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Witness: Williams, Sandra	
Witness: Tantum IV, Horace	
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Company (U902M) for Approval of Low	Application 14-11
Income Assistance Programs and Budgets	(Filed November 18, 2014)
for Program Years 2015-2017.	

PREPARED DIRECT TESTIMONY OF SANDRA WILLIAMS AND HORACE TANTUM IV ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY'S CALIFORNIA ALTERNATE RATES FOR ENERGY PROGRAM PLANS AND BUDGETS FOR PROGRAM YEARS 2015, 2016 AND 2017

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

November 18, 2014

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I. CARE PROGRAM PLANS AND BUDGETS APPLICATION FOR PY 2015-2017

A. CARE PROGRAM BACKGROUND

1. History

Provide a brief history of the CARE Program and how it helps low-income customers, how it is funded and how the program has changed over the years, including any prior guidance given by the Commission;

The California Alternate Rate for Energy ("CARE") program is a low-income ratepayer assistance program providing a monthly discount on qualified residential (individually metered or submetered) customer's monthly energy bill. The program is funded through a Public Purpose Program ("PPP") surcharge paid through non-participating customer's monthly energy bills. In 1987 Senate Bill 987 was enacted which granted greater flexibility in the pricing baseline service for electricity and natural gas. The bill was enacted in response to high winter bills caused by a disparity in baseline and non-baseline rates. The bill directed the California Public Utilities Commission ("Commission") to mitigate the impact on low income customers caused by the narrowing of the baseline/non-baseline differential. The cost of the assistance program was not to be borne solely by any single class of customer. Over the years, the Commission has issued decisions evolving the program into the program administered today. Below is a brief synopsis of the many decisions the Commission has issued affecting the CARE program's administration today and providing guidance to the proposed CARE program administration for program years 2015-2017:

 D. 89-07-062 the Commission authorized implementation of the Low Income Ratepayer Assistance Program ("LIRA").

- D. 89-09-044 set the discount level to 15% and the income eligibility criteria at 150% of the Federal Poverty Guidelines ("FPG") based on the Commission's Universal Lifeline Telephone Service ("ULTS").
- D. 94-12-049 changed the program name from LIRA to CARE Program and expanded the program to include eligibility for qualified non-profit group living facilities.
- D.95-10-047 authorized residents of agricultural housing facilities managed by the Office of Migrant Services, to qualify for CARE.
- D.01-06-010 increased the discount from 15% to 20% and changed the income eligibility criteria from 150% to 175% of the FPG.
- D.04-02-057 established a large household program for lower-middle income households with income levels between 175% and 250% of the FPG, now referred to as the Family Electric Rates Assistance ("FERA") Program.
- D.05-10-044 approved various new initiatives for low-income programs during the winter of 2005-2006 ("Winter Initiative"). One of the major changes adopted by the Commission was the revision of the CARE income eligibility guidelines from 175% to 200% of the FPG. The Decision also authorized SDG&E to temporarily enroll certain prospective CARE-qualified households by telephone for the period of November 1, 2005 April 30, 2006.
- D.06-12-038 adopted the utilities' program plans and budgets for 2007-2008 and also authorized the following program changes: 1) implementation of categorical eligibility, which permitted customers to qualify for CARE based on their participation in certain state or federal public assistance programs; 2) four-year

recertification for low- income customers on a fixed income; 3) implementation of a process to enroll certain prospective CARE-qualified households by telephone; 4) implementation of a process to allow customers to recertify their CARE eligibility through its Interactive Voice Recognition ("IVR"); and, 5) internet-based CARE enrollment and recertification.

- D. 08-11-031 set a 90% CARE penetration goal for all Investor-Owned Utilities
 ("IOU"s) and recognized the difficulty of reaching a 100% penetration goal for
 CARE.
- Program to provide energy related education, need and dispute resolution and outreach to limited English proficient ("LEP") customers of the IOUs. The pilot program would be administered by the same contractor administering the Commission's Telecommunication Education and Assistance in Multiple Languages program. The pilot program became known as the Community Help and Awareness of Natural Gas and Electricity Services ("CHANGES"). The Commission determined that the CHANGES pilot program would be funded through the CARE outreach budget.
- D.11-05-020 authorized the sharing of low-income information between energy and water utilities. Additionally, the Decision permitted energy utilities to include data sharing costs in their 2012-2014 budget applications.
- D.11-11-010 adopted month-to-month bridge funding for the period of January 2,
 2012 June 30, 2012 to allow the continuation of the programs in the absence of the Application decision.

- Resolution Consumer and Service and Information Division ("CSID") 005 extended the duration of the CHANGES pilot program would be extended until the Commission makes a final determination on whether or not it should become a permanent program. In addition, the Commission directed CSID and Energy Division to hire a consultant to conduct an independent evaluation of the pilot program to determine its ability to effectively assist LEP customers and to evaluate the benefits of the pilot's use of CARE funds.
- D.12-06-030 extended bridge funding for the low-income programs on a month-to-month basis from July 1, 2012 until the Commission adopted a decision for the 2012-2014 low-income proceeding.¹
- D.12-08-044 adopted, with modifications, the utilities' program plans and budgets for 2012-2014 and retained the 90% CARE penetration goal. The utilities were directed to retain the current list of categorical eligible programs and to file an Advice Letter to update list of qualifying programs by January 31st of each year which would be reviewed by the Energy Division. The utilities were also directed to develop a long term Post Enrollment Verification model using specific factors outlined in the Decision.
- D.12-12-011 approved continued funding for the CHANGES pilot program
 through the end of the 2012-2014 program cycle. The Commission also directed
 the CSID and the Energy Division to work with the CHANGES contractor and
 the utilities to develop additional tracking, reporting requirements and success
 criteria.

¹ A. 11-05-017, et al.

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D.14-08-030 addressed Phase II issues outlined in D.12-08-044. It authorized a
12-month bridge funding for the PY 2015, made minor corrections and
clarifications to D.12-08-044, adopted key recommendations from the 2013 LowIncome Needs Assessment for CARE, and continued further review on issues
regarding the definition of income and categorical eligibility issues.

2. Summary

Provide a summary of the CARE program, including descriptions of:

i. The legal framework of CARE Program

The CARE program is statutorily mandated by Public Utilities Code § 739.1 and 739.2. The program is established to assist eligible low-income households, with total household gross income which is no greater than 200% of the FPG, with a monthly discount on their gas and electric bills.² Currently, SDG&E provides a 20% discount on gas and electric bills, with additional rate exemptions³. However, changes regarding the level of discount and how the discount is provided are expected within the 2015-2017 program cycle due to Assembly Bill (AB) 327 which became effective on January 1 2014. The bill had several impacts to the CARE program. Most notably, the bill required the utilities to restructure the CARE rates and to set an effective electric rate discount between 30-35%. The Commission is currently addressing

² See Section 739.1 of the Public Utilities Code.

³ Additional exemptions included: tiered residential rates based on "% of baseline" were implemented on October 1, 2001, in accordance with AB1X and D.01-09-059; additional CARE Exemption (up to 130% of Baseline): additional benefits CARE customers received from lower rates on usage up to 130% of baseline; additional CARE Exemption (above 130% of Baseline): additional benefits CARE customers received from lower rates on usage above 130% of baseline; bond Charge Exemption for CARE customers established in D.02-10-063; AB1X total rate cap implemented in D.04-02-057; additional AB1X subsidies adopted for non-residential CARE customers in Resolution E-3907; and, CARE Rate Exemption Amounts do not reflect the 20% CARE discount, exemption from the CARE surcharge, or exemption from the California Solar Initiative ("CSI")

proposals submitted by SDG&E as part of a R.12-06-013⁴. SDG&E's proposal is discussed in further detail in Section A-3 below.

ii. The eligible population.

SDG&E uses the methodology adopted by the Commission in D. 01-03-028 to estimate the CARE eligible population each year⁵. This method entails annual estimation of eligibility for CARE and the Energy Savings Assistance (ESA) Program, and other income-by-household size parameters at the small block area (block group, census tract, zip) for each IOU service territory and for the state as a whole. Sources for this information include the Commission's current income eligibility guidelines, current year small area vendor distribution on household characteristics, Monthly Current Population Survey data ("CPS Monthly", U.S, Census); Census Public Use MicroData Sample (PUMS); 2005-2009 American Community Survey (ACS/UMS," U.S. Census); and Integrated Public Use MicroData Services ("IPUMS-CPS," Minnesota Population Center, University of Minnesota); Labor Market Information Data ("EDD/LMID"); California Employment Development Department and additional vendor data sources, including projected small area unemployment data from Synergos Technologies, Inc., and Environmental Systems Research Institute, Inc.

3. Program Eligibility Guidelines

Provide a summary of the program eligibility guidelines, including income, categorical eligibility qualifications, self-certifications, and the process for getting enrolled. Identity any proposed changes from the 2012-2014 framework and implications associated with the recent adoption of AB 327 (Perea 2013).

⁴ Direct Testimony of Cynthia Fang submitted on February 28, 2014 addresses SDG&E's proposal for complying with AB327 effective rate discount requirements.

⁵ The joint IOUs filed 2014 annual estimates of customers eligible for the CARE program on February 14th, 2014.

The CARE program is available to all SDG&E customers who wish to participate and meet either of two qualifications guidelines. First, if the total gross (before tax) income of all persons in the household is at or below 200% of the FPG⁶, as seen in the following table:

Table 1 – Current CARE Program Guidelines

Maximum Annual Household Income June 1, 2014 through May 31, 2015				
Household Size	CARE			
1-2	\$31,460			
3	\$39,580			
4	\$47,700 \$55,820 \$63,940 \$72,060			
5				
6				
7				
8	\$80,180			
Each additional person, add	\$8,120			

Customers may also qualify if they or another household member are participating in one of the following Commission approved⁷ list of public assistance programs: Bureau of Indian Affairs General Assistance, CalFresh/Supplemental Nutrition Assistance Program ("SNAP"), CalWORKs/Temporary Assistance for Needy Families ("TANF"), Head Start Income Eligible ("Tribal Only"), Low-Income Home Energy Assistance Program ("LIHEAP"), Medicaid/Medi-Cal for Families A & B, National School Lunch Program ("NSLP"), Supplemental Security Income ("SSI"), Tribal TANF, or the Women, Infants, and Children Program ("WIC").

⁶ Pursuant to Resolution E-3524, adopted February 1998, the Commission ordered the Director of the Energy Division to communicate new income levels to utilities by no later than May 1st of each year and to require the utilities to file revised tariffs effective June 1st if each year reflecting the new income levels. Ordering Paragraph (OP) 119 of D 12-08-044 changed the annual income letter release date from May 1 to April 1 of each year.

⁷ Per D.06-12-03, Ordering Paragraph 21, approved the utilities request to implement Categorical Enrollment. Programs include: WIC, LIHEAP, Medi-Cal, Healthy Families A&B, Food Stamps and TANF. D.08-01-031, Ordering Paragraph 7, directed the utilities to add to the list of programs to align with the California Lifeline Program.

Once enrolled, most customers will be required to recertify their eligibility for CARE every two years. For customers on a fixed income or who pass a probability model indicating their likelihood of eligibility, recertification is required every four years. Once enrolled, a random selection of customers may be required to provide supporting income documentation to validate eligibility, as part of the CARE Post Enrollment Verification (PEV) process.

In D. 12-08-044, the Commission established additional verification requirements for customers with high electric usage as a condition for continued participation in CARE. The High Usage Verification ("HUV") process is a comprised of two tiers:

- Customers exceeding 400% must provide additional verification documentation and, agree to participate in the ESA Program
- Customer exceeding 600% must complete the requirements for the 400% tier and must also reduce and maintain their usage below 600% of baseline.
- Customers not agreeing to the requirements will not be able to participate in the CARE program for 24-months.

Consistent with Commission directives in D.14-08-030, SDG&E is not proposing any programmatic changes to eligibility guidelines or list of categorical eligibility programs for CARE during the 2015-2017 program cycle. However, changes regarding the level of discount and how the discount is provided are expected within the program cycle due to implementation of AB 327 requirements which became effective on January 1 2014. The bill required the utilities to restructure the CARE rates and to set an effective electric rate discount between 30-35%. SDG&E is currently in the process of addressing the discount level through Residential Rate Order Instituting Rulemaking R.12-06-013 and has proposed gradual changes to discounted

⁸ Ordering Paragraph ("OP") 47

rates in order to minimize the impacts to low-income customers. The impacts of these changes will be clearly communicated to CARE customers as they develop. Plans for customer communication are discussed further in Section M of this testimony.

4. Current Proposals

a) Explain your proposal and plans for the CARE program during the upcoming 2015-2017 budget cycle

SDG&E plans for 2015-2017 are to continue to improve on many of the successful and existing strategies developed over the past several years, incorporate best practices being utilized amongst the IOUs, and improve upon existing efforts to retain enrollment of qualified customers who are required to recertify their eligibility or who have been selected for PEV. SDG&E also reviewed recommendations contained within the Low-Income Needs Assessment (LINA) study⁹, which identified areas of opportunity for SDG&E, to develop strategies to increase enrollment in underserved communities.

For 2015-2017, CARE will also continue to align itself with the SDG&E marketing efforts for all residential customers to deliver comprehensive offerings that customers value and find easy to understand. SDG&E will also improve on how it identifies and targets customer segments which have historically been hard-to-reach, as well as providing more customized messages, when possible. The following is a summary of marketing and outreach plans that are detailed further in section B-1 below.

Connect through mass marketing

Mass marketing campaigns focus on improving the general awareness and provide a platform for higher-level program education including, overall program offer, benefits, and

⁹ Needs Assessment for the Energy Savings Assistance and the California Alternate Rates for Energy Programs, Final Report, dated December 16, 2013.

qualifications/eligibility. SDG&E will continue to promote the CARE program through mass marketing tactics (i.e. television, radio, print, online media, social media, bill inserts) to ensure customers are reminded that these programs are available. Using mass marketing provides a foundation and overall awareness to customers that the program is available and allows SDG&E to leverage direct marketing and community engagement tactics to improve customer enrollment.

Connect with individual customers

SDG&E is proposing to implement a process where customers will be able to enroll in CARE through its Customer Contact Center. Starting in 2016, the Customer Contact Center will begin enrolling customer in CARE by phone through the Energy Service Specialist (ESS) as agreed to in the current Disconnection proceeding (R.10-02-005) settlement agreement approved by the Commission in D. 14-06-036. As part of the settlement agreement, SDG&E agreed to seek funding for this activity as part of its Low-Income Programs proceeding. Funding for this new effort is detailed in Section B-6 in the written testimony of Witness Alex Kim, Section C-1.

SDG&E will also continue targeted outreach and engagement efforts through direct marketing tactics, such as automated phone enrollment campaigns, email campaigns, multilingual door-to-door enrollment, and direct mail. Using newly available customer data elements, such as a customer's willingness to take action towards their energy consumption, SDG&E will improve on current initiatives by providing customized messaging and tactics for customer enrollment. For example, customers will receive a CARE direct mail piece with a customized

¹⁰ D. 14-06-036 Final Decision Approving Settlement Agreement on Credit, Collection, and Disconnection Practices, Attachment A, Article 4.3.1. Parties to the Settlement Agreement include: Pacific Gas and Electric Company, Southern California Edison Company, San Diego Gas & Electric Company, Southern California Gas Company, The Utility Reform Network, Greenlining Institute, the Office of Ratepayer Advocates, (now the Division of Ratepayer Advocates), and the Center for Accessible Technology.

rate education report that will include information on potential bill savings if the customer were to enroll in CARE.

Additionally, a multi-channel approach will continue to be utilized with hard-to-reach customers who may not initially engage through the use of a single tactic such as direct mail or e-mail. Follow-up live or automated phone enrollment calls will be utilized to support previous direct mail or email efforts. Automated calls are available in English and Spanish, while agents making live calls will have the availability of utilizing the Language Line, should additional languages be necessary.

SDG&E will also continue to simplify enrollment processes for customers whenever possible. For instance, by combining the online enrollment process featured on the SDG&E website, customers can now sign up for both the CARE and ESA Programs through one web portal, instead of two. Customers submit eligibility information and are validated against SDG&E databases to determine the appropriate program offering. If the customer meets program eligibility criteria for CARE, and the premise has not been served by the ESA Program, the customer will be offered both programs. If the eligibility indicates they meet the criteria for the FERA Program, they will be offered an opportunity to enroll in FERA.

In order to retain eligible customers in CARE, SDG&E will continue to build on successful recertification strategies, such as notifying customers by phone that they are due to recertify their eligibility. SDG&E will expand notification efforts to include alerts through SDG&E's MyAccount or the SDG&E mobile app. SDG&E will expand the notifications to customers who are being asked to provide income verification as a requirement for continued participation. SDG&E will also be conducting data analysis and market research to identify

opportunities to improve the income verification process in an effort to retain qualified customers in the program.

Connect to customers through partners

SDG&E has developed a solid foundation of partnerships with third-party organizations throughout the community. SDG&E utilizes community-based organizations (CBOs), government and community leaders, agencies, media and its own employees to connect customers to solutions including the CARE program. During the 2012-2014 program cycle, SDG&E implemented an Energy Solutions Partner network (ESP) consisting of over 200 CBOs in select areas of its service territory, where there are high concentrations of potentially eligible CARE customers. SDG&E's close partnerships with these organizations have been successful in improving CARE and ESA Program enrollments. For instance, SDG&E successfully increased program enrollments through its CARE Partners (Capitation) from 2,574 in 2012 to 5,250 in 2013 and to over 5,300 from January through September 2014. Additionally, multilingual representatives were recruited to help staff and engage customers at multicultural events and presentations. During 2015-2017, SDG&E will continue building partnerships with organizations who directly serve these communities, especially those within the multicultural and special needs (customers with disabilities) segments.

b) Discuss how the elements and strategies in the proposed 2015-2017 CARE program are specifically designed to reach a penetration goal of 90%.

SDG&E is proposing to continue to aggressively promote CARE enrollment though mass marketing, direct marketing, and utilization of CARE community partners. SDG&E will also be adding new Customer Contact Center Phone enrollment, live phone enrollment through outbound calling, and increased door-to-door efforts in underpenetrated areas.

In order to improve the success of enrollment campaigns and increase penetration, SDG&E will improve targeting efforts by leveraging previously available data with newly available customer account data. SDG&E will overlay Athens Research data with its Residential Segmentation Study, which identifies distinct segments among residential customers based on various factors such as:

- Demographics and home characteristics
- Household electricity consumption, contact history, program participation
- Household-level PRIZM segments
- Perceived ability and willingness to take action to change energy consumption patterns and behaviors
- Motivations for adopting new behaviors, including underlying values that drive decisions
- Attitudes toward energy efficiency and environmental issues
- Affinity for new technologies and energy management tools
- Communication channel preferences
- Preferred sources of information
- Age of home
- Social media use

By continuing to improve on the utilization of segmentation data, SDG&E will be able to be more efficient in targeting customers with CARE enrollment offering. Providing customers with the right message through the right channel will help improve response rates and improve participation rates for the CARE Program. SDG&E initiatives are discussed in more detail in Section B-1.

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c) Provide an estimate of the number of households projected to be enrolled in the 2015-2017 program years, along with overall budget requested to meet this goal

SDG&E continues to strive to meet the Commission's goal of enrolling 90% of its eligible and willing customers in CARE. As such, SDG&E has estimated net enrollments of 8,000 in 2015, 17,000 in 2016, and 20,000 in 2017 to reach close to 90% by 2017. For 2015 SDG&E is anticipating a significant drop in customers participation due the full implementation of the HUV process discussed in A-3, and has therefore estimated a lower net enrollment rate for 2015. For 2016 and 2017, SDG&E's anticipates the commencement of new initiatives identified in Section B-1, such as Customer Contact Center Phone enrollment, will help drive a significant increase in CARE participation.

In order to reach the projected enrollment goals and fund the 2015-2017 program cycle SDG&E is requesting administrative budgets of \$5.48 million for PY 2015, \$6.68 million for PY2016, and \$6.83 million for 2017.

d) Explain how your current proposal has changed from that in prior years, if any

SDG&E's plans have not dramatically changed from the previous program cycle; however, the addition of live Customer Contact Center phone enrollment, recertification and verification alerts, and simplifying the CARE/FERA Program enrollment process through SDG&E's mobile application, IVR, and the SDG&E website will create more strategic enrollment opportunities. Implementation of system enhancements will also be geared towards improving enrollment, recertification, and income verification processes. SDG&E will also continue using outreach channels proven to be successful during 2012-2014. In addition, SDG&E proposes to utilize the ESA Program's outreach and assessment contractors as door to

¹¹ SDG&E administrative budget for PY2015 was adopted in D.14-08-030 OP 2

e) Based on your review of all of the study findings and working group recommendations and in light of new technologies and opportunities for partnership and collaboration, are there any new strategies or best practices that could be considered for inclusion in this program that could benefit California customers? For example, to promote eligible households to enroll or re-enroll in the CARE program, consider the use of apps, text media including social media and non-English language media, partnerships with California and Federal Lifeline providers, partnerships with water, telephone or energy utilities, CBOs, non-profits, business or trade associations, consultations with tribal governments, and other avenues or means of effectively communicating with eligible customers

SDG&E is working with the San Diego County Water Authority, including member water agencies (regulated and non-regulated entities) to leverage opportunities to promote the CARE and ESA Programs and improve program delivery. For example, in 2014, SDG&E coordinated efforts and staffed more than 20 events with water agencies where CARE and ESA Programs were actively promoted to all event attendees. SDG&E plans to continue these efforts during the 2015-2017 program cycle.

SDG&E has identified 37 organizations which include CBOs, tribal organizations, and other public and private organizations that work in conjunction with the California Lifeline and/or the Covered California agencies. SDG&E proposes to use the services of an outside contractor to develop and implement a grassroots leveraging program and has detailed their plans in Section H.

SDG&E will continue to leverage with SoCalGas to coordinate outreach efforts in southern Orange County, the shared territory where SDG&E is the electricity provider and SoCalGas is the natural gas provider.

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SDG&E is utilizing an integrated approach to coordinate outreach efforts through its network of over 200 ESPs, which represent the diversity of SDG&E's service area. For instance, at outreach activities with California Tribes, SDG&E is promoting the CARE and ESA Programs, along with energy efficiency programs including rebates and the Reduce Your Use program thermostat, and tools including My Account/My Energy, online goals and alerts and the online Home Energy audit tool. Information on the CARE and ESA Programs are also promoted through various county and city health and human service agencies, such as the County of San Diego's Aging and Independence Services, and at county and city health and wellness events.

B. CARE PROGRAM GOALS AND BUDGETS FOR 2015, 2016 AND 2017 PROGRAM YEARS

In the CARE Program Goals section of the application, the IOUs must provide a description of the 2015-2017 program requests, including:

1. A detailed description of all proposed programs activities and program participation goals for each year. Include the number of eligible households.

As of September 2014, the number of estimated eligible customers in SDG&E's service territory is approximately 372,000 customers, with 288,371 customers enrolled and resulting in a 77.5% penetration rate. For the 2015-2017 program cycle, SDG&E plans to attain a net enrollment of 8,000 in 2015, 17,000 in 2016, and 20,000 in 2017, with a projected penetration rate of 80%, 85% and 90% respectively. Given SDG&E's challenges to reach 90% over the 2012-2014 program cycle, SDG&E realizes that this goal will be difficult to achieve and will require diligent effort to improve enrollment and retention for the CARE program. To support these goals, SDG&E will continue successful outreach tactics employed during previous program cycles, in addition to adding new initiatives that focus on increasing enrollment, especially in underserved areas. SDG&E has outlined program plans below that will be utilized to help SDG&E successfully improve enrollment efforts during the 2015-2017 program cycle.

New Initiatives

SDG&E Customer Contact Center Phone Enrollment

Beginning in 2016 SDG&E proposes to implement CARE enrollments by its Customer Contact Center representatives for customers calling to establish new service, make payment arrangements, or inquiring about the CARE program. Currently, customers calling the Customer Contact Center are offered CARE through the IVR system¹². Customers speaking with an Energy Service Specialist (ESS) are also informed of the availability of the CARE program and referred to the automated enrollment IVR, the CARE online enrollment process, or mailed an application. Beginning in 2016, the ESS will actively enroll customers using the current SDG&E online forms. The Language Line and TTY will also be utilized in support of the Customer Contact Center phone enrollment efforts. The ESS will verbally guide the customer through the CARE enrollment form, gathering all necessary enrollment information to complete the enrollment process. The customer will be asked to attest to the accuracy of the information provided to the representative in order to complete the application process. Once completed, the application will be reviewed by CARE processing staff to determine the customer's eligibility and enroll them in the program if they qualify.

CARE Rate Education Reports

In 2016, SDG&E will also launch a new component to direct mail efforts aimed at increasing enrollment in CARE through personalized rate education reports. SDG&E will identify households that would likely qualify for CARE but are not currently enrolled in the rate assistance program. Then, through a targeted direct mail and electronic campaign, these customers will receive a report that contains personalized energy use information, with a focus

¹² In compliance with PU Code Section 739.4 (b)

on a comparison between the household's current utility bill and the household's utility bill if the customer qualified for and received the CARE discount. In addition to the rate comparison, the report will include a description of the CARE program and the eligibility requirements necessary to enroll in the program. The report will also include conservation tips and energy education to help customers better manage their home's energy use and energy bills. The report may also be used as a reminder to customers that they are due to recertify their eligibility for CARE.

Customers will be directed to enroll or renew online or through the CARE enrollment IVR.

High Usage Alerts

In 2013, SDG&E began implementation of the CARE HUV process described in Section A-3. As part of the HUV process, customer must maintain their usage below 600% of baseline in order to continue their participation in the CARE program. In support of retention of customers who have verified their income eligibility for the program, SDG&E will launch high usage alerts to notify CARE customers that their usage may exceed 600% of baseline if action is not taken to reduce their use.

California Lifeline Leveraging

Beginning in 2015, SDG&E is proposing to partner with organizations which include CBOs, tribal organizations, and other public and private organizations that work in conjunction with the California Lifeline and/or the Covered California agencies. SDG&E anticipates using the services of an outside contractor to develop and implement a grassroots leveraging program and has detailed this initiative in Section F.

Enlisting ESA Program contractors as CARE door-to-door contractors

In the 2015-2017 program cycle, SDG&E proposes to utilize the ESA Program outreach and assessment contractors to work as CARE door-to-door contractors that sign-up eligible

customers to the CARE Program. Currently the ESA Program outreach and assessment contractors canvass neighborhoods to enroll eligible customers in the ESA Program. Through the ESA Program enrollment process, customers are also provided with the CARE Program information and if interested are signed up for CARE at that time. However, during the ESA Program canvassing, missed opportunities where identified related to CARE promotion and enrollments. If during the ESA Program canvassing efforts, a customer decides they are not interested in the ESA Program, the ESA Program contractors walks away without discussing the CARE program. As discussed in Witness Alex Kim's written testimony, SDG&E respectfully request the Commission revise its prior policy regarding its ability to reimburse ESA Program contractors for enrolling customers in CARE (but have declined to participate in the ESA Program) which will enable SDG&E to enroll qualified customers in CARE who may have otherwise been missed. It will also help SDG&E in increasing its CARE enrollments in an effort to meet the Commission's 90% penetration goal.

Continuing Initiatives

Multilingual Mass Media Campaign

For television, new testimonial spots, in both Spanish and English will be developed using actual SDG&E CARE customers. The spots will depict "everyday" people who the customers can connect with. Both English and Spanish spots will be developed to run on English and Spanish television, as well as through social media channels and CBO offices.

For radio, additional program visibility will be given through 15- and 30-second promotions during traffic reports on both English and Spanish language radio stations. Print media is essential for targeting ethnic communities and hard to reach areas. Advertisements (English, Spanish, Chinese, Tagalog, and Vietnamese) will run in various publications with

circulation to the African-American, Chinese, Filipino, Latino and Vietnamese communities. SDG&E will also run in publications targeted to seniors and rural communities.

Direct Mail

SDG&E has improved its direct mail capability through the use of its Residential Segmentation study data which allows for better targeted messages to CARE-eligible customers. The data segments residential customers based on various factors such as: household electricity consumption, contact history with SDG&E, SDG&E program participation, communication channel preferences and preferred sources of information. SDG&E will use this data to better target potential CARE-eligible customers in ongoing efforts utilizing a multi-tactic approach, which includes direct mail, email, telephone, and door-to-door campaigns. SDG&E is also proposing to incorporate rate education reports, discussed previously in New Initiatives, as a component of direct mail efforts. The report provides a comparison between the household's current utility bill and the household's utility bill if the customer qualified for and received the CARE discount. In addition to the rate comparison, the report will include a description of the CARE program and the eligibility requirements necessary to enroll in the program.

Bill Inserts & Bill Messages

The CARE Program is mandated to have one bilingual bill insert two months prior to the peak summer month of the year¹³. SDG&E is also permitted to include unscheduled bill inserts, should space become available through the year. The insert is provided in English and Spanish and informs customers of the recent CARE income guidelines changes and is included in all non-CARE residential SDG&E bills in July of each year. The insert is source coded and is a smaller version of the program application. The CARE bill insert also refers customers to other

¹³ D. 89-09-044, Finding of Fact 9.

programs that may be eligible for, including the ESA Program and Medical Baseline.

Additionally, both CARE and the ESA Program are promoted on SDG&E's bill itself through on-bill messaging (onserts), as well as the bill insert newsletter. As an improvement for 2015-2017, SDG&E will be evaluating the possibility of enhanced targeting through bill inserts and onserts using the Residential Segmentation and Athens Research overlay.

Email

SDG&E plans on conducting monthly email campaigns to potentially eligible non-CARE customers, promoting both CARE and ESA programs. This low-cost option for direct marketing has continued to garner higher than average click-through and open rates. ¹⁴ Open rates refers to the percentage of customers who opened the email, while click-through rates is the number of customers who clicked the link within the emails that was sent.

Online Advertising

Online campaigns for CARE consist of display banner advertising and search engine advertising. The online campaigns direct customers to a CARE-specific landing page where customers can learn more about the program and then apply for CARE online. Display banner advertising campaigns will also be used for CARE, specifically for the placement of program banners on select websites (i.e. job search, local news, and etc.).

Website

SDGE.com continues to be improved and enhanced for ease of use and reading for all customers such as those with visual, hearing, motor and cognitive disabilities so that they can better understand, navigate, and interact with SDG&E's website. Many of the improvements

¹⁴ Source: SilverPop, SDG&E's consultant for digital marketing. During the period of January – August 2014, the average unique open rate is 33% compared to the industry average of 25%. The average unique click rate is 3.2% which falls within the industry average of 3-5%.

made to the website were based recommendations received by the Center for Accessible Technology, which reviewed the SDG&E website in 2013.

Information on SDG&E.com is currently available in three non-English languages (Spanish, Vietnamese, and Chinese). The specific CARE pages are additionally available in: Arabic, Armenian, Farsi, Hmong, Khmer, Korean, Russian, Tagalog and Thai. SDG&E presents all information in a textual format, so that all navigation elements throughout the website can be increased in size for easy visualization (for visually-impaired customers), and displayed according to the users' preference.¹⁵

Mobile App

In 2013, SDG&E developed a Customer Assistance button on SDG&E's mobile app which connects customers directly to the online dual CARE/ESA Program application form. This is a newly launched enhancement which SDG&E is currently tracking for click-through rates to test effectiveness and analyze for further enhancements. SDG&E will make improvements to the process based on customer feedback and effectiveness testing in 2015-2017.

Social Media

With a growing number of followers on SDG&E's social media channels, including Facebook, Twitter and YouTube, messaging and promotion for CARE happens on a frequent basis. SDG&E messages that promote no-cost home energy upgrades are further picked up and re-messaged by various CBOs and partner organizations, community leaders and customers which help to spread program promotion beyond SDG&E's social media subscribers and followers.

¹⁵ See http://www.sdge.com/our-company/accessibility

CARE Partners (Capitation Agencies)

Partnering with social service agencies, such as Woman Infants and Children (WIC) offices and other non-profit "intake" organizations, continues to be both an effective and efficient way to enroll SDG&E's hardest-to-reach customers in the CARE program. These are largely groups that help connect high-risk and low-income individuals and families to state and federally-funded assistance programs. The majority of these organizations are also located in low-income, diverse communities serving multicultural/multilingual, seniors, veterans, special needs (customers with disabilities) and limited English proficient (LEP) audiences. A \$20 "capitation fee" is provided to these partners for each successful enrollment.

For 2015-2017, SDG&E will continue to work in partnership with these organizations to engage and enroll customers in these programs. However, as successful as these organizations have been in helping SDG&E to enroll customers in CARE, may be reaching saturation. These CARE Partners still continue to be an effective and efficient way to engage customers, especially the hard-to-reach and multilingual segments. SDG&E will continue to evaluate existing CARE Partners as well as actively explore new partnership opportunities. It is expected that CARE partners will bring in an estimated 1,200 to 1,500 enrollments each year.

Door-to-Door Canvassing.

Door-to-door canvassing continues to be an effective and efficient way to enroll customers in the CARE and ESA Programs, as well as engage them in other energy saving solutions. Using a third party vendor, multi-lingual door-to-door agents help customers to complete the application needed for enrollment in these programs. Agents are provided with targeted zip code lists in an effort to better canvass high-opportunity neighborhoods and communities. Multilingual agents are used in targeted zip codes where there may be a high

opportunity of a specific language used. Enrollments can be completed either via traditional paper or online. All paper applications are sent back to SDG&E for review and storage. During 2012-2014, program to date through August 30, 2014, 31,169 customers have been enrolled through door-to-door efforts. SDG&E will continue to work with the door-to-door contractor to target eligible customers by high opportunity zip code areas. For the 2015-2017, SDG&E expects to enroll 10,000 customers in CARE.

Energy Solutions Partner (ESP) Network

SDG&E works closely with a network of over 200 ESPs to connect customers to the CARE Program. These community based organizations represent the diversity of SDG&E's service area. They have been recruited based on zip codes they serve as well as where there is a high opportunity of enrollment in the CARE Program. A majority of these organizations are small, grassroots in nature and serve customers including multicultural/multilingual, seniors, veterans, special needs (customers with disabilities) and LEP audiences. These partners help to engage and enroll customers in the CARE Program utilizing a variety of outreach tactics including messaging via e-mail and social media channels like Facebook, Twitter and Instagram; posting information on their websites; providing booth space at their events and hosting enrollment day fairs at their locations.

Of the 200 members of the ESP Network, more than 120 serve the multicultural/multilingual customer segment. By partnering with these organizations, SDG&E continues to increase its efforts with customers who may have literacy or cultural barriers and require extra assistance in order to participate in the program. These partners have the trust of their patrons and help to streamline and customize messaging to promote the CARE Program.

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Of the 200 members of the ESP Network, more than 35 serve the special needs (customers with disabilities) customer segment. By partnering with these organizations, SDG&E continues to increase its efforts with customers who may require extra assistance and/or have special needs. These customers may have permanent disabilities like vision and hearing impairments, customers struggling with mental or physical health challenges or customers, such as seniors, who may be living on a limited or fixed income. These partners have the trust of their constituents and help SDG&E to streamline and customize messaging for these offerings.

SDG&E's outreach team works with these partners on an individual basis to customize partnership packages.¹⁶ This partnership package includes a customization of messaging to educate them in energy saving solutions and assist in the application process based upon the most successful tactics each organization uses to reach their patrons.

Senior & Community Centers

In the SDG&E service area, senior and community centers provide excellent venues and events in which to engage seniors, people with special needs, veterans and families on limited incomes. Often times, these organizations offer health screenings and immunization fairs, which drive traffic and provide an opportunity to refer customers to the CARE Program.

In the 2015-2017 program cycle, SDG&E plans to expand partners in communities that have a large number of potential program participants.

2-1-1 San Diego

2-1-1 San Diego connects people in San Diego with community, health and disaster services through a toll-free phone service and searchable online database via the 2-1-1 San Diego website. 2-1-1 services include disaster relief, emergency financial assistance, housing, food

¹⁶ A sample of customized packaging is included in Exhibit 1.

resources like Cal-Fresh, literacy, LIHEAP referrals and much more. As a partner, 2-1-1 San Diego screens callers to their organization for eligibility in SDG&E's customer assistance programs and offers over-the-phone enrollment services. Additionally, leveraging the calls that 2-1-1 San Diego receives from low-income and people at high risk for other Public Assistance programs, 2-1-1 is able to successfully offer customers the CARE Program. In fact, for the period of January 2012 through September, 2014, 2-1-1 enrolled more than 9,000 CARE program participants. SDG&E will continue to work with 2-1-1 to enroll customers on CARE and other customer assistance offerings including the ESA Program, Medical Baseline and the Level Pay Plan.

Ethnic Food & Farmer's Markets

Many of SDG&E's multicultural and/or multilingual customers frequent the ethnic food markets. By teaming up with these markets, SDG&E is able to increase engagement with this audience. Additionally, multilingual personnel staff is used to staff these events. In 2015-2017, SDG&E plans to continue coordinating these efforts with the assistance of multilingual partners and contractors.

Colleges & Language Schools

In 2014, SDG&E met with more than 20 colleges and language schools to evaluate the opportunity to increase awareness and enroll students in the programs. In the fourth quarter of 2014, SDG&E plans to partner with the financial aid department of San Diego State University to send an email blast to 8,000 students receiving financial aid promoting the CARE and ESA Programs. Additionally, this campaign is targeting 20 language schools to promote CARE and ESA Programs to students from around the world who are learning to become proficient in

English. If these efforts prove to be successful, SDG&E will continue them in the 2015-2017 program cycle.

Healthcare

Teaming up with hospitals and clinics is another way used to educate customers about the CARE Program. For example, clinics offer free screening and immunization fairs in the fall, which allows SDG&E's outreach team the opportunity to inform customers about the CARE Program. Beginning in 2015, SDG&E plans to conduct presentations to patient advocates and financial services staff who are important resources in connecting their patients/clients to important community resources including all of the program services offered through SDG&E.

Local Government

By integrating efforts with SDG&E's Emergency Preparedness program, the outreach team works with first responders to promote CARE, the ESA Program and Medical Baseline in SDG&E's service territory. These efforts have allowed SDG&E to attend a number of police and fire station events, and emergency preparedness and safety expos hosted in San Diego and southern Orange County, including some of the most rural areas. SDG&E plans to continue to increase these efforts during the 2015-2017 program cycle.

Branch Offices

A high volume of customers who are eligible for the CARE and ESA Programs visit SDG&E Branch Offices each month. Branch Office staff is trained to assist customer's to enroll in the CARE Program. Additionally, each quarter during high-traffic days, the Customer Solutions Outreach Team conducts educational fairs in the parking lot of the Branch Office locations to increase visibility and engagement of these programs with customers. These customer events promote CARE as well as other programs, services, tools and rate options.

SDG&E Employees

Educating and engaging SDG&E employees in helping promote bill saving solutions like CARE to customers is an important component of SDG&E's outreach efforts. Utilizing employees, all of whom have their own network of family and friends, as ambassadors of these solutions, is another way customers can learn and engage in these programs. As part of SDG&E's outreach efforts, education is provided a minimum of two times a year on the CARE and ESA Program offerings to the general employee population through a variety of channels including email blasts, digital presentation boards (digiboards), employee fairs and group presentations. Additionally at employee education fairs, employees are encouraged to nominate CBOs with which they have an affiliation, for a presentation on this program and other energy saving solutions. For 2015-2017, SDG&E will continue these efforts with its employees.

Data Sharing

Leveraging with other organizations is a cost effective and efficient way to identify and enroll eligible customers. Through data sharing, SDG&E's CARE program automatically enrolls customers participating in other programs such as the ESA Program. SDG&E also leverages CARE customer enrollment information within the shared service territory of Southern California Gas Company (SoCalGas). Additionally, every six months, SDG&E completes a data sharing effort with California American Water to provide CARE enrollment information for enrollment in California American Water's low income program. For 2015-2017, SDG&E will continue to look for data enrollment opportunities thought the data sharing process.

¹⁷ D.11-05-020 required the water and energy utilities with overlapping service territory to share low-income customer information to increase the participation rates in the water low-income assistance programs.

Technology Improvements

In addition to improving targeted marketing and outreach efforts, SDG&E is continuously evaluating ways to provide ease of use and cost efficiencies in the CARE application, recertification and PEV processes. As recent data security issues with companies such as Target and Home Depot have shown, a customer's ease of use of company technologies must be balanced with solid information security. With that in mind, SDG&E has also included system improvements and enhancements as part of the 2015-2017 program plans.

Customer Interface Improvements

Technology provides ever increasing means for SDG&E to effectively communicate with its customers. The primary goals of SDG&E's strategy to improve customer communication interfaces are to make all of its interactions easier, quicker and more efficient for the customer. SDG&E plans to implement the following efforts during the 2015-2017 program cycle:

- Continue to improve the online enrollment and recertification process by increasing language options and making customer identification easier by eliminating the need to provide difficult to remember data, such as utility account number
- Leverage existing SDG&E technologies such as MyAccount and SDG&E's Mobile App to provide alerts, messaging, and application processing status along with links to other services programs that may benefit our customers.

Increase data integration within SDG&E systems

Systems such as the CARE Program's database "Customer Assistance Reporting and Enrollment (CARE) system" and the ESA Program's "Home Energy Assistance Tracking

(HEAT)" system were designed to be able to respond to changes in technology and program design quicker than large enterprise systems. The challenge is these systems are separate repositories for certain data. SDG&E plans on enhancing data integration with other SDG&E systems for the following purposes:

- Increase automation of income verification, recertification and enrollment between low income programs;
- Data communication enhancements between SDG&E's Customer information system (CISCO), the ESA Program through the Energy Efficiency
 Collaboration Platform (EECP), and the CARE system will allow for automatic CARE Program enrollments, recertifications, income verifications and ESA Program referrals, assuring income qualified customers are getting the maximum benefit from utility programs; and,
 - Evaluate CARE integration into EECP.
- A gap analysis will be conducted of the CARE System and EECP capabilities to determine whether it would be cost effective to move the CARE program processing to the EECP system. As all Energy Efficiency programs and the ESA Program will be operating out of this system, it would offer more opportunities for integration of program participation data that would allow for easier, faster and more meaningful analysis to be able to serve our low income customers seamlessly with all relevant services available.
- If EECP does not prove to be a cost effective solution to CARE integration, other avenues to integrate the CARE program data with other SDG&E systems will be explored.

Processing system automation

Efficiencies, cost savings and accuracy are all achieved by automating as many processes as are secure and practicable. SDG&E is planning a number of system enhancements to reduce the opportunity of data entry errors, increase customer security and speed the process of enrollment, recertification and income verification. These enhancements include:

- Automated Document Tracking This effort will improve SDG&E's ability
 to track CARE applications and supporting documents throughout the
 application, recertification and verification process. Less retrieval of physical
 documents is needed, and documents are automatically linked to workflows
 and tasks and distributed to responsible parties for processing.
- Automated Task Assignment This enhancement works in conjunction with automated document tracking, assigning tasks based on document type and system rules. This includes approval routing and task escalation to assure tasks are complete within a set date parameter.
- Enhanced production reporting Continued improvement of production reporting supporting efficient and timely processing of CARE applications, recertification and verifications.
- paperless processes as much as is practical. Electronic document storage and retrieval work as part of automated document tracing, incorporating coding of scanned, faxed or purely electronic documents related to CARE processes, while maintaining customer information security.

2.1

- Secure customer document upload Secure customer document upload allows customer to electronically transfer requested documents used in post enrollment verification or recertification securely via cell phone or computer.
- 2. A summary of actual participant data from 2012 and 2013, including CARE participant counts and percentage rates for program enrollment. Also provide estimated participation data for 2014 and provide a comparison to the benchmarks established by the Commission.

Table 2 – Summary 2012-2014 CARE Program Participation

			2014
	2012	2013	(Estimated)
Total Enrolled	309,605	300,554	290,554
Penetration Rate	85%	85%	78%
Penetration Goal	89%	90%	90%

3. A discussion of any significant variations in enrollment from year to year and unique issues, if any, of your service area that presents challenges toward reaching the penetration goals of enrollment established by the Commission.

During the 2012-2014 program cycle, SDG&E successfully enrolled over 144,000 customers into the CARE program.¹⁸ From January 2013 through September 2014, SDG&E's net adjusted CARE enrollment has fallen due to the implementation of more stringent income verification protocols and an improving unemployment rate in San Diego.¹⁹ The corresponding enrollment numbers and penetration rates are detailed in the table above.

SDG&E has historically experienced a lower penetration rate than the other IOUs.

There are a couple of unique service territory differences that affect SDG&E's enrollment efforts that do not affect the other IOUs in the same manner.

¹⁸ Through September 2014. Enrollments calculated from Annual and Monthly Report Table 2, Total New Enrollments

¹⁹ The unemployment rate for San Diego in August of 2014 was 6.2% compared to 8.5% in September of 2012. http://www.calmis.ca.gov/file/lfmonth/sand\$pds.pdf

- Data Sharing The other IOUs have larger overlapping areas where they are able to share CARE enrollment information. For example, if SoCalGas enrolls a customer that is a shared customer of SCE, SCE is able to enroll that customer into CARE without any need to further engage in enrollment efforts. Since SDG&E's service territory overlaps with only a small portion of SCG's service territory, enrollment results from data sharing have had limited results. For example, data sharing efforts in 2013 only resulted in 164 CARE enrollments for SDG&E. However, SCG was able to enroll 64,613²⁰ through its data sharing efforts, while SCE enrolled 36,821.²¹
- The number of customers removed for ineligibility or non-response during the
 CARE recertification process or PEV process has almost doubled since 2011. A
 contributing factor is the number of verification requests increasing from a little
 over 9,000 in 2011 to over 14,000 in 2013.
 - o 2011 Verification removal rate = 1.8% of CARE population vs. 2.45% in 2013
 - 2011 Recertification removal rate = 2.8% of CARE population vs. 5.2% rate in 2013
- Marketing tactics previously used are no longer yielding the same enrollment results. For example, in 2011 telephone enrollment campaigns yielded a 2% response rate. In 2013, that rate decreased to less than 1%.

²⁰ Southern California Gas Company 2013 Annual Report, Table 2, Inter-Utility Automatic Enrollment

• The implementation of the automated CARE HUV Process is expected to negatively impact CARE participation. In 2013, the impacts were small due to the utilization of a manual process. However, 90% of the 600 customers who were selected for HUV have been removed for non-response. Once fully implemented, thousands of customers may be removed. For example, in September 2013, over 11,000 CARE customers reached usage of above 400% of baseline. This number extends to over 20,000 when considering the impact the very hot summer of 2014 has had on customer usage. If 90% are removed, approximately 18,000 customers would drop in one month which would be a significant impact to enrollment. This is an extreme example since SDG&E only has minimal data on response rates associated with the High Use CARE customers.

4. A discussion of how the utility's CARE program goals for the 2015-2017 CARE program align with Commission directives of reaching a penetration goal of 90%.

SDG&E's goal is to enroll all willing and eligible customers in CARE, in alignment with D.08-11-031.²² SDG&E anticipates the challenge to reach 90% eligibility will not become any easier during the 2015-2017 program cycle and it will continue diligent efforts to increase enrollment of all eligible and willing customers through marketing and outreach efforts outlined earlier in section B-1. With the implementation of live CARE phone enrollment using Customer Contact Center ESS', SDG&E can maximize the enrollment opportunities in a cost effective and efficient manner. Continuing to partner with its numerous community partners will also help ensure SDG&E is reaching those customers who are Limited English Proficient. For customers

²² D.08-11-031, at OP 89.

1	who are already enrolled, providing customer alerts for recertification and PEV will also help
2	ensure those eligible customers continue their participation in the program. SDG&E's combined
3	enrollment and retention strategies will be key to ensuring continued improvement in program
4	enrollment in alignment with the Commissions goals of 90% program penetration.
5 6	5. A description of your utility's existing program elements and strategies to be continued.
7	In addition to continuing Marketing and Outreach initiatives outlined in
8	Section B-1, SDG&E will continue to utilize program elements implemented over
9	the past program cycles. These elements include:
10	Enrollment and income verification via Categorical Eligibility
11	4-year recertification cycles for fixed income customers or customers passing
12	a probability model
13	Data Sharing
14	Use of a probability model for income verification
15	High Usage verification
16	Enrollment leveraging with ESA Program and other organizations
17 18 19	6. A description of any new program elements and strategies to be implemented, including estimates of budgets for these new approaches.
20	Customer Contact Center Phone Enrollment
21	Starting in 2016, the Customer Contact Center will begin enrolling customer in CARE by
22	phone through its ESS' as agreed to the Settlement Agreement reached in the current
23	Disconnection proceeding (R.10-02-005) approved by the Commission in D. 14-06-036.23 As
	23 D. 14-06-036 Final Decision Approving Settlement Agreement on Credit, Collection, and Disconnection Practices, Attachment A, Article 4.3.1. Parties to the Settlement Agreement include:

part of the Settlement Agreement, SDG&E agreed to seek funding for this activity as part of its Low-Income Application proceeding. SDG&E estimates approximately 20,000 CARE enrollments through this effort annually, which is an increase of 235% over current Customer Contact Center enrollments received through paper applications mailed to customers. SDG&E is requesting to fund 1.5 ESS agents and has budgeted \$78,608 for 2016 and \$80,738 in 2017 to fund Customer Contact Center activity. SDG&E has also requested concurrent funding for this effort as part of its Test Year (TY) 2016 General Rate Case (GRC) Application to be filed in November 2014. Should funding be approved as part of this Low-Income Application proceeding, SDG&E will remove its funding request for this effort in the GRC.²⁴

CARE Rate Education Reports

As discussed in detail in Section B-1, SDG&E will launch a new component of direct mail, adding more customized messaging to marketing efforts. The direct mail will include a Rate Education Report which will contain personalized energy use information, with a focus on a comparison between the household's current utility bill and the household's utility bill if the customer qualified for and received the CARE discount. The mailers would be targeted to non-CARE customer in areas of high eligibility.

Pacific Gas and Electric Company, Southern California Edison Company, San Diego Gas & Electric Company, Southern California Gas Company, The Utility Reform Network, Greenlining Institute, the Office of Ratepayer Advocates, (now the Division of Ratepayer Advocates), and the Center for Accessible Technology

²⁴ Cost of \$72,000 included in the GRC Prepared Direct Testimony of Brad Baugh, exhibit SDG&E-14 were not inclusive of incremental pay increases or payroll taxes, which are covered in the direct testimonies of Ragan Reeves SDGE-29 and Scott Wilder SDGE-33respectively.

High Usage Alerts

In support of customers who have verified their income eligibility for the program, SDG&E will launch high usage alerts to notify CARE customers that their usage may exceed 600% of baseline if action is not taken to reduce their use.

In support of the Rate Education Reports and High Usage Alerts, SDG&E has budgeted \$125,000 for 2016 and \$150,000 for 2017.

Enlisting ESA Program contractors as CARE door-to-door contractors

As discussed in detail in Section B-1, SDG&E proposes to utilize the ESA Program outreach and assessment contractors to work as CARE door-to-door contractors that sign-up eligible customers to the CARE Program. If SDG&E is allowed to utilize the ESA Program contractors as CARE door-to-door contractors, the customer will get the benefit of hearing and enrolling in the CARE program. In support of this initiative, SDG&E has budgeted \$499,476 for 2016 and \$505,379 for 2017.

Coordination between CARE and California Lifeline

Beginning in 2015, SDG&E is proposing to partner with organizations which include CBOs, tribal organizations, and other public and private organizations that work in conjunction with the California Lifeline and/or the Covered California agencies. SDG&E anticipates using the services of an outside contractor to develop and implement a grassroots leveraging program and has detailed this initiative in Section F. SDG&E has budgeted \$80,000 in 2015, \$81,930 in 2017 and \$83,868 for 2017 in support of this initiative.

7. A detailed description of any proposed pilots and/or studies to be conducted, including detailed proposed budgets.

2016 Low Income Needs Assessment Study

With the enactment of AB 327 in 2013, the utilities are directed to conduct a Low Income Needs Assessment (LINA) Study every three years. The last LINA Study was completed and released in 2013. In order to comply with AB 327, SDG&E is proposing an updated LINA Study to be completed in 2016. In D-12-08-044, the utilities were ordered to fund the LINA study through the Energy Savings Assistance Program.²⁵

CHANGES Pilot Program

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In Commission Resolution CSID-004, dated November 19, 2010, the Commission approved the CHANGES pilot to provide LEP customers an in-language education, need and dispute resolution, and outreach program for energy matters. The pilot will be conducted for one-year and the Commission's Consumer Service and Information Division ("CSID") will evaluate the effectiveness of the pilot and recommend to the Commission if the program should become an on-going program. The Commission determined that the cost of the pilot should be charged to the utilities CARE account as part of their outreach funding. In D.12-12-011 the Commission ordered continued funding of the CHANGES program through the 2012-2014 program cycles and also ordered improved tracking, monitoring and oversight of the pilot's efforts. In D-14-08-030 the Commission ordered continued bridge funding through the 2015 pending review of the CHANGES pilot. ²⁶,

For 2015, approved funding for the pilot is \$61,200 monthly, which includes a 2% cost of living increase from the 2014 funding level. SDG&E's pro-rata share of the authorized funding is \$9,180, annualized to \$110,160. SDG&E has included \$112,363 for 2016 and \$114,610 for 2017 should the Commission approve the CHANGES program as an ongoing program, and

²⁶ Finding of fact 35 and Conclusion of Law 52

determines what the budget should be, and whether it is appropriate to continue the funding of CHANGES through the CARE Program.

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SDG&E does not plan to conduct any additional CARE studies or pilots during the 2015-2017 program cycle.

8. Your utility's total requested budget of the portfolios for each year, and for the entire budget cycle.

To support the proposed initiatives and day-to-day program operations, SDG&E is requesting Commission approval of the following budget for the 2015-2017 program cycle.

Table 3: 2015-2017 CARE Budget Portfolio

	PY 2015 Bridge Funding Authorized in D. 14-08-030	PY2016	PY2017	Total Program Cycle
Administrative Budget	\$5,485,965	\$6,647,205	\$6,835,212	\$18,968,381
Subsidy	\$71,766,318	\$69,916,644	\$73,102,151	\$214,785,113
Total Budget	\$77,252,283	\$76,563,848	\$79,937,363	\$233,753,494

9. Estimates of the total number of households to be enrolled for each year, and for the entire budget cycle.

SDG&E estimates that the proposed program efforts will be successful in generating the following net enrollment levels:

Table 4 – Estimated Net Enrollments 2015-2017

	2015	2016	2017	Total Program Cycle
Households enrolled	8,000	17,000	25,000	45,000

10. Request for any exceptions as necessary.

SDG&E is not requesting any exceptions for the 2015-2017 program cycle.

C. PROGRAM DELIVERY

1. Existing Strategies

Discuss the mechanics of the program and provide a brief description of the strategies employed during 2012-2014 that will be continued through 2015-2017, including a description of activities performed by third-parties and other stakeholders.

There are three components of the CARE program; new enrollments, recertification, and PEV. Every aspect of the CARE program is administered by SDG&E staff including, but not limited to, processing all new and recertification applications, verification requests, handling all customer inquiries, managing incomplete applications and/or insufficient proof of income submittals, and developing and engaging in outreach and marketing activities.

Enrollment

Customers interested in enrolling in CARE can apply by completing a self-certification application that qualifies them either through their income or through their participation in an approved public assistance program. Applications are available, using SDG&E's online application form, using the SDG&E mobile phone app, calling the CARE toll-free IVR enrollment phone line, or by responding to AVM telephone enrollment campaign. Customers wishing to utilize the U.S. mail begin by completing a hard copy application form and mailing it to SDG&E using a postage paid return envelope supplied by SDG&E. Customers who prefer to use the internet may access CARE/FERA/ESA Program integrated web application process online. Customers completing the on-line process provide information once and are provided with enrollment options for the programs they are eligible for. For example, if they are CARE or FERA eligible and the premise has not been served by the ESA Program, the customers will be offered enrollment options for both programs without completing separate forms.

In some instances customers may be enrolled in CARE through various data sharing

efforts. For example, SDG&E customers who have been qualified for the ESA program can be automatically enrolled in CARE without completing a separate SDG&E CARE application.

SoCalGas customers who have enrolled in CARE can be automatically enrolled in SDG&E's CARE program through a joint utility data sharing agreement.

Recertification

SDG&E CARE customers and CARE tenants of submetered facilities are required to recertify their program eligibility when requested by the utility. To minimize attrition of customers who are most likely eligible for CARE, SDG&E utilizes two and four year recertification periods. Customers on "fixed income" (e.g. those receiving Social Security benefits, certain pensions, Supplemental Security Income and/or Medi-Cal benefits) are requested to recertify every four years. Additionally, at the time of recertification, customers are passed through a probability model to determine the likelihood of eligibility. Customers determined to be most likely eligible, are also provided a four year recertification period. All other customers are subject to a two-year recertification period.

Regardless of the two or four year requirements, all customers are notified by SDG&E when their recertification is due and are offered the option to recertify via U.S. mail, by telephone (through an AVM recertification reminder or by accessing the CARE Recertification IVR system) or on–line. Customers are provided two recertification reminder notices by mail and a notice on their bill informing them that they will be removed from the program if they do not respond. Customer's that do not reply to a CARE recertification request are removed from the CARE rate approximately 90 days after the recertification request mail date.

PEV

PEV is utilized to help ensure ineligible customers do not continue to receive a discount they are not qualified to receive. Since the early 90's, SDG&E's process for income verification remained relatively unchanged. Customers are randomly selected for the PEV process and subjected to a probability model to determine the likelihood of eligibility. Customers deemed less likely eligible are provided a PEV request. In D.12-08-044,27 the utilities were directed to implement changes to previously utilized probability models. On September 3, 2013, SDG&E filed Advice Letter 2515-E/2224-G detailing the SDG&E long-term probability model. At the Energy Division's request, SDG&E filed a supplement to Advice Letter 2515-E/2224-G on October 21, 2013.28 SDG&E received approval for their model andhas made the required adjustment to the probability model as discussed in further detail in the following section. Additionally, in D.12-08-044, the SDG&E was directed to implement a more extensive verification process for customers with electric usage exceeding 400% and 600% of baseline, as described in Section A-3.

To support the program processes above, SDG&E utilized various marketing and outreach strategies and tactics to improve customer participation during the 2012-2014 program cycle. SDG&E will continue to build on the success of marketing and outreach strategies during the 2015-2017 program cycle. Activities will include the following:

- Direct Marketing (e.g. Direct mail, AVM, email, rate education reports)
- Phone Enrollment and Phone Recertification CARE IVR and AVM
- Bill Package bill insert, onsert and bill newsletter

²⁷ OP 90-96

²⁸ Advice Letter 2515-E-A/2224-G-A, Partial Supplemental Filing - San Diego Gas & Electric Company's Proposed California Alternate Rates For Energy Long Term Probability Model

1	Website and Phone App—SDGE.com and SDG&E mobile phone app
2	Mass Marketing – Television, radio, print
3	Social Media – Facebook, You Tube, and Twitter
4	Digital Advertising – online banner and search engine ads
5	Collateral – education booklets, application forms and program information sheet
6	Community Outreach – events, presentations, and trainings
7	SDG&E works closely with a network of over 200 community-based organizations to
8	connect customers to the CARE Program. These organizations represent the diversity of
9	SDG&E's service area.
10	Activities that these partners conduct include:
11	Door-to-door canvassing
12	In person enrollment services
13	Presentations and events
14	Delivery of program material/collateral on their websites, social media
15	channels (Facebook, Twitter, Pinterest, LinkedIn), email blasts, e-
16	newsletters and print newsletters
17	Promotion and customize messaging to targeted audiences
18	2. PEV Long Term Probability Model
19 20 21	a) Discuss the results of both the interim and long term CARE probability models implemented during the 2012-2014 program cycle.
22	In the fall of 2012, SDG&E began using its interim probability model. The model was
23	used for selecting customers for PEV from the fourth quarter of 2012 through February 2014. In
24	total 14,714 customers were selected using the interim probability model. In February, 2014,

SDG&E began using its long term probability model. As of September, 5,976 customers were selected using the long term probability model and were provided the requisite time to respond.

The results of the PEV process by year and model are listed in the table below.

Table 5 – PEV Model Results

	Interim Probability Model					Long Term Probability Model		
PEV Classification	2012	Percent	2013	Percent	2014	Percent	2014	Percent
Income eligible	369	35.5%	4,242	32.1%	152	32%	2142	36%
Removed Non- Response	550	52.8%	7,150	54.2%	258	54.3%	2955	49%
Income ineligible or requested removal	122	11.7%	1,806	13.7%	65	13.7%	879	15%
Total	1,041	100%	13,198	100%	475	100%	5976	100%

While it is too early to provide a conclusion to the effectiveness of the long-term model, preliminary results, as illustrated in Table 5 above, indications are that the long term model is better at selecting ineligible customers, as the number of ineligible customer responses increased from 11.7% in 2012 to 15% in 2014. SDG&E will continue to monitor its PEV results and provide an update in its 2014 ESA Program and CARE Annual Report.

b) Identify the factors used, any identifiable best practices, and explain how the results will be incorporated into the 2015-2017 program cycle.

SDG&E's long-term PEV model uses the factors identified below to screen customers to determine the "likelihood for eligibility:"

- Energy Use
- Home Ownership
- Residence Type
- Neighborhood Characteristics

 CARE program Characteristics (self-certified vs. categorical enrollment, i.e., how household signed up for CARE)

Due to the use of the long-term PEV model being in its infancy stage, SDG&E has not yet been able to identify any best practices. However, plans to continue to review the results of the long term probability model and compare to the results of previous models. In Section 2.c below, SDG&E plans to investigate the factors that cause customers to fail to respond to the PEV notifications. SDG&E anticipates that the results of this work will positively change either the probability model or the way the PEV is implemented.

c) The IOUs' long-term probability advice letters and supplemental advice letters (SDG&E 2515-E-A/2224-G-A), noted that CARE customers who fail to respond to requests for income verification during the PEV process may not be ineligible for the CARE program. However, much is not known as to why these CARE customers fail to respond, nor is much known as to the characteristics of this customer segment - precisely because they fail to respond to utility requests for further information. Discuss the efforts and strategies your IOU will be implementing in the 2015-2017 budget cycle to learn more about this customer segment and to decrease the number of CARE customers who fail to respond to income verification requests during the PEV process.

SDG&E's utilizes a PEV probability model which is designed to focus selection on customers that have a high probability of being ineligible. This verification process leads to three possible outcomes: (1) eligibility confirmed; (2) eligibility rejected; or (3) non-response. It has been presumed that CARE customers who failed to respond to the requests for income verification during the PEV process were likely ineligible for the CARE Program. However, SDG&E agrees that there is uncertainty as to why these CARE customers fail to respond because of the lack of response to the utility's requests for further information. For the 2015–2017 program cycle, SDG&E plans to implement the strategies identified below to learn more about

In order to better understand the non-respondent population SDG&E is proposing to conduct a two-step process to better understand the reasons customers fail to respond to income verification. The first step will include a thorough data analysis of non-responders. Included in the review will be:

- a summary of CARE program activity over the previous year;
- a literature review of other studies that have examined non-respondents to the PEV process;
- a database that includes non-respondent customer characteristics and census data at the census tract or block group level;
- an analysis of the attributes of customers that fail to respond to program verification efforts; and,
 - a process evaluation of the internal procedures and materials used to verify, re-certify, transfer, and track CARE customers.

The second step of the PEV non-responder process will be the completion of a survey. While the application process yields some useful data on CARE participants (e.g., name, address), additional information would have to be generated to develop a more complete understanding of the non-respondent population. Ideally, individual-level customer attributes (age, income, household size, etc.) would be used to help explain a significant amount of the non-response. This requires the completion of a customer survey.

Once the analysis and surveys are complete, and more insight has been gleaned as to why CARE customers fail to respond to the PEV process, SDG&E will implement improvements that

support recommendations identified through the review of PEV non-responders. SDG&E will also continue to identify and implement system improvements that support improving the PEV process, such as secure document uploads.

d) These long-term probability advice letters and supplemental advice letters include extensive detail in outlining what specific customer factors may indicate eligibility and ineligibility for the CARE program. How do these factors relate to the findings in the Low Income Needs Assessment ("LINA")? Will the factors need to be updated to correspond with the Needs Assessment findings? What process will be employed to conduct this update?

As is illustrated in Table 1 below, important drivers of CARE eligibility within a census block group include specific measures of income, education, household size, home ownership, and energy usage. Also illustrated are the variables utilized in "2013 Needs Assessment for the Energy Savings Assistance and the California Alternate Rates for Energy Programs Report". There is substantial similarity between the two variable lists. The primary difference is that the Needs Assessment Report had access to and therefore considered a larger range of variables than the SDG&E PEV model. But many of the variables within a specific variable class (e.g., income distribution or energy usage) are highly collinear and could be considered almost perfect substitutes for one another. That is, using Maximum Summer Electric Usage or Average Energy Usage likely yields very similar model results. The other significant difference between the lists is that the SDG&E PEV model does not consider household language or seasonal metrics such as heating and cooling degree days. SDG&E will undertake a re-examination of its PEV model to evaluate the efficacy of including these variables. If the estimation is significantly improved SDG&E will update its PEV model and submit an advice letter outlining the update process and results.

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Table 6 - Variable used in Recent Program Assessments

Variable	SDG&E PEV Model	Low Income Needs Assessment Report		
Income Distribution		•		
PRIZM Median Household Income	X			
Census Median Household Income	X	X		
Fraction Below 200% of Poverty Level	X	X		
Population Density and Rural/Urban		V.		
Population per Square Mile		X		
Rural/Urban Designation		X		
Fraction High School Diploma or Less	X			
Household				
Persons per Home		X		
Average Household Size	X			
Median Household Size	X			
Race/Ethnicity		X		
Primary Languages		X		
CARE Signup Method	X			
Participation in Low Income Programs		X		
Home				
Home Ownership	X	X		
Home Type		X		
Home Size		X		
Home Vintage		X		
Housing Stock				
Housing Starts		X		
Vacancy Rates		X		
Home Prices, Rental Rates		X		
Energy Usage				
Average Energy Usage		X		
Energy Usage Per Square Foot		X		
Energy Usage Per Square Household		X		
Seasonal Metrics		X		
Maximum Summer Electric Usage	X	Λ		
Maximum Summer Electric Osage	Λ			

- e) The utility long-term probability model advice letters illustrated some variation in the application of these tools, and some best practices are identified as well. How quickly, and at what cost, can your utility implement the following PEV procedures:
 - i. Prior to probability model screening, require random selection of 1% of all CARE customers for postenrollment verification?

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Should the Commission order a change in PEV requirements, SDG&E could implement a random selection of 1% of all CARE customers within 30-days. There would be no added cost as SDG&E has in-house capabilities to randomly select the customers.

ii. Subject all remaining CARE customers (not including those on CARE for 20 days or less, or passing verification in the last 24 months, or users with electric usage above 400% baseline who must undergo PEV separately per D.12-08-044) to your utility's individual probability models?

SDG&E's PEV probability model assigns an eligibility probability to all customers. Customers with probability values closer to "1.0" are less likely to be eligible for CARE and conversely customers with values closer to "0" are more likely to be eligible. SDG&E assigns an eligibility threshold designed to select a specific number of customers. In D. 12-08-044 the utilities were ordered to maintain verification levels at no more than 200% of their 2011 PEV rates. SDG&E's 2011 PEV rate was 3% and subsequently has set current verification levels at 6%. As of SDG&E's September 2014 Monthly Report, there are 288,371 customers enrolled in CARE. With a PEV threshold of 6%, SDG&E will verify approximately 18,000 of enrolled CARE customers.

A common concern when selecting any customer for PEV is that an eligible customer may be removed from the CARE due to non-response. Since little is known about non-responders, SDG&E is hesitant to make changes in the current PEV approach and verification levels. SDG&E believes that the proposed review of non-responders described above in Section 2.c will help it refine the way the PEV is implemented.

iii. Using past program data, project/estimate the total number of CARE customers that would be selected (by

²⁹ Ordering Paragraph 92

³⁰ SDG&E 2011 CARE Annual Report, Table 3

month, and by percentage of total CARE population) that would be required to undergo the PEV process using the above procedures as well as the projected administrative costs to facilitate implementation

SDG&E proposes to continue at the current 18,000 customer level for PEV in 2015. This

D.12-08-044.

³¹ See SDG&E CARE Rural Population Worksheet

3. Targeting Rural Population

includes both the customers randomly selected and those selected by the probability model.

methodology can be developed. In addition, SDG&E will continue the HUV process, required in

SDG&E may adjust the level after more is learned about non-responders and a retention

Identify specific underserved rural areas (by ZIP code or county, tribal area or appropriate area), as discussed in the latest Needs Assessment or as additional analysis to assess rural population needs, and discuss what new strategies your IOU will employ to better target and enroll those households. Include a discussion on your utility's strategies to be carried out in each area, if different.

SDG&E identified 23 zip codes within its service territory that have been designated as rural communities. ³¹ The SDG&E estimates that its customer population within the rural community is 64,500, with an estimated CARE eligible population of 12,219. The CARE penetration rate for SDG&Es rural communities is 63.5%. This penetration rate is below the CARE penetration rate of 77.5%, as of September 2014. As identified in the LINA study, customers in rural areas tend to be less trusting of the utilities and unfamiliar with the availability of the CARE program. ³² Strategies and tactics used to target densely populated areas, such as door-to-door, are more expensive and difficult to implement. Also, because of the lack of trust of the utilities, direct mail or telephone campaigns may be less impactful.

³² LINA Study Section 3.3.3.1 CARE participation Characteristic and Barriers to Participation

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During 2015-2017, SDG&E will engage with community-based partners who provide direct services to customers residing in rural communities. Leveraging community partnerships with organizations having a strong presence in rural and tribal communities can help break down the trust barrier experienced in the rural areas. SDG&E will leverage existing partnerships with police and fire departments, and agencies that have a role in emergency preparedness to provide information on CARE, the ESA Program and other customer solutions at outreach events conducted by these agencies. Many of these events are held in some of San Diego's most rural areas of the county. SDG&E will also use its new Residential Segmentation data to implement a multi-tactic campaign consisting of direct mail, followed by either outbound calling or door-todoor outreach, where appropriate, to customers who did not initially respond to the direct mail piece. SDG&E will continue to build on current efforts and leverage CARE program information to help improve customer participation in rural areas.

4. Targeting the High Poverty Areas (income less than 100% of federal poverty guidelines)

Identify the very high poverty areas within your service territory that are underserved (by ZIP code or county), and discuss what new strategies your IOU will employ to increase CARE penetration in these areas.

SDG&E has identified 63 out of 118 zip codes within its service territory where at least 10% of the population is considered high poverty (100% of the FPL or below). The CARE Program penetration is 83% for those high poverty areas. SDG&E believes that this penetration rate reflects the success of the CARE Program in reaching its high poverty areas. SDG&E plans to continue building on its success by utilizing its new Residential Segmentation data and will work closely with its door-to-door outreach contractors to implement a multi-tactic campaign consisting of direct mail, outbound calling, and leaving door hangers when customer is not at

home. Education and outreach efforts will continue with organizations that serve high poverty communities.

SDG&E will continue to leverage outreach opportunities with tribal and local governments, and CBOs. Activities will continue to include enrollment days with COBs and tribal organizations and presenting information at public meetings with cities and counties, which are rebroadcast on public access channels. Beginning in 2015, SDG&E's plan is to also leverage the California and Federal Lifeline program providers to offer education, training, materials, enrollment assistance, and direct messaging on the CARE Program.

5. Other New and Proposed Strategies

Discuss the mechanics of the program and provide a brief description of new strategies that will be employed, including a description of activities performed by third-parties and other stakeholders.

As described in Section C-1, the mechanics of the CARE program are enrollment, recertification, and post enrollment verification. SDG&E will employ the following new strategies for the 2015-2017 program cycle:

New Enrollment

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- Customer Contact Center phone enrollment
- CARE Rate Education Reports targeting potentially eligible customers
- Utilize updated customer segmentation information to improve targeting efforts
- Multi-tactic marketing efforts using, direct mail, email, live phone enrollment, and door-to-door canvassing
- Increase language options on the online enrollment form
- Leverage partnerships with community based organizations (CBOs), tribal organizations, and other public and private organizations that work in conjunction with the California Lifeline and/or the Covered California agencies

1	Simplify customer identification for the online forms by eliminating the need to
2	provide difficult to remember data, such as utility account number
3	Utilize ESA Program contractors for door-to-door outreach.
4	Recertification
5	Customer alerts utilizing MyAccount and/or SDG&E's mobile application.
6	Multi-tactic marketing efforts using, direct mail, email, phone enrollment, and
7	door-to-door canvassing.
8	Improved delivery of recertification process on SDGE.com.
9	 Increased language options for the online recertification.
10	• Simplify customer identification for the online forms by eliminating the need to
11	provide difficult to remember data, such as utility account number.
12	PEV
13	Customer alerts utilizing MyAccount and/or SDG&E's mobile application.
14	 Improve delivery of verification process on SDGE.com.
15	Document uploading using a secure portal.
16	Increased language options for verification.
17	Other Initiatives
18	 High usage alerts to notify CARE customers that their usage may exceed 600% of
19	baseline so they can take action to reduce their use to remain enrolled in CARE.
20	Processing system automation.
21	6. New and Proposed Strategies to Reach the "Hard to Reach"
22 23	Discuss how your utility will address the needs of hard to reach low-income customers.

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The CARE and ESA programs have been successful in reaching many segments of the low income population that might be considered hard to reach such as non-English speakers, African-American households, seniors, larger households, single parent households and, for the ESA Program, reaching those with a chronic medical condition suggesting that the programs are effectively designed to reach those segments.

As indicated in the LINA study, 33 the CARE program is not reaching as many renters and rural areas (addressed in Section C-3), all else constant, suggesting the CARE program could improve its outreach to these customers. In SDG&E's service territory, two thirds of the low income renter population, resides in multifamily properties. Multifamily renters have relatively lower energy bills and energy burden and may be less motivated to respond to a utility request to participate. Rural residents have greater trust issues and also may not be as likely to accept assistance or to know they are qualified.

To address renters, SDG&E will continue to use a multi-tactic approach, which includes direct mail, AVM, and multi-lingual door-to-door efforts. Offering a live phone enrollment option through SDG&E's Customer Contact Center will also provide an opportunity to engage customers when they turn on or transfer service. SDG&E will also continue to integrate CARE program messaging with other offerings such as the ESA Program, Medical Baseline, Level Pay Plan, and energy efficiency programs. SDG&E will also leverage relationships with property owner/managers to educate and encourage tenant participation in the CARE program as appropriate.

³³ LINA Study Summary of Key Findings and Recommendations, number 6.

7. Leveraging with California Department of Community Services and Development

Consistent with the directives of D.12-08-044, Ordering Paragraphs 24, 25 and 26, the IOUs' leveraging proposal(s) for the 2015-2017 program cycle shall incorporate the IOUs' plans with the California Department of Community Services and Development (CSD) to (a) continue and improve upon the efforts to develop and implement an effective leveraging plan between the ESA Program and CSD; (b) continue and improve upon their current efforts of utilizing dual providers for ESA and CSD in program delivery, where feasible; and (c) continue and improve upon their current efforts toward refining the data sharing activities with CSD's Low Income Home Energy Assistance Program (LIHEAP)/Weatherization Assistance Program(WAP), etc.

Third-party, off-the-shelf software solutions are available to help streamline the data exchange between Low-Income Home Energy Assistance Program (LIHEAP) utility assistance providers and the IOU customer service representatives who oversee customer billing and accounting. How will your utility seek to improve the application of LIHEAP crisis grants for those CARE customer accounts at risk of disconnection? What customer credit or customer billing system upgrades or enhancements has your utility considered to reduce the delay in applying LIHEAP crisis grants/pledges for CARE customers?

SDG&E, in conjunction with the other IOUs, have coordinated with CSD to review the processing of LIHEAP crisis grants for customers account. SDG&E will continue to work with CSD on grant posting procedures as well as, how to best leverage the bill assistance funds to ensure that customers receive the greatest benefit. In addition, SDG&E will continue to communicate with CSD on technical issues and process updates. In 2014, the IOUs and CSD held a series of meetings addressing technical issues addressing customer data format changes. SDG&E does not believe it is necessary to purchase any third-party off-the-shelf software products to streamline the process as the current process is working. SDG&E plans to continue on-going discussions with CSD on the coordination of LIHEAP services.

D. PROGRAM ADMINISTRATION

Describe the administration of the program, including outreach, and any change or improvement being implemented by category. Include cost by category (should match the budget table).

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requirements outlined in Table B-1. SDG&E 2015 budget levels are consistent with the funding levels authorized in D.14-08-030³⁴, which authorized one-year bridge funding to continue the existing CARE Program activity and determined that 2015 should be treated as the fourth program year of the 2012-2014 program cycle.³⁵ However, SDG&E has shifted funding levels within categories to address program needs to support 2015 activity, as authorized in previous commission decisions³⁶. The following table lists the proposed CARE program funding for 2015-2017.

CARE program administration costs are categorized in alignment with reporting

Table 7 - 2015-2017 Proposed CARE Program Budget

CARE Budget Categories	2015	2016	2017	Program Cycle
Outreach	\$2,300,352	\$3,186,046	\$3,250,245	\$8,736,642
Processing, Certification, Recertification	\$643,206	\$660,164	\$676,972	\$1,980,341
Post Enrollment Verification	\$437,912	\$369,581	\$341,012	\$1,148,505
IT Programming	\$1,098,580	\$1,375,387	\$1,485,444	\$3,959,411
Cool Centers	\$35,985	\$36,853	\$37,725	\$110,563
Pilots	\$110,160	\$112,363	\$114,610	\$337,133
Measurement and Evaluation	\$24,750	\$24,750	\$24,750	\$74,250
Regulatory Compliance	\$244,408	\$250,875	\$257,659	\$752,942
General Administration	\$533,900	\$573,107	\$587,342	\$1,694,349
CPUC Energy Division Staff	\$56,712	\$58,080	\$59,454	\$174,246
SUBTOTAL MANAGEMENT COSTS	\$5,485,965	\$6,647,204	\$6,835,212	\$18,968,381
Subsidies and Benefits	\$71,766,318	\$69,916,644	\$73,102,151	\$214,785,113
TOTAL PROGRAM COSTS & CUSTOMER DISCOUNTS	\$77,252,283	\$76,563,848	\$79,937,363	\$233,753,494

³⁴ COL 56 and OP 2(b),

³⁵ D. 14-08-030, OP 3.

³⁶ D. 06-12-038, OP 16 allowed the utilities to shift CARE Program funds within budget categories. D. 08-11-031 authorized fund shifting consistent with previous cycle but directed the utilities to report fund shifting activity. The Utilities include fund shifting activity in the CARE Annual Reports, Table 1.

The following describes the administration of the program, descriptions of proposals within the categories and the budget requested to support these activities for 2015-2017.

Outreach

Outreach costs represent all costs associated with marketing and outreach efforts to increase program enrollment. Cost include: printing and mailing of CARE applications/documents, printing and mailing of the annual notification, postage, bill inserts, brochures and flyers, advertising, targeted direct mail and telephone campaigns, community event sponsorships, CARE Partner (Capitation) efforts, ESP network efforts, distribution of collateral materials, outreach staff labor, and other outreach and enrollment efforts. SDG&E has also included the cost of the new Customer Contact Center phone enrollment initiative in this cost category for 2016 and 2017.

SDG&E is requesting to expand door-to-door activity to support rural and underserved high poverty areas. Additionally, live follow-up calls will be added, which are traditionally more expensive then AVM calls. New initiatives, including the Customer Contact Center enrollment, Energy Education Reports, High Usage alerts, and ESA Program contractors used for door-to-door efforts are also included in within the Outreach Budget. SDG&E proposes funding of \$2,300,352, \$3,186,046 and \$3,250,245 for 2015, 2016, and 2017 respectively to support marketing and outreach efforts.

Processing, Certification and Recertification:

The Processing, Certification and Rectification cost category includes the CARE

Administration Group labor and data entry costs. The function of the CARE Administration

Group includes: 1) opening and sorting CARE application forms; 2) processing/data entering all

CARE applications; 3) initiating and responding to customers' inquiries regarding CARE

applications/program; 4) fielding telephone calls related to CARE program participation; and, 5) resolving billing issues related to CARE program enrollment. SDG&E is not proposing any changes in processing activity in 2015-2017. SDG&E proposes funding of \$643,206, \$660,164 and \$676,972 for 2015, 2016, and 2017 respectively.

PEV

The Verification cost category includes administrative cost associated with handling day-to-day PEV activity. This includes: 1) processing labor for CARE income verification and CARE HUV processes; 2) responding to customers' inquiries regarding CARE income verification; 3) resolving customer issues related to income verification, and; 4) cost associated with analyzing and updating the verification probability model. SDG&E proposes funding of \$437,912 \$369,581 and \$341,012 for 2015, 2016, and 2017 respectively.

Information Technology ("IT") /Programming

This category represents all IT support costs to maintain the CARE billing system, CARE documents, CARE database, system reports, data exchange with other utilities, undertaking system enhancements to comply with Commission mandates, and improving operational efficiencies. SDG&E has identified several system modifications that are needed to improve data integrity, create processing efficiencies, and deliver program information more efficiently and effectively and has outlined the request in Section B-1. SDG&E proposes funding of \$1,098,580, \$1,375,387 and \$1,485,444 for 2015, 2016, and 2017 respectively.

Pilots

SDG&E has not requested any new pilots for the 2015-2017 program cycle. However, SDG&E is including the cost already approved in D.14-08-030 for continuing the CHANGES Pilot Program during 2015. For 2015, approved funding for the pilot is \$61,200 monthly, which

includes a 2% cost of living increase from the 2014 funding level. SDG&E's pro-rata share of the authorized funding is \$9,180, annualized to \$110,160. SDG&E has included \$112,363 for 2016 and \$114,610 for 2017 should the Commission approve the CHANGES program as an ongoing program, and determines what the budget should be, and whether it is appropriate to continue funding the CHANGES through the CARE Program.

Cool Centers

SDG&E is not proposing changes to continue to support the County of San Diego's Cool Center (Cool Zone) program. Included in this category are costs to print Cool Zone collateral pieces, purchasing and distributing portable fans to home-bound low-income seniors. The details of SDG&E's Cool Zone program are outlined further in Section G of the Application. SDG&E proposes funding of \$35,985, \$36,853 and \$37,725 for 2015, 2016, and 2017 respectively.

Measurement and Evaluation:

The costs for CARE Measurement and Evaluation (M&E) are associated with proposals submitted by Athens Research to conduct the annual eligibility update, and subsequent request for information regarding CARE program eligibility. SDG&E is not proposing any additional studies and is requesting \$24,750 for each year 2015-2017.

Regulatory Compliance

These costs include labor and non-labor costs related to the preparation of various regulatory filings, including program applications, advice letter filings, regulatory reports, comments, tariff revisions, attendance at working group meetings, public input meetings and other Commission hearings or meetings. SDG&E proposes funding of \$244,408, \$250,875 and \$257,659 for 2015, 2016, and 2017 respectively.

General Administration

General Administration costs reflect the day-to-day program operation cost, including all program management personnel. Additional cost include: office supplies; training and developments; office equipment; facilities cost; CARE market research, and; business reimbursements. SDG&E is not proposing any changes in General Administration and has proposed funding of \$533,900, \$573,107 and \$587,342 for 2015, 2016, and 2017 respectively.

Commission Energy Division Staff Funding

The expenses included in this category reflect costs incurred by the Commission's Energy Division staff in support of the Commission's authorized low-income program. SDG&E proposes funding of \$56,712, \$58,080 and \$59,454 for 2015, 2016, and 2017 respectively.

CARE Subsidies and Benefits

SDG&E estimates CARE subsidy costs of \$71,766,318 million for PY2015, \$69,916,644 million for 2016 and \$73,102,151 for PY2017 based on its estimated CARE participation levels of 298,554 customers in 2015, 315,554 customers in 2016, and 335,554 customers in 2016, as shown in tables B-1 and B-5 respectively.

E. OTHER CARE PROGRAM ELEMENTS PROGRAM DELIVERY

Discuss the existing policies that should be reiterated and should be continued into the 2015-2017 cycle, any existing policies that are being proposed to be retired, and any existing policies that are being proposed to be expanded or modified in the next cycle.

For the 2015-2017 program cycle, SDG&E will continue will all current program policies, including:

Enrollment and income verification via Categorical Eligibility

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- 4-year recertification cycles for fixed income customers or customers passing a probability model
- Use of a probability model for income verification
- High Usage verification
- Enrollment leveraging with ESA Program and other organizations
- Exclusion of housing subsidies in the calculation of income

SDG&E is proposing implementation of CARE Customer Contact Center phone enrollment as outlined in section B-1 above. Details related to funding for this new effort are addressed in Section VI in the written testimony of Witness Alex Kim.

On September 26, 2014 Governor Brown signed into law AB 2218 which would require each electrical and gas corporation, subject to direction and supervision by the Commission, to develop and implement a program of rate assistance to eligible food banks³⁷, at a fixed percentage to be determined by the Commission. As of the time of this filing, SDG&E had not received Commission direction and has not including funding as part of the 2015 – 2017 CARE Program budget requests. Should the Commission adopt a rate assistance program for Food Banks during the 2015-2017 program cycle, SDG&E will record any expenses incurred in the CARE Balancing Account and seek cost recovery through the annual Advice Letter filings made to update the electric public purpose program rate and public purpose program gas surcharge rate.

³⁷ Per CPUC Code 739.3 (c) (1) "Eligible food bank" means a qualified eligible recipient agency that has executed an agreement with the State Department of Social Services in order to participate in The Emergency Food Assistance Program administered by the Food and Nutrition Service of the United States Department of Agriculture.

^{(2) &}quot;Eligible recipient agency" has the same meaning as defined in Section 251.3(d) of Title 7 of the Code of Federal Regulations.(3) "Agreement" means an agreement executed in compliance with Section 251.2 of Title 7 of the Code of Federal Regulations.

Enlisting ESA Program contractors as CARE door-to-door contractors

In the 2015-2017 program cycle, SDG&E proposes to utilize the ESA Program outreach and assessment contractors to work as CARE door-to-door contractors that sign-up eligible customers to the CARE Program. Currently the ESA Program outreach and assessment contractors canvass neighborhoods to enroll eligible customers in the ESA Program. Through the ESA Program enrollment process, customers are also provided with the CARE Program information and if interested are signed up for CARE at that time. However, during the ESA Program canvassing, missed opportunities where identified related to CARE promotion and enrollments. If during the ESA Program canvassing efforts, a customer decides they are not interested in the ESA Program, the ESA Program contractors' walk away without discussing the CARE program. As reported in SDG&E's 2013 Annual Report, the ESA Program identified 9,034 leads that did not result in enrollments because the customer/landlord refused the program or did not respond. In addition, 3,358 leads or 37% of those leads have never been on or applied for CARE. And, as of October 2014, that number is even greater with 6,049 out of 11,356 (53%) having no CARE status. SDG&E believes utilizing this new approach with ESA contractors will result in additional CARE program enrollments.

As discussed in Witness Alex Kim's written testimony, SDG&E respectfully request the Commission revise its prior policy regarding its ability to reimburse ESA Program contractors for enrolling customers in CARE (but have declined to participate in the ESA Program) which will enable SDG&E to enroll qualified customers in CARE who may have otherwise been missed. It will also help SDG&E in increasing its CARE enrollments in an effort to meet the Commission's 90% penetration goal.

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Explicit Authorization For The Utilities To Engage In Joint Contracting For Statewide Program Activities To Further The Goals Of The Low Income Programs

In Ordering Paragraph 7 of D. 14-08-030, the Commission approved SDG&E's request for the Commission to expressly adopt specific language requiring utilities to engage in joint contracting for statewide program activities for the 2012-2014 program cycle, to avoid potential legal issues regarding joint utility cooperation posed by antitrust laws.

SDG&E repeats its request for the 205-2017 program cycle and asks that the Commission adopt the same language, with modifications, adopted in Ordering Paragraph 7 of D. 14-08-030 related to joint contracting during the 2015-2017 program cycle, and in future program cycles as follows:

- Joint and cooperative consultations between and among these
 utilities and energy efficiency contractors to assist with
 determination of the contract requirements of their jointly
 administered and jointly funded energy efficiency and low income
 programs;
- Joint cooperative process among the four utilities for the sourcing and negotiation (including program requirements, performance, price, quantity, and specifications) of joint contracts for energy efficiency and low income to be managed and run by one lead utility, subject to the approval and review by the other utilities;
- Joint submission to the Commission for its approval of proposed energy efficiency and low income program contracts pertaining to implementation of statewide programs; and,

d. Other joint and collaborative activities pertaining to the collaboration and joint contracting for statewide energy efficiency and low income programs as the four utilities may determine is necessary for implementation of statewide programs, subject to the Commission's oversight.

F. COORDINATION BETWEEN CARE AND LIFELINE PROGRAM

D.14-01-036 allows low-income customers to receive subsidized wireless service through the California Lifeline Program. In what ways can this new opportunity be leveraged to market the CARE Program and improve outreach to enroll eligible households, and enhance existing PEV and re-certification processes during the upcoming 2015-2017 program cycle and beyond? Be specific in your response to the above and include opportunities for data sharing to support inter-program coordination. In particular, address how smart phones can be used to facilitate customer education/outreach, and income verification.

SDG&E will continue to utilize community partners to promote the CARE Program and improve opportunities to enroll customers in the program, with increased emphasis in areas where CARE penetration is lower than 75%. SDG&E will also leverage opportunities to work alongside California Lifeline and Covered California agencies through two channels. The first channel includes 32 organizations in the San Diego and Southern Orange County area network, which primarily include community-based organizations (CBO), but also include tribal organizations and other private/public organizations. These CBOs are proven in delivering messages to targeted minority, low income and special needs populations. These organizations are well-versed in providing intake, eligibility screening, and enrollment assistance; and often are a one-stop shop for information, support and resources.

The second channel includes organizations that are best suited to distribute program information, these include but are not limited to, tax preparers, hospitals, health clinics, and school districts. There are an additional 32 organizations that have been identified, who have

high volume interaction with the low income, minority and special needs populations whose time, however is dedicated to their primary purpose of delivering health services, tax services, etc. SDG&E believes these organizations will be effective in offering program collateral material and/or referring interested customers to SDG&E versus providing enrollment opportunities.

SDG&E will provide education, program materials and train these organizations on CARE eligibility and enrollment requirements along with the use of SDG&E's mobile application feature. SDG&E's mobile phone application allows customers to easily enroll in the CARE and ESA Programs, as well as can be used to facilitate education on energy efficiency and other tools customers can use to save or take action. SDG&E has evaluated opportunities to utilize data sharing, but currently finds it to be cost prohibitive to share data with our 100 plus community partners. Instead, SDG&E believes it is more effective and efficient to leverage these organizations by providing them a marketing incentive for each qualified enrollment processed through this effort.

G. COOLING CENTERS

D.12-08-044 reinstated cooling centers restrictions previously ordered in D.05-04-052 and authorized lower cooling center budgets for SCE, SDG&E and PG&E. The annual cooling center reports submitted on behalf of these utilities summarize recent cooling center activity and reflect overall budget surpluses for all three participating IOUs. SCE, SDG&E and PG&E are directed to discuss reasonable alternatives and/or enhancements to existing cooling center program models including specific justification for relief from each restriction currently in place. Describe existing and planned leveraging efforts with local government agencies to ensure compliance with General Order 166 (re: Standards for Operation, Reliability and Safety during emergencies and Disasters) and propose cooling center budgets for the 2015-2017 program cycle accordingly.

SDG&E continues to partner with the County of San Diego's Aging and Independence Services ("AIS") department to administer the Cool Zone program in SDG&E's service territory. This program's purpose is to encourage seniors and people with special needs (customers with

disabilities) to stay cool during the summer months by going to a Cool Zone location, which is not only air-conditioned but provides program information and applications specifically for the CARE and ESA Programs, as well as other SDG&E offerings (Medical Baseline, Level Pay Plan, My Account, Temperature Sensitive notification, etc.) By working with the County and AIS, over 110 Cool Zone locations are provided throughout San Diego County to the public during the months of June through October and are promoted to the public through AIS, the County and SDG&E using a variety of outreach tactics including media, website, partner messaging and social media.

SDG&E plans on continuing the partnership with the County and does not propose any changes to the current program structure. As part of the current program, SDG&E has provided AIS with portable fans that are distributed to home-bound senior and disabled adults who are unable to travel to a Cool Zone location. The funds also support outreach efforts to increase program awareness. SDG&E is requesting \$35,985 for 2015, \$36,853for 2016, and \$37,725 for 2017 to continue partnership efforts with San Diego County AIS Cool Zone program.

For the Cool Zone Program, SDG&E partners with the County of San Diego. The County identifies the participating Cool Zone locations based on the understanding that the location need to be open, operating and running their air conditioning during the designated time period of June-September. SDG&E works with the County to make sure that these locations are open the posted operating hours and days as per our annual agreement with them. Since we don't pay the participating locations and/or staff them and these locations do not serve as "emergency operations centers" (like hospitals and clinics), SDG&E believes that these facilities would not be subject to the General Order 166 – Standards for Operation Reliability and Safety during Emergency and Disasters.

Additionally, SDG&E has mapped the over 110 County-run centers and earmarked their circuits to be exempt from any proactive shut-offs during this time period. This doesn't prevent them however, from being off-line in an unplanned power outage and these centers do not have back-up generation and/or have a requirement to have back-up generation. Most of these facilities are local libraries, community and senior centers.

H. OUTREACH REPORT

1. Describe the current and suggested Outreach methods to improve enrollment, and include the estimated costs;

SDG&E is proposing to add new initiatives and to continue with existing outreach methods that are effective in supporting the enrollment goals of the program. The following is of summary of efforts detailed in Section B-1:

- Customer Contact Center phone enrollment
- CARE Rate Education Reports targeting potentially eligible customers
- Utilize updated customer segmentation information to improve targeting efforts
- Multi-tactic marketing efforts using, direct mail, email, live phone enrollment,
 and door-to-door canvassing
- Increase language options on the online enrollment form
- Leverage partnerships with community based organizations (CBOs), tribal organizations, and other public and private organizations that work in conjunction with the California Lifeline and/or the Covered California agencies
- Simplify customer identification for the online forms by eliminating the need to provide difficult to remember data, such as utility account number
- Utilize ESA Program contractors for door-to-door outreach.
- Customer alerts utilizing MyAccount and/or SDG&E's mobile application.

- Multi-tactic marketing efforts using, direct mail, email, phone enrollment, and door-to-door canvassing.
- Improved delivery of recertification process on SDGE.com.
- Increased language options for the online recertification.
- Improve delivery of verification process on SDGE.com.
- Increased language options for verification.

In support of marketing and outreach initiates, SDG&E has requested, \$2,300,352 for 2015, \$3, 183,046 for 2016 and \$3,250,244 for 2017.

2. Discuss how Outreach efforts will result in meeting program participation goals, including any specific population sectors or segments; and

SDG&E has utilized a variety of tactics to contact, engage and enroll customers in the CARE Program. Just as there is diversity in SDG&E's customer population, there is also diversity in how SDG&E's customers prefer to be reached. As such, SDG&E connects with customers through multiple channels.

In 2012-2014, SDG&E's various direct marketing and community engagement efforts, in conjunction with general awareness education campaigns, proved to be very effective. Some of these tactics include:

General awareness and education: General awareness campaigns through mass market tactics such as TV, radio and print advertising, social media and online advertising provided a platform for high-level education including the CARE Program offer, benefits and qualifications/eligibility. While SDG&E does not have the ability to track general awareness campaigns for program enrollments, these campaigns help to promote the offer to customers. For example, in September 2014, SDG&E ran a general awareness campaign in conjunction with a direct marketing

campaign which resulted in a 50% increase in online applications from the month prior, which only had a direct marketing component.

- Direct Marketing: SDG&E connects with individual customers through direct marketing tactics such as direct and electronic-mail campaigns, and automated voice messaging (AVM) campaigns. Direct mail and email campaigns direct customers to use the SDG&E website or IVR for enrollment. From 2012 through September 2014, these direct marketing tactics yielded over 67,000 enrollments for the CARE Program.
- Community Engagement: SDG&E worked in partnership with multi-lingual door-to-door contractors, community-based organizations, government and community leaders, agencies, media and its own employees to connect customers to solutions including the CARE and ESA programs. From 2012 through September 2014, community engagement tactics yielded over 53,000 enrollments for the CARE Program.

For 2015-2017, SDG&E plans to continue building on the success of general awareness, direct marketing and community engagement efforts as described above. This will include new tactics such as improved targeting and messaging, and increased community outreach with partners in targeted zip codes and hard to reach populations including rural areas and hard-to-reach customers.

3. As appropriate, for each of the years from 2012 to 2013 provide a comparison of the budgeted, recorded or estimated average Outreach cost per household.

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Table 8 – Average Outreach Cost

Outreach Cost ³⁸	2012	2013
Budgeted Outreach Cost Per Household	\$34.85	\$41.33
Actual Outreach Cost Per Household	\$27.17	\$34.90

I. PILOTS

Include a detailed description of any new pilots being proposed, if any;

SDG&E is not proposing any new pilots for the 2015-2017 program cycle.

J. STUDIES

As discussed in Section B, SDG&E is proposing update to the 2013 LINA study, in compliance with AB 327. The LINA study will be helpful in further identifying program challenges and provide recommendations in how to improve the delivery of the program. As previously stated in Section B, SDG&E has not proposed a budget for CARE, as funding will be included in the ESA Program as directed in D. 12-08-044.

K. CARE PROGRAM BUDGET

1. Strategies

Present a detailed budget discussion that clearly identifies specific strategies and programs for the 2015-2017 budget years.

SDG&E is requesting administrative cost of \$5,485,965 for 2015, \$6,647,204 for 2016, and \$6,835,212 for 2017. The funding levels have increased by 17% over previous program cycles primarily to accommodate outreach initiative that are focused on reaching customers in areas that are more difficult to reach areas, such as rural populations. SDG&E will also be

³⁸ SDG&E utilized data from Table 2 from the 2012 and 2013 annual report to identify all gross enrollments, minus those from data sharing efforts. The gross enrollments were then divided by the total outreach cost to obtain the estimated cost per enrollment. SDG&E only included new enrollment and did not include applications received through recertification or verification efforts.

focused on improving the effectiveness of direct marketing tactics and increasing the retention of customers already participating in the CARE program.

As discussed in Section C-3 and C-4, SDG&E has been fairly successful in reaching customers in areas of high concentrations of low income customers with penetration rates of 83% compared to the current rate of 77.5% as of September 2014. The success is due to the ability to leverage mass marketing and direct marketing effort with door-to-door outreach. In order to reach customers in less concentrated areas and in rural communities, SDG&E will need to be more aggressive with their strategies and has proposed adding live phone enrollment along with door-to-door efforts in underserved communities.

SDG&E has also proposed several new program elements discussed in detail in Section B-1 and B-6. The addition of CARE enrollments by its Customer Contact Center agents will help improve CARE enrollment for customers establishing service, making payment arrangement, transferring service or inquiring about the CARE program. Targeted direct mail efforts, providing customers with a rate analysis report, will also help improve on the customer's understanding of the benefit of the CARE program and encourage enrollment.

As discussed in more detail in Section B-1, SDG&E has proposed technology updates to improve the customer experience when engaging in the enrollment or recertification process. Simplifying the online enrollment process will support customers in completing the enrollment process quickly and eliminate the opportunity for a customer to drop-off during the enrollment process because they feel it is too complicated. Additionally, by providing alerts at the time of recertification or income verification, program retention will be improved and support effort to reach a 90% penetration rate.

2. **2012-2014** Actual Expense

Provide a detailed summary of your utility's actual expenditures, along with approved budgets, from 2012 and 2013 by line item, consistent with Accounting and Reporting Requirements previously distributed. Cost should be shown on an annual basis. The 2014 approved budget should also be included.

Table 9 – 2012-2014 CARE Actual Expenditures

CARE Budget Categories	2012 Authorized	2012 Actual	2013 Authorized	2013 Actual	2014 Authorized
Outreach	\$ 2,069,410	\$ 1,657,122	\$ 2,283,171	\$ 1,927,709	\$ 2,300,352
Processing, Certification, Recertification	\$ 629,215	\$ 326,885	\$ 636,188	\$ 259,463	\$ 643,206
Post Enrollment Verification	\$ 403,200	\$ -	\$ 403,200	\$ 156,019	\$ 403,200
IT Programming	\$ 1,245,390	\$ 343,667	\$ 1,224,036	\$ 474,251	\$ 1,230,082
Cool Centers	\$ 56,000	\$ -	\$ 34,329	\$ 24,236	\$ 35,985
Pilots	\$ 108,000	\$ 88,873	\$ 108,000	\$ 101,715	\$ 108,000
Measurement and Evaluation	\$ 42,500	\$ 11,432	\$ 42,500	\$ 37,953	\$ 22,500
Regulatory Compliance	\$ 154,917	\$ 154,654	\$ 160,136	\$ 102,428	\$ 165,362
General Administration	\$ 492,559	\$ 428,030	\$ 505,430	\$ 353,385	\$ 518,406
CPUC Energy Division Staff	\$ 49,535	\$ 20,259	\$ 53,002	\$ 16,612	\$ 56,712
SUBTOTAL MANAGEMENT COSTS	\$ 5,250,726	\$ 3,030,922	\$ 5,449,992	\$ 3,453,771	\$ 5,483,805
Subsidies and Benefits	\$ 73,857,625	\$ 63,894,160	\$ 82,630,988	\$ 64,079,640	\$ 83,614,933
TOTAL PROGRAM COSTS & CUSTOMER DISCOUNTS	\$ 79,108,351	\$ 66,925,082	\$ 88,080,980	\$ 67,533,411	\$ 89,098,738

3. 2012-2013 Average Cost Per Household

Table 10 - Average Cost per Enrolled Household

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		2012 Cost		2013 Cb\$t
CARE Budget		Per CARE		Per CARE
Categories	2012 Actual	Household	2013 Actual	Household
Outreach	\$1,657,122	\$5.35	\$1,927,709	\$6 <u>1</u> 41
Processing,				15
Certification,				
Recertification	\$326,885	\$1.06	\$259,463	16 \$ 0.86
Post Enrollment				17
Verification ³⁹	\$ -	\$-	\$156,019	\$0 ₁ 52
General				10
Administration	\$428,030	\$1.38	\$353,385	\$1.18

³⁹ D.12-08-044 established a new reporting category for PEV. Prior to 2013, SDG&E reported PEV activity in the Processing, Certification and Recertification cost category.

racking Program Cost

SDG&E will track and report all program costs, consistent with the program categories reflected in D.14-08-030, Attachment B-1. The budget categories will be used for all reporting, including monthly and annual CARE reports.

REVENUE REQURIMENTS AND RATE IMPACTS L.

Discuss the revenue requirements necessary to achieve the program plans and objectives proposed for the three year application period as well as the projected rate impacts that would arise due to the increased revenue requirements.

SDG&E – CARE Electric

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SDG&E is not proposing any change to the revenue allocation or rate design for the CARE surcharge rate. Consistent with prior decisions (i.e., D.08-11-031 and D.06-12-038), SDG&E proposes recovery of CARE program costs on an equal-cent-per-kWh basis applied to all non-exempt authorized sales⁴⁰ as defined in D.97-08-056⁴¹.

SDG&E is not requesting funding for the 2015 CARE program since the Commission authorized funding in Decision 14-08-030, at the authorized 2014 budget level, for a 12-month period from January 1, 2015 to December 31, 2015. In addition, the Commission authorized an increase in forecasted costs for the Community Help and Awareness in Natural Gas and Electric Services Pilot. SDG&E filed Advice Letter (AL) 2652-E, dated October 1, 2014, to request an update for the electric public purpose program (PPP) rates effective January 1, 2015.

Illustrative rate impacts are presented in Table 11. The increase in proposed CARE surcharge rates are primarily due to increase in CARE program costs presented in the SDG&E guidance document table B-1 CARE Budget by witnesses Sandra Williams and Horace Tantum.

⁴¹ Per D.97-08-056, CARE and Streetlighting sales are exempt from CARE surcharge.

Table 11: Present and Proposed CARE Surcharge Rates (\$/kWh)

	Current	2016 CARE	2017
Incremental Funding Request (\$M)		\$ 0.857	\$ 0.150
		ARE Surcharge Ra	te ·
Residential	\$0.00622	\$0.00650	\$0.00668
Small Commercial	\$0.00622	\$0.00650	\$0.00668
Med. & Large C&I	\$0.00622	\$0.00650	\$0.00668
Agriculture	\$0.00622	\$0.00650	\$0.00668
Lighting	\$0.00000	\$0.00000	\$0.00000
System Total	\$0.00622	\$0.00650	\$0.00668

¹ CARE Surcharge includes the CARE Rate Subsidy

Balancing Account

SDG&E maintains the electric CARE Balancing Account ("CAREBA") to record the CARE program expenses incurred against revenue. Pursuant to Commission D.02-07-033 effective July 17, 2002, the utility is also authorized to record all costs related to automatic enrollment, which include the CARE discount costs, utility administrative costs (including startup and implementation), and the Commission's clearinghouse costs. SDG&E maintains the CARE balancing account by recording at the end of each month the CARE administrative costs, CARE discounts and electric billed revenue.

Pursuant to Commission D.03-04-027, SDG&E files an advice letter by October 1st of each year requesting to establish the electric PPP rate effective January 1st of the following year. The rate revenue consists of 1) the forecasted discount for the following year; 2) the Commission approved administrative costs for the following year and 3) the amortization of the forecasted current year-end CAREBA balance.

SDG&E does not propose any changes to the CARE balancing account at this time. It does plan to file a cleanup advice letter to incorporate Commission approved changes that have not been reflected in the Preliminary Statement.

SDG&E - CARE Gas

SDG&E is not proposing any changes to the revenue allocation or rate design for the CARE program. SDG&E's CARE program costs are currently recovered using an Equal Cent Per Therm (ECPT) approach to allocate costs between the customer classes. The CARE program rates are calculated by multiplying the program cost by the allocation factor and dividing by the applicable billing determinants minus any exempt throughput.

SDG&E recovers its CARE program costs through the PPP surcharge. The CARE program cost is calculated from the revenue requirement which is based on the combination of both the administration costs and the CARE subsidy. SDG&E used the CARE program costs provided in Table B-1. SDG&E filed AL 2335-G, dated October 31, 2014, to request an update for the gas public purpose program (PPP) rates effective January 1, 2015.SDG&E requests that the Commission authorize recovery of the program plans and budgets proposed in this Application by means of the proposed CARE program cost for PY 2015, PY 2016, and PY 2017.

Table 12 - Revenue Requirements and PPPS Rates

Revenue Requirements and PPPS Rates - CARE				
	2014	2015	2016	2017
SDG&E				
Increase (Decrease) in PPPS Revenue Req	uirement \$ M	illions:		
CARE Program	\$0	(\$0.8)	\$0.4	\$0.1
CARE Admin	\$0	\$0.0	\$0.2	\$0.0
_	\$0	(\$0.8)	\$0.6	\$0.2
Total PPPS Revenue	\$38	\$37	\$38	\$38
Change/year \$millions		(\$0.8)	\$0.6	\$0.2
Increase (Decrease) in PPPS Rate \$/th:				
Residential		(\$0.00190)	\$0.00145	\$0.00045
Core C&I		(\$0.00190)	\$0.00145	\$0.00045
NonCore C&I		(\$0.00190)	\$0.00145	\$0.00045

Balancing Account

SDG&E maintains the CARE Balancing Account ("CAREA") to record the CARE program expenses incurred against gas surcharge funds reimbursed from the State Board of Equalization. The gas surcharge was established pursuant to AB 1002 and implemented by the utilities pursuant to Commission Resolution G-3303 (dated 12/21/2000) and the Natural Gas Surcharge D.04-08-010. Pursuant to Commission D.02-07-033 effective July 17, 2002, the utility is also authorized to record all costs related to automatic enrollment, which include the CARE discount costs, utility administrative costs (including start-up and implementation), and the Commission's clearinghouse costs. SDG&E maintains the CARE balancing account by recording at the end of each month the CARE administrative costs, CARE discounts, and gas billed surcharges. SDG&E also records as applicable remittances/reimbursements to/from the State Board of Equalization.

Pursuant to Commission D.04-08-010, SDG&E files an advice letter by October 31st of each year requesting to establish the gas PPP rate effective January 1st of the following year.

The rate revenue consists of 1) the forecasted discount for the following year; 2) the Commission approved administrative costs for the following year and 3) the amortization of the forecasted current year-end CAREBA balance

SDG&E does not propose any changes to the CARE balancing account at this time. It does plan to file a cleanup advice letter to incorporate Commission approved changes that have not been reflected in the Preliminary Statement.

M. AB327 MARKETING, EDUCATION AND OUTREACH

What is your utility's plan for communicating/messaging to the customers of the potential CARE rate changes per AB 327? What are the projected costs of this expanded marketing and outreach effort? Will this marketing be a statewide effort, regional, and/or local

effort? And if so, how will it integrate with the California Center for Sustainable Energy (CCSE) Statewide Marketing effort

On May 7, 2014, a Joint Administrative Law Judges' Ruling was issued in R.12-06-013 and A11-05-017 *et. al*:

- (1) Avoid potential procedural confusion amongst parties by clarifying how and what issues are being addressed in the above-captioned consolidated ESA and CARE Proceeding and how and what issues are being addressed in the RROIR Proceeding; and
- (2) Coordinate the review and resolution of issues by directing parties to follow the service list for the proceedings in which they have an interest.

The Joint Ruling clarified that RROIR Order Instituting Rulemaking and Scoping Memos confirm that the Commission will examine issues surrounding AB 327 and CARE rates, including any marketing, education and outreach concerns and messaging associated with potential rate changes, the rate design aspects of these changes will be addressed in RROIR Proceeding and that once the rate design aspects are resolved, implementation will be addressed in the ESA and CARE Proceeding.

SDG&E will continue its efforts to proactively educate customers on the effect that rate increases and rate reform may have on them. The overall objective of the current rate reform/AB327 campaign is to provide broader messaging on the energy-saving solutions SDG&E offers to residential customers to help alleviate rate increases and bill impacts. Targeted messaging will continue to be developed and used specifically for the low income customers, informing them of the probable impacts to their bill and providing tips and solutions such as, providing no-cost energy conservation measures and signing up for SDG&E's online portal (My Account) which allows them to further analyze their energy use. The cost for the general

1	campaign elements is included in general marketing cost addressed in SDG&E's GRC
2	Application filed in November 2014. SDG&E is not anticipating any additional cost will be
3	incurred by the CARE program and has not requested funding in CARE 2016-2017 program
4	budgets.
5	As part of the Marketing and Outreach plan, SDG&E will continue using mass market
6	tactics that spread awareness of rate reform, which will also include more targeted and direct
7	tactics with customized messages for specific audience segments, such as existing and potential
8	CARE/ESA customers. This is a local marketing and outreach campaign which included bill
9	impact information specific for SDG&E customers.
10	The marketing and outreach campaign related to AB 327 education include the following
11	tactics:
12	Mass Market, General Awareness
13	Residential bill insert newsletter
14	Compact, easy-to-use collateral pieces to be distributed to field personnel,
15	outreach teams, branch offices
16	Social Media campaigns
17	TV, print, Spanish radio
18	Online advertising/banners
19	Direct Marketing
20	Letters and/or emails to CARE, ESA, electric vehicle and commercial customers
21	educating them on rate reform and the possible bill impacts, and providing
22	solutions and assistance

SDG&E continues to leverage opportunities with CSE where possible in support of the Energy Upgrade California campaign.

N. GENERAL REPORT

1. Describe program accomplishments and challenges

One of the major programmatic challenges faced by SDG&E has been in implementing a High Use Verification process. The complexity of the system requirements and IT resource constraints delayed the automation of the HUV process. SDG&E has manually performed verifications for a much smaller number of customers than when the process is ultimately automated.

During 2012-2014 the CARE program has also been faced with challenges to increase program enrollments due to various factors, such as more stringent verification protocols and improved unemployment rates in San Diego. SDG&E has provided program enrollment challenges in further detail in Section B-3.

SDG&E has utilized a variety of solutions to address these challenges. Some solutions include:

- o In 2013, SDG&E implemented an integrated online enrollment process for the CARE Program, which also considers customer eligibility for the ESA Program and FERA. The new process resulted in an increase in online CARE enrollments of 19%.
- SDG&E's CARE email campaigns yielded an average open rate of over 30% as compared to 25% for the industry average. This effort resulted in over 12,000
 CARE enrollments during 2012 – 2013.

- O The use of Automated Voice Messaging (AVM) campaigns to recertify CARE customers by phone resulted in over 16,000 CARE recertifications during 2012 2013
- SDG&E streamlined the number of CARE partners while continuing to see an increase in CARE enrollments
- SDG&E added over 200 ESPs in area with high potential for CARE program eligibility resulting in a 100% increase in enrollments at community events
- The use of Branch Offices continued to be a successful opportunity to enroll customers in the CARE Program and resulted in approximately 15,000 CARE enrollments during 2012 – 2013.
- Door-to-door continued to be a successful opportunity to enroll customers in the
 CARE Program and resulted in over 17,000 CARE enrollments during 2012 –
 2013.

SDG&E strives to continue to simplify and improve the enrollment process for customers. SDG&E's efforts have been successful in improving customer satisfaction with the CARE enrollment process. In 2013, 95% of customers have indicated that they were satisfied with the enrollment process for the CARE program; the highest score received to-date. SDG&E will continue to focus on making improvements that help enroll and retain customers on CARE.

2. Describe any customer complaints or concerns.

SDG&E does not receive many complaints regarding the CARE program. In general, the customer complaints received tend to be related to the income verification or high usage verification processes primarily in relation to having to provide income related documentation to substantiate whether or not they still qualify for the program. Customers point out that they were

1 not initially asked to provide documentation and are confused or upset that they are being asked 2 to do so after they are enrolled in the program. As described in section C-2, SDG&E will be 3 conducting research on the PEV process in order to better understand the nature of customer's 4 concerns and their refusal to provide documentation. SDG&E will evaluate the 5 recommendations provided to identify process improvements that can be made to improve the 6 customer experience for customers selected for income verification. 7 IV. **CONCLUSION** 8 SDG&E respectfully requests the Commission to approve the CARE program plans and 9 budgets for PY2015, PY2016, and PY2017 as described in this testimony and authorize the 10 following: Approval of its PY2015, PY2016 and PY2017 CARE program plans and 11 1. 12 forecasted administrative costs. 13 2. Authorization to implement CARE program changes and activities as described in 14 this testimony. 15 3. Authorization to continue to reallocate funding among cost categories consistent

with the directive in OP 135 section C of D.12-08-044.

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Provide your utility's potential bridge funding estimates for your utility's ESA and CARE Programs, in the event that a decision on the applications for the 2015-2017 ESA and CARE Programs is not adopted before January 1, 2015. Provide your utility's bridge funding estimates for a delay of 3 months, 6 months, 9 months and 12 months for both the CARE and ESA Programs to continue without disruption.

In D. 14-08-030 OP 2 Section b, the Commission authorized a 12 month bridge funding, from January 1, 2015 to December 31, 2015. If bridge funding were required to sustain further funding, SDG&E requests continued funding at 2014 levels to continue program administration. The table below illustrates program funding levels requested

1	V.	EXCEL ATTACHMENTS
2 3		The IOUs must use the attached excel templates to be filed with their 2015-2017 application and testimony.
4		CARE
5		1. CARE BUDGET PROPOSAL TEMPLATE
6		2. CARE RATE IMPACTS
7		3. CARE RATE IMPACTS- GAS
8		4. CARE RATE IMPACTS- ELECTRIC
9		5. CARE PENETRATION
10		6. CARE PROGRAM DETAIL- USAGE AND SAVINGS
11		7. CARE STUDIES AND PILOTS PROPOSAL
12		8. SUMMARY: ALL Proposed Changes to CARE Program

STATEMENT OF QUALIFICATIONS

SANDRA WILLIAMS

My name is Sandra Williams. My business address is 8326 Century Park Court, San
Diego, California, 92123. I am employed at SDG&E as the Customer Assistance Programs
Manager. My principal responsibilities are to manage SDG&E's Energy Savings Assistance
Program, CARE, and Medical Baseline programs.

I joined SDG&E in 1994 and have held numerous positions of increasing responsibility in the following areas over the last 20 years: Customer Service, Energy Efficiency (Residential, Commercial/Industrial and New Construction), Demand Response (Residential and Commercial/Industrial) and Customer Assistance. I was responsible for all aspects of program management including program planning, design, implementation and marketing.

From 2002 through 2004, I was responsible for managing the Residential Segment for both SDG&E and SoCalGas.

I have been continuously involved with the Customer Assistance programs since September, 2010 and have managed other customer assistance programs for SDG&E, including the Neighbor to Neighbor fund and the Low Income Home Energy Assistance Program which is federally-funded bill assistance program administered by the Department of Community Services and Development.

I have previously testified before the Commission.

STATEMENT OF QUALIFICATIONS

HORACE TANTUM IV

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My name is Horace Tantum IV. I am employed by San Diego Gas & Electric Company (SDG&E) as the Residential Marketing Manager. My business address is 8335 Century Park Court, CP 12F, San Diego, California, 92123-1569.

I have been employed by SDG&E as the Residential Marketing Manager since May, 2014. I am responsible for leading the residential marketing team to develop and implement marketing plans for residential customer programs, including goals and objectives, strategies, target audiences, key messaging and metrics. Prior to my current position in residential marketing, I held the position of Senior Communications Advisor primarily supporting Commercial/Industrial programs.

Before joining SDG&E in December 2012, I spent nearly two years as Marketing Director for MJE Marketing, where I was responsible for the development, implementation and supervision of integrated marketing, advertising, PR and social media campaigns for clients including the Port of San Diego, California Bank & Trust, First 5 San Diego, and the City and County of San Diego. From 2002-2011, I was the Senior Account Supervisor for Brandon Taylor, SDG&E's general market advertising agency of record. As my primary role, I translated objectives of SDG&E customer communications staff, market advisors, program managers, and executives into integrated plans including: advertising campaigns for TV, radio, print, outdoor and digital media, direct mail, videos and collateral materials for most of the residential and commercial customer programs.

I graduated from the University of Colorado in 1989 with a Bachelor of Arts degree in Economics. I also earned an MBA with a marketing emphasis in 1992 from the University of

1	Colorado. I have more than twenty years of experience in marketing, communications,
2	advertising, business management, and creative direction in various industries.



San Diego OASIS

Energy Solutions Partner Network Highlight | CONNECTing

Organization Overview

Organization Name: San Diego OASIS Target Audience: Seniors - 50+

Mission: To promote successful aging through a three-fold

approach: lifelong learning, healthy living and

community service.

Current membership: 36,900

Partnership Overview

As part of SDG&E's Energy Solutions Partner Network, San Diego Oasis has made connecting the seniors they serve to energy saving solutions a priority in 2013 and 2014.

Through a variety of tactics including hand-on workshops, presentations, events and communications, San Diego Oasis has spearheaded over 30 activities in support of various programs, services and tools. Key programs highlighted as part of this partnership include bill discounts (CARE/FERA and Medical Baseline), home upgrades (ESA, RDI, EUC), online tools (My Account, energy alerts, RYU), safety (emergency prep, gas safety) and rebates.

Results: 30+ activities directly serving its 23,000 members

Quarterly hands-on workshops connecting people ages 50+ to customized energy solutions including:

 Online enrollment in Customer Assistance programs (CARE, ESA and Medical Baseline)

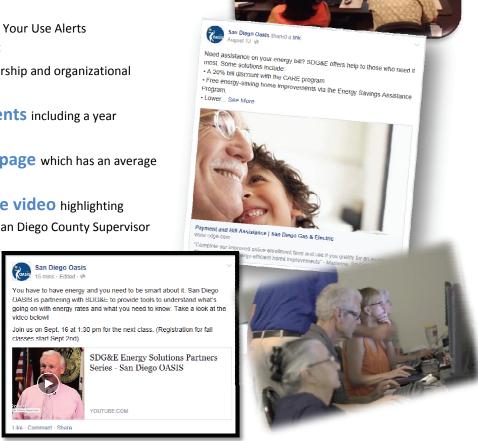
- o My Account
- o Energy use alerts and Reduce Your Use Alerts
- o My Energy online home audit
- ✓ 11 presentations to membership and organizational leadership
- Annual and seasonal events including a year technology fair for seniors
- Feature on OASIS home page which has an average of 93,000 visitors monthly

✓ Development of YouTube video highlighting SDG&E partnership and featuring San Diego County Supervisor Ron Roberts

✓ 12 monthly energy saving messages featured on social media

channels

✓ On-site program applications available onsite at OASIS locations



Lifelong

Learning

Community

Involvement

Active

Lifestyles

San Diego OASIS - Activity Details

Active Lifestyles through health promotion

OASIS

Community Involvement through volunteer opportunities

Date	Activity	Lifelong
6/25/2013	North County Inland Partner Briefing	Learning
9/13/2013	Member Presentation	through stimulating classes
9/23/2013	Member Presentation	
10/19/2013	Escondido Health Fair	Со
11/8/2013	Energy Solutions Partner Network Roundtable	Inv
2/12/2014	Winter Solutions Presentation	volun
2/12/2014	Solutions Workshop #1	
2/12/2014	Solutions Workshop #2	
2/25/2014	Facebook Post - Gas Safety	
4/2/2014	Spring Solutions Presentation	
4/8/2014	Spring Solutions Presentation	
4/8/2014	Facebook Post - Rebates	
5/7/2014	Facebook Post - Home Upgrade	
5/13/2014	Spring Solutions Presentation / My Account Workshop	
5/14/2014	Facebook Post - Fire Conservation	
5/15/2014	Eblast - Fire Conservation	
5/15/2014	Facebook Post - Fire Conservation	
6/11/2014	Presentation - Summer Solutions	
6/11/2014	Facebook Post - Reduce Your Use	
7/14/2014	Summer Solutions Presentation	
7/25/2014	Tweet - Cool Zones	
8/4/2014	Facebook Post - Oasis Partner Video	
8/12/2014	Facebook Post - CARE	
8/21/2014	Summer Networking Event	
9/9/2014	Presentation - Fall/Preparedness	
9/9/2014	Facebook Post - Energy Use Alerts	
9/16/2014	Workshop - My Account/Fall Solutions	
9/17/2014	Facebook Post - RYU	
10/2/2014	Facebook Post - Mobile App	