

Company: San Diego Gas & Electric Company (U902M)  
Proceeding: 2016 General Rate Case  
Application: A.14-11-\_\_\_\_  
Exhibit: SDG&E-29

**SDG&E**

**DIRECT TESTIMONY OF RAGAN G. REEVES**

**(TAXES)**

November 2014

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**



A  Sempra Energy utility®



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## SUMMARY

- My testimony presents SDG&E's estimated tax expense for TY 2016, and explains how those estimates were derived. The tax expenses discussed in my testimony include income taxes, payroll taxes, ad valorem taxes, and franchise fees.
- My testimony estimates a Test Year 2016 income tax expense of \$167.1 million, payroll tax expense of \$17.8 million, ad valorem tax expense of \$71.9 million, and franchise fees of \$59.8 million.
- The Internal Revenue Service's and California Franchise Tax Board's approval of SDG&E's change in accounting method regarding its repairs deduction for federal and California income tax purposes, respectively, results in a repairs deduction for Test Year 2016 that is substantially larger than the percentage repair allowance ("PRA") deduction from prior GRCs. This change lowers the revenue requirement significantly for Test Year 2016 relative to the PRA deduction in prior GRCs.

1 **SDG&E DIRECT TESTIMONY OF RAGAN G. REEVES**  
2 **(TAXES)**

3 **I. INTRODUCTION**

4 **A. Summary of Proposals**

5 I sponsor the Test Year (“TY”) 2016. My testimony presents San Diego Gas & Electric  
6 Company’s (“SDG&E’s”) estimated tax expense for TY 2016, and explains how those estimates  
7 were derived.

8 **B. Organization of Testimony**

9 SDG&E incurs three categories of taxes: (1) payroll taxes, (2) ad valorem (i.e., property)  
10 taxes, and (3) income taxes. In addition, SDG&E incurs franchise fees, which it includes in its  
11 tax expense estimates. I will discuss each of these tax expense categories in turn. A summary  
12 table for each category of tax expense is presented at the end of each section.

13 To the extent that the California Public Utilities Commission (“CPUC”) adopts levels of  
14 operations and maintenance (“O&M”) expense or capital that are different from what has been  
15 proposed by SDG&E, taxes would be re-calculated to reflect the impact of the changes.

16 **II. PAYROLL TAXES**

17 **A. Introduction**

18 The purpose of this section is to provide an estimate of SDG&E’s 2016 payroll tax  
19 expenses, and to describe the methodology used to develop SDG&E’s estimate.

20 **B. Discussion**

21 Payroll taxes were estimated by applying a tax rate on TY 2016 O&M and capital labor  
22 covered under this filing up to a maximum wage base. Payroll taxes are paid by both the  
23 employee and the employer. The following discussion relates to the employer’s payroll tax  
24 liability.

25 **1. Federal Insurance Contributions Act (“FICA”)**

26 FICA taxes, also referred to as social security taxes, are composed of two pieces: (1) the  
27 Old-Age, Survivors, and Disability Insurance (“OASDI”) and (2) the Hospital Insurance (“HI” or  
28 “Medicare”). For 2013, the OASDI tax rate was 6.2% of wages up to a maximum wage base of  
29 \$113,700. The Medicare tax rate was 1.45% of wages with no maximum wage base. Based on  
30 rate schedules contained in the 2014 Annual Report published by the Social Security  
31 Administration (“2014 Annual Report”), the employer’s portion of the OASDI and Medicare tax

1 rates have been at current levels since 1990 and are not expected to change through 2016 based  
2 on currently enacted law.<sup>1</sup> The OASDI wage base will increase to \$117,000 in 2014, \$119,100  
3 in 2015, and is expected to increase to \$123,600 in 2016 based on data reported in the 2014  
4 Annual Report.<sup>2</sup>

## 5 **2. Federal Unemployment Tax Act (“FUTA”)**

6 The 2013 FUTA tax rate was 0.6% on wages up to \$7,000. Based on currently enacted  
7 law, the FUTA tax rate and wage base are not expected to change through 2016.

## 8 **3. California State Unemployment Insurance (“SUI”)**

9 The SUI is composed of two pieces: (1) the Unemployment Insurance (“UI”) and (2) the  
10 California Employment Training Tax (“CET”). The 2013 UI tax rate was 3.8% on wages up to  
11 \$7,000. The CET tax rate was an additional 0.1% on wages up to \$7,000. Based on currently  
12 enacted law, the UI tax rate for SDG&E is expected to decrease to 3.7% from 2014 through  
13 2016, but wage bases are not expected to change through 2016.

## 14 **4. Methodology Used to Estimate Tax Expense**

15 Payroll taxes are a function of taxable wages and applicable tax rates. The computation  
16 of the estimated payroll taxes begins with the 2013 taxable wages stratified into salary  
17 increments. The annual wage base in effect for the year for each type of payroll tax was applied  
18 to total wages to ensure that wages up to, but not exceeding, the wage base cap were subject to  
19 the tax. Thus, wages up to the salary increment where the annual wage is closest to the wage  
20 base cap are subject to the tax. Wages above the wage base cap for any particular type of payroll  
21 tax were derived from multiplying the number of employees in each stratum above the cap by the  
22 wage base cap. The resulting taxable wages for each tax type were totaled and the applicable  
23 statutory tax rate was then applied to the total taxable wages. The Medicare portion of the FICA  
24 tax is computed without respect to a wage base since all wages are subject to that tax. A  
25 companywide composite tax rate was computed based on total forecasted payroll taxes using the  
26 above methodology divided by total forecasted wages. The composite payroll tax rate for each  
27 year was applied to labor dollars applicable to this filing to determine the employer’s payroll tax  
28 expense.

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<sup>1</sup> See Table VI.G1, Contribution Rates for the OASDI and HI Programs, 2014 Annual Report of the Board of Trustees of the Federal Old-Age and Survivors Insurance and Federal Disability Insurance Trust Funds.

<sup>2</sup> See Table V.C1, 2014 Annual Report.

1           **C. Summary of Estimated Payroll Taxes**

2           The summary reflects the amount of payroll taxes on all non-capitalized wages applicable  
3 to this filing.

4   **Table SDG&E-RGR-1**  
**Summary of Estimated Payroll Taxes**  
(\$ in Thousands)

	<i>Line</i>	<i>Acct.</i>	<i>2013</i>	<i>2014</i>	<i>2015</i>	<i>2016</i>
	<i>No.</i>	<i>No.</i>	<i>Recorded</i>	<i>Estimated</i>	<i>Estimated</i>	<i>Test</i>
						<i>Year</i>
<b>Electric Distribution</b>	1	408	10,310	10,446	10,988	11,638
<b>Gas Distribution</b>	2	408	4,480	4,629	4,900	5,326
<b>Electric Generation</b>	3	408	0	758	775	789
<b>SONGS</b>	4	408	0	0	0	0

5           **D. Results**

6           The increase in payroll taxes from 2013 to 2016 reflects the impacts of staffing level  
7 changes presented by other witnesses in their direct testimonies, the impact of labor cost  
8 escalation on those changes and the increase in the composite payroll tax rate resulting from the  
9 OASDI wage base increase as discussed above.

10 **III. AD VALOREM TAXES**

11           **A. Introduction**

12           The purpose of this section is to provide an estimate of SDG&E’s ad valorem taxes that  
13 will be incurred during TY 2016, and to describe the methodology used to develop the estimate.

14           **B. Discussion**

15           Ad valorem taxes are a function of the assessed value of property and a tax rate applied to  
16 that value. Property owned and used by public utilities as of January 1 (the lien date) each year  
17 is re-assessed to its full market value by the California State Board of Equalization (“SBE”). By  
18 definition, ad valorem taxes are based on the value of the property being taxed. Appraisers have  
19 developed various generally accepted indicators of value that are correlated to yield an  
20 estimation of the market value of the property being assessed. The primary indicator of value for



1 regulated public utility property is the Historical Cost Less Depreciation (“HCLD”) indicator,  
2 and a secondary indicator is the Capitalized Earnings Ability (“CEA”).

3 HCLD is the primary indicator of value for closely rate-regulated property because it  
4 approximates rate base. HCLD is equal to the estimated cost of property which is subject to  
5 assessment by the SBE less the accumulated depreciation taken on the property. Historical cost  
6 consists of the original cost of plant balances on the January 1 lien date, plus construction work-  
7 in-progress and materials and supplies on hand to operate the plant. Adjustments are made to  
8 add the value of possessory interests held by the utility on government-owned property and to  
9 deduct non-taxable licensed motor vehicles, software, leasehold improvements, business  
10 inventories, and other property not subject to ad valorem taxes. Finally, the HCLD indicator is  
11 adjusted by deducting the accumulated deferred federal income taxes on taxable property.

12 The CEA, or the income approach to value, is designed to recognize the concept that the  
13 value of business property is closely related to its ability to generate income. The CEA indicator  
14 is used when the property being appraised is purchased in anticipation of receiving income (i.e.,  
15 rental property), and the actual future income stream can be reliably forecast, or a hypothetical  
16 income stream can be estimated by comparison to other similar properties. The CEA is the  
17 preferred approach for the appraisal of properties when reliable sales data are not available or the  
18 cost approach does not yield reliable results. CEA is a secondary indicator of value for public  
19 utility property because the income of public utility property is limited by regulation, and  
20 comparison to the income stream from similar properties is limited.

21 SDG&E has filed its property statements with the SBE for the 2013 and 2014 lien dates.  
22 The property statements form the basis of the appraisals to set the value of SDG&E’s property  
23 for the 2013-2014 and 2014-2015 fiscal years. The SBE reports the value of property subject to  
24 ad valorem tax annually on the “Notice of Unitary Appraised Value,” which SDG&E has  
25 received for the 2013 and 2014 lien dates. In correlating the value indicators calculated by the  
26 SBE from information contained in the property statement, the SBE applied a weighting of 75%  
27 to the HCLD indicator and 25% to the CEA indicator to derive the total appraised value of  
28 SDG&E’s unitary property.<sup>3</sup> Added to the value of SDG&E’s unitary property is the value of

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<sup>3</sup> Unitary property is property owned or used by the utility that the SBE has determined is used in the utility’s operating business. The weight given to the CEA and HCLD indicators by the SBE can be derived mathematically by correlating the value indicators to the final value.

1 SDG&E's non-unitary property.<sup>4</sup> In estimating ad valorem taxes for ratemaking purposes,  
2 adjustments were made to exclude taxes resulting from (a) the assessment of non-utility property  
3 since it is not included as an operating expense and (b) Construction Work in Progress ("CWIP")  
4 that get capitalized rather than directly charged to ad valorem tax expense. Also excluded is the  
5 value of electric transmission property, since such property is excluded from this proceeding.

6 The SBE has followed the same assessment methodology for several years; consequently,  
7 SDG&E followed this methodology to estimate the assessed value for unitary property and the  
8 resulting ad valorem tax expense estimate for TY 2016.

9 The tax rate used to estimate California ad valorem taxes is the basic statewide tax rate of  
10 1% established under Proposition 13, plus an additional rate component of 0.3843%, which is a  
11 composite rate derived from dividing taxes paid to local jurisdictions by the total assessed value  
12 of property in all voter approved local assessment districts as allowed under Proposition 13. The  
13 escalation in the rates from 2013 to 2016 represents the average historical rate of increase in  
14 local tax rates over the most recent five-year period.

15 The estimated ad valorem taxes for SDG&E's Desert Star Energy Center in Nevada are  
16 added to California ad valorem taxes as an "Other Adjustment" on the Electric Generation  
17 summary table.

18 Tax expense for TY 2016 is comprised of the second installment payment from fiscal  
19 year 2015-2016 plus the first installment payment for fiscal year 2016-2017.

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<sup>4</sup> Non-unitary property is property owned by the utility that the SBE has determined is not used in the utility's operating business.

C. Summary of Estimated Ad Valorem Tax Expenses

Table SDG&E-RGR-2-1

San Diego Gas & Electric Company

Summary of Estimated Ad Valorem Tax Expenses

Electric Distribution

(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	6,366,435	6,751,504	7,421,352	7,949,385
2	Taxable Reserve for Depreciation	(2,913,291)	(2,995,198)	(3,152,856)	(3,339,424)
3	Taxable Net Plant	3,453,144	3,756,306	4,268,496	4,609,961
4	Taxable Reserve for Def. Inc. Tax	(396,910)	(356,648)	(343,918)	(323,768)
5	Adjustment for Income Approach	(149,756)	(154,685)	(178,568)	(195,022)
6	Assessed Value - Non-Unitary	10,754	11,357	13,111	14,319
7	Net Assessable Value	2,917,232	3,256,331	3,759,121	4,105,491
8	Ad Valorem Tax Rate	x 1.3318224%	1.3493233%	1.3668242%	1.3843251%
9	Ad Valorem Tax – Fiscal Year	38,852	43,938	51,381	56,833
10	Other Adjustments	(289)	(286)	(286)	(286)
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	38,564	43,653	51,094	56,548
12	Capitalized Ad Valorem Tax	(1,832)	(1,858)	(1,933)	(1,993)
13	Net Operating Ad Valorem Tax	<u>36,732</u>	<u>41,795</u>	<u>49,161</u>	<u>54,555</u>
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	38,481	41,108	47,374	53,821
15	Capitalized Ad Valorem Tax	(1,920)	(1,836)	(1,880)	(1,986)
16	Net Operating Ad Valorem Tax	<u>36,561</u>	<u>39,272</u>	<u>45,493</u>	<u>51,835</u>

(Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2 of the total prior fiscal year ad valorem tax

**Table SDG&E-RGR-2-2**  
**San Diego Gas & Electric Company**  
**Summary of Estimated Ad Valorem Tax Expenses**  
**Gas Distribution**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	1,696,433	1,791,993	1,905,049	1,997,854
2	Taxable Reserve for Depreciation	<u>(1,108,881)</u>	<u>(1,116,005)</u>	<u>(1,145,878)</u>	<u>(1,189,681)</u>
3	Taxable Net Plant	587,552	675,988	759,171	808,173
4	Taxable Reserve for Def. Inc. Tax	(96,221)	(55,085)	(54,664)	(52,753)
5	Adjustment for Income Approach	(24,076)	(28,251)	(32,055)	(34,372)
6	Assessed Value - Non-Unitary	<u>1,729</u>	<u>2,074</u>	<u>2,354</u>	<u>2,524</u>
7	Net Assessable Value	468,984	594,726	674,805	723,572
8	Ad Valorem Tax Rate	x 1.3318224%	1.3493233%	1.3668242%	1.3843251%
9	Ad Valorem Tax – Fiscal Year	6,246	8,025	9,223	10,017
10	Other Adjustments	<u>(55)</u>	<u>(56)</u>	<u>(56)</u>	<u>(56)</u>
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	6,191	7,968	9,167	9,960
12	Capitalized Ad Valorem Tax	<u>(532)</u>	<u>(483)</u>	<u>(539)</u>	<u>(583)</u>
13	Net Operating Ad Valorem Tax	<u><u>5,659</u></u>	<u><u>7,485</u></u>	<u><u>8,628</u></u>	<u><u>9,377</u></u>
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	6,654	7,080	8,568	9,564
15	Capitalized Ad Valorem Tax	<u>(508)</u>	<u>(469)</u>	<u>(497)</u>	<u>(581)</u>
16	Net Operating Ad Valorem Tax	<u><u>6,146</u></u>	<u><u>6,611</u></u>	<u><u>8,071</u></u>	<u><u>8,983</u></u>

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2  
3 of the total prior fiscal year ad valorem tax.

**Table SDG&E-RGR-2-3**  
**San Diego Gas & Electric Company**  
**Summary of Estimated Ad Valorem Tax Expenses**  
**Electric Generation**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	1,073,868	1,124,150	1,184,052	1,195,027
2	Taxable Reserve for Depreciation	(303,098)	(334,013)	(378,198)	(423,213)
3	Taxable Net Plant	770,770	790,137	805,854	771,814
4	Taxable Reserve for Def. Inc. Tax	(41,253)	(44,928)	(50,826)	(56,225)
5	Adjustment for Income Approach	(35,747)	(33,907)	(34,354)	(32,559)
6	Assessed Value - Non-Unitary	2,567	2,490	2,522	2,391
7	Net Assessable Value	696,337	713,792	723,197	685,420
8	Ad Valorem Tax Rate	x 1.3318224%	1.3493233%	1.3668242%	1.3843251%
9	Ad Valorem Tax – Fiscal Year	9,274	9,631	9,885	9,488
10	Other Adjustments	1,346	1,344	1,344	1,344
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	10,620	10,975	11,229	10,833
12	Capitalized Ad Valorem Tax	(96)	(34)	(20)	(19)
13	Net Operating Ad Valorem Tax	10,524	10,941	11,209	10,814
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	10,154	10,798	11,102	11,031
15	Capitalized Ad Valorem Tax	(149)	(48)	(20)	(19)
16	Net Operating Ad Valorem Tax	10,005	10,749	11,082	11,012

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2  
3 of the total prior fiscal year ad valorem tax.

**Table SDG&E-RGR-2-4**  
**San Diego Gas & Electric Company**  
**Summary of Estimated Ad Valorem Tax Expenses**  
**SONGS**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	0	0	0	9,112
2	Taxable Reserve for Depreciation	(0)	(0)	(0)	(38)
3	Taxable Net Plant	0	0	0	9,074
4	Taxable Reserve for Def. Inc. Tax	(0)	(0)	(0)	(71)
5	Adjustment for Income Approach	0	0	0	(409)
6	Assessed Value - Non-Unitary	0	0	0	30
7	Net Assessable Value	0	0	0	8,624
8	Ad Valorem Tax Rate	x 1.3318224%	1.3493233%	1.3668242%	1.3843251%
9	Ad Valorem Tax – Fiscal Year	0	0	0	119
10	Other Adjustments	0	0	0	0
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	0	0	0	0
12	Capitalized Ad Valorem Tax	(0)	(0)	(0)	(0)
13	Net Operating Ad Valorem Tax	0	0	0	119
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	0	0	0	60
15	Capitalized Ad Valorem Tax	(0)	(0)	(0)	(0)
16	Net Operating Ad Valorem Tax	0	0	0	60

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2  
3 of the total prior fiscal year ad valorem tax.

4 **D. Results**

5 The changes from 2013 to 2016 are the result of changes in plant and depreciation  
6 balances presented by other witnesses in their direct testimonies, and the expected escalation in  
7 the tax rate for local assessments as discussed above.

1 **IV. INCOME TAXES**

2 **A. Introduction**

3 The purpose of this section is to provide an estimate of SDG&E’s income tax expense for  
4 TY 2016, and to describe the assumptions and methodology used to calculate income tax  
5 expense.

6 **B. Discussion of Income Tax Expense**

7 **1. Methodology**

8 SDG&E’s operating income is subject to federal income tax and the California  
9 Corporation Franchise Tax (“CCFT”). The calculation of ratemaking income taxes is dependent  
10 upon federal and state tax laws, prior CPUC decisions with general applicability to all utilities,  
11 and decisions with specific reference to SDG&E.

12 Consistent with Order Instituting Investigation (“OII”) 24, Decision No. (“D.”) 84-05-  
13 036, the income tax estimates contained in this section are based on SDG&E’s stand-alone taxes,  
14 not on an allocation of consolidated tax expense from Sempra Energy, the parent company of  
15 SDG&E.<sup>5</sup>

16 The estimates contained in this section were calculated using current federal and state tax  
17 laws enacted through the filing date of this testimony. SDG&E has not attempted to forecast any  
18 future changes in tax law in the income tax calculation. SDG&E has utilized current federal and  
19 state statutory tax rates of 35% and 8.84%, respectively, in developing its estimate of federal and  
20 state income tax expense.

21 State income tax expense has been computed by reducing operating income by operating  
22 expenses, including property taxes, payroll taxes, and making certain permanent and flow  
23 through tax adjustments for differences in the book and state tax return treatment of items of  
24 income and expense (Schedule M adjustments) as explained in more detail later in this section.  
25 Consistent with CPUC policy, a flow through accounting methodology has been utilized in  
26 estimating state tax expense.<sup>6</sup>

27 Federal income tax expense has been computed by reducing operating income by  
28 operating expenses, including property taxes, payroll taxes, prior year state taxes, and making tax

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<sup>5</sup> 1984 Cal. PUC LEXIS 1325, p. 57-58 (Finding of Fact #12); 15 CPUC 2d 42.

<sup>6</sup> Flow-through accounting treats temporary differences between recognition of expenses for book purposes and their tax return treatment as current adjustments to the revenue requirement.

1 adjustments for differences in the book and federal tax treatment of certain items of income and  
2 expense (Schedule M adjustments), also explained in more detail later in this section.

3 Where required, SDG&E has followed the normalization rules contained in Internal  
4 Revenue Code Section (“IRC §”) 168, and Treasury Regulations Section (“Reg. §”) 1.167(l)-1 in  
5 computing federal income tax expense.<sup>7</sup> Accordingly, federal tax depreciation on post-1980  
6 vintage year assets has been “normalized” by using a book life and method to calculate tax  
7 depreciation. Consistent with CPUC policy, where normalization is not required by the IRC,  
8 SDG&E has employed flow-through accounting. For example, tax depreciation on pre-1981  
9 vintage assets has been flowed through as an adjustment to federal tax expense as required by  
10 D.93848.<sup>8</sup>

11 Tax expense based on income has been reduced by the amortization of deferred  
12 Investment Tax Credits (“ITC”) generated in prior years in accordance with SDG&E’s prior  
13 election under applicable law<sup>9</sup> to ratably flow through the ITC benefit as a reduction to  
14 ratemaking tax expense at a rate not to exceed the book life of the property that generated the  
15 ITC. This application conforms to the treatment mandated by D.88-01-061<sup>10</sup> and is the same  
16 treatment employed in prior rate cases.

17 SDG&E’s federal income tax expense has been reduced by the amortization of remaining  
18 excess deferred federal income taxes resulting from a reduction in the federal income tax rate  
19 from a high of 41% to the current 35% beginning in 1993, utilizing the Average Rate  
20 Assumption Method (“ARAM”) as required by Internal Revenue Service (“IRS”) normalization  
21 rules and mandated by D.88-01-061.<sup>11</sup>

22 The Tax Reform Act of 1986 (“TRA 86”) adopted rules regarding capitalization of  
23 construction period interest for long-lived assets that have an extended construction period.  
24 These rules were codified in IRC §263A. For book and ratemaking purposes, construction  
25 period interest is capitalized through an allowance for funds used during construction  
26 (“AFUDC”). While similar in concept, there are specific differences between the book and tax  
27 treatment of construction period interest. As in prior rate cases, for tax purposes SDG&E

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<sup>7</sup> Normalized tax accounting follows the financial accounting treatment for items of income and expense in the revenue requirement calculation.

<sup>8</sup> 1981 Cal. PUC LEXIS 1240; 7 CPUC 2d 332.

<sup>9</sup> SDG&E’s election under former IRC§ 46(f)(2).

<sup>10</sup> 1988 Cal. PUC LEXIS 102; 27 CPUC 2d 310.

<sup>11</sup> *Id.* at 95-96.



1 follows the rules in IRC §263A in this filing with respect to the treatment of construction period  
2 interest.

3 As prescribed by the CPUC in D.84-05-036, SDG&E used the statutory federal tax rate  
4 of 35% and the statutory state tax rate of 8.84% in its development of the net-to-gross multiplier  
5 used to gross-up tax expense to a revenue requirement.<sup>12</sup>

## 6 **2. Schedule M Items and Other Specific Tax Deductions**

7 SDG&E makes several adjustments to book income in the form of Schedule M  
8 adjustments to arrive at taxable income. In addition, there are other types of deductions under  
9 the IRC that have been incorporated into the computation of SDG&E's tax expense, as discussed  
10 below.

11 Fixed Charges – Operating. This adjustment represents the interest expense accrued on  
12 debt used to finance rate base. The deduction is computed using rate base and the authorized  
13 weighted-average cost of long-term debt. The CCFT interest deduction is based on rate base net  
14 of deferred ITC (as ITC is not available for CCFT purposes).

15 Fiscal Year/Calendar Year Property Tax Adjustment. An adjustment is made to add back  
16 calendar-year property tax expense per books and deduct fiscal-year property tax expense as  
17 allowed by federal and state tax law. Consistent with CPUC policy, this deduction is flowed  
18 through in the calculation of income tax expense.

19 Prior Year CCFT. Federal law allows a deduction for state income taxes paid. In  
20 California, this is the CCFT deduction. For ratemaking purposes, D.89-11-058<sup>13</sup> specifies that  
21 the allowable deduction is the prior years' CPUC-adopted CCFT, not the current year CCFT.  
22 Since there is, as yet, no CPUC-adopted CCFT, SDG&E has used the prior year's CCFT  
23 estimate in calculating federal tax expense for TY 2016.

24 Internally-developed Software. For financial accounting purposes, software expenditures  
25 are capitalized and amortized to expense over a five-year period. For tax purposes, a current-  
26 year deduction is allowed under IRC §174 for internally developed software expenditures.  
27 SDG&E has deducted internally developed software expenditures as a flow-through deduction  
28 pursuant to D.84-05-036.<sup>14</sup> IRC §167(f)<sup>15</sup> requires capitalization of un-modified, or "canned"

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<sup>12</sup> *Supra* at 62-63 (Conclusion of Law #9).

<sup>13</sup> 1989 Cal. PUC LEXIS 815, p. 34 (Conclusion of Law #1); 33 CPUC 2d 495.

<sup>14</sup> *Supra*.

<sup>15</sup> IRC §167(f) required capitalization of un-modified software purchased after August 10, 1993.

1 software. SDG&E applies normalized tax accounting treatment to expenditures for canned  
2 software.

3 Meals and Entertainment. Consistent with the final decision in its 2012 General Rate  
4 Case (“GRC”), the tax adjustment limiting the deduction for meals and entertainment costs to  
5 50% is a function of administrative and general (“A&G”) costs.<sup>16</sup> The company has not  
6 specified an amount for recovery of meals and entertainment in the A&G revenue requirement  
7 request; accordingly, there is no tax adjustment to add back 50% of meals and entertainment  
8 expenses for TY 2016.

9 Federal Tax Depreciation. Federal tax depreciation on post-1980 vintage property is  
10 governed by the normalization rules described earlier. Differences between book and tax  
11 depreciation resulting from the different lives and methods used to compute book and tax  
12 depreciation are normalized. Federal tax return depreciation on pre-1981 vintage property is  
13 flowed through as a deduction in the computation of federal taxable income, as is depreciation  
14 attributable to differences in the basis used to depreciate property for book and tax purposes.

15 State Tax Depreciation. California did not adopt the federal accelerated depreciation  
16 lives and methods or the normalization requirements enacted by the Economic Recovery Tax Act  
17 of 1981 (“ERTA”) and the TRA 86. Accordingly, there is no requirement to normalize state tax  
18 depreciation; therefore SDG&E flows through state tax depreciation in excess of the amount  
19 deducted for book purposes. SDG&E’s state tax depreciation is calculated using the Asset  
20 Depreciation Range Method (“ADR”) prescribed by the IRS prior to 1981, which utilizes double  
21 declining balance depreciation switching to a straight-line method when book depreciation  
22 exceeds the double declining balance method.

23 Federal Cost of Removal. SDG&E follows the guidance in IRS Revenue Ruling 2000-  
24 7,<sup>17</sup> which provides a current deduction for actual costs to remove assets retired from service.  
25 However, under the normalization rules, costs to remove assets that have been depreciated using  
26 the Accelerated Cost Recovery System (“ACRS”) or Modified Accelerated Cost Recovery  
27 System (“MACRS”) cannot be flowed through. Accordingly, federal removal costs are deducted  
28 only on pre-1981 vintage assets retired from service. This treatment is consistent with D.93848.

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<sup>16</sup> D.13-05-010 at 942.

<sup>17</sup> 2000-1 C.B. 712.

1           State Cost of Removal. California did not adopt the federal ACRS or MACRS  
2 depreciation systems, choosing instead to remain on the ADR system. Accordingly, SDG&E  
3 flows through removal costs for CCFT purposes irrespective of the vintage of the underlying  
4 assets per D.84-05-036.<sup>18</sup>

5           Repairs Deduction/Percentage Repair Allowance. The Schedule M adjustment for the  
6 repairs deduction represents the difference between expenditures that are permitted to be  
7 deducted as repairs for tax purposes and those same expenditures that are required to be  
8 capitalized for financial reporting purposes. For tax purposes, the IRS has issued Revenue  
9 Procedure 2011-43, which provides guidance for when to claim repair deductions associated  
10 with electric transmission and distribution property.<sup>19</sup> Revenue Procedure 2011-43 includes a  
11 “safe harbor” method with respect to qualifying costs associated with transmission and  
12 distribution linear assets (e.g., poles and conductors). This safe harbor method, if elected, is  
13 applicable to all assets, including pre-1981 property that would otherwise qualify for the  
14 percentage repair allowance (“PRA”) deduction permitted under Reg. § 1.167(a)-11(d)(2).

15           Pursuant to Revenue Procedure 2011-43, SDG&E obtained automatic consents from the  
16 IRS and the FTB to change its method of accounting for repair deductions associated with its  
17 transmission and distribution assets, including the election of the safe harbor method provided in  
18 the Revenue Procedure. The forecast of deductible repairs in TY 2016 is a function of a  
19 qualified repairs percentage developed through IRS-prescribed statistical sampling methods  
20 applied to capital expenditures. Accordingly, PRA has now been superseded by the repairs  
21 deduction going forward.

22           Consistent with the treatment of its PRA deduction in prior years, SDG&E has flowed  
23 through the tax benefits associated with its projected repairs deduction to ratepayers for TY 2016  
24 for both federal and California purposes in accordance with D.93848. The repairs deduction that  
25 is flowed through for TY 2016 is substantially larger than the PRA deduction from prior GRCs.  
26 The corresponding decrease to income tax expense and to the revenue requirement resulting  
27 from the repairs deduction is significantly larger than if SDG&E had continued to deduct repairs  
28 under the PRA method.

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<sup>18</sup> *Supra* at 59 (Finding of Fact #23).

<sup>19</sup> 2011-37 I.R.B. 326.

1           Section 199 Deduction. In 2004, The American Jobs Creation Act of 2004 added Section  
2 199 to the IRC. Under IRC §199, manufacturers may deduct the lower of (1) a fixed percentage  
3 of their qualified production activities income or (2) 50% of the wages of employees involved in  
4 the qualified production activity. The fixed percentage was 3% of qualified income for tax years  
5 2005-2006, 6% of qualified income for tax years 2007-2009, and is 9% of qualified income for  
6 tax years after 2009. For public utilities, income derived from the generation of electricity  
7 qualifies for deduction under Section 199. Accordingly, SDG&E has calculated a Section 199  
8 deduction for its qualified production of electricity in its calculation of income tax expense. The  
9 deduction is limited to the lesser of 9% of income from the production of electricity or 50% of  
10 wages paid to employees engaged in the production of electricity. If the company has no taxable  
11 income, the Section 199 deduction is lost for that year.

12           SDG&E has not reflected a deduction under Section 199 for the results of its partnership  
13 interest in the San Onofre Nuclear Generating Station (“SONGS”). As a 20% non-operating  
14 owner in the partnership that owns SONGS, SDG&E receives a proportionate share of the output  
15 from SONGS, but does not participate in its operations. As a non-operating owner in the  
16 partnership, SDG&E is not allowed a Section 199 deduction for “producing” electricity  
17 generated at SONGS. The deduction is allowed to Southern California Edison Company, the  
18 operator of SONGS.

19           Tax Credits. SDG&E has reflected an offset to tax expense for allowable federal and  
20 state tax credits allowed under current law. SDG&E has also reflected a “credit addback” where  
21 required in computing taxable income. As a general rule, a taxpayer cannot claim both a  
22 deduction and a credit for the same item of expense. Therefore, SDG&E has added the amount  
23 of credits claimed back to taxable income to reverse the corresponding tax deductions.

24           Under current law as of as of the filing date of this testimony, all of credits that SDG&E  
25 historically has claimed on its tax returns either have expired or will expire for TY 2016, except  
26 for the Child Care Credit.<sup>20</sup>

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<sup>20</sup> Section 45F of the IRC specifies the rules for claiming the Child Care Credit. Employers are allowed a credit equal to the sum of 25% of the qualified child care expenditures and 10% of the qualified child care resource and referral expenditures that employers incur for the benefit of their employees, subject to a limit of \$150,000 of total credit per year. SDG&E provides backup dependent care for its employees, provided by a third party, at various locations in proximity to its offices. It is provided for a limited number of days per year, and employees are responsible for a co-payment portion. The net costs incurred by SDG&E for these child-care activities qualify for the credit.

1           **C.       Discussion of Deferred Taxes**

2           The accumulated deferred federal income tax (“ADFIT”) resulting from the difference  
3 between normalized tax depreciation computed using a book life and method and the comparable  
4 tax depreciation computed using ACRS or MACRS has been included as an adjustment to rate  
5 base in this GRC (see the testimony of Jesse Aragon, Exhibit SDG&E-27, for a discussion of rate  
6 base). SDG&E’s treatment of deferred taxes is in accordance with IRC §168(i)(9), Reg.  
7 §1.167(l)-1, and numerous related IRS rulings that taken together constitute the “tax  
8 normalization” requirements.

9           All current law has been followed in the development of deferred federal income taxes.  
10 Accumulated deferred taxes for TY 2016 were developed on a monthly basis and prorated in  
11 accordance with the normalization requirements in Reg. §1.167(l)-1(h)(6)(ii).<sup>21</sup>

12                   **1.       Bonus Depreciation**

13           Since the effective date of SDG&E’s 2012 GRC decision, Congress passed the American  
14 Taxpayer Relief Act of 2012 (“ATRA”), which has deferred tax implications related to bonus  
15 depreciation for SDG&E’s 2016 TY estimates.

16           The ATRA was enacted into law on January 2, 2013. The ATRA included a one-year  
17 extension of the 50 percent bonus tax depreciation for eligible property placed into service before  
18 January 1, 2014, and for costs incurred before January 1, 2014 attributable to eligible long  
19 production period property placed into service before January 1, 2015.<sup>22</sup>

20           The 50 percent bonus depreciation provisions contained in the ATRA apply to the same  
21 types of property eligible for bonus depreciation under prior law. Property eligible for bonus  
22 depreciation is generally limited to business property with a tax recovery period of 20 years or  
23 less and only if the original use of the property commences with the taxpayer.

24           For ratemaking purposes, bonus depreciation allowed by the ATRA is subject to the tax  
25 normalization rules contained in IRC §168 and Treasury Regulations under former IRC §167.  
26 The ratemaking effect of the ATRA is to increase federal tax return depreciation in 2013 (and in

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<sup>21</sup> The method prescribed by Reg. §1.167(l)-1(h)(6)(ii) is to be used when rates are set on a projected future period. Tax expense must be computed using a rate and method consistent with the rate and method used for book depreciation. The deferred tax reserve that reduces rate base must be computed using the average of the beginning-of-year balance plus a prorated end-of-year balance. The prorated end-of-year balance was computed assuming that additions to the deferred tax balances are credited ratably at the end of each month throughout the year.

<sup>22</sup> See Pub. L. No. 112-240, Section 331, H.R. 8-23.

1 2014 for qualified long production period property) above the regular tax depreciation provided  
2 by the federal MACRS depreciation system. The extra bonus tax depreciation allowed by the  
3 ATRA creates additional deferred taxes equal to the extra bonus depreciation multiplied by the  
4 35% federal income tax rate. The additional deferred taxes created by bonus depreciation in  
5 2013 (and in 2014 for qualified long period production property) are reflected in the accumulated  
6 deferred tax balances for purposes of calculating rate base for TY 2016.

7 Except in the case of certain qualified self-constructed assets placed in service in 2005  
8 and certain qualified long period production property placed in service in 2014, bonus  
9 depreciation has not been calculated on property placed in service between January 1, 2005 and  
10 December 31, 2007, and after December 31, 2013, when bonus depreciation was not allowed.  
11 The residual impact of bonus depreciation taken on qualified property placed in service in prior  
12 periods is reflected in the accumulated deferred income tax balances for 2013-2016.

## 13 **2. Contributions-in-Aid-of-Construction**

14 Contributions-in-aid-of-construction (“CIAC”) became taxable under the TRA 86. The  
15 CPUC proposed the Maryland Method or Method 5 as acceptable alternatives for the ratemaking  
16 treatment of CIAC in D.87-09-026.<sup>23</sup> SDG&E elected the Maryland Method to account for the  
17 tax impacts of CIAC and the related income tax component of CIAC (“ITCC”) as required by the  
18 TRA 86. Under the Maryland Method, the utility shareholders bear the impact of any shortfall  
19 between the tax liability and the tax gross-up (ITCC) collected from the contributor. The  
20 shareholders recover the shortfall through the tax depreciation benefits on the constructed  
21 property. Accordingly, there is no impact on rate base under the Maryland Method. In  
22 accordance with D.87-09-026, SDG&E has not reflected any impact on rate base for the tax paid  
23 on CIAC income and the related ITCC received subsequent to February 10, 1987, the date that  
24 CIAC became taxable under the TRA 86.

## 25 **D. Summary Tables**

26 The following summary tables reflect the federal and state income taxes applicable to this  
27 filing. The “Electric Distribution” tables include electric distribution and electric generation for  
28 2013.

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<sup>23</sup> 1987 Cal. PUC LEXIS 195; 25 CPUC 2d 299.

**Table SDG&E-RGR-3-1**  
**Electric Distribution**  
**Calculation of Federal & State Income Taxes**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	1,206,805	1,159,850	1,231,249	1,351,232
2	O&M Expenses	(524,656)	(510,323)	(508,105)	(543,055)
3	Taxes Other than Income Taxes	(56,876)	(49,718)	(56,481)	(63,473)
4	Book Income Before Depr. & Income Taxes	625,274	599,809	666,663	744,704
5	State Tax Adjustments	(493,439)	(421,580)	(434,984)	(435,265)
6	Taxable Income	131,834	178,229	231,679	309,439
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	<b>California Corporate Franchise Tax</b>	<u>11,654</u>	<u>15,755</u>	<u>20,480</u>	<u>27,354</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	625,274	599,809	666,663	744,704
10	Federal Tax Adjustments	(432,248)	(411,485)	(464,055)	(486,530)
11	Taxable Income	193,026	188,324	202,608	258,174
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	67,559	65,913	70,913	90,361
14	Investment Tax Credit Amortization	(1,525)	(1,964)	(1,964)	(2,206)
15	Average Rate Assumption Method (ARAM)	(368)	(139)	(111)	(89)
16	<b>Total Federal Income Tax</b>	<u>65,666</u>	<u>63,810</u>	<u>68,837</u>	<u>88,066</u>

**Table SDG&E-RGR-3-2**  
**Gas Distribution**  
**Calculation of Federal & State Income Taxes**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	287,748	298,887	305,883	326,397
2	O&M Expenses	(167,287)	(168,719)	(162,273)	(178,241)
3	Taxes Other than Income Taxes	(10,625)	(11,239)	(12,971)	(14,308)
4	Book Income Before Depr. & Income Taxes	109,836	118,928	130,639	133,848
5	State Tax Adjustments	(81,865)	(88,338)	(87,405)	(84,829)
6	Taxable Income	27,971	30,591	43,234	49,019
7	CCFT Rate	x 8.84%	8.84%	8.84%	x 8.84%
8	<b>California Corporate Franchise Tax</b>	<u>2,473</u>	<u>2,704</u>	<u>3,822</u>	<u>4,333</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	109,836	118,928	130,639	133,848
10	Federal Tax Adjustments	(66,367)	(82,813)	(87,462)	(86,619)
11	Taxable Income	43,469	36,115	43,177	47,229
12	Federal Income Tax Rate	x 35%	35%	35%	x 35%
13	Federal Income Tax Before Credits	15,214	12,640	15,112	16,530
14	Investment Tax Credit Amortization	(531)	(531)	(531)	(513)
15	Average Rate Assumption Method (ARAM)	(21)	(15)	(12)	(10)
16	<b>Total Federal Income Tax</b>	<u>14,662</u>	<u>12,094</u>	<u>14,569</u>	<u>16,007</u>



**Table SDG&E-RGR-3-3**  
**Electric Generation**  
**Calculation of Federal & State Income Taxes**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	0	212,864	213,983	210,382
2	O&M Expenses	0	(69,873)	(72,758)	(73,108)
3	Taxes Other than Income Taxes	0	(11,507)	(11,857)	(11,801)
4	Book Income Before Depr. & Income Taxes	0	131,484	129,369	125,474
5	State Tax Adjustments	0	(59,495)	(54,553)	(51,477)
6	Taxable Income	0	71,989	74,815	73,996
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	<b>California Corporate Franchise Tax</b>	<u>0</u>	<u>6,364</u>	<u>6,614</u>	<u>6,541</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	0	131,484	129,369	125,474
10	Federal Tax Adjustments	0	(46,582)	(52,737)	(55,563)
11	Taxable Income	0	84,902	76,632	69,911
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	0	29,716	26,821	24,469
14	Investment Tax Credit Amortization Average Rate Assumption Method	0	0	0	0
15	(ARAM)	0	0	0	0
	Other	0	0	0	0
16	<b>Total Federal Income Tax</b>	<u>0</u>	<u>29,716</u>	<u>26,821</u>	<u>24,469</u>

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**Table SDG&E-RGR-3-4**

**SONGS**

**Calculation of Federal & State Income Taxes**

(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	0	1,298	1,332	3,343
2	O&M Expenses	0	(1,298)	(1,318)	(1,413)
3	Taxes Other than Income Taxes	0	0	(0)	(60)
4	Book Income Before Depr. & Income Taxes	0	0	14	1,870
5	State Tax Adjustments	0	0	(399)	(1,120)
6	Taxable Income	0	0	(385)	750
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	<b>California Corporate Franchise Tax</b>	<u>0</u>	<u>0</u>	<u>(34)</u>	<u>66</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	0	0	14	1,870
10	Federal Tax Adjustments	0	0	(37)	(1,112)
11	Taxable Income	0	0	(23)	758
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	0	0	(8)	265
14	Investment Tax Credit Amortization Average Rate Assumption Method (ARAM)	0	0	0	0
15	Other	0	0	0	0
16	<b>Total Federal Income Tax</b>	<u>0</u>	<u>0</u>	<u>(8)</u>	<u>265</u>

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**Table SDG&E-RGR-4-1**  
**Electric Distribution**  
**Summary of Income Tax Adjustments**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
<b>Federal Tax Adjustments:</b>					
1	Tax Depreciation	(199,563)	(211,042)	(248,958)	(272,896)
2	Fixed Charges – Operating	(81,475)	(71,989)	(80,038)	(89,934)
3	Cost of Removal	(7,616)	(7,616)	(7,616)	(7,616)
4	Repairs	(70,240)	(72,007)	(80,919)	(78,504)
5	Prior Year Calif. Corp. Franchise	(18,285)	(9,599)	(15,755)	(20,446)
6	50% of Meals & Entertainment	0	0	0	0
7	Ad Valorem Tax - Fiscal/Calendar	(690)	(2,522)	(3,668)	(2,720)
8	Self-Developed Software & Other	(54,379)	(36,710)	(27,101)	(14,414)
9	Total Federal Tax Adj. (Deduction)	<u>(432,248)</u>	<u>(411,485)</u>	<u>(464,055)</u>	<u>(486,530)</u>
<b>State Tax Adjustments</b>					
10	Tax Depreciation	(261,975)	(213,627)	(218,489)	(224,874)
11	Fixed Charges – Operating	(81,129)	(71,687)	(79,780)	(89,726)
12	Cost of Removal	(25,027)	(25,027)	(25,027)	(25,027)
13	Repairs	(70,240)	(72,007)	(80,919)	(78,504)
14	50% of Meals & Entertainment	0	0	0	0
15	Ad Valorem Tax - Fiscal/Calendar	(690)	(2,522)	(3,668)	(2,720)
16	Self-Developed Software & Other	(54,379)	(36,710)	(27,101)	(14,414)
17	Total State Tax Adj. (Deduction)	<u>(493,439)</u>	<u>(421,580)</u>	<u>(434,984)</u>	<u>(435,265)</u>

**Table SDG&E-RGR-4-2**  
**Gas Distribution**  
**Summary of Income Tax Adjustments**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
<b>Federal Tax Adjustments:</b>					
1	Tax Depreciation	(38,329)	(43,292)	(49,213)	(47,821)
2	Fixed Charges – Operating	(12,010)	(13,738)	(14,767)	(16,334)
3	Cost of Removal	(704)	(704)	(704)	(704)
4	Repairs	(8,391)	(10,488)	(10,060)	(12,564)
5	Prior Year Calif. Corp. Franchise	(2,032)	(2,473)	(2,704)	(3,822)
6	50% of Meals & Entertainment	0	0	0	0
7	Ad Valorem Tax - Fiscal/Calendar	486	(875)	(557)	(395)
8	Self-Developed Software & Other	<u>(5,387)</u>	<u>(11,243)</u>	<u>(9,456)</u>	<u>(4,980)</u>
9	Total Federal Tax Adj. (Deduction)	<u>(66,367)</u>	<u>(82,813)</u>	<u>(87,462)</u>	<u>(86,619)</u>
<b>State Tax Adjustments</b>					
10	Tax Depreciation	(54,313)	(51,830)	(51,960)	(52,444)
11	Fixed Charges – Operating	(11,945)	(13,685)	(14,726)	(16,305)
12	Cost of Removal	(2,315)	(2,315)	(2,315)	(2,315)
13	Repairs	(8,391)	(8,391)	(8,391)	(8,391)
14	50% of Meals & Entertainment	0	0	0	0
15	Ad Valorem Tax - Fiscal/Calendar	486	(875)	(557)	(395)
16	Self-Developed Software & Other	<u>(5,387)</u>	<u>(11,243)</u>	<u>(9,456)</u>	<u>(4,980)</u>
17	Total State Tax Adj. (Deduction)	<u>(81,865)</u>	<u>(88,338)</u>	<u>(87,405)</u>	<u>(84,829)</u>

**Table SDG&E-RGR-4-3**  
**Electric Generation**  
**Summary of Income Tax Adjustments**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
<b>Federal Tax Adjustments:</b>					
1	Tax Depreciation	0	(28,310)	(30,390)	(32,009)
2	Fixed Charges – Operating	0	(16,025)	(15,855)	(15,139)
3	Section 199 Deduction Prior Year Calif. Corp.	0	0	0	(2,000)
4	Franchise 50% of Meals &	0	(2,055)	(6,364)	(6,614)
5	Entertainment Ad Valorem Tax -	0	0	0	0
6	Fiscal/Calendar Self-Developed Software	0	(192)	(128)	199
7	& Other	0	0	0	0
8	Total Federal Tax Adj. (Deduction)	0	(46,582)	(52,737)	(55,563)
<b>State Tax Adjustments</b>					
9	Tax Depreciation	0	(43,279)	(38,570)	(36,536)
10	Fixed Charges – Operating	0	(16,025)	(15,855)	(15,139)
11	Cost of Removal 50% of Meals &	0	0	0	0
12	Entertainment Ad Valorem Tax -	0	0	0	0
13	Fiscal/Calendar Self-Developed Software	0	(192)	(128)	199
14	& Other	0	0	0	0
15	Total State Tax Adj. (Deduction)	0	(59,495)	(54,553)	(51,477)

**Table SDG&E-RGR-4-4**  
**SONGS**  
**Summary of Income Tax Adjustments**  
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
<b>Federal Tax Adjustments:</b>					
1	Tax Depreciation	0	0	( 30)	( 853)
2	Fixed Charges - Operating	0	0	( 7)	( 199)
3	Section 199 Deduction Prior Year Calif. Corp.	0	0	0	0
4	Franchise	0	0	0	0
5	50% of Meals & Entertainment	0	0	0	0
6	Ad Valorem Tax - Fiscal/Calendar	0	0	0	( 60)
7	Other & Self Developed Software	0	0	0	0
8	Total Federal Tax Adj. (Deduction)	<u>0</u>	<u>0</u>	<u>( 37)</u>	<u>( 1,112)</u>
<b>State Tax Adjustments</b>					
9	Tax Depreciation	0	0	( 392)	( 862)
10	Fixed Charges - Operating	0	0	( 7)	( 199)
11	Cost of Removal	0	0	0	0
12	50% of Meals & Entertainment	0	0	0	0
13	Ad Valorem Tax - Fiscal/Calendar	0	0	0	( 60)
14	Other & Self Developed Software	0	0	0	0
15	Total State Tax Adj. (Deduction)	<u>0</u>	<u>0</u>	<u>( 399)</u>	<u>( 1,120)</u>

2

**E. Results**

3

The increase in income tax expense from 2013 to 2016 is primarily a function of

4

increasing book income before taxes resulting from the return on a growing rate base (see the

1 testimony of Jesse Aragon, Exhibit SDG&E-27, for a discussion of rate base). Federal and state  
2 tax adjustments are also growing annually, partially offsetting the growth in book income before  
3 taxes from 2013 to TY 2016.

#### 4 **V. FRANCHISE FEES—ACCOUNT 927**

##### 5 **A. Introduction**

6 The purpose of this section is to provide background and analysis for SDG&E's  
7 Franchise Fees as estimated for TY 2016.

##### 8 **B. Discussion**

9 Franchise fees are payments made to counties and incorporated cities pursuant to local  
10 ordinances granting a franchise to the company to place utility property in the public rights of  
11 way. These facilities include poles, wires, conduits, and appurtenances for transmitting and  
12 distributing electricity, and pipes and appurtenances for transmitting and distributing gas.  
13 Franchise fees attributable to income from transmitting electricity are excluded from the  
14 following franchise fee calculations. As of January 1, 2013, SDG&E had franchise fee  
15 agreements with 30 taxing jurisdictions.

16 The franchise fee requirements are based upon gross receipts representing the recovery of  
17 base margin. The franchise factors upon which the estimated 2014-2016 franchise fees were  
18 determined are based on a summary of 2013 electric and gas sales, transportation revenues, rate  
19 refunds, and uncollectibles. The factors were adjusted to forecasted 2016 levels based on  
20 historical trends in franchise payment data.

21 Franchises are calculated using two formulas: 1) the "Broughton Act" formula, and 2) the  
22 "Percent of Gross Receipts" formula. The Broughton Act formula, as prescribed by CPUC  
23 guidelines, is calculated based upon the summarized receipts within each city or county as  
24 allocated by electric pole line and gas pipeline mileage in their public rights of way, and the  
25 applicable franchise fee rate pursuant to the franchise fee ordinance. The Percent of Gross  
26 Receipts formula is calculated based upon the summarized receipts within each city or county,  
27 and the applicable franchise fee rate pursuant to the franchise fee ordinance.

28 The franchise agreement with each taxing authority specifies which of the above methods  
29 SDG&E will use to determine its franchise fee liability. The majority of agreements require that  
30 the franchise fee be calculated under both methods with SDG&E paying the higher of the two

1 calculated fees. The remaining agreements specify that only the Broughton Act or Percent of  
2 Gross Receipts method be used.

3 The total payments to all taxing authorities were summed and divided by total receipts to  
4 arrive at system-wide franchise fee factors for electric and gas. The system-wide franchise fee  
5 factors for the most recent five years were then averaged to yield forecasted average franchise  
6 fee factors for TY 2016. The average electric franchise fee factor for 2016 is projected to be  
7 3.4273% based on the trend from actual 2009-2013 franchise fees. The average gas franchise fee  
8 factor for 2016 is projected to be 2.0727%, likewise based on the trend from actual 2009-2013  
9 franchise fees.

10 Table SDG&E-RGR-5-1 below provides the detail for Account 927, Franchise Fees as  
11 estimated for the 2016 TY.

12 **C. Summary of Estimated Franchise Fees**

13 **Table SDG&E-RGR-5-1**

(\$ in Thousands)

	<i>Line No.</i>	<i>Acct. No.</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
<b>Electric Distribution</b>	1	927	40,803	39,193	41,661	45,790
<b>Gas Distribution</b>	2	927	5,864	6,103	6,255	6,682
<b>Electric Generation</b>	3	927	0	7,295	7,334	7,210
<b>SONGS</b>	4	927	0	44	46	115

14 **D. Results**

15 As noted above, the change in franchise fee expense from 2013 to 2016 results from  
16 changes in base margin as presented by other witnesses in their direct testimonies.

17 **VI. CONCLUSION**

18 This concludes my prepared direct testimony.  
19



1 **VII. WITNESS QUALIFICATIONS**

2 My name is Ragan G. Reeves. I am employed by Sempra Energy, SDG&E's parent  
3 company, as a Principal Tax Counsel. My business address is 101 Ash Street, HQ06-TX, San  
4 Diego, California 92101. I advise SDG&E and Sempra's other business units on the implications  
5 of federal and state tax law, including tax compliance issues, tax audit issues and strategies, and  
6 proposed acquisitions and restructurings.

7 Prior to joining Sempra Energy in 2005, I worked as a tax attorney for eight years at  
8 Miller & Chevalier, Chartered, in Washington, D.C., where my practice focused on tax credits,  
9 tax litigation, and tax controversy matters.

10 I received a Bachelor's of Business Administration in Accounting, a Masters in  
11 Professional Accounting, and a Juris Doctorate from the University of Texas at Austin. I am  
12 licensed to practice law in the District of Columbia and Texas, and I am a registered in-house  
13 counsel in California. I am also a licensed Certified Public Accountant in Texas.

14 I have previously testified before the CPUC.

## APPENDIX A – GLOSSARY OF TERMS

ACRS: Accelerated Cost Recovery System  
ADFIT: accumulated deferred federal income tax  
ADR: Asset Depreciation Range  
AFUDC: allowance for funds used during construction  
A&G: administrative and general  
ARAM: Average Rate Assumption Method  
ATRA: American Taxpayer Relief Act of 2012  
CEA: capitalized earnings ability  
CCFT: California Corporation Franchise Tax  
CET: California Employment Training  
CIAC: contribution in aid of construction  
CWIP: Construction Work in Progress  
ERTA: Economic Recovery Tax Act of 1981  
FICA: Federal Insurance Contributions Act  
FTB: Franchise Tax Board  
FUTA: Federal Unemployment Tax Act  
HCLD: historical cost less depreciation  
HI: Hospital Insurance (i.e., Medicare)  
IRC: Internal Revenue Code  
IRS: Internal Revenue Service  
ITC: Investment Tax Credit  
ITCC: Income Tax Component of CIAC  
MACRS: Modified Accelerated Cost Recovery System  
OASDI: Old Age, Survivors, and Disability Insurance  
PRA: Percentage Repair Allowance  
Regs: Treasury Regulations  
SBE: California State Board of Equalization  
SONGS: San Onofre Nuclear Generating Station  
SUI: State Unemployment Insurance  
TRA 86: Tax Reform Act of 1986  
UI: Unemployment Insurance