk premium is 9.1% over long-term U.S. Treasury bonds.

23 This estimate is substantially higher than the historical estimate of 6.7%. This is  
24 not surprising given the sharp repricing of risk in the investment community that



1 followed the financial crisis of 2008-2009, and the continuing volatility in  
2 financial markets that have caused a fundamental upward shift in investors' risk  
3 aversion.

4 The average of the historical MRP of 6.7% and the prospective  
5 MRP of 9.1% is 7.9%, which is my final estimate of the MRP for  
6 purposes of implementing the CAPM.

7 **Q. DR. MORIN, IS YOUR MRP ESTIMATE OF 7.9% CONSISTENT WITH**  
8 **THE ACADEMIC LITERATURE ON THE SUBJECT?**

9 A. Yes, it is, although at the upper end of the range. In their authoritative corporate  
10 finance textbook, Professors Brealey, Myers, and Allen<sup>7</sup> conclude from their  
11 review of the fertile literature on the MRP that a range of 5% to 8% is reasonable  
12 for the MRP in the United States. My own survey of the MRP literature, which  
13 appears in Chapter 5 of my latest textbook, The New Regulatory Finance, is also  
14 quite consistent with this range.

15 **Q. WHAT IS YOUR RISK PREMIUM ESTIMATE OF THE AVERAGE**  
16 **RISK UTILITY'S COST OF EQUITY USING THE CAPM APPROACH?**

17 A. Inserting those input values into the CAPM equation, namely a risk-free rate of  
18 4.2%, a beta of 0.74, and a MRP of 7.9%, the CAPM estimate of the cost of  
19 common equity is:  $4.2\% + 0.74 \times 7.9\% = 10.1\%$ . This estimate becomes 10.4%  
20 with flotation costs, discussed later in my testimony.

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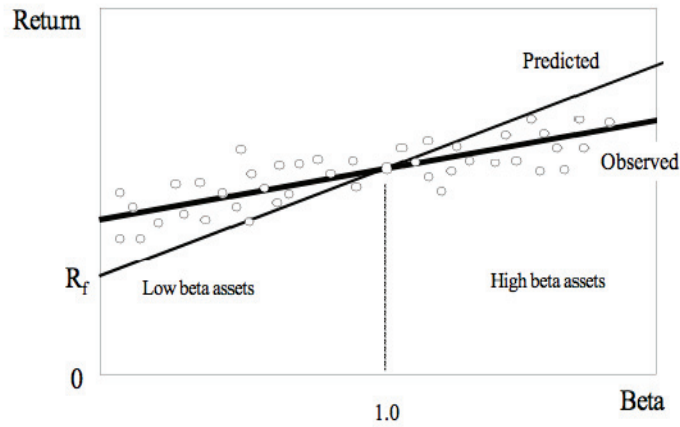
<sup>7</sup> Richard A. Brealey, Stewart C. Myers, and Paul Allen, Principles of Corporate Finance, 8<sup>th</sup> Edition, Irwin McGraw-Hill, 2006.

1 **Q. CAN YOU DESCRIBE YOUR APPLICATION OF THE EMPIRICAL**  
2 **VERSION OF THE CAPM?**

3 A. There have been countless empirical tests of the CAPM to determine to what  
4 extent security returns and betas are related in the manner predicted by the  
5 CAPM. This literature is summarized in Chapter 6 of my latest book, The New  
6 Regulatory Finance. The results of the tests support the idea that beta is related  
7 to security returns, that the risk-return tradeoff is positive, and that the  
8 relationship is linear. The contradictory finding is that the risk-return tradeoff is  
9 not as steeply sloped as the predicted CAPM. That is, empirical research has  
10 long shown that low-beta securities earn returns somewhat higher than the  
11 CAPM would predict, and high-beta securities earn less than predicted.

12 A CAPM-based estimate of cost of capital underestimates the return  
13 required from low-beta securities and overstates the return required from  
14 high-beta securities, based on the empirical evidence. This is one of the most  
15 well-known results in finance, and it is displayed graphically below.

### CAPM: Predicted vs Observed Returns



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A number of variations on the original CAPM theory have been proposed to explain this finding. The ECAPM makes use of these empirical findings.

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The ECAPM estimates the cost of capital with the equation:

5

$$K = R_F + \alpha + \beta \times (MRP - \alpha)$$

6

where the symbol alpha,  $\alpha$ , represents the “constant” of the risk-return line,

7

MRP is the market risk premium ( $R_M - R_F$ ), and the other symbols are defined

8

as usual.

9

Inserting the long-term risk-free rate as a proxy for the risk-free rate, an

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alpha in the range of 1% - 2%, and reasonable values of beta and the MRP in

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the above equation produces results that are indistinguishable from the

12

following more tractable ECAPM expression:

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$$K = R_F + 0.25 (R_M - R_F) + 0.75 \beta (R_M - R_F)$$

1 An alpha range of 1% - 2% is somewhat lower than that estimated  
2 empirically. The use of a lower value for alpha leads to a lower estimate of  
3 the cost of capital for low-beta stocks such as regulated utilities. This is  
4 because the use of a long-term risk-free rate rather than a short-term risk-free  
5 rate already incorporates some of the desired effect of using the ECAPM. In  
6 other words, the long-term risk-free rate version of the CAPM has a higher  
7 intercept and a flatter slope than the short-term risk-free version which has  
8 been tested. This is also because the use of adjusted betas rather than the use  
9 of raw betas also incorporates some of the desired effect of using the  
10 ECAPM.<sup>8</sup> Thus, it is reasonable to apply a conservative alpha adjustment.

11 Appendix A contains a full discussion of the ECAPM, including its  
12 theoretical and empirical underpinnings. In short, the following equation  
13 provides a viable approximation to the observed relationship between risk and  
14 return, and provides the following cost of equity capital estimate:

$$15 \quad K = R_F + 0.25 (R_M - R_F) + 0.75 \beta (R_M - R_F)$$

---

<sup>8</sup> The regression tendency of betas to converge to 1.0 over time is very well known and widely discussed in the financial literature. As a result of this beta drift, several commercial beta producers adjust their forecasted betas toward 1.00 in an effort to improve their forecasts. Value Line, Bloomberg, and Merrill Lynch betas are adjusted for their long-term tendency to regress toward 1.0 by giving approximately 66% weight to the measured raw beta and approximately 33% weight to the prior value of 1.0 for each stock:

$$\beta_{\text{adjusted}} = 0.33 + 0.66 \beta_{\text{raw}}$$

1                    Inserting 4.2% for the risk-free rate  $R_F$ , a MRP of 7.9% for  $(R_M - R_F)$  and a  
2                    beta of 0.74 in the above equation, the return on common equity is 10.6%. This  
3                    estimate becomes 10.9% with flotation costs, discussed later in my testimony.

4                    **Q.    IS THE USE OF THE ECAPM CONSISTENT WITH THE USE OF**  
5                    **ADJUSTED BETAS?**

6                    A.    Yes, it is. Some have argued that the use of the ECAPM is inconsistent with the  
7                    use of adjusted betas, such as those supplied by Value Line, Bloomberg, and  
8                    Morningstar. This is because the reason for using the ECAPM is to allow for the  
9                    tendency of betas to regress toward the mean value of 1.00 over time, and, since  
10                    Value Line betas are already adjusted for such trend, an ECAPM analysis results  
11                    in double-counting. This argument is erroneous. Fundamentally, the ECAPM is  
12                    not an adjustment, increase or decrease in beta. The observed return on high  
13                    beta securities is actually lower than that produced by the CAPM estimate. The  
14                    ECAPM is a formal recognition that the observed risk-return tradeoff is flatter  
15                    than predicted by the CAPM based on myriad empirical evidence. The ECAPM  
16                    and the use of adjusted betas comprise two separate features of asset pricing.  
17                    Even if a company's beta is estimated accurately, the CAPM still understates the  
18                    return for low-beta stocks. Even if the ECAPM is used, the return for low-beta  
19                    securities is understated if the betas are understated. Referring back to the  
20                    previous graph, the ECAPM is a return (vertical axis) adjustment and not a beta  
21                    (horizontal axis) adjustment. Both adjustments are necessary. Moreover, the  
22                    use of adjusted betas compensates for interest rate sensitivity of utility stocks not  
23                    captured by unadjusted betas.

1 **Q. PLEASE SUMMARIZE YOUR CAPM ESTIMATES.**

2 A. The table below summarizes the common equity estimates obtained from the  
3 CAPM studies.

4	<u>CAPM Method</u>	<u>ROE</u>
5	Traditional CAPM	10.4%
6	Empirical CAPM	10.9%

7

8 **C. Historical Risk Premium Estimate**

9 **Q. PLEASE DESCRIBE YOUR HISTORICAL RISK PREMIUM ANALYSIS**  
10 **OF THE ENERGY UTILITY INDUSTRY USING TREASURY BOND**  
11 **YIELDS.**

12 A. A historical risk premium for the utility industry was estimated with an annual  
13 time series analysis applied to the utility industry as a whole over the 1930-2011  
14 period, using *Standard and Poor's Utility Index* as an industry proxy. The  
15 analysis is depicted on Exhibit RAM-7. The risk premium was estimated by  
16 computing the actual realized return on equity capital for the S&P Utility Index  
17 for each year, using the actual stock prices and dividends of the index, and then  
18 subtracting the long-term Treasury bond return for that year.

19 As shown on Exhibit RAM-7, the average risk premium over the  
20 period was 5.6% over long-term Treasury bond returns. Given the risk-free  
21 rate of 4.2%, and using the historical estimate of 5.6%, the implied cost of

1 equity is  $4.2\% + 5.6\% = 9.8\%$  without flotation costs and  $10.1\%$  with the  
2 flotation cost allowance.

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5 **Q. DR. MORIN, ARE RISK PREMIUM STUDIES WIDELY USED?**

6 A. Yes, they are. Risk Premium analyses are widely used by analysts, investors,  
7 economists, and expert witnesses. Most college-level corporate finance and/or  
8 investment management texts, including Investments by Bodie, Kane, and  
9 Marcus<sup>9</sup>, which is a recommended textbook for CFA (Chartered Financial  
10 Analyst) certification and examination, contain detailed conceptual and  
11 empirical discussion of the risk premium approach. Risk Premium analysis is  
12 typically recommended as one of the three leading methods of estimating the  
13 cost of capital. Professor Brigham's best-selling corporate finance textbook, for  
14 example, Corporate Finance: A Focused Approach<sup>10</sup>, recommends the use of risk  
15 premium studies, among others. Techniques of risk premium analysis are  
16 widespread in investment community reports. Professional certified financial  
17 analysts are certainly well versed in the use of this method. Moreover, my  
18 historical risk premium methodology is very similar to that used by California's

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<sup>9</sup> McGraw-Hill Irwin, 2002.

<sup>10</sup> Fourth edition, South-Western, 2011.

1           DRA<sup>11</sup>. The only difference is that I rely on long-term Treasury yields instead of  
2           the yields on A-rated utility bonds.

3           **Q.    ARE YOU CONCERNED ABOUT THE REALISM OF THE**  
4           **ASSUMPTIONS THAT UNDERLIE THE HISTORICAL RISK**  
5           **PREMIUM METHOD?**

6           A.    No, I am not, for they are no more restrictive than the assumptions that underlie  
7           the DCF model or the CAPM. While it is true that the method looks backward  
8           in time and assumes that the risk premium is constant over time, these  
9           assumptions are not necessarily restrictive. By employing returns realized over  
10          long time periods rather than returns realized over more recent time periods,  
11          investor return expectations and realizations converge. Realized returns can be  
12          substantially different from prospective returns anticipated by investors,  
13          especially when measured over short time periods. By ensuring that the risk  
14          premium study encompasses the longest possible period for which data are  
15          available, short-run periods during which investors earned a lower risk premium  
16          than they expected are offset by short-run periods during which investors earned  
17          a higher risk premium than they expected. Only over long time periods will  
18          investor return expectations and realizations converge, or else, investors would  
19          be reluctant to invest money.

20          **D.   Allowed Risk Premiums**

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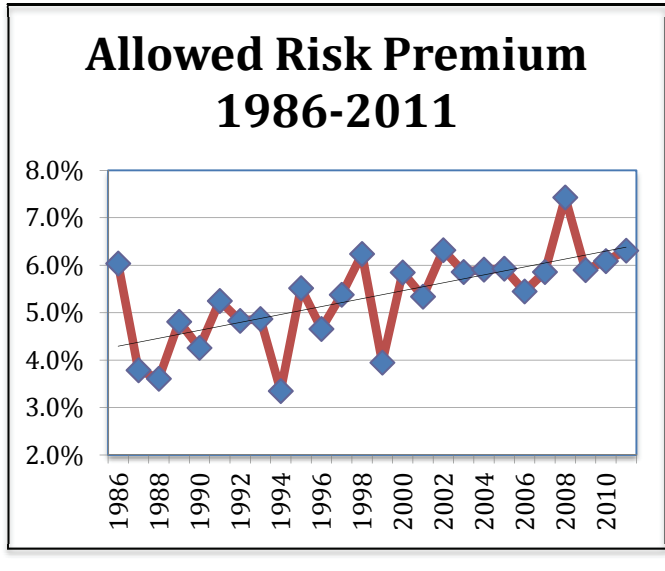
<sup>11</sup> See footnote No. 2 for reference.



1 **Q. PLEASE DESCRIBE YOUR ANALYSIS OF ALLOWED RISK**  
2 **PREMIUMS IN THE ELECTRIC UTILITY INDUSTRY.**

3 A. To estimate the electric utility industry's cost of common equity, I also examined  
4 the historical risk premiums implied in the ROEs allowed by regulatory  
5 commissions for electric utilities over the 1986-2011 period for which data were  
6 available, relative to the contemporaneous level of the long-term Treasury bond  
7 yield. This variation of the risk premium approach is reasonable because  
8 allowed risk premiums are presumably based on the results of market-based  
9 methodologies (DCF, Risk Premium, CAPM, *etc.*) presented to regulators in rate  
10 hearings and on the actions of objective unbiased investors in a competitive  
11 marketplace. Historical allowed ROE data are readily available over long  
12 periods on a quarterly basis from Regulatory Research Associates (now SNL)  
13 and easily verifiable from SNL publications and past commission decision  
14 archives.

15 The average ROE spread over long-term Treasury yields was 5.3%  
16 over the entire 1986-2011 period for which data were available from SNL. The  
17 graph below shows the year-by-year allowed risk premium. The escalating trend  
18 of the risk premium in response to lower interest rates and rising competition is  
19 noteworthy.



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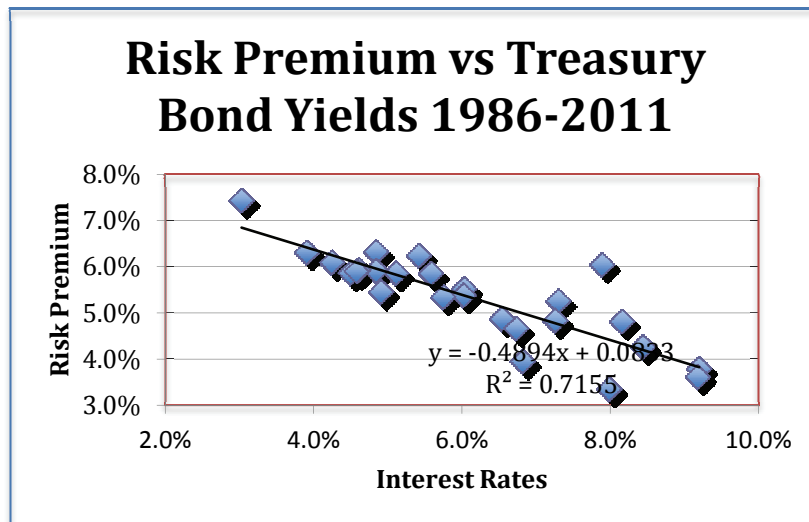
A careful review of these ROE decisions relative to interest rate trends reveals a narrowing of the risk premium in times of rising interest rates, and a widening of the premium as interest rates fall. The following statistical relationship between the risk premium (“RP”) and interest rates (“YIELD”) emerges over the 1986-2011 period:

$$RP = 8.3300 - 0.4894 \text{ YIELD} \qquad R^2 = 0.71$$

The relationship is highly statistically significant<sup>12</sup> as indicated by the very high R<sup>2</sup>. The graph below shows a clear inverse relationship between the allowed risk premium and interest rates as revealed in past ROE decisions.

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<sup>12</sup> The coefficient of determination R<sup>2</sup>, sometimes called the “goodness of fit measure,” is a measure of the degree of explanatory power of a statistical relationship. It is simply the ratio of the explained portion to the total sum of squares. The higher R<sup>2</sup> the higher is the degree of the overall fit of the estimated regression equation to the sample data.



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Inserting the current long-term Treasury bond yield of 4.2% in the above equation suggests a risk premium estimate of 6.3%, implying a cost of equity of 10.5%.

5

**Q. DO INVESTORS TAKE INTO ACCOUNT ALLOWED RETURNS IN FORMULATING THEIR RETURN EXPECTATIONS?**

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A. Yes, they do. Investors do indeed take into account returns granted by various regulators in formulating their risk and return expectations, as evidenced by the availability of commercial publications disseminating such data, including Value Line and SNL (formerly Regulatory Research Associates). Allowed returns, while certainly not a precise indication of a particular company's cost of equity capital, are nevertheless important determinants of investor growth perceptions and investor expected returns.

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**Q. PLEASE SUMMARIZE YOUR RISK PREMIUM ESTIMATES.**

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A. The table below summarizes the ROE estimates obtained from the two risk

1 premium studies.

2	<b>Risk Premium Method</b>	<b>ROE</b>
3	Historical Risk Premium Electric	10.1%
4	Allowed Risk Premium	10.5%

5 **D. Need for Flotation Cost Adjustment**

6 **Q. HAVE YOU EVALUATED THE NEED FOR A FLOTATION COST**  
7 **ALLOWANCE?**

8 A. Yes. I have also reviewed prior Commission decisions pertaining to flotation  
9 costs.<sup>13</sup> In D.92-11-047, the Commission stated that a request for a flotation  
10 cost adjustment must include (i) an analysis of the current state of the stock  
11 market; (ii) the volatility of the specific utility's stock; (iii) the specific utility's  
12 growth rate; (iv) its current market-to-book ratio; (v) how the company is  
13 financed; and (vi) whether new stock will be sold.<sup>14</sup> In my opinion, however, the  
14 analysis described above takes into account factors that are not relevant to the  
15 question of whether a flotation cost allowance is appropriate in a given instance.

16 The extensive discussion provided below, as well as the information  
17 provided in Appendix B, is intended to fulfill the Commission's desire for a  
18 thorough review of the validity and need for a flotation cost allowance by  
19 addressing what I believe are the two relevant factors related to flotation costs:

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<sup>13</sup> See, e.g., D.00-12-062, mimeo, pp. 15-16; D.92-11-047, 1992 Cal. PUC LEXIS 798, pp. \*133-136.

<sup>14</sup> D.92-11-047, 1992 Cal. PUC LEXIS 798, pp. 135.

1 (a) whether such an adjustment is necessary for a company with market-to-book  
2 ratio greater than 1.0; and (b) whether the flotation allowance should only be  
3 considered for new stock issues,<sup>15</sup>

4 **Q. PLEASE DESCRIBE THE NEED FOR A FLOTATION COST**  
5 **ALLOWANCE.**

6 A. All the market-based estimates reported above include an adjustment for  
7 flotation costs. The simple fact of the matter is that issuing common equity  
8 capital is not free, regardless of capital market conditions and company-specific  
9 circumstances. Flotation costs associated with stock issues are very similar to  
10 the flotation costs associated with bonds and preferred stocks. Flotation costs  
11 are not expensed at the time of issue, and therefore must be recovered via a rate  
12 of return adjustment. This is done routinely for bond and preferred stock issues  
13 by most regulatory commissions, including FERC. Clearly, the common equity  
14 capital accumulated by the Company is not cost-free. The flotation cost  
15 allowance to the cost of common equity capital is discussed and applied in most  
16 corporate finance textbooks; it is unreasonable to ignore the need for such an  
17 adjustment.

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<sup>15</sup> The Commission indicated in D.92-11-047 that it would consider referring future flotation cost adjustment requests to a workshop. *Id.* at p. 136. While SDG&E believes that its request for a flotation cost adjustment can be fully evaluated based upon the analysis set forth herein, it will participate in a flotation cost workshop if the Commission deems such workshop to be necessary.

1                    Flotation costs are very similar to the closing costs on a home mortgage,  
2                    and must be paid regardless of conditions in the housing market. In the case of  
3                    issues of new equity, flotation costs represent the discounts that must be  
4                    provided to place the new securities. Flotation costs have a direct and an indirect  
5                    component. The direct component is the compensation to the security  
6                    underwriter for his marketing/consulting services, for the risks involved in  
7                    distributing the issue, and for any operating expenses associated with the issue  
8                    (e.g., printing, legal, prospectus). The indirect component represents the  
9                    downward pressure on the stock price as a result of the increased supply of stock  
10                    from the new issue. The latter component is frequently referred to as “market  
11                    pressure.”

12                    Investors must be compensated for flotation costs on an ongoing basis to  
13                    the extent that such costs have not been expensed in the past, and therefore the  
14                    adjustment must continue for the entire time that these initial funds are retained  
15                    in the firm. Appendix B to my testimony discusses flotation costs in detail, and  
16                    shows: (1) why it is necessary to apply an allowance of 5% to the dividend yield  
17                    component of equity cost by dividing that yield by 0.95 (100% - 5%) to obtain  
18                    the fair return on equity capital; (2) why the flotation adjustment is permanently  
19                    required to avoid confiscation even if no further stock issues are contemplated;  
20                    and (3) that flotation costs are only recovered if the rate of return is applied to  
21                    total equity, including retained earnings, in all future years.

22                    By analogy, in the case of a bond issue, flotation costs are not expensed  
23                    but are amortized over the life of the bond, and the annual amortization charge is

1 embedded in the cost of service. The flotation adjustment is also analogous to  
2 the process of depreciation, which allows the recovery of funds invested in  
3 utility plant. The recovery of bond flotation expense continues year after year,  
4 irrespective of whether the Company issues new debt capital in the future, until  
5 recovery is complete, in the same way that the recovery of past investments in  
6 plant and equipment through depreciation allowances continues in the future  
7 even if no new construction is contemplated. In the case of common stock that  
8 has no finite life, flotation costs are not amortized. Thus, the recovery of  
9 flotation costs requires an upward adjustment to the allowed return on equity.

10 A simple example will illustrate the concept. A stock is sold for \$100, and  
11 investors require a 10% return, that is, \$10 of earnings. But if flotation costs are  
12 5%, the Company nets \$95 from the issue, and its common equity account is  
13 credited by \$95. In order to generate the same \$10 of earnings to the  
14 shareholders, from a reduced equity base, it is clear that a return in excess of  
15 10% must be allowed on this reduced equity base, here 10.53%.

16 According to the empirical finance literature discussed in Appendix B,  
17 total flotation costs amount to 4% for the direct component and 1% for the  
18 market pressure component, for a total of 5% of gross proceeds. This in turn  
19 amounts to approximately 30 basis points, depending on the magnitude of the  
20 dividend yield component. To illustrate, dividing the average expected dividend  
21 yield of around 5.0% for utility stocks by 0.95 yields 5.3%, which is 30 basis  
22 points higher.

1                    Sometimes, the argument is made that flotation costs are real and should  
2                    be recognized in calculating the fair return on equity, but only at the time when  
3                    the expenses are incurred. In other words, as the argument goes, the flotation  
4                    cost allowance should not continue indefinitely, but should be made in the year  
5                    in which the sale of securities occurs, with no need for continuing compensation  
6                    in future years. This argument is valid only if the Company has already been  
7                    compensated for these costs. If not, the argument is without merit. My own  
8                    recommendation is that investors be compensated for flotation costs on an on-  
9                    going basis rather than through expensing, and that the flotation cost adjustment  
10                   continue for the entire time that these initial funds are retained in the firm.

11                   In theory, flotation costs could be expensed and recovered through rates  
12                   as they are incurred. This procedure, although simple in implementation, is not  
13                   considered appropriate, however, because the equity capital raised in a given stock  
14                   issue remains on the utility's common equity account and continues to provide  
15                   benefits to ratepayers indefinitely. It would be unfair to burden the current  
16                   generation of ratepayers with the full costs of raising capital when the benefits of  
17                   that capital extend indefinitely. The common practice of capitalizing rather than  
18                   expensing eliminates the intergenerational transfers that would prevail if today's  
19                   ratepayers were asked to bear the full burden of flotation costs of bond/stock issues  
20                   in order to finance capital projects designed to serve future as well as current  
21                   generations. Moreover, expensing flotation costs requires an estimate of the  
22                   market pressure effect for each individual issue, which is likely to prove unreliable.



1 A more reliable approach is to estimate market pressure for a large sample of stock  
2 offerings rather than for one individual issue.

3 There are several sources of equity capital available to a firm  
4 including: common equity issues, conversions of convertible preferred stock,  
5 dividend reinvestment plans, employees' savings plans, warrants, and stock  
6 dividend programs. Each carries its own set of administrative costs and flotation  
7 cost components, including discounts, commissions, corporate expenses,  
8 offering spread, and market pressure. The flotation cost allowance is a  
9 composite factor that reflects the historical mix of sources of equity. The  
10 allowance factor is a build-up of historical flotation cost adjustments associated  
11 with and traceable to each component of equity at its source. It is impractical  
12 and prohibitively costly to start from the inception of a company and determine  
13 the source of all present equity. A practical solution is to identify general  
14 categories and assign one factor to each category. My recommended flotation  
15 cost allowance is a weighted average cost factor designed to capture the average  
16 cost of various equity vintages and types of equity capital raised by the  
17 Company.

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20 **Q. DR. MORIN, CAN YOU PLEASE ELABORATE ON THE MARKET**  
21 **PRESSURE COMPONENT OF FLOTATION COST?**

1 A. The indirect component, or market pressure component of flotation costs  
2 represents the downward pressure on the stock price as a result of the increased  
3 supply of stock from the new issue, reflecting the basic economic fact that when  
4 the supply of securities is increased following a stock or bond issue, the price  
5 falls. The market pressure effect is real, tangible, measurable, and negative.  
6 According to the empirical finance literature cited in Appendix B, the market  
7 pressure component of the flotation cost adjustment is approximately 1% of the  
8 gross proceeds of an issuance. The announcement of the sale of large blocks of  
9 stock produces a decline in a company's stock price, as one would expect given  
10 the increased supply of common stock.

11 **Q. IS A FLOTATION COST ADJUSTMENT REQUIRED FOR A**  
12 **COMPANY WHOSE MARKET-TO-BOOK RATIO EXCEEDS 1.0?**

13 A. Yes, it is. It is sometimes alleged that a flotation cost allowance is inappropriate  
14 if the utility's common stock is trading above book value. This argument,  
15 however, fails to address the simple fact that, in issuing common stock, a  
16 company's common equity account is credited by an amount less than the  
17 market value of the issue. Therefore, the company must earn slightly more on its  
18 reduced rate base to produce a return equal to that required by shareholders. The  
19 stock's M/B ratio is irrelevant because flotation costs are present, irrespective of  
20 whether the stock trades above, below, or at book value.

1 **Q. IS A FLOTATION COST ADJUSTMENT REQUIRED FOR AN**  
2 **OPERATING SUBSIDIARY LIKE SDG&E THAT DOES NOT TRADE**  
3 **PUBLICLY?**

4 A. Yes, it is. It is sometimes alleged that a flotation cost allowance is inappropriate  
5 if the utility is a subsidiary whose equity capital is obtained from its owners, in  
6 this case, Sempra. This objection is unfounded since the parent-subsubsidiary  
7 relationship does not eliminate the costs of a new issue, but merely transfers  
8 them to the parent. It would be unfair and discriminatory to subject parent  
9 shareholders to dilution while individual shareholders are absolved from such  
10 dilution. Fair treatment must consider that, if the utility-subsubsidiary had gone to  
11 the capital markets directly, flotation costs would have been incurred.

12 **III. SUMMARY AND RECOMMENDATION ON COST OF EQUITY**

13 **Q. PLEASE SUMMARIZE YOUR RESULTS AND RECOMMENDATION.**

14 A. To arrive at my final recommendation, I performed DCF analyses on two  
15 surrogates for SDG&E: a group of investment-grade dividend-paying  
16 combination electric and gas utilities and a group of made up of Value Line's  
17 Western Electric group. I also performed four risk premium analyses. For the  
18 first two risk premium studies, I applied the CAPM and an empirical  
19 approximation of the CAPM using current market data. The other two risk  
20 premium analyses were performed on historical and allowed risk premium data  
21 from electric utility industry aggregate data, using the current yield on long-term  
22 utility bonds. The results are summarized in the table below.

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<u>STUDY</u>	<u>ROE</u>
Traditional CAPM	10.4%
Empirical CAPM	10.9%
Hist. Risk Premium Elec Utility Industry	10.1%
Allowed Risk Premium	10.5%
DCF Combination Elec & Gas Utilities Value Line Growth	10.1%
DCF Combination Elec & Gas Utilities Zacks Growth	9.6%
DCF Value Line Western Electrics Value Line Growth	11.3%
DCF Value Line Western Electrics Zacks Growth	10.1%

The results range from 9.6% to 11.3% with a midpoint of 10.4%. The average result as well as the truncated average result is 10.40%. I stress that no one individual method provides an exclusive foolproof formula for determining a fair return, but each method provides useful evidence so as to facilitate the exercise of an informed judgment. Reliance on any single method or preset formula is hazardous when dealing with investor expectations. Moreover, the advantage of using several different approaches is that the results of each one can be used to check the others. Thus, the results shown in the above table must be viewed as a whole rather than each as a stand-alone. It would be inappropriate to select any particular number from the summary table and infer the cost of common equity from that number alone.

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**Q. SHOULD THE COST OF EQUITY ESTIMATES BE ADJUSTED UPWARD TO ACCOUNT FOR SDG&E BEING MORE RISKY THAN THE AVERAGE ELECTRIC UTILITY?**

A. Yes, they should. The cost of equity estimates derived from the comparable groups reflect the risk of the average electric utility. To the extent that these estimates are drawn from a less risky group of companies, the expected equity return applicable to the riskier SDG&E is downward-biased. In my judgment, a reasonable estimate of the risk differential is on the order of 50 basis points and I have adjusted my recommendation upward from 10.40% to 10.9% in order to account for SDG&E's higher relative risks, discussed below.

**Q. DO INVESTORS PERCEIVE SDG&E AS A RISKIER THAN AVERAGE ELECTRIC UTILITY?**

A. Yes, they do. First, SDG&E's parent company beta is 0.80 compared to the average beta of 0.74 for the two comparable groups of companies, a difference of 0.06. As shown earlier in my discussion of the CAPM, the beta coefficient occupies a central role in financial theory, and has been shown to be a sufficient and complete measure of risk for diversified investors. Second, we can turn to market value ratios which relate a company's stock price to its earnings and book value per share. Market value ratios are another way to measure the value of a company's stock relative to that of another company. SDG&E's parent

1 company market-to-book ratio (“M/B”) is 1.3 compared to the electric utility  
2 industry average of 1.5, as reported in the February 2012 edition of AUS Utility  
3 Reports. Similarly, SDG&E’s parent company price-to-earnings ratio (“P/E”) is  
4 10 compared to the electric utility industry average of 18. M/B ratios and P/E  
5 ratios are lower for riskier companies. Both the lower than average M/B and P/E  
6 ratios of SDG&E’s parent company are indicative of the company’s higher  
7 degree of relative risks perceived by investors.

8 **Q. HOW DID YOU ARRIVE AT THE 50 BASIS POINTS ADJUSTMENT?**

9 A. The 50 basis points adjustment is based on observed beta differentials.<sup>16</sup> The  
10 CAPM formula was referenced to approximate the return (cost of equity)  
11 differences implied by the differences in the betas between the average electric  
12 utility company and SDG&E. The basic form of the CAPM, as discussed  
13 earlier, states that the return differential is given by the differential in beta times  
14 the MRP,  $(R_M - R_F)$ . SDG&E’s parent company beta is 0.80 compared to the  
15 average beta of 0.74 for the two comparable groups of companies. The return  
16 differential implied by the difference of 0.06 in beta is given by 0.06 times  
17  $(R_M - R_F)$ . Using an estimate of 7.9% for  $(R_M - R_F)$  as discussed earlier, the  
18 return adjustment is very close to 50 basis points.

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<sup>16</sup> This indicator was derived separately and distinctly from the policy analysis  
conducted by Robert Schlax.

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**Q. CAN YOU BRIEFLY DISCUSS THE PRINCIPAL ASPECTS OF  
SDG&E'S BUSINESS RISK PROFILE WHICH DIFFERENTIATE THE  
COMPANY FROM ITS PEERS?**

A. Yes. The rate of return must take into account the investment risk of the Company. As noted earlier, the investment risk of a firm is comprised of its business risk, regulatory risk and financial risk.

The Company faces several increased investment risks relative to its peers, hence its higher beta risk measure and lower market valuation ratios.

Company witness Mr. Widjaja provides a detailed discussion of SDG&E's risk profile which differentiate the Company from its peers.

**Q. ARE THE COMPANY'S FINANCIAL RISKS ABOVE AVERAGE?**

A. Yes, they are. Financial risk stems from the method used by the firm to finance its investments and is reflected in its capital structure. It refers to the additional variability imparted to income available to common shareholders by the employment of fixed cost financing, that is, debt capital. Although the use of fixed cost capital (debt and preferred stock) can offer financial advantages through the possibility of leverage of earnings, it creates additional risk due to the fixed contractual obligations associated with such capital. Debt carries fixed charge burdens which must be supported by the company's earnings before any

1 return can be made available to the common shareholder. The greater the  
2 percentage of fixed charges in relation to the total income of the company, the  
3 greater the financial risk. The use of fixed cost financing introduces additional  
4 variability into the pattern of net earnings over and above that already conferred  
5 by business risk. Variations in operating earnings cause amplified variations in  
6 equity returns when debt financing is used. The spread in equity returns is wider  
7 in the case of debt financing, and the greater the leverage, the greater the spread  
8 and the greater the cost of common equity.

9 **Q. DR. MORIN, HOW DO DEBT EQUIVALENTS, SUCH AS PURCHASED**  
10 **POWER CONTRACTS, AFFECT SDG&E'S FINANCIAL RISK**  
11 **PROFILE?**

12 A. An electric utility with long-term PPAs possesses higher financial risks than  
13 a utility without such contracts, all else remaining constant. A company's  
14 obligations pursuant to long-term PPAs are comparable to long-term debt  
15 and are treated as such by investors and bond rating agencies. The same is  
16 true for leveraged lease arrangements.

17 The risk perceptions of the investment community and bond rating  
18 agencies are such that incremental long-term fixed obligations associated with  
19 acquiring energy through PPAs increase a utility's financial risk. Clearly, if a  
20 company's PPAs are converted to a debt equivalent, that company's effective  
21 debt ratio increases, and so does its risk.



1 **Q. DOES FINANCIAL THEORY PROVIDE A REASONABLE AND**  
2 **CONSISTENT METHOD OF ADJUSTING FOR THE INCREASED RISK**  
3 **AND RETURN ASSOCIATED WITH DEBT EQUIVALENTS?**

4 A. Yes, it does. The cost of equity for a company with substantial debt equivalents  
5 is higher because that company's effective leverage is higher than otherwise  
6 would be the case. It is a rudimentary tenet of basic finance that the greater the  
7 amount of financial risk borne by common shareholders, the greater the return  
8 required by shareholders in order to be compensated for the added financial risk  
9 imparted by the greater use of senior debt financing and/or debt equivalents. In  
10 other words, the greater the effective debt ratio, the greater the return required by  
11 equity investors.

12 Several researchers have studied the empirical relationship between the  
13 cost of capital and effective capital-structure changes. Comprehensive and  
14 rigorous empirical studies of the relationship between cost of capital and  
15 leverage for public utilities are summarized in Chapter 17 of my book, The New  
16 Regulatory Finance.

17 The results of empirical studies and theoretical studies indicate that equity  
18 costs increase from as little as 34 to as much as 237 basis points when the debt  
19 ratio increases by ten percentage points. The average increase is 138 basis  
20 points from the theoretical studies and 76 basis points from the empirical studies,  
21 or a range of 7.6 to 13.8 basis points per one percentage point increase in the

1 debt ratio. The more recent studies indicate that the upper end of that range is  
2 more indicative of the effect on equity costs.

3 **Q. CAN YOU PROVIDE A NUMERICAL EXAMPLE OF THE MANNER IN**  
4 **WHICH DEBT EQUIVALENTS INCREASE THE COST OF EQUITY?**

5 A. Yes, I can. Consider an electric utility with a capital structure consisting of 50%  
6 debt capital and 50% common equity capital without any debt equivalents, and  
7 whose cost of common equity has been determined to be 11%. For illustrative  
8 purposes, let us assume that long-term purchased power contracts raise the  
9 company's effective debt ratio from 50% to 55%, indicating a significant  
10 increase in financial risk. An upward adjustment to the initial cost of common  
11 equity estimate of 11.0% would be required to reflect this additional risk. Since  
12 the capital structure difference amounts to 5%, that is,  $55\% - 50\% = 5\%$ , the  
13 required upward adjustment to the cost of equity ranges from 7.6 to 13.8 basis  
14 points times 5, which equals 38 to 69 basis points. The midpoint of this range is  
15 about 55 basis points. Therefore, in this particular example, the initial cost of  
16 equity of 11% would have to be adjusted upward by 55 basis points, raising the  
17 cost of equity from 11.00% to 11.55%, in order to reflect the weaker effective  
18 capital structure engendered by the purchased power contract debt equivalents.

19 **Q. HOW DOES THE INCLUSION OF DEBT EQUIVALENTS AFFECT**  
20 **SDG&E'S DEBT RATIO?**

21 A. As discussed in company witness Sandra Hrna's testimony, the imputed debt for  
22 SDG&E's will increase its total debt to total capitalization ratio from 51.9% to

1 58.7%, a substantial increase that raises the Company's financial risk.<sup>17</sup>

2 SDG&E's projected adjusted debt ratio adjusted for debt equivalents will be  
3 likely to exceed the average for the electric utilities in the sample group of  
4 electric utilities. The Company's request to increase its authorized common  
5 equity ratio from 48% to 52% only partially offsets the impact of increased debt  
6 equivalents.

7 **Q. DR. MORIN, WHAT IS YOUR FINAL CONCLUSION REGARDING**  
8 **SDG&E'S COST OF COMMON EQUITY CAPITAL?**

9 A. Based on the results of all my analyses, the application of my professional  
10 judgment, and the risk circumstances of SDG&E discussed above, it is my  
11 opinion that, as a minimum, the ROE for SDG&E's utility operations in the  
12 State of California at this time is at least 10.9%.

13 **Q. ARE THERE OTHER CONSIDERATIONS THAT SDG&E FACES, NOT**  
14 **SPECIFICALLY ADDRESSED IN YOUR TESTIMONY, WHICH MAY**  
15 **WARRANT AN ADDITIONAL UPWARD ADJUSTMENT TO THE**  
16 **RECOMMENDED ROE OF 10.9%?**

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<sup>17</sup> Reflects an annual average for debt equivalence over the proposed three-year cost of capital period, including existing, approved and filed Power Purchase Agreements.

1 A. Yes. As detailed witness Robert Schlax's testimony, there are policy  
2 considerations that may support an upward adjustment to the ROE above  
3 10.9%.<sup>18</sup>

4 **Q. DR. MORIN, WHAT CAPITAL STRUCTURE ASSUMPTION**  
5 **UNDERLIES YOUR RECOMMENDED RETURN ON SDG&E'S**  
6 **COMMON EQUITY CAPITAL?**

7 A. My recommended return on common equity for SDG&E is predicated on the  
8 adoption of a test year capital structure consisting of 52% common equity  
9 capital.

10 **Q. IS THERE A RELATIONSHIP BETWEEN AUTHORIZED ROE AND**  
11 **FINANCIAL RISK?**

12 A. There certainly is. The strength of that relationship is amplified for smaller  
13 utilities like SDG&E. A low authorized ROE increases the likelihood the utility  
14 will have to rely increasingly on debt financing for its capital needs. This creates  
15 the specter of a spiraling cycle that further increases risks to both equity and debt  
16 investors; the resulting increase in financing costs is ultimately borne by the  
17 utility's customers through higher capital costs and rates of returns.

18 **Q. IS SDG&E'S FINANCIAL RISK IMPACTED BY THE AUTHORIZED**  
19 **ROE?**

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<sup>18</sup> To account for these additional Company risks and policy considerations, Mr. Schlax's testimony sponsors an additional ROE adjustment of 10 basis points.

1 A. Yes, very much so. A low ROE increases the likelihood that SDG&E will have  
2 to rely on debt financing for its capital needs. As the Company relies more on  
3 debt financing, its capital structure becomes more leveraged. Since debt  
4 payments are a fixed financial obligation to the utility, this decreases the  
5 operating income available for dividend growth. Consequently, equity investors  
6 face greater uncertainty about the future dividend potential of the firm. As a  
7 result, the Company's equity becomes a riskier investment. The risk of default  
8 on the Company's bonds also increases, making the utility's debt a riskier  
9 investment. This increases the cost to the utility from both debt and equity  
10 financing and increases the possibility the Company will not have access to the  
11 capital markets for its outside financing needs, or if so, at prohibitive costs.

12 **Q. IF CAPITAL MARKET CONDITIONS CHANGE SIGNIFICANTLY**  
13 **BETWEEN THE DATE OF FILING YOUR PREPARED TESTIMONY**  
14 **AND THE DATE ORAL TESTIMONY IS PRESENTED, WOULD THIS**  
15 **CAUSE YOU TO REVISE YOUR ESTIMATED COST OF EQUITY?**

16 A. Yes. Interest rates and security prices do change over time, and risk premiums  
17 change also, although much more sluggishly. If substantial changes were to  
18 occur between the filing date and the time my oral testimony is presented, I will  
19 update my testimony accordingly.

20 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

21 A. Yes, it does.

22

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Nova Scotia, Canada B3Z 3R1**TELEPHONE:** (912) 635-3233 business office  
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(902) 823-0000 summer office**E-MAIL ADDRESS:** profmorin@mac.com**PRESENT EMPLOYER:** Georgia State University  
Robinson College of Business  
Atlanta, GA 30303**RANK:** Emeritus Professor of Finance**HONORS:** Distinguished Professor of Finance for Regulated Industry,  
Director Center for the Study of Regulated Industry,  
Robinson College of Business, Georgia State University.**EDUCATIONAL HISTORY**

- Bachelor of Electrical Engineering, McGill University,  
Montreal, Canada, 1967.
- Master of Business Administration, McGill University,  
Montreal, Canada, 1969.
- PhD in Finance & Econometrics, Wharton School of Finance,  
University of Pennsylvania, 1976.

**EMPLOYMENT HISTORY**

- Lecturer, Wharton School of Finance, Univ. of Pennsylvania, 1972-3
- Assistant Professor, University of Montreal School of Business, 1973-1976.
- Associate Professor, University of Montreal School of Business, 1976-1979.
- Professor of Finance, Georgia State University, 1979-2012
- Professor of Finance for Regulated Industry and Director, Center for the Study of Regulated Industry, Robinson College of Business, Georgia State University, 1985-2009
- Visiting Professor of Finance, Amos Tuck School of Business, Dartmouth College, Hanover, N.H., 1986
- Emeritus Professor of Finance, Georgia State University, 2007-12

**OTHER BUSINESS ASSOCIATIONS**

- Communications Engineer, Bell Canada, 1962-1967.
- Member Board of Directors, Financial Research Institute of Canada, 1974-1980.
- Co-founder and Director Canadian Finance Research Foundation, 1977.
- Vice-President of Research, Garmaise-Thomson & Associates, Investment Management Consultants, 1980-1981.
- Member Board of Directors, Executive Visions Inc., 1985-2012
- Member Board of Directors, Oceanstone Inn & Cottages Resort 2012
- Board of External Advisors, College of Business, Georgia State University, Member 1987-1991.
- Member Board of Directors, Hotel Equities, Inc., 2009-2012

**PROFESSIONAL CLIENTS**

AGL Resources

AT & T Communications

Alagasco - Energen

Alaska Anchorage Municipal Light & Power

Alberta Power Ltd.

Allete

AmerenUE

American Water Works Company

Ameritech

Arkansas Western Gas

Baltimore Gas & Electric – Constellation Energy

Bangor Hydro-Electric

B.C. Telephone

B C GAS

Bell Canada

Bellcore

Bell South Corp.

Bruncor (New Brunswick Telephone)

Burlington-Northern

C & S Bank

Cajun Electric

Canadian Radio-Television & Telecomm. Commission

Canadian Utilities

Canadian Western Natural Gas

Cascade Natural Gas

Centel

Centra Gas

Central Illinois Light & Power Co

Central Telephone

Central & South West Corp.



CH Energy  
Chattanooga Gas Company  
Cincinnati Gas & Electric  
Cinergy Corp.  
Citizens Utilities  
City Gas of Florida  
CN-CP Telecommunications  
Commonwealth Telephone Co.  
Columbia Gas System  
Consolidated Edison  
Consolidated Natural Gas  
Constellation Energy  
Delmarva Power & Light Co  
Deerpath Group  
Detroit Edison Company  
Duke Energy Indiana  
Duke Energy Kentucky  
Duke Energy Ohio  
DTE Energy  
Edison International  
Edmonton Power Company  
Elizabethtown Gas Co.  
Emera  
Energen  
Engraph Corporation  
Entergy Corp.  
Entergy Arkansas Inc.  
Entergy Gulf States, Inc.  
Entergy Louisiana, Inc.  
Entergy Mississippi Power  
Entergy New Orleans, Inc.

First Energy  
Florida Water Association  
Fortis  
Garmaise-Thomson & Assoc., Investment Consultants  
Gaz Metropolitan  
General Public Utilities  
Georgia Broadcasting Corp.  
Georgia Power Company  
GTE California - Verizon  
GTE Northwest Inc. - Verizon  
GTE Service Corp. - Verizon  
GTE Southwest Incorporated - Verizon  
Gulf Power Company  
Havasu Water Inc.  
Hawaiian Electric Company  
Hawaiian Elec & Light Co  
Heater Utilities – Aqua - America  
Hope Gas Inc.  
Hydro-Quebec  
ICG Utilities  
Illinois Commerce Commission  
Island Telephone  
Jersey Central Power & Light  
Kansas Power & Light  
Manitoba Hydro  
Maritime Telephone  
Maui Electric Co.  
Metropolitan Edison Co.  
Minister of Natural Resources Province of Quebec  
Minnesota Power & Light  
Mississippi Power Company

Missouri Gas Energy  
Mountain Bell  
National Grid PLC  
Nevada Power Company  
New Brunswick Power  
Newfoundland Power Inc. - Fortis Inc.  
New Market Hydro  
New Tel Enterprises Ltd.  
New York Telephone Co.  
Niagara Mohawk Power Corp  
Norfolk-Southern  
Northeast Utilities  
Northern Telephone Ltd.  
Northwestern Bell  
Northwestern Utilities Ltd.  
Nova Scotia Power  
Nova Scotia Utility and Review Board  
NUI Corp.  
NV Energy  
NYNEX  
Oklahoma G & E  
Ontario Telephone Service Commission  
Orange & Rockland  
PNM Resources  
PPL Corp  
Pacific Northwest Bell  
People's Gas System Inc.  
People's Natural Gas  
Pennsylvania Electric Co.  
Pepco Holdings  
Potomac Electric Power Co.

Price Waterhouse  
PSI Energy  
Public Service Electric & Gas  
Public Service of New Hampshire  
Public Service of New Mexico  
Puget Sound Energy  
Quebec Telephone  
Regie de l'Energie du Quebec  
Rockland Electric  
Rochester Telephone  
SNL Center for Financial Execution  
San Diego Gas & Electric  
SaskPower  
Sierra Pacific Power Company  
Source Gas  
Southern Bell  
Southern California Gas  
Southern States Utilities  
Southern Union Gas  
South Central Bell  
Sun City Water Company  
TECO Energy  
The Southern Company  
Touche Ross and Company  
TransEnergie  
Trans-Quebec & Maritimes Pipeline  
TXU Corp  
US WEST Communications  
Union Heat Light & Power  
Utah Power & Light  
Vermont Gas Systems Inc.

**MANAGEMENT DEVELOPMENT AND PROFESSIONAL EXECUTIVE EDUCATION**

- Canadian Institute of Marketing, Corporate Finance, 1971-73
- Hydro-Quebec, "Capital Budgeting Under Uncertainty," 1974-75
- Institute of Certified Public Accountants, Mergers & Acquisitions, 1975-78
- Investment Dealers Association of Canada, 1977-78
- Financial Research Foundation, bi-annual seminar, 1975-79
- Advanced Management Research (AMR), faculty member, 1977-80
- Financial Analysts Federation, Educational chapter: "Financial Futures Contracts" seminar
- Exnet Inc. a.k.a. The Management Exchange Inc., faculty member 1981-2008:

## National Seminars:

*Risk and Return on Capital Projects*  
*Cost of Capital for Regulated Utilities*  
*Capital Allocation for Utilities*  
*Alternative Regulatory Frameworks*  
*Utility Directors' Workshop*  
*Shareholder Value Creation for Utilities*  
*Fundamentals of Utility Finance in a Restructured Environment*  
*Contemporary Issues in Utility Finance*

- SNL Center for Financial Education. faculty member 2008-2012.  
National Seminars: *Essentials of Utility Finance*
- Georgia State University College of Business, Management Development Program, faculty member, 1981-1994.

**EXPERT TESTIMONY & UTILITY CONSULTING AREAS OF EXPERTISE**

Corporate Finance  
Rate of Return  
Capital Structure  
Generic Cost of Capital  
Costing Methodology  
Depreciation  
Flow-Through vs Normalization  
Revenue Requirements Methodology  
Utility Capital Expenditures Analysis  
Risk Analysis  
Capital Allocation  
Divisional Cost of Capital, Unbundling  
Incentive Regulation & Alternative Regulatory Plans  
Shareholder Value Creation  
Value-Based Management

**REGULATORY BODIES**

Alabama Public Service Commission  
Alaska Regulatory Commission  
Alberta Public Service Board  
Arizona Corporation Commission  
Arkansas Public Service Commission  
British Columbia Board of Public Utilities  
California Public Service Commission  
Canadian Radio-Television & Telecommunications Comm.  
City of New Orleans Council  
Colorado Public Utilities Commission  
Delaware Public Service Commission  
District of Columbia Public Service Commission  
Federal Communications Commission

Federal Energy Regulatory Commission  
Florida Public Service Commission  
Georgia Public Service Commission  
Georgia Senate Committee on Regulated Industries  
Hawaii Public Utilities Commission  
Illinois Commerce Commission  
Indiana Utility Regulatory Commission  
Iowa Utilities Board  
Kentucky Public Service Commission  
Louisiana Public Service Commission  
Maine Public Utilities Commission  
Manitoba Board of Public Utilities  
Maryland Public Service Commission  
Michigan Public Service Commission  
Minnesota Public Utilities Commission  
Mississippi Public Service Commission  
Missouri Public Service Commission  
Montana Public Service Commission  
National Energy Board of Canada  
Nebraska Public Service Commission  
Nevada Public Utilities Commission  
New Brunswick Board of Public Commissioners  
New Hampshire Public Utilities Commission  
New Jersey Board of Public Utilities  
New Mexico Public Regulation Commission  
New Orleans City Council  
New York Public Service Commission  
Newfoundland Board of Commissioners of Public Utilities  
North Carolina Utilities Commission  
Nova Scotia Board of Public Utilities  
Ohio Public Utilities Commission

Oklahoma Corporation Commission  
Ontario Telephone Service Commission  
Ontario Energy Board  
Oregon Public Utility Service Commission  
Pennsylvania Public Utility Commission  
Quebec Regie de l'Energie  
Quebec Telephone Service Commission  
South Carolina Public Service Commission  
South Dakota Public Utilities Commission  
Tennessee Regulatory Authority  
Texas Public Utility Commission  
Utah Public Service Commission  
Vermont Department of Public Services  
Virginia State Corporation Commission  
Washington Utilities & Transportation Commission  
West Virginia Public Service Commission

**SERVICE AS EXPERT WITNESS**

Southern Bell, So. Carolina PSC, Docket #81-201C  
Southern Bell, So. Carolina PSC, Docket #82-294C  
Southern Bell, North Carolina PSC, Docket #P-55-816  
Metropolitan Edison, Pennsylvania PUC, Docket #R-822249  
Pennsylvania Electric, Pennsylvania PUC, Docket #R-822250  
Georgia Power, Georgia PSC, Docket # 3270-U, 1981  
Georgia Power, Georgia PSC, Docket # 3397-U, 1983  
Georgia Power, Georgia PSC, Docket # 3673-U, 1987  
Georgia Power, F.E.R.C., Docket # ER 80-326, 80-327  
Georgia Power, F.E.R.C., Docket # ER 81-730, 80-731  
Georgia Power, F.E.R.C., Docket # ER 85-730, 85-731  
Bell Canada, CRTC 1987



Northern Telephone, Ontario PSC  
GTE-Quebec Telephone, Quebec PSC, Docket 84-052B  
Newtel., Nfld. Brd of Public Commission PU 11-87  
CN-CP Telecommunications, CRTC  
Quebec Northern Telephone, Quebec PSC  
Edmonton Power Company, Alberta Public Service Board  
Kansas Power & Light, F.E.R.C., Docket # ER 83-418  
NYNEX, FCC generic cost of capital Docket #84-800  
Bell South, FCC generic cost of capital Docket #84-800  
American Water Works - Tennessee, Docket #7226  
Burlington-Northern - Oklahoma State Board of Taxes  
Georgia Power, Georgia PSC, Docket # 3549-U  
GTE Service Corp., FCC Docket #84-200  
Mississippi Power Co., Miss. PSC, Docket U-4761  
Citizens Utilities, Ariz. Corp. Comm., Docket U2334-86020  
Quebec Telephone, Quebec PSC, 1986, 1987, 1992  
Newfoundland L & P, Nfld. Brd. Publ Comm. 1987, 1991  
Northwestern Bell, Minnesota PSC, Docket P-421/CI-86-354  
GTE Service Corp., FCC Docket #87-463  
Anchorage Municipal Power & Light, Alaska PUC, 1988  
New Brunswick Telephone, N.B. PUC, 1988  
Trans-Quebec Maritime, Nat'l Energy Brd. of Cda, '88-92  
Gulf Power Co., Florida PSC, Docket #88-1167-EI  
Mountain States Bell, Montana PSC, #88-1.2  
Mountain States Bell, Arizona CC, #E-1051-88-146  
Georgia Power, Georgia PSC, Docket # 3840-U, 1989  
Rochester Telephone, New York PSC, Docket # 89-C-022  
Noverco - Gaz Metro, Quebec Natural Gas PSC, #R-3164-89  
GTE Northwest, Washington UTC, #U-89-3031  
Orange & Rockland, New York PSC, Case 89-E-175  
Central Illinois Light Company, ICC, Case 90-0127

Peoples Natural Gas, Pennsylvania PSC, Case  
Gulf Power, Florida PSC, Case # 891345-EI  
ICG Utilities, Manitoba BPU, Case 1989  
New Tel Enterprises, CRTC, Docket #90-15  
Peoples Gas Systems, Florida PSC  
Jersey Central Pwr & Light, N.J. PUB, Case ER 89110912J  
Alabama Gas Co., Alabama PSC, Case 890001  
Trans-Quebec Maritime Pipeline, Cdn. Nat'l Energy Board  
Mountain Bell, Utah PSC,  
Mountain Bell, Colorado PUB  
South Central Bell, Louisiana PS  
Hope Gas, West Virginia PSC  
Vermont Gas Systems, Vermont PSC  
Alberta Power Ltd., Alberta PUB  
Ohio Utilities Company, Ohio PSC  
Georgia Power Company, Georgia PSC  
Sun City Water Company  
Havasu Water Inc.  
Centra Gas (Manitoba) Co.  
Central Telephone Co. Nevada  
AGT Ltd., CRTC 1992  
BC GAS, BCPUB 1992  
California Water Association, California PUC 1992  
Maritime Telephone 1993  
BCE Enterprises, Bell Canada, 1993  
Citizens Utilities Arizona gas division 1993  
PSI Resources 1993-5  
CILCORP gas division 1994  
GTE Northwest Oregon 1993  
Stentor Group 1994-5  
Bell Canada 1994-1995

PSI Energy 1993, 1994, 1995, 1999  
Cincinnati Gas & Electric 1994, 1996, 1999, 2004  
Southern States Utilities, 1995  
CILCO 1995, 1999, 2001  
Commonwealth Telephone 1996  
Edison International 1996, 1998  
Citizens Utilities 1997  
Stentor Companies 1997  
Hydro-Quebec 1998  
Entergy Gulf States Louisiana 1998, 1999, 2001, 2002, 2003  
Detroit Edison, 1999, 2003  
Entergy Gulf States, Texas, 2000, 2004  
Hydro Quebec TransEnergie, 2001, 2004  
Sierra Pacific Company, 2000, 2001, 2002, 2007, 2010  
Nevada Power Company, 2001  
Mid American Energy, 2001, 2002  
Entergy Louisiana Inc. 2001, 2002, 2004  
Mississippi Power Company, 2001, 2002, 2007  
Oklahoma Gas & Electric Company, 2002 -2003  
Public Service Electric & Gas, 2001, 2002  
NUI Corp (Elizabethtown Gas Company), 2002  
Jersey Central Power & Light, 2002  
San Diego Gas & Electric, 2002  
New Brunswick Power, 2002  
Entergy New Orleans, 2002, 2008  
Hydro-Quebec Distribution 2002  
PSI Energy 2003  
Fortis – Newfoundland Power & Light 2002  
Emera – Nova Scotia Power 2004  
Hydro-Quebec TransEnergie 2004  
Hawaiian Electric 2004

Missouri Gas Energy 2004  
AGL Resources 2004  
Arkansas Western Gas 2004  
Public Service of New Hampshire 2005  
Hawaiian Electric Company 2005, 2008, 2009  
Delmarva Power & Light Company 2005, 2009  
Union Heat Power & Light 2005  
Puget Sound Energy 2006, 2007, 2009  
Cascade Natural Gas 2006  
Entergy Arkansas 2006-7  
Bangor Hydro 2006-7  
Delmarva 2006, 2007, 2009  
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Consolidated Edison 2007 Docket 07-E-0523  
Duke Energy Ohio Docket 07-589-GA-AIR  
Hawaiian Electric Company Docket 05-0315  
Sierra Pacific Power Docket ER07-1371-000  
Public Service New Mexico Docket 06-00210-UT  
Detroit Edison Docket U-15244  
Potomac Electric Power Docket FC-1053  
Delmarva, Delaware, Docket 09-414  
Atlantic City Electric, New Jersey, Docket ER-09080664  
Maui Electric Co, Hawaii, Docket 2009-0163, 2011  
Niagara Mohawk, New York, Docket 10E-0050  
Sierra Pacific Power Docket No. 10-06001  
Gaz Metro, Regie de l'Energie (Quebec), Docket 2012 R-3752-2011  
California Pacific Electric Company, LLC, California PUC, Docket 2012-XXX  
Duke Energy Ohio, Ohio, Case No. 11-XXXX-EL-SSO  
SourceGas, Nebraska, 2012, Docket NG-0067

**PROFESSIONAL AND LEARNED SOCIETIES**

- Engineering Institute of Canada, 1967-1972
- Canada Council Award, recipient 1971 and 1972
- Canadian Association Administrative Sciences, 1973-80
- American Association of Decision Sciences, 1974-1978
- American Finance Association, 1975-2002
- Financial Management Association, 1978-2002

**ACTIVITIES IN PROFESSIONAL ASSOCIATIONS AND MEETINGS**

- Chairman of meeting on "New Developments in Utility Cost of Capital", Southern Finance Association, Atlanta, Nov. 1982
- Chairman of meeting on "Public Utility Rate of Return", Southeastern Public Utility Conference, Atlanta, Oct. 1982
- Chairman of meeting on "Current Issues in Regulatory Finance", Financial Management Association, Atlanta, Oct. 1983
- Chairman of meeting on "Utility Cost of Capital", Financial Management Association, Toronto, Canada, Oct. 1984.
- Committee on New Product Development, FMA, 1985
- Discussant, "Tobin's Q Ratio", paper presented at Financial Management Association, New York, N.Y., Oct. 1986
- Guest speaker, "Utility Capital Structure: New Developments", National Society of Rate of Return Analysts 18th Financial Forum, Wash., D.C. Oct. 1986
- Opening address, "Capital Expenditures Analysis: Methodology vs Mythology," Bellcore Economic Analysis Conference, Naples FL, 1988.
- Guest speaker, "Mythodology in Regulatory Finance", Society of Utility Rate of Return Analysts (SURFA), Annual Conference, Wash., D.C. February 2007.

**PAPERS PRESENTED:**

"An Empirical Study of Multi-Period Asset Pricing," annual meeting of Financial Management Assoc., Las Vegas Nevada, 1987.

"Utility Capital Expenditures Analysis: Net Present Value vs Revenue Requirements", annual meeting of Financial Management Assoc., Denver, Colorado, October 1985.

"Intervention Analysis and the Dynamics of Market Efficiency", annual meeting of Financial Management Assoc., San Francisco, Oct. 1982

"Intertemporal Market-Line Theory: An Empirical Study," annual meeting of Eastern Finance Assoc., Newport, R.I. 1981

"Option Writing for Financial Institutions: A Cost-Benefit Analysis", 1979 annual meeting Financial Research Foundation

"Free-lunch on the Toronto Stock Exchange", annual meeting of Financial Research Foundation of Canada, 1978.

"Simulation System Computer Software SIMFIN", HP International Business Computer Users Group, London, 1975.

"Inflation Accounting: Implications for Financial Analysis." Institute of Certified Public Accountants Symposium, 1979.

**OFFICES IN PROFESSIONAL ASSOCIATIONS**

- President, International Hewlett-Packard Business Computers Users Group, 1977
- Chairman Program Committee, International HP Business Computers Users Group, London, England, 1975
- Program Coordinator, Canadian Assoc. of Administrative Sciences, 1976
- Member, New Product Development Committee, Financial Management Association, 1985-1986
- Reviewer: Journal of Financial Research  
Financial Management  
Financial Review  
Journal of Finance

**PUBLICATIONS**

"Risk Aversion Revisited", Journal of Finance, Sept. 1983

"Hedging Regulatory Lag with Financial Futures," Journal of Finance, May 1983. (with G. Gay, R. Kolb)

"The Effect of CWIP on Cost of Capital," Public Utilities Fortnightly, July 1986.

"The Effect of CWIP on Revenue Requirements" Public Utilities Fortnightly, August 1986.

"Intervention Analysis and the Dynamics of Market Efficiency," Time-Series Applications, New York: North Holland, 1983. (with K. El-Sheshai)

"Market-Line Theory and the Canadian Equity Market," Journal of Business Administration, Jan. 1982, M. Brennan, editor

"Efficiency of Canadian Equity Markets," International Management Review, Feb. 1978.

"Intertemporal Market-Line Theory: An Empirical Test," Financial Review, Proceedings of the Eastern Finance Association, 1981.

**BOOKS**

Utilities' Cost of Capital, Public Utilities Reports Inc., Arlington, Va., 1984.

Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 2004

Driving Shareholder Value, McGraw-Hill, January 2001.

The New Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 2006.

## **MONOGRAPHS**

Determining Cost of Capital for Regulated Industries, Public Utilities Reports, Inc., and The Management Exchange Inc., 1982 - 1993. (with V.L. Andrews)

Alternative Regulatory Frameworks, Public Utilities Reports, Inc., and The Management Exchange Inc., 1993. (with V.L. Andrews)

Risk and Return in Capital Projects, The Management Exchange Inc., 1980. (with B. Deschamps)

Utility Capital Expenditure Analysis, The Management Exchange Inc., 1983.

Regulation of Cable Television: An Econometric Planning Model, Quebec Department of Communications, 1978.

"An Economic & Financial Profile of the Canadian Cablevision Industry," Canadian Radio-Television & Telecommunication Commission (CRTC), 1978.

Computer Users' Manual: Finance and Investment Programs, University of Montreal Press, 1974, revised 1978.

Fiber Optics Communications: Economic Characteristics, Quebec Department of Communications, 1978.

"Canadian Equity Market Inefficiencies", Capital Market Research Memorandum, Garmaise & Thomson Investment Consultants, 1979.

## **MISCELLANEOUS CONSULTING REPORTS**

"Operational Risk Analysis: California Water Utilities," Calif. Water Association, 1993.

"Cost of Capital Methodologies for Independent Telephone Systems", Ontario Telephone Service Commission, March 1989.

"The Effect of CWIP on Cost of Capital and Revenue Requirements", Georgia Power Company, 1985.



"Costing Methodology and the Effect of Alternate Depreciation and Costing Methods on Revenue Requirements and Utility Finances", Gaz Metropolitan Inc., 1985.

"Simulated Capital Structure of CN-CP Telecommunications: A Critique", CRTC, 1977.

"Telecommunications Cost Inquiry: Critique," CRTC, 1977.

"Social Rate of Discount in the Public Sector", CRTC Policy Statement, 1974.

"Technical Problems in Capital Projects Analysis", CRTC Policy Statement, 1974.

### **RESEARCH GRANTS**

"Econometric Planning Model of the Cablevision Industry," International Institute of Quantitative Economics, CRTC.

"Application of the Averch-Johnson Model to Telecommunications Utilities," Canadian Radio-Television Commission. (CRTC)

"Economics of the Fiber Optics Industry", Quebec Dept. of Communications.

"Intervention Analysis and the Dynamics of Market Efficiency", Georgia State Univ. College of Business, 1981.

"Firm Size and Beta Stability", Georgia State University College of Business, 1982.

"Risk Aversion and the Demand for Risky Assets", Georgia State University College of Business, 1981.

Chase Econometrics, Interactive Data Corp., Research Grant, \$50,000 per annum, 1986-1989.

**Exhibit RAM-2 Page 1 of 2**  
**Combination Elec & Gas Utilities**  
**DCF Analysis Value Line Growth Rates**

(1)	(2)	(3)	
Line No.	Company Name	Current Dividend Yield	Projected EPS Growth
1	ALLETE	4.2	6.0
2	Ameren Corp.	4.8	-2.0
3	Avista Corp.	4.5	4.5
4	Black Hills	4.3	8.5
5	CenterPoint Energy	4.0	3.0
6	CMS Energy Corp.	4.1	7.0
7	Consol. Edison	3.8	3.0
8	Dominion Resources	3.9	4.5
9	DTE Energy	4.4	4.5
10	Duke Energy	4.6	6.0
11	Entergy Corp.	4.5	0.5
12	Exelon Corp.	4.8	-1.5
13	Integrys Energy	5.0	9.0
14	MGE Energy	3.2	4.0
15	Northeast Utilities	3.3	7.5
16	NorthWestern Corp	4.1	6.0
17	NSTAR	2.4	7.0
18	NV Energy Inc.	3.2	9.5
19	OGE Energy	2.8	6.5
20	Pepco Holdings	5.3	2.5
21	PG&E Corp.	4.4	6.0
22	PPL Corp.	4.7	7.0
23	Public Serv. Enterprise	4.2	1.0
24	SCANA Corp.	4.4	3.0
25	Sempra Energy	3.7	3.5
26	TECO Energy	4.6	10.5
27	UIL Holdings	4.9	3.0
28	UniSource Energy	4.5	9.5
29	Vectren Corp.	4.6	5.5
30	Wisconsin Energy	3.4	8.5
31	Xcel Energy Inc.	3.8	5.0

**Exhibit RAM-2 Page 2 of 2**  
**Combination Elec & Gas Utilities**  
**DCF Analysis Value Line Growth Rates**

	(1)	(2)	(3)	(4)	(5)	(6)
Line No.	Company Name	Current Dividend Yield	Projected EPS Growth	% Expected Divid Yield	Cost of Equity	ROE
1	ALLETE	4.2	6.0	4.49	10.49	10.73
2	Avista Corp.	4.5	4.5	4.65	9.15	9.40
3	Black Hills	4.3	8.5	4.70	13.20	13.45
4	CenterPoint Energy	4.0	3.0	4.07	7.07	7.28
5	CMS Energy Corp.	4.1	7.0	4.40	11.40	11.63
6	Consol. Edison	3.8	3.0	3.94	6.94	7.15
7	Dominion Resources	3.9	4.5	4.12	8.62	8.83
8	DTE Energy	4.4	4.5	4.59	9.09	9.33
9	Duke Energy	4.6	6.0	4.84	10.84	11.10
10	Entergy Corp.	4.5	0.5	4.52	5.02	5.26
11	Integrys Energy	5.0	9.0	5.45	14.45	14.74
12	MGE Energy	3.2	4.0	3.35	7.35	7.53
13	Northeast Utilities	3.3	7.5	3.49	10.99	11.18
14	NorthWestern Corp	4.1	6.0	4.35	10.35	10.57
15	NSTAR	2.4	7.0	2.56	9.56	9.69
16	NV Energy Inc.	3.2	9.5	3.53	13.03	13.21
17	OGE Energy	2.8	6.5	2.97	9.47	9.63
18	Pepco Holdings	5.3	2.5	5.38	7.88	8.16
19	PG&E Corp.	4.4	6.0	4.65	10.65	10.90
20	PPL Corp.	4.7	7.0	5.03	12.03	12.29
21	Public Serv. Enterprise	4.2	1.0	4.19	5.19	5.41
22	SCANA Corp.	4.4	3.0	4.49	7.49	7.73
23	Sempra Energy	3.7	3.5	3.81	7.31	7.51
24	TECO Energy	4.6	10.5	5.11	15.61	15.87
25	UIL Holdings	4.9	3.0	5.00	8.00	8.26
26	UniSource Energy	4.5	9.5	4.94	14.44	14.70
27	Vectren Corp.	4.6	5.5	4.86	10.36	10.62
28	Wisconsin Energy	3.4	8.5	3.69	12.19	12.38
29	Xcel Energy Inc.	3.8	5.0	4.01	9.01	9.22
31	<b>AVERAGE</b>	4.09	5.59	4.32	9.90	<b>10.13</b>

Notes:

Column 1, 2, 3: Value Line Investment Analyzer, 1/2012

Column 4 = Column 2 times (1 + Column 3/100)

Column 5 = Column 4 + Column 3

Column 6 = (Column 4 / 0.95) + Column 3

Ameren and Exelon eliminated on account of negative projected growth rates.

AVERAGE w/o PSE, Entergy

10.48

**Exhibit RAM-3 Page 1 of 2**  
**Combination Elec & Gas Utilities**  
**DCF Analysis Analysts' Growth Forecasts**

Line No.	(1) Company Name	(2) Current Dividend Yield	(3) Analysts' Growth Forecast
1	ALLETE	4.2	5.0
2	Ameren Corp.	4.8	4.0
3	Avista Corp.	4.5	4.7
4	Black Hills	4.3	5.0
5	CenterPoint Energy	4.0	5.7
6	CMS Energy Corp.	4.1	5.5
7	Consol. Edison	3.8	3.7
8	Dominion Resources	3.9	5.5
9	DTE Energy	4.4	4.2
10	Duke Energy	4.6	4.7
11	Entergy Corp.	4.5	2.0
12	Exelon Corp.	4.8	0.0
13	Integrys Energy	5.0	4.5
14	MGE Energy	3.2	4.0
15	Northeast Utilities	3.3	7.5
16	NorthWestern Corp	4.1	5.0
17	NSTAR	2.4	5.4
18	NV Energy Inc.	3.2	8.8
19	OGE Energy	2.8	5.9
20	Pepco Holdings	5.3	4.0
21	PG&E Corp.	4.4	4.3
22	PPL Corp.	4.7	12.2
23	Public Serv. Enterprise	4.2	2.0
24	SCANA Corp.	4.4	4.2
25	Sempra Energy	3.7	7.0
26	TECO Energy	4.6	3.7
27	UIL Holdings	4.9	4.0
28	UniSource Energy	4.5	2.6
29	Vectren Corp.	4.6	4.3
30	Wisconsin Energy	3.4	6.3
31	Xcel Energy Inc.	3.8	5.1

33 Notes:

Column 2, 3: Value Line Investment Analyzer, 1/2012  
Exelon has zero projected growth rates.

**Exhibit RAM-3 Page 2 of 2**  
**Combination Elec & Gas Utilities**  
**DCF Analysis Analysts' Growth Forecasts**

Line No.	(1) Company Name	(2) Current Dividend Yield	(3) Analysts' Growth Forecast	(4) % Expected Divid Yield	(5) Cost of Equity	(6) ROE
1	ALLETE	4.2	5.0	4.41	9.41	9.64
2	Ameren Corp.	4.8	4.0	4.99	8.99	9.25
3	Avista Corp.	4.5	4.7	4.71	9.41	9.66
4	Black Hills	4.3	5.0	4.52	9.52	9.75
5	CenterPoint Energy	4.0	5.7	4.23	9.93	10.15
6	CMS Energy Corp.	4.1	5.5	4.33	9.83	10.05
7	Consol. Edison	3.8	3.7	3.94	7.64	7.85
8	Dominion Resources	3.9	5.5	4.11	9.61	9.83
9	DTE Energy	4.4	4.2	4.58	8.78	9.03
10	Duke Energy	4.6	4.7	4.82	9.52	9.77
11	Entergy Corp.	4.5	2.0	4.59	6.59	6.83
12	Integrus Energy	5.0	4.5	5.23	9.73	10.00
13	MGE Energy	3.2	4.0	3.33	7.33	7.50
14	Northeast Utilities	3.3	7.5	3.55	11.05	11.23
15	NorthWestern Corp	4.1	5.0	4.31	9.31	9.53
16	NSTAR	2.4	5.4	2.53	7.93	8.06
17	NV Energy Inc.	3.2	8.8	3.48	12.28	12.46
18	OGE Energy	2.8	5.9	2.97	8.87	9.02
19	Pepco Holdings	5.3	4.0	5.51	9.51	9.80
20	PG&E Corp.	4.4	4.3	4.59	8.89	9.13
21	PPL Corp.	4.7	12.2	5.27	17.47	17.75
22	Public Serv. Enterprise	4.2	2.0	4.28	6.28	6.51
23	SCANA Corp.	4.4	4.2	4.58	8.78	9.03
24	Sempra Energy	3.7	7.0	3.96	10.96	11.17
25	TECO Energy	4.6	3.7	4.77	8.47	8.72
26	UIL Holdings	4.9	4.0	5.10	9.10	9.36
27	UniSource Energy	4.5	2.6	4.62	7.22	7.46
28	Vectren Corp.	4.6	4.3	4.80	9.10	9.35
29	Wisconsin Energy	3.4	6.3	3.61	9.91	10.10
30	Xcel Energy Inc.	3.8	5.1	3.99	9.09	9.30
32	<b>AVERAGE</b>	4.12	5.03	4.32	9.35	<b>9.58</b>

Notes:

Column 1, 2: Value Line Investment Analyzer, 1/2012

Column 3: Zacks long-term earnings growth forecast, 1/2012

Column 4 = Column 2 times (1 + Column 3/100)

Column 5 = Column 4 + Column 3

Column 6 = (Column 4 /0.95) + Column 3

Exelon zero growth rate eliminated

**VALUE LINE WESTERN ELECTRIC UTILITIES  
DCF ANALYSIS: VALUE LINE GROWTH PROJECTIONS**

<b>Company</b>	<b>% Current Divid Yield (1)</b>	<b>Proj EPS Growth (2)</b>
1 Avista Corp.	4.5	4.5
2 Black Hills	4.3	8.5
3 Edison Int'l	3.1	-1.0
4 El Paso Electric	2.7	7.5
5 Hawaiian Elec.	4.7	11.0
6 IDACORP Inc.	2.8	4.0
7 NV Energy Inc.	3.2	9.5
8 PG&E Corp.	4.4	6.0
9 Pinnacle West Capital	4.3	6.0
10 PNM Resources	2.7	19.5
11 Portland General	4.2	7.5
12 Sempra Energy	3.7	3.5
13 UniSource Energy	4.5	9.5
14 Xcel Energy Inc.	3.8	5.0

## 16 Notes:

Column 1, 2: Value Line Investment Analyzer, 1/2012  
Negative growth rate Edison.

**VALUE LINE WESTERN ELECTRIC UTILITIES**  
**DCF ANALYSIS: VALUE LINE GROWTH PROJECTIONS**

Company	% Current Divid Yield (1)	Proj EPS % Growth (2)	% Expected Divid Yield (3)	Cost of Equity (4)	ROE (5)
1 Avista Corp.	4.5	4.5	4.65	9.15	9.40
2 Black Hills	4.3	8.5	4.70	13.20	13.45
3 El Paso Electric	2.7	7.5	2.93	10.43	10.59
4 Hawaiian Elec.	4.7	11.0	5.16	16.16	16.43
5 IDACORP Inc.	2.8	4.0	2.93	6.93	7.09
6 NV Energy Inc.	3.2	9.5	3.53	13.03	13.21
7 PG&E Corp.	4.4	6.0	4.65	10.65	10.90
8 Pinnacle West Capital	4.3	6.0	4.58	10.58	10.82
9 PNM Resources	2.7	19.5	3.24	22.74	22.91
10 Portland General	4.2	7.5	4.52	12.02	12.25
11 Sempra Energy	3.7	3.5	3.81	7.31	7.51
12 UniSource Energy	4.5	9.5	4.94	14.44	14.70
13 Xcel Energy Inc.	3.8	5.0	4.01	9.01	9.22
14 AVERAGE	3.83	7.85	4.13	11.97	12.19
15 <b>AVERAGE w/o PNM</b>	3.93	6.88	4.20	11.08	<b>11.30</b>

## 17 Notes:

Column 1, 2: Value Line Investment Analyzer, 1/2012

Column 3 = Column 1 times (1 + Column 2/100)

Column 4 = Column 3 + Column 2

Column 5 = (Column 3 / 0.95) + Column 2

**VALUE LINE WESTERN ELECTRIC UTILITIES  
DCF ANALYSIS: ANALYSTS' GROWTH PROJECTIONS**

Company	% Current Divid Yield (1)	Proj EPS Growth (2)
1 Avista Corp.	4.5	4.7
2 Black Hills	4.3	5.0
3 Edison Int'l	3.1	5.0
4 El Paso Electric	2.7	4.3
5 Hawaiian Elec.	4.7	8.0
6 IDACORP Inc.	2.8	5.0
7 NV Energy Inc.	3.2	8.8
8 PG&E Corp.	4.4	4.3
9 Pinnacle West Capital	4.3	5.3
10 PNM Resources	2.7	12.6
11 Portland General	4.2	5.0
12 Sempra Energy	3.7	7.0
13 UniSource Energy	4.5	2.6
14 Xcel Energy Inc.	3.8	5.1

## 16 Notes:

Column 1: Value Line Investment Analyzer, 1/2012

Column 2: Zacks Investment Research, 1/2012



**VALUE LINE WESTERN ELECTRIC UTILITIES  
DCF ANALYSIS: ANALYSTS' GROWTH PROJECTIONS**

Company	% Current Divid Yield (1)	Proj EPS Growth (2)	% Expected Divid Yield (3)	Cost of Equity (4)	ROE (5)
1 Avista Corp.	4.5	4.7	4.71	9.41	9.66
2 Black Hills	4.3	5.0	4.52	9.52	9.75
3 Edison Int'l	3.1	5.0	3.26	8.26	8.43
4 El Paso Electric	2.7	4.3	2.82	7.12	7.26
5 Hawaiian Elec.	4.7	8.0	5.08	13.08	13.34
6 IDACORP Inc.	2.8	5.0	2.94	7.94	8.09
7 NV Energy Inc.	3.2	8.8	3.48	12.28	12.46
8 PG&E Corp.	4.4	4.3	4.59	8.89	9.13
9 Pinnacle West Capital	4.3	5.3	4.53	9.83	10.07
10 PNM Resources	2.7	12.6	3.04	15.64	15.80
11 Portland General	4.2	5.0	4.41	9.41	9.64
12 Sempra Energy	3.7	7.0	3.96	10.96	11.17
13 UniSource Energy	4.5	2.6	4.62	7.22	7.46
14 Xcel Energy Inc.	3.8	5.1	3.99	9.09	9.30
16 <b>AVERAGE</b>	3.78	5.91	4.00	9.90	<b>10.11</b>

## 15 Notes:

Column 1: Value Line Investment Analyzer, 1/2012

Column 2: Zacks Investment Research, 1/2012

Column 3 = Column 1 times (1 + Column 2/100)

Column 4 = Column 3 + Column 2

Column 5 = (Column 3 / 0.95) + Column 2

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**Combination Elec & Gas Utilities**

	(1)	(2)
<u>Line No.</u>	<u>Company Name</u>	<u>Beta</u>
1	ALLETE	0.70
2	Ameren Corp.	0.80
3	Avista Corp.	0.70
4	Black Hills	0.85
5	CenterPoint Energy	0.80
6	CMS Energy Corp.	0.75
7	Consol. Edison	0.60
8	Dominion Resources	0.70
9	DTE Energy	0.75
10	Duke Energy	0.65
11	Entergy Corp.	0.70
12	Exelon Corp.	0.85
13	Integrus Energy	0.90
14	MGE Energy	0.60
15	Northeast Utilities	0.70
16	NorthWestern Corp	0.70
17	NSTAR	0.65
18	NV Energy Inc.	0.85
19	OGE Energy	0.80
20	Pepco Holdings	0.80
21	PG&E Corp.	0.55
22	PPL Corp.	0.65
23	Public Serv. Enterprise	0.80
24	SCANA Corp.	0.70
25	Sempra Energy	0.80
26	TECO Energy	0.85
27	UIL Holdings	0.70
28	UniSource Energy	0.75
29	Vectren Corp.	0.70
30	Wisconsin Energy	0.65
31	Xcel Energy Inc.	0.65
33	<b>AVERAGE</b>	<b>0.73</b>

Source: VLIA 1/2012

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Value Line Western Electric Utilities

	(1)	(2)
<u>Line No.</u>	<u>Company Name</u>	<u>Beta</u>
1	Avista Corp.	0.70
2	Black Hills	0.85
3	Edison Int'l	0.80
4	El Paso Electric	0.75
5	Hawaiian Elec.	0.70
6	IDACORP Inc.	0.70
7	NV Energy Inc.	0.85
8	PG&E Corp.	0.55
9	Pinnacle West Capital	0.70
10	PNM Resources	0.95
11	Portland General	0.75
12	Sempra Energy	0.80
13	UniSource Energy	0.75
14	Xcel Energy Inc.	0.65
16	<b>AVERAGE</b>	<b>0.75</b>

Source: VLIA 1/2012

# Exhibit RAM-7 Page 1 of 2

## Utility Industry Historical Risk Premium

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	
	Long-Term Government Bond Yield	20 year Maturity Bond Value	Gain/Loss	Interest	Bond Total Return	S&P Utility Index Return	Utility Equity Risk Premium	Utility Equity Risk Premium	
Line No.	Year	Yield	Value	Gain/Loss	Interest	Return	Over Bond Returns	Over Bond Yields	
1	1931	4.07%	1,000.00						
2	1932	3.15%	1,135.75	135.75	40.70	17.64%	-0.54%	-18.18%	-3.69%
3	1933	3.36%	969.60	-30.40	31.50	0.11%	-21.87%	-21.98%	-25.23%
4	1934	2.93%	1,064.73	64.73	33.60	9.83%	-20.41%	-30.24%	-23.34%
5	1935	2.76%	1,025.99	25.99	29.30	5.53%	76.63%	71.10%	73.87%
6	1936	2.55%	1,032.74	32.74	27.60	6.03%	20.69%	14.66%	18.14%
7	1937	2.73%	972.40	-27.60	25.50	-0.21%	-37.04%	-36.83%	-39.77%
8	1938	2.52%	1,032.83	32.83	27.30	6.01%	22.45%	16.44%	19.93%
9	1939	2.26%	1,041.65	41.65	25.20	6.68%	11.26%	4.58%	9.00%
10	1940	1.94%	1,052.84	52.84	22.60	7.54%	-17.15%	-24.69%	-19.09%
11	1941	2.04%	983.64	-16.36	19.40	0.30%	-31.57%	-31.87%	-33.61%
12	1942	2.46%	933.97	-66.03	20.40	-4.56%	15.39%	19.95%	12.93%
13	1943	2.48%	996.86	-3.14	24.60	2.15%	46.07%	43.92%	43.59%
14	1944	2.46%	1,003.14	3.14	24.80	2.79%	18.03%	15.24%	15.57%
15	1945	1.99%	1,077.23	77.23	24.60	10.18%	53.33%	43.15%	51.34%
16	1946	2.12%	978.90	-21.10	19.90	-0.12%	1.26%	1.38%	-0.86%
17	1947	2.43%	951.13	-48.87	21.20	-2.77%	-13.16%	-10.39%	-15.59%
18	1948	2.37%	1,009.51	9.51	24.30	3.38%	4.01%	0.63%	1.64%
19	1949	2.09%	1,045.58	45.58	23.70	6.93%	31.39%	24.46%	29.30%
20	1950	2.24%	975.93	-24.07	20.90	-0.32%	3.25%	3.57%	1.01%
21	1951	2.69%	930.75	-69.25	22.40	-4.69%	18.63%	23.32%	15.94%
22	1952	2.79%	984.75	-15.25	26.90	1.17%	19.25%	18.08%	16.46%
23	1953	2.74%	1,007.66	7.66	27.90	3.56%	7.85%	4.29%	5.11%
24	1954	2.72%	1,003.07	3.07	27.40	3.05%	24.72%	21.67%	22.00%
25	1955	2.95%	965.44	-34.56	27.20	-0.74%	11.26%	12.00%	8.31%
26	1956	3.45%	928.19	-71.81	29.50	-4.23%	5.06%	9.29%	1.61%
27	1957	3.23%	1,032.23	32.23	34.50	6.67%	6.36%	-0.31%	3.13%
28	1958	3.82%	918.01	-81.99	32.30	-4.97%	40.70%	45.67%	36.88%
29	1959	4.47%	914.65	-85.35	38.20	-4.71%	7.49%	12.20%	3.02%
30	1960	3.80%	1,093.27	93.27	44.70	13.80%	20.26%	6.46%	16.46%
31	1961	4.15%	952.75	-47.25	38.00	-0.92%	29.33%	30.25%	25.18%
32	1962	3.95%	1,027.48	27.48	41.50	6.90%	-2.44%	-9.34%	-6.39%
33	1963	4.17%	970.35	-29.65	39.50	0.99%	12.36%	11.37%	8.19%
34	1964	4.23%	991.96	-8.04	41.70	3.37%	15.91%	12.54%	11.68%
35	1965	4.50%	964.64	-35.36	42.30	0.69%	4.67%	3.98%	0.17%
36	1966	4.55%	993.48	-6.52	45.00	3.85%	-4.48%	-8.33%	-9.03%
37	1967	5.56%	879.01	-120.99	45.50	-7.55%	-0.63%	6.92%	-6.19%
38	1968	5.98%	951.38	-48.62	55.60	0.70%	10.32%	9.62%	4.34%
39	1969	6.87%	904.00	-96.00	59.80	-3.62%	-15.42%	-11.80%	-22.29%
40	1970	6.48%	1,043.38	43.38	68.70	11.21%	16.56%	5.35%	10.08%
41	1971	5.97%	1,059.09	59.09	64.80	12.39%	2.41%	-9.98%	-3.56%
42	1972	5.99%	997.69	-2.31	59.70	5.74%	8.15%	2.41%	2.16%
43	1973	7.26%	867.09	-132.91	59.90	-7.30%	-18.07%	-10.77%	-25.33%
44	1974	7.60%	965.33	-34.67	72.60	3.79%	-21.55%	-25.34%	-29.15%
45	1975	8.05%	955.63	-44.37	76.00	3.16%	44.49%	41.33%	36.44%
46	1976	7.21%	1,088.25	88.25	80.50	16.87%	31.81%	14.94%	24.60%
47	1977	8.03%	919.03	-80.97	72.10	-0.89%	8.64%	9.53%	0.61%
48	1978	8.98%	912.47	-87.53	80.30	-0.72%	-3.71%	-2.99%	-12.69%
49	1979	10.12%	902.99	-97.01	89.80	-0.72%	13.58%	14.30%	3.46%
50	1980	11.99%	859.23	-140.77	101.20	-3.96%	15.08%	19.04%	3.09%
51	1981	13.34%	906.45	-93.55	119.90	2.63%	11.74%	9.11%	-1.60%
52	1982	10.95%	1,192.38	192.38	133.40	32.58%	26.52%	-6.06%	15.57%
53	1983	11.97%	923.12	-76.88	109.50	3.26%	20.01%	16.75%	8.04%
54	1984	11.70%	1,020.70	20.70	119.70	14.04%	26.04%	12.00%	14.34%
55	1985	9.56%	1,189.27	189.27	117.00	30.63%	33.05%	2.42%	23.49%
56	1986	7.89%	1,166.63	166.63	95.60	26.22%	28.53%	2.31%	20.64%
57	1987	9.20%	881.17	-118.83	78.90	-3.99%	-2.92%	1.07%	-12.12%
58	1988	9.18%	1,001.82	1.82	92.00	9.38%	18.27%	8.89%	9.09%
59	1989	8.16%	1,099.75	99.75	91.80	19.16%	47.80%	28.64%	39.64%
60	1990	8.44%	973.17	-26.83	81.60	5.48%	-2.57%	-8.05%	-11.01%

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61	1991	7.30%	1,118.94	118.94	84.40	20.33%	14.61%	-5.72%	7.31%
62	1992	7.26%	1,004.19	4.19	73.00	7.72%	8.10%	0.38%	0.84%
63	1993	6.54%	1,079.70	79.70	72.60	15.23%	14.41%	-0.82%	7.87%
64	1994	7.99%	856.40	-143.60	65.40	-7.82%	-7.94%	-0.12%	-15.93%
65	1995	6.03%	1,225.98	225.98	79.90	30.59%	42.15%	11.56%	36.12%
66	1996	6.73%	923.67	-76.33	60.30	-1.60%	3.14%	4.74%	-3.59%
67	1997	6.02%	1,081.92	81.92	67.30	14.92%	24.69%	9.77%	18.67%
68	1998	5.42%	1,072.71	72.71	60.20	13.29%	14.82%	1.53%	9.40%
69	1999	6.82%	848.41	-151.59	54.20	-9.74%	-8.85%	0.89%	-15.67%
70	2000	5.58%	1,148.30	148.30	68.20	21.65%	59.70%	38.05%	54.12%
71	2001	5.75%	979.95	-20.05	55.80	3.57%	-30.41%	-33.98%	-36.16%
72	2002	4.84%	1,115.77	115.77	57.50	17.33%	-30.04%	-47.37%	-34.88%
73	2003	5.11%	966.42	-33.58	48.40	1.48%	26.11%	24.63%	21.00%
74	2004	4.84%	1,034.35	34.35	51.10	8.54%	24.22%	15.68%	19.38%
75	2005	4.61%	1,029.84	29.84	48.40	7.82%	16.79%	8.97%	12.18%
76	2006	4.91%	962.06	-37.94	46.10	0.82%	20.95%	20.13%	16.04%
77	2007	4.50%	1,053.70	53.70	49.10	10.28%	19.36%	9.08%	14.86%
78	2008	3.03%	1,219.28	219.28	45.00	26.43%	-28.99%	-55.42%	-32.02%
79	2009	4.58%	798.39	-201.61	30.30	-17.13%	11.94%	29.07%	7.36%
80	2010	4.14%	1,059.45	59.45	45.80	10.52%	5.49%	-5.03%	1.35%
80	2011	3.91%	1,031.71	31.71	41.40	7.31%	19.88%	12.57%	15.97%

## APPENDIX A

### CAPM, EMPIRICAL CAPM

The Capital Asset Pricing Model (CAPM) is a fundamental paradigm of finance. Simply put, the fundamental idea underlying the CAPM is that risk-averse investors demand higher returns for assuming additional risk, and higher-risk securities are priced to yield higher expected returns than lower-risk securities. The CAPM quantifies the additional return, or risk premium, required for bearing incremental risk. It provides a formal risk-return relationship anchored on the basic idea that only market risk matters, as measured by beta. According to the CAPM, securities are priced such that their:

$$\text{EXPECTED RETURN} = \text{RISK-FREE RATE} + \text{RISK PREMIUM}$$

Denoting the risk-free rate by  $R_F$  and the return on the market as a whole by  $R_M$ , the CAPM is:

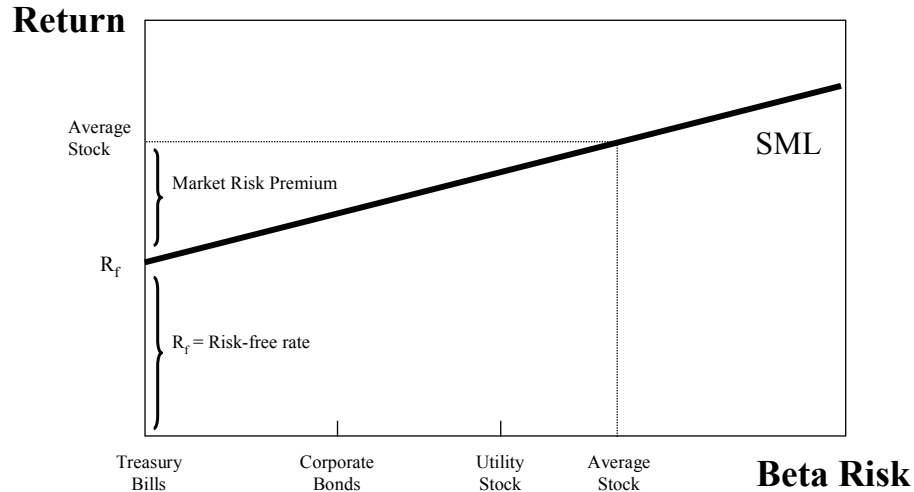
$$K = R_F + \beta(R_M - R_F) \quad (1)$$

Equation 1 is the CAPM expression which asserts that an investor expects to earn a return,  $K$ , that could be gained on a risk-free investment,  $R_F$ , plus a risk premium for assuming risk, proportional to the security's market risk, also known as beta,  $\beta$ , and the market risk premium,  $(R_M - R_F)$ , where  $R_M$  is the market return. The market risk premium  $(R_M - R_F)$  can be abbreviated MRP so that the CAPM becomes:

$$K = R_F + \beta \times \text{MRP} \quad (2)$$

The CAPM risk-return relationship is depicted in the figure below and is typically labeled as the Security Market Line (SML) by the investment community.

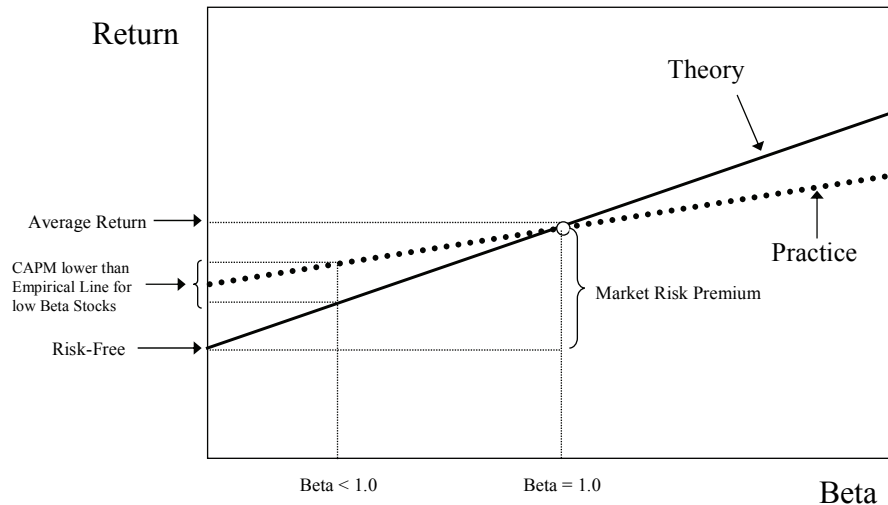
## CAPM and Risk - Return in Capital Markets



A myriad empirical tests of the CAPM have shown that the risk-return tradeoff is not as steeply sloped as that predicted by the CAPM, however. That is, low-beta securities earn returns somewhat higher than the CAPM would predict, and high-beta securities earn less than predicted. In other words, the CAPM tends to overstate the actual sensitivity of the cost of capital to beta: low-beta stocks tend to have higher returns and high-beta stocks tend to have lower risk returns than predicted by the CAPM. The difference between the CAPM and the type of relationship observed in the empirical studies is depicted in the figure below. This is one of the most widely known empirical findings of the finance literature. This extensive literature is summarized in Chapter 13 of Dr. Morin's book [Regulatory Finance, Public Utilities Report Inc., Arlington, VA, 1994].

# Risk vs Return

## Theory vs. Practice



A number of refinements and expanded versions of the original CAPM theory have been proposed to explain the empirical findings. These revised CAPMs typically produce a risk-return relationship that is flatter than the standard CAPM prediction. The following equation makes use of these empirical findings by flattening the slope of the risk-return relationship and increasing the intercept:

$$K = R_F + \alpha + \beta (MRP - \alpha) \tag{3}$$

where  $\alpha$  is the "alpha" of the risk-return line, a constant determined empirically, and the other symbols are defined as before. Alternatively, Equation 3 can be written as follows:

$$K = R_F + a MRP + (1-a) \beta MRP \tag{4}$$

where  $a$  is a fraction to be determined empirically. Comparing Equations 3 and 4, it is easy to see that alpha equals 'a' times MRP, that is,  $\alpha = a \times MRP$



## **Theoretical Underpinnings**

The obvious question becomes what would produce a risk return relationship which is flatter than the CAPM prediction, or in other words, how do you explain the presence of “alpha” in the above equation. The exclusion of variables aside from beta would produce this result. Three such variables are noteworthy: dividend yield, skewness, and hedging potential.

The dividend yield effects stem from the differential taxation on corporate dividends and capital gains. The standard CAPM does not consider the regularity of dividends received by investors. Utilities generally maintain high dividend payout ratios relative to the market, and by ignoring dividend yield, the CAPM provides biased cost of capital estimates. To the extent that dividend income is taxed at a higher rate than capital gains, investors will require higher pre-tax returns in order to equalize the after-tax returns provided by high-yielding stocks (e.g. utility stocks) with those of low-yielding stocks. In other words, high-yielding stocks must offer investors higher pre-tax returns. Even if dividends and capital gains are undifferentiated for tax purposes, there is still a tax bias in favor of earnings retention (lower dividend payout), as capital gains taxes are paid only when gains are realized.

Empirical studies by Litzenberger and Ramaswamy (1979) and Litzenberger et al. (1980) find that security returns are positively related to dividend yield as well as to beta. These results are consistent with after-tax extensions of the CAPM developed by Breenan (1973) and Litzenberger and Ramaswamy (1979) and suggest that the relationship between return, beta, and dividend yield should be estimated and employed to calculate the cost of equity capital.

As far as skewness is concerned, investors are more concerned with losing money than with total variability of return. If risk is defined as the probability of loss, it appears more logical to measure risk as the probability of achieving a return which is below the expected return. The traditional CAPM provides downward-biased estimates of cost of capital to the extent that these skewness effects are significant. As shown by Kraus and Litzenberger (1976), expected return depends on both on a stock's systematic risk (beta) and the systematic skewness. Empirical studies by Kraus and Litzenberger (1976), Friend, Westerfield, and Granito (1978), and Morin (1981) found that, in addition to beta, skewness of returns has a significant negative relationship with security returns. This

result is consistent with the skewness version of the CAPM developed by Rubinstein (1973) and Kraus and Litzenberger (1976).

This is particularly relevant for public utilities whose future profitability is constrained by the regulatory process on the upside and relatively unconstrained on the downside in the face of socio-political realities of public utility regulation. The process of regulation, by restricting the upward potential for returns and responding sluggishly on the downward side, may impart some asymmetry to the distribution of returns, and is more likely to result in utilities earning less, rather than more, than their cost of capital. The traditional CAPM provides downward-biased estimates of cost of capital to the extent that these skewness effects are significant.

As far as hedging potential is concerned, investors are exposed to another kind of risk, namely, the risk of unfavorable shifts in the investment opportunity set. Merton (1973) shows that investors will hold portfolios consisting of three funds: the risk-free asset, the market portfolio, and a portfolio whose returns are perfectly negatively correlated with the riskless asset so as to hedge against unforeseen changes in the future risk-free rate. The higher the degree of protection offered by an asset against unforeseen changes in interest rates, the lower the required return, and conversely. Merton argues that low beta assets, like utility stocks, offer little protection against changes in interest rates, and require higher returns than suggested by the standard CAPM.

Another explanation for the CAPM's inability to fully explain the process determining security returns involves the use of an inadequate or incomplete market index. Empirical studies to validate the CAPM invariably rely on some stock market index as a proxy for the true market portfolio. The exclusion of several asset categories from the definition of market index mis-specifies the CAPM and biases the results found using only stock market data. Kolbe and Read (1983) illustrate the biases in beta estimates which result from applying the CAPM to public utilities. Unfortunately, no comprehensive and easily accessible data exist for several classes of assets, such as mortgages and business investments, so that the exact relation between return and stock betas predicted by the CAPM does not exist. This suggests that the empirical relationship between returns and stock betas is best estimated empirically (ECAPM) rather than by relying on theoretical and elegant CAPM models expanded to include missing assets

effects. In any event, stock betas may be highly correlated with the true beta measured with the true market index.

Yet another explanation for the CAPM's inability to fully explain the observed risk-return tradeoff involves the possibility of constraints on investor borrowing that run counter to the assumptions of the CAPM. In response to this inadequacy, several versions of the CAPM have been developed by researchers. One of these versions is the so-called zero-beta, or two-factor, CAPM which provides for a risk-free return in a market where borrowing and lending rates are divergent. If borrowing rates and lending rates differ, or there is no risk-free borrowing or lending, or there is risk-free lending but no risk-free borrowing, then the CAPM has the following form:

$$K = R_z + \beta(R_m - R_f)$$

The model, christened the zero-beta model, is analogous to the standard CAPM, but with the return on a minimum risk portfolio which is unrelated to market returns,  $R_z$ , replacing the risk-free rate,  $R_f$ . The model has been empirically tested by Black, Jensen, and Scholes (1972), who found a flatter than predicted CAPM, consistent with the model and other researchers' findings.

The zero-beta CAPM cannot be literally employed in cost of capital projections, since the zero-beta portfolio is a statistical construct difficult to replicate.

### **Empirical Evidence**

A summary of the empirical evidence on the magnitude of alpha is provided in the table below.

<b>Empirical Evidence on the Alpha Factor</b>		
<b>Author</b>	<b>Range of alpha</b>	<b>Period relied</b>
Black (1993)	-3.6% to 3.6%	1931-1991
Black, Jensen and Scholes (1972)	-9.61% to 12.24%	1931-1965
Fama and McBeth (1972)	4.08% to 9.36%	1935-1968
Fama and French (1992)	10.08% to 13.56%	1941-1990
Litzenberger and Ramaswamy (1979)	5.32% to 8.17%	
Litzenberger, Ramaswamy and Sosin (1980)	1.63% to 5.04%	1926-1978
Pettengill, Sundaram and Mathur (1995)	4.6%	
Morin (1994)	2.0%	1926-1984
Harris, Marston, Mishra, and O'Brien (2003)	2.0%	1983-1998

Given the observed magnitude of alpha, the empirical evidence indicates that the risk-return relationship is flatter than that predicted by the CAPM. Typical of the empirical evidence is the findings cited in Morin (1989) over the period 1926-1984 indicating that the observed expected return on a security is related to its risk by the following equation:

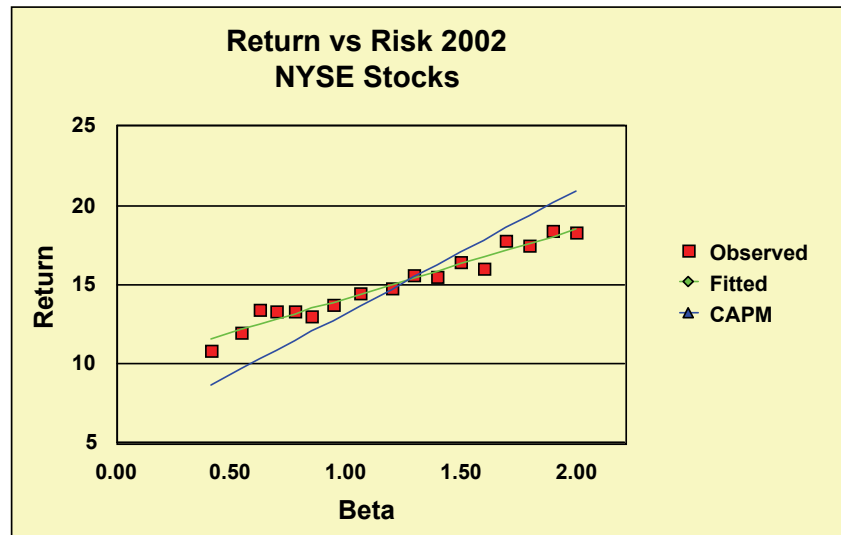
$$K = .0829 + .0520 \beta$$

Given that the risk-free rate over the estimation period was approximately 6 percent, this relationship implies that the intercept of the risk-return relationship is higher than the 6 percent risk-free rate, contrary to the CAPM's prediction. Given that the average return on an average risk stock exceeded the risk-free rate by about 8.0 percent in that period, that is, the market risk premium ( $R_M - R_F$ ) = 8 percent, the intercept of the observed relationship between return and beta exceeds the risk-free rate by about 2 percent, suggesting an alpha factor of 2 percent.

Most of the empirical studies cited in the above table utilize raw betas rather than Value Line adjusted betas because the latter were not available over most of the time periods covered in these studies. A study of the relationship between return and adjusted beta is reported on Table 6-7 in Ibbotson Associates Valuation Yearbook 2001. If we

exclude the portfolio of very small cap stocks from the relationship due to significant size effects, the relationship between the arithmetic mean return and beta for the remaining portfolios is flatter than predicted and the intercept slightly higher than predicted by the CAPM, as shown on the graph below. It is noteworthy that the Ibbotson study relies on adjusted betas as stated on page 95 of the aforementioned study.

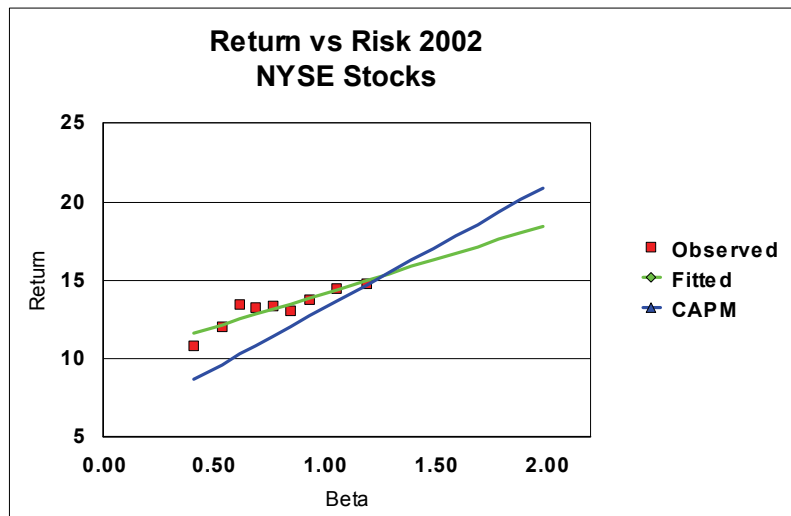
## CAPM vs ECAPM



Another study by Morin in May 2002 provides empirical support for the ECAPM. All the stocks covered in the Value Line Investment Survey for Windows for which betas and returns data were available were retained for analysis. There were nearly 2000 such stocks. The expected return was measured as the total shareholder return (“TSR”) reported by Value Line over the past ten years. The Value Line adjusted beta was also retrieved from the same data base. The nearly 2000 companies for which all data were available were ranked in ascending order of beta, from lowest to highest. In order to palliate measurement error, the nearly 2000 securities were grouped into ten portfolios of approximately 180 securities for each portfolio. The average returns and betas for each portfolio were as follows:

Portfolio #	Beta	Return
portfolio 1	0.41	10.87
portfolio 2	0.54	12.02
portfolio 3	0.62	13.50
portfolio 4	0.69	13.30
portfolio 5	0.77	13.39
portfolio 6	0.85	13.07
portfolio 7	0.94	13.75
portfolio 8	1.06	14.53
portfolio 9	1.19	14.78
portfolio 10	1.48	20.78

It is clear from the graph below that the observed relationship between DCF returns and Value Line adjusted betas is flatter than that predicted by the plain vanilla CAPM. The observed intercept is higher than the prevailing risk-free rate of 5.7 percent while the slope is less than equal to the market risk premium of 7.7 percent predicted by the plain vanilla CAPM for that period.



In an article published in Financial Management, Harris, Marston, Mishra, and O'Brien ("HMMO") estimate ex ante expected returns for S&P 500 companies over the period 1983-1998<sup>1</sup>. HMMO measure the expected rate of return (cost of equity) of each dividend-paying stock in the S&P 500 for each month from January 1983 to August 1998 by using the constant growth DCF model. They then investigate the relation between the

risk premium (expected return over the 20-year U.S. Treasury Bond yield) estimates for each month to equity betas as of that same month (5-year raw betas).

The table below, drawn from HMMO Table 4, displays the average estimate prospective risk premium (Column 2) by industry and the corresponding beta estimate for that industry, both in raw form (Column 3) and adjusted form (Column 4). The latter were calculated with the traditional Value Line – Merrill Lynch – Bloomberg adjustment methodology by giving 1/3 weight of to a beta estimate of 1.00 and 2/3 weight to the raw beta estimate.

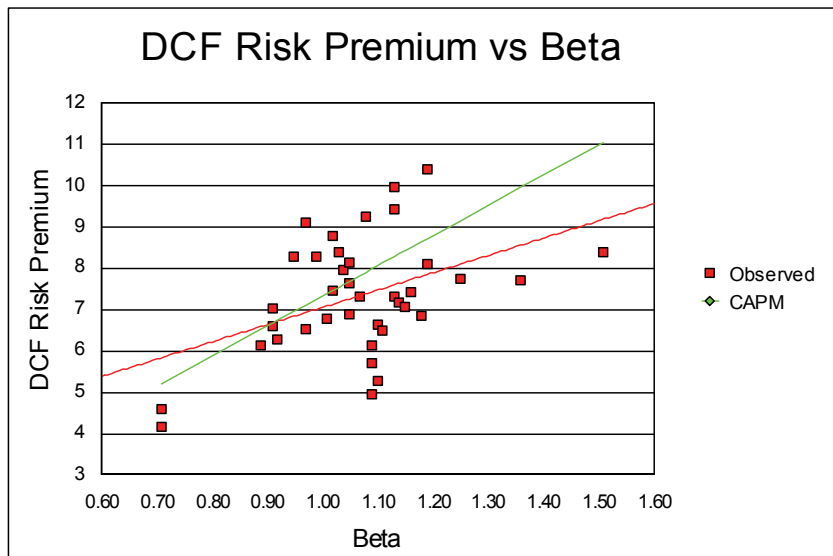
**Table A-1 Risk Premium and Beta Estimates by Industry**

	Industry	DCF Risk Premium	Raw Industry Beta	Adjusted Industry Beta
	(1)	(2)	(3)	(4)
1	Aero	6.63	1.15	1.10
2	Autos	5.29	1.15	1.10
3	Banks	7.16	1.21	1.14
4	Beer	6.60	0.87	0.91
5	BldMat	6.84	1.27	1.18
6	Books	7.64	1.07	1.05
7	Boxes	8.39	1.04	1.03
8	BusSv	8.15	1.07	1.05
9	Chems	6.49	1.16	1.11
10	Chips	8.11	1.28	1.19
11	Clths	7.74	1.37	1.25
12	Cnstr	7.70	1.54	1.36
13	Comps	9.42	1.19	1.13
14	Drugs	8.29	0.99	0.99
15	ElcEq	6.89	1.08	1.05
16	Energy	6.29	0.88	0.92
17	Fin	8.38	1.76	1.51
18	Food	7.02	0.86	0.91
19	Fun	9.98	1.19	1.13
20	Gold	4.59	0.57	0.71
21	Hlth	10.40	1.29	1.19
22	Hsld	6.77	1.02	1.01
23	Insur	7.46	1.03	1.02
24	LabEq	7.31	1.10	1.07
25	Mach	7.32	1.20	1.13
26	Meals	7.98	1.06	1.04
27	MedEq	8.80	1.03	1.02
28	Pap	6.14	1.13	1.09
29	PerSv	9.12	0.95	0.97
30	Retail	9.27	1.12	1.08
31	Rubber	7.06	1.22	1.15

<sup>1</sup> Harris, R. S., Marston, F. C., Mishra, D. R., and O'Brien, T. J., "Ex Ante Cost of Equity Estimates of S&P 500 Firms: The Choice Between Global and Domestic CAPM," *Financial Management*, Autumn 2003, pp. 51-66.

32	Ships	1.95	0.95	0.97
33	Stee	4.96	1.13	1.09
34	Telc	6.12	0.83	0.89
35	Toys	7.42	1.24	1.16
36	Trans	5.70	1.14	1.09
37	Txtls	6.52	0.95	0.97
38	Util	4.15	0.57	0.71
39	Whlsl	8.29	0.92	0.95
	<b>MEAN</b>	<b>7.19</b>		

The observed statistical relationship between expected return and **adjusted beta** is shown in the graph below along with the CAPM prediction:



If the plain vanilla version of the CAPM is correct, then the intercept of the graph should be zero, recalling that the vertical axis represents returns in excess of the risk-free rate. Instead, the observed intercept is approximately 2 percent, that is approximately equal to 25 percent of the expected market risk premium of 7.2 percent shown at the bottom of Column 2 over the 1983-1998 period, as predicted by the ECAPM. The same is true for the slope of the graph. If the plain vanilla version of the CAPM is correct, then the slope of the relationship should equal the market risk premium of 7.2 percent. Instead, the observed slope of close to 5 percent is approximately equal to 75 percent of the expected market risk premium of 7.2 percent, as predicted by the ECAPM.



In short, the HMMO empirical findings are quite consistent with the predictions of the ECAPM.

### **Practical Implementation of the ECAPM**

The empirical evidence reviewed above suggests that the expected return on a security is related to its risk by the following relationship:

$$K = R_F + \alpha + \beta (MRP - \alpha) \quad (5)$$

or, alternatively by the following equivalent relationship:

$$K = R_F + a MRP + (1-a) \beta MRP \quad (6)$$

The empirical findings support values of  $\alpha$  from approximately 2 percent to 7 percent. If one is using the short-term U.S. Treasury Bills yield as a proxy for the risk-free rate, and given that utility stocks have lower than average betas, an alpha in the lower range of the empirical findings, 2 percent - 3 percent is reasonable, albeit conservative.

Using the long-term U.S. Treasury yield as a proxy for the risk-free rate, a lower alpha adjustment is indicated. This is because the use of the long-term U.S. Treasury yield as a proxy for the risk-free rate partially incorporates the desired effect of using the ECAPM<sup>2</sup>. An alpha in the range of 1 percent - 2 percent is therefore reasonable.

To illustrate, consider a utility with a beta of 0.80. The risk-free rate is 5 percent, the MRP is 7 percent, and the alpha factor is 2 percent. The cost of capital is determined as follows:

$$\begin{aligned} K &= R_F + \alpha + \beta (MRP - \alpha) \\ K &= 5\% + 2\% + 0.80(7\% - 2\%) \\ &= 11\% \end{aligned}$$

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<sup>2</sup> The Security Market Line (SML) using the long-term risk-free rate has a higher intercept and a flatter slope than the SML using the short-term risk-free rate

A practical alternative is to rely on the second variation of the ECAPM:

$$K = R_F + a \text{ MRP} + (1-a) \beta \text{ MRP}$$

With an alpha of 2 percent, a MRP in the 6 percent - 8 percent range, the 'a' coefficient is 0.25, and the ECAPM becomes<sup>3</sup>:

$$K = R_F + 0.25 \text{ MRP} + 0.75 \beta \text{ MRP}$$

Returning to the numerical example, the utility's cost of capital is:

$$\begin{aligned} K &= 5\% + 0.25 \times 7\% + 0.75 \times 0.80 \times 7\% \\ &= 11\% \end{aligned}$$

For reasonable values of beta and the MRP, both renditions of the ECAPM produce results that are virtually identical<sup>4</sup>.

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<sup>3</sup> Recall that alpha equals 'a' times MRP, that is, alpha = a MRP, and therefore a = alpha/MRP. If alpha is 2 percent, then a = 0.25

<sup>4</sup> In the Morin (1994) study, the value of "a" was actually derived by systematically varying the constant "a" in equation 6 from 0 to 1 in steps of 0.05 and choosing that value of 'a' that minimized the mean square error between the observed relationship between return and beta:

$$K = 0.0829 + .0520 \beta$$

The value of a that best explained the observed relationship was 0.25.

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## ***APPENDIX B***

### ***FLOTATION COST ALLOWANCE***

To obtain the final cost of equity financing from the investors' expected rate of return, it is necessary to make allowance for underpricing, which is the sum of market pressure, costs of flotation, and underwriting fees associated with new issues. Allowance for market pressure should be made because large blocks of new stock may cause significant pressure on market prices even in stable markets. Allowance must also be made for company costs of flotation (including such items as printing, legal and accounting expenses) and for underwriting fees.

#### **1. MAGNITUDE OF FLOTATION COSTS**

According to empirical studies, underwriting costs and expenses average at least 4% of gross proceeds for utility stock offerings in the U.S. (See Logue & Jarrow: "Negotiations vs. Competitive Bidding in the Sale of Securities by Public Utilities", Financial Management, Fall 1978.) A study of 641 common stock issues by 95 electric utilities identified a flotation cost allowance of 5.0%. (See Borum & Malley: "Total Flotation Cost for Electric Company Equity Issues", Public Utilities Fortnightly, Feb. 20, 1986.)

Empirical studies suggest an allowance of 1% for market pressure in U.S. studies. Logue and Jarrow found that the absolute magnitude of the relative price decline due to market pressure was less than 1.5%. Bowyer and Yawitz examined 278 public utility stock issues and found an average market pressure of 0.72%. (See Bowyer & Yawitz, "The Effect of New Equity Issues on Utility Stock Prices", Public Utilities Fortnightly, May 22, 1980.)

Eckbo & Masulis ("Rights vs. Underwritten Stock Offerings: An Empirical Analysis", University of British Columbia, Working Paper No. 1208, Sept., 1987) found an average flotation cost of 4.175% for utility common stock offerings. Moreover, flotation costs increased progressively for smaller size issues. They also found that the relative price decline due to market pressure in the days

surrounding the announcement amounted to slightly more than 1.5%. In a classic and monumental study published in the prestigious Journal of Financial Economics by a prominent scholar, a market pressure effect of 3.14% for industrial stock issues and 0.75% for utility common stock issues was found (see Smith, C.W., "Investment Banking and the Capital Acquisition Process," Journal of Financial Economics 15, 1986). Other studies of market pressure are reported in Logue ("On the Pricing of Unseasoned Equity Offerings, Journal of Financial and Quantitative Analysis, Jan. 1973), Pettway ("The Effects of New Equity Sales Upon Utility Share Prices," Public Utilities Fortnightly, May 10 1984), and Reilly and Hatfield ("Investor Experience with New Stock Issues," Financial Analysts' Journal, Sept.- Oct. 1969). In the Pettway study, the market pressure effect for a sample of 368 public utility equity sales was in the range of 2% to 3%. Adding the direct and indirect effects of utility common stock issues, the indicated total flotation cost allowance is above 5.0%, corroborating the results of earlier studies.

As shown in the table below, a comprehensive empirical study by Lee, Lochhead, Ritter, and Zhao, "The Costs of Raising Capital," Journal of Financial Research, Vol. XIX, NO. 1, Spring 1996, shows average direct flotation costs for equity offerings of 3.5% - 5% for stock issues between \$60 and \$500 million. Allowing for market pressure costs raises the flotation cost allowance to well above 5%.

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**FLOTATION COSTS: RAISING EXTERNAL CAPITAL**

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(Percent of Total Capital Raised)

Amount Raised in \$ Millions	Average Flotation Cost: Common Stock	Average Flotation Cost: New Debt
\$ 2 - 9.99	13.28%	4.39%
10 - 19.99	8.72	2.76
20 - 39.99	6.93	2.42
40 - 59.99	5.87	1.32
60 - 79.99	5.18	2.34
80 - 99.99	4.73	2.16
100 - 199.99	4.22	2.31
200 - 499.99	3.47	2.19
500 and Up	3.15	1.64

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Note: Flotation costs for IPOs are about 17 percent of the value of common stock issued if the amount raised is less than \$10 million and about 6 percent if more than \$500 million is raised. Flotation costs are somewhat lower for utilities than others.

Source: Lee, Inmoo, Scott Lochhead, Jay Ritter, and Quanshui Zhao, "The Costs of Raising Capital," *The Journal of Financial Research*, Spring 1996.

Therefore, based on empirical studies, total flotation costs including market pressure amount to approximately 5% of gross proceeds. I have therefore assumed a 5% gross total flotation cost allowance in my cost of capital analyses.

## **2. APPLICATION OF THE FLOTATION COST ADJUSTMENT**

The section below shows: 1) why it is necessary to apply an allowance of 5% to the dividend yield component of equity cost by dividing that yield by 0.95 (100% - 5%) to obtain the fair return on

equity capital, and 2) why the flotation adjustment is permanently required to avoid confiscation even if no further stock issues are contemplated. Flotation costs are only recovered if the rate of return is applied to total equity, including retained earnings, in all future years.

Flotation costs are just as real as costs incurred to build utility plant. Fair regulatory treatment absolutely must permit the recovery of these costs. An analogy with bond issues is useful to understand the treatment of flotation costs in the case of common stocks.

In the case of a bond issue, flotation costs are not expensed but are rather amortized over the life of the bond, and the annual amortization charge is embedded in the cost of service. This is analogous to the process of depreciation, which allows the recovery of funds invested in utility plant. The recovery of bond flotation expense continues year after year, irrespective of whether the company issues new debt capital in the future, until recovery is complete. In the case of common stock that has no finite life, flotation costs are not amortized. Therefore, the recovery of flotation cost requires an upward adjustment to the allowed return on equity. Roger A. Morin, Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 1994, provides numerical illustrations that show that even if a utility does not contemplate any additional common stock issues, a flotation cost adjustment is still permanently required. Examples there also demonstrate that the allowance applies to retained earnings as well as to the original capital.

From the standard DCF model, the investor's required return on equity capital is expressed as:

$$K = D_1/P_0 + g$$

If  $P_0$  is regarded as the proceeds per share actually received by the company from which dividends and earnings will be generated, that is,  $P_0$  equals  $B_0$ , the book value per share, then the company's required return is:

$$r = D_1/B_0 + g$$

Denoting the percentage flotation costs 'f', proceeds per share  $B_0$  are related to market price  $P_0$  as follows:

$$P - fP = B_0$$

$$P(1 - f) = B_0$$



Substituting the latter equation into the above expression for return on equity, we obtain:

$$r = D_1/P(1-f) + g$$

that is, the utility's required return adjusted for underpricing. For flotation costs of 5%, dividing the expected dividend yield by 0.95 will produce the adjusted cost of equity capital. For a dividend yield of 6% for example, the magnitude of the adjustment is 32 basis points:  $.06/.95 = .0632$ .

In deriving DCF estimates of fair return on equity, it is therefore necessary to apply a conservative after-tax allowance of 5% to the dividend yield component of equity cost.

Even if no further stock issues are contemplated, the flotation adjustment is still permanently required to keep shareholders whole. Flotation costs are only recovered if the rate of return is applied to total equity, including retained earnings, in all future years, even if no future financing is contemplated. This is demonstrated by the numerical example contained in pages 7-9 of this Appendix. Moreover, even if the stock price, hence the DCF estimate of equity return, fully reflected the lack of permanent allowance, the company always nets less than the market price. Only the net proceeds from an equity issue are used to add to the rate base on which the investor earns. A permanent allowance for flotation costs must be authorized in order to insure that in each year the investor earns the required return on the total amount of capital actually supplied.

The example shown on pages 7-9 shows the flotation cost adjustment process using illustrative, yet realistic, market data. The assumptions used in the computation are shown on page 7. The stock is selling in the market for \$25, investors expect the firm to pay a dividend of \$2.25 that will grow at a rate of 5% thereafter. The traditional DCF cost of equity is thus  $k = D/P + g = 2.25/25 + .05 = 14\%$ . The firm sells one share stock, incurring a flotation cost of 5%. The traditional DCF cost of equity adjusted for flotation cost is thus  $ROE = D/P(1-f) + g = .09/.95 + .05 = 14.47\%$ .

The initial book value (rate base) is the net proceeds from the stock issue, which are \$23.75, that is, the market price less the 5% flotation costs. The example demonstrates that only if the company is allowed to earn 14.47% on rate base will investors earn their cost of equity of 14%. On page 8, Column 1 shows the initial common stock account, Column 2 the cumulative retained earnings balance, starting at zero, and steadily increasing from the retention of earnings. Total equity in Column 3 is the sum of common stock capital and retained earnings. The stock price in Column 4 is obtained from the seminal

DCF formula:  $D_1/(k - g)$ . Earnings per share in Column 6 are simply the allowed return of 14.47% times the total common equity base. Dividends start at \$2.25 and grow at 5% thereafter, which they must do if investors are to earn a 14% return. The dividend payout ratio remains constant, as per the assumption of the DCF model. All quantities, stock price, book value, earnings, and dividends grow at a 5% rate, as shown at the bottom of the relevant columns. Only if the company is allowed to earn 14.47% on equity do investors earn 14%. For example, if the company is allowed only 14%, the stock price drops from \$26.25 to \$26.13 in the second year, inflicting a loss on shareholders. This is shown on page 9. The growth rate drops from 5% to 4.53%. Thus, investors only earn  $9\% + 4.53\% = 13.53\%$  on their investment. It is noteworthy that the adjustment is always required each and every year, whether or not new stock issues are sold in the future, and that the allowed return on equity must be earned on total equity, including retained earnings, for investors to earn the cost of equity.

**ASSUMPTIONS:**

ISSUE PRICE = \$25.00  
FLOTATION COST = 5.00%  
DIVIDEND YIELD = 9.00%  
GROWTH = 5.00%

EQUITY RETURN = **14.00%**  
(D/P + g)  
ALLOWED RETURN ON EQUITY = **14.47%**  
(D/P(1-f) + g)

Yr	COMMON	RETAINED	TOTAL	STOCK	MARKET	EPS	DPS	PAYOUT
	STOCK	EARNINGS	EQUITY	PRICE	/			
	(1)	(2)	(3)	(4)	BOOK	(6)	(7)	(8)
	(5)							
1	\$23.75	\$0.000	\$23.750	\$25.000	1.0526	\$3.438	\$2.250	65.45%
2	\$23.75	\$1.188	\$24.938	\$26.250	1.0526	\$3.609	\$2.363	65.45%
3	\$23.75	\$2.434	\$26.184	\$27.563	1.0526	\$3.790	\$2.481	65.45%
4	\$23.75	\$3.744	\$27.494	\$28.941	1.0526	\$3.979	\$2.605	65.45%
5	\$23.75	\$5.118	\$28.868	\$30.388	1.0526	\$4.178	\$2.735	65.45%
6	\$23.75	\$6.562	\$30.312	\$31.907	1.0526	\$4.387	\$2.872	65.45%
7	\$23.75	\$8.077	\$31.827	\$33.502	1.0526	\$4.607	\$3.015	65.45%
8	\$23.75	\$9.669	\$33.419	\$35.178	1.0526	\$4.837	\$3.166	65.45%
9	\$23.75	\$11.340	\$35.090	\$36.936	1.0526	\$5.079	\$3.324	65.45%
10	\$23.75	\$13.094	\$36.844	\$38.783	1.0526	\$5.333	\$3.490	65.45%
				5.00%	5.00%	5.00%		5.00%

<b>Yr</b>	<b>COMMON STOCK (1)</b>	<b>RETAINED EARNINGS (2)</b>	<b>TOTAL EQUITY (3)</b>	<b>STOCK PRICE (4)</b>	<b>MARKET/ BOOK RATIO (5)</b>	<b>EPS (6)</b>	<b>DPS (7)</b>	<b>PAYOUT (8)</b>
1	\$23.75	\$0.000	\$23.750	\$25.000	1.0526	\$3.325	\$2.250	67.67%
2	\$23.75	\$1.075	\$24.825	\$26.132	1.0526	\$3.476	\$2.352	67.67%
3	\$23.75	\$2.199	\$25.949	\$27.314	1.0526	\$3.633	\$2.458	67.67%
4	\$23.75	\$3.373	\$27.123	\$28.551	1.0526	\$3.797	\$2.570	67.67%
5	\$23.75	\$4.601	\$28.351	\$29.843	1.0526	\$3.969	\$2.686	67.67%
6	\$23.75	\$5.884	\$29.634	\$31.194	1.0526	\$4.149	\$2.807	67.67%
7	\$23.75	\$7.225	\$30.975	\$32.606	1.0526	\$4.337	\$2.935	67.67%
8	\$23.75	\$8.627	\$32.377	\$34.082	1.0526	\$4.533	\$3.067	67.67%
9	\$23.75	\$10.093	\$33.843	\$35.624	1.0526	\$4.738	\$3.206	67.67%
10	\$23.75	\$11.625	\$35.375	\$37.237	1.0526	\$4.952	\$3.351	67.67%
			<b>4.53%</b>	<b>4.53%</b>			<b>4.53%</b>	<b>4.53%</b>