

Company: San Diego Gas & Electric Company (U902M)
Proceeding: 2016 General Rate Case
Application: A.14-11-003
Exhibit: SDG&E-29-R

REVISED

SDG&E

DIRECT TESTIMONY OF RAGAN G. REEVES

(TAXES)

March 2015

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**



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APPENDIX A – Glossary of TermsA-1

SUMMARY

- My testimony presents SDG&E's estimated tax expense for TY 2016, and explains how those estimates were derived. The tax expenses discussed in my testimony include income taxes, payroll taxes, ad valorem taxes, and franchise fees.
- My testimony estimates a Test Year 2016 income tax expense of \$163.6 million, payroll tax expense of \$17.7 million, ad valorem tax expense of \$77.0 million, and franchise fees of \$59.6 million.
- The Internal Revenue Service's and California Franchise Tax Board's approval of SDG&E's change in accounting method regarding its repairs deduction for federal and California income tax purposes, respectively, results in a repairs deduction for Test Year 2016 that is substantially larger than the percentage repair allowance ("PRA") deduction from prior GRCs. This change lowers the revenue requirement significantly for Test Year 2016 relative to the PRA deduction in prior GRCs.

1 **SDG&E DIRECT TESTIMONY OF RAGAN G. REEVES**
2 **(TAXES)**

3 **I. INTRODUCTION**

4 **A. Summary of Proposals**

5 I sponsor the Test Year (“TY”) 2016. My testimony presents San Diego Gas & Electric
6 Company’s (“SDG&E’s”) estimated tax expense for TY 2016, and explains how those estimates
7 were derived.

8 **B. Organization of Testimony**

9 SDG&E incurs three categories of taxes: (1) payroll taxes, (2) ad valorem (i.e., property)
10 taxes, and (3) income taxes. In addition, SDG&E incurs franchise fees, which it includes in its
11 tax expense estimates. I will discuss each of these tax expense categories in turn. A summary
12 table for each category of tax expense is presented at the end of each section.

13 To the extent that the California Public Utilities Commission (“CPUC”) adopts levels of
14 operations and maintenance (“O&M”) expense or capital that are different from what has been
15 proposed by SDG&E, taxes would be re-calculated to reflect the impact of the changes.

16 **II. PAYROLL TAXES**

17 **A. Introduction**

18 The purpose of this section is to provide an estimate of SDG&E’s 2016 payroll tax
19 expenses, and to describe the methodology used to develop SDG&E’s estimate.

20 **B. Discussion**

21 Payroll taxes were estimated by applying a tax rate on TY 2016 O&M and capital labor
22 covered under this filing up to a maximum wage base. Payroll taxes are paid by both the
23 employee and the employer. The following discussion relates to the employer’s payroll tax
24 liability.

25 **1. Federal Insurance Contributions Act (“FICA”)**

26 FICA taxes, also referred to as social security taxes, are composed of two pieces: (1) the
27 Old-Age, Survivors, and Disability Insurance (“OASDI”) and (2) the Hospital Insurance (“HI” or
28 “Medicare”). For 2013, the OASDI tax rate was 6.2% of wages up to a maximum wage base of
29 \$113,700. The Medicare tax rate was 1.45% of wages with no maximum wage base. Based on
30 rate schedules contained in the 2014 Annual Report published by the Social Security
31 Administration (“2014 Annual Report”), the employer’s portion of the OASDI and Medicare tax

1 rates have been at current levels since 1990 and are not expected to change through 2016 based
2 on currently enacted law.¹ The OASDI wage base will increase to \$117,000 in 2014, \$119,100
3 in 2015, and is expected to increase to \$123,600 in 2016 based on data reported in the 2014
4 Annual Report.²

5 **2. Federal Unemployment Tax Act (“FUTA”)**

6 The 2013 FUTA tax rate was 0.6% on wages up to \$7,000. Based on currently enacted
7 law, the FUTA tax rate and wage base are not expected to change through 2016.

8 **3. California State Unemployment Insurance (“SUI”)**

9 The SUI is composed of two pieces: (1) the Unemployment Insurance (“UI”) and (2) the
10 California Employment Training Tax (“CET”). The 2013 UI tax rate was 3.8% on wages up to
11 \$7,000. The CET tax rate was an additional 0.1% on wages up to \$7,000. Based on currently
12 enacted law, the UI tax rate for SDG&E is expected to decrease to 3.7% from 2014 through
13 2016, but wage bases are not expected to change through 2016.

14 **4. Methodology Used to Estimate Tax Expense**

15 Payroll taxes are a function of taxable wages and applicable tax rates. The computation
16 of the estimated payroll taxes begins with the 2013 taxable wages stratified into salary
17 increments. The annual wage base in effect for the year for each type of payroll tax was applied
18 to total wages to ensure that wages up to, but not exceeding, the wage base cap were subject to
19 the tax. Thus, wages up to the salary increment where the annual wage is closest to the wage
20 base cap are subject to the tax. Wages above the wage base cap for any particular type of payroll
21 tax were derived from multiplying the number of employees in each stratum above the cap by the
22 wage base cap. The resulting taxable wages for each tax type were totaled and the applicable
23 statutory tax rate was then applied to the total taxable wages. The Medicare portion of the FICA
24 tax is computed without respect to a wage base since all wages are subject to that tax. A
25 companywide composite tax rate was computed based on total forecasted payroll taxes using the
26 above methodology divided by total forecasted wages. The composite payroll tax rate for each
27 year was applied to labor dollars applicable to this filing to determine the employer’s payroll tax
28 expense.

¹ See Table VI.G1, Contribution Rates for the OASDI and HI Programs, 2014 Annual Report of the Board of Trustees of the Federal Old-Age and Survivors Insurance and Federal Disability Insurance Trust Funds.

² See Table V.C1, 2014 Annual Report.

1 regulated public utility property is the Historical Cost Less Depreciation (“HCLD”) indicator,
2 and a secondary indicator is the Capitalized Earnings Ability (“CEA”).

3 HCLD is the primary indicator of value for closely rate-regulated property because it
4 approximates rate base. HCLD is equal to the estimated cost of property which is subject to
5 assessment by the SBE less the accumulated depreciation taken on the property. Historical cost
6 consists of the original cost of plant balances on the January 1 lien date, plus construction work-
7 in-progress and materials and supplies on hand to operate the plant. Adjustments are made to
8 add the value of possessory interests held by the utility on government-owned property and to
9 deduct non-taxable licensed motor vehicles, software, leasehold improvements, business
10 inventories, and other property not subject to ad valorem taxes. Finally, the HCLD indicator is
11 adjusted by deducting the accumulated deferred federal income taxes on taxable property.

12 The CEA, or the income approach to value, is designed to recognize the concept that the
13 value of business property is closely related to its ability to generate income. The CEA indicator
14 is used when the property being appraised is purchased in anticipation of receiving income (i.e.,
15 rental property), and the actual future income stream can be reliably forecast, or a hypothetical
16 income stream can be estimated by comparison to other similar properties. The CEA is the
17 preferred approach for the appraisal of properties when reliable sales data are not available or the
18 cost approach does not yield reliable results. CEA is a secondary indicator of value for public
19 utility property because the income of public utility property is limited by regulation, and
20 comparison to the income stream from similar properties is limited.

21 SDG&E has filed its property statements with the SBE for the 2013 and 2014 lien dates.
22 The property statements form the basis of the appraisals to set the value of SDG&E’s property
23 for the 2013-2014 and 2014-2015 fiscal years. The SBE reports the value of property subject to
24 ad valorem tax annually on the “Notice of Unitary Appraised Value,” which SDG&E has
25 received for the 2013 and 2014 lien dates. In correlating the value indicators calculated by the
26 SBE from information contained in the property statement, the SBE applied a weighting of 75%
27 to the HCLD indicator and 25% to the CEA indicator to derive the total appraised value of
28 SDG&E’s unitary property.³ Added to the value of SDG&E’s unitary property is the value of

³ Unitary property is property owned or used by the utility that the SBE has determined is used in the utility’s operating business. The weight given to the CEA and HCLD indicators by the SBE can be derived mathematically by correlating the value indicators to the final value.

1 SDG&E's non-unitary property.⁴ In estimating ad valorem taxes for ratemaking purposes,
2 adjustments were made to exclude taxes resulting from (a) the assessment of non-utility property
3 since it is not included as an operating expense and (b) Construction Work in Progress ("CWIP")
4 that get capitalized rather than directly charged to ad valorem tax expense. Also excluded is the
5 value of electric transmission property, since such property is excluded from this proceeding.

6 The SBE has followed the same assessment methodology for several years; consequently,
7 SDG&E followed this methodology to estimate the assessed value for unitary property and the
8 resulting ad valorem tax expense estimate for TY 2016.

9 The tax rate used to estimate California ad valorem taxes is the basic statewide tax rate of
10 1% established under Proposition 13, plus an additional rate component of 0.5121%, which is a
11 composite rate derived from dividing taxes paid to local jurisdictions by the total assessed value
12 of property in all voter approved local assessment districts as allowed under Proposition 13. The
13 escalation in the rates from 2013 to 2016 represents the average historical rate of increase in
14 local tax rates over the most recent five-year period.

15 The estimated ad valorem taxes for SDG&E's Desert Star Energy Center in Nevada are
16 added to California ad valorem taxes as an "Other Adjustment" on the Electric Generation
17 summary table.

18 Tax expense for TY 2016 is comprised of the second installment payment from fiscal
19 year 2015-2016 plus the first installment payment for fiscal year 2016-2017.

⁴ Non-unitary property is property owned by the utility that the SBE has determined is not used in the utility's operating business.

1 **C. Summary of Estimated Ad Valorem Tax Expenses**

2 **Table SDG&E-RGR-2-1**

San Diego Gas & Electric Company

Summary of Estimated Ad Valorem Tax Expenses

Electric Distribution

(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	6,366,435	6,751,504	7,421,311	7,949,339
2	Taxable Reserve for Depreciation	(2,913,291)	(2,995,198)	(3,152,862)	(3,339,428)
3	Taxable Net Plant	3,453,144	3,756,306	4,268,449	4,609,911
4	Taxable Reserve for Def. Inc. Tax	(396,910)	(356,648)	(409,391)	(384,836)
5	Adjustment for Income Approach	(149,756)	(154,685)	(175,587)	(192,241)
6	Assessed Value - Non-Unitary	10,754	11,357	12,892	14,115
7	Net Assessable Value	2,917,232	3,256,331	3,696,362	4,046,950
8	Ad Valorem Tax Rate	1.3318224%	1.4373905%	1.4747687%	1.5121469%
9	Ad Valorem Tax – Fiscal Year	38,852	46,806	54,513	61,196
10	Other Adjustments	(289)	(286)	(286)	(286)
	<u>Fiscal Year</u>				
	Total Operating Ad Valorem Tax				
11	Tax	38,564	46,520	54,227	60,910
12	Capitalized Ad Valorem Tax	(1,862)	(1,956)	(2,039)	(2,075)
13	Net Operating Ad Valorem Tax	<u>36,701</u>	<u>44,564</u>	<u>52,188</u>	<u>58,835</u>
	<u>Calendar Year (Note 1)</u>				
	Total Operating Ad Valorem Tax				
14	Tax	38,481	42,542	50,373	57,568
15	Capitalized Ad Valorem Tax	(1,920)	(1,896)	(2,016)	(2,062)
16	Net Operating Ad Valorem Tax	<u>36,561</u>	<u>40,646</u>	<u>48,357</u>	<u>55,506</u>

3 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2
4 of the total prior fiscal year ad valorem tax
5

Table SDG&E-RGR-2-2
San Diego Gas & Electric Company
Summary of Estimated Ad Valorem Tax Expenses
Gas Distribution
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	1,696,433	1,791,993	1,905,033	1,997,822
2	Taxable Reserve for Depreciation	<u>(1,108,881)</u>	<u>(1,116,005)</u>	<u>(1,145,879)</u>	<u>(1,189,682)</u>
3	Taxable Net Plant	587,552	675,988	759,154	808,140
4	Taxable Reserve for Def. Inc. Tax	(96,221)	(55,085)	(66,451)	(63,579)
5	Adjustment for Income Approach	(24,076)	(28,251)	(31,518)	(33,878)
6	Assessed Value - Non-Unitary	<u>1,729</u>	<u>2,074</u>	<u>2,314</u>	<u>2,487</u>
7	Net Assessable Value	468,984	594,726	663,499	713,171
8	Ad Valorem Tax Rate	<u>1.3318224%</u>	<u>1.4373905%</u>	<u>1.4747687%</u>	<u>1.5121469%</u>
9	Ad Valorem Tax – Fiscal Year	6,246	8,549	9,785	10,784
10	Other Adjustments	<u>(55)</u>	<u>(56)</u>	<u>(56)</u>	<u>(56)</u>
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	6,191	8,493	9,729	10,728
12	Capitalized Ad Valorem Tax	<u>(539)</u>	<u>(509)</u>	<u>(562)</u>	<u>(593)</u>
13	Net Operating Ad Valorem Tax	<u><u>5,652</u></u>	<u><u>7,984</u></u>	<u><u>9,168</u></u>	<u><u>10,135</u></u>
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	6,654	7,342	9,111	10,229
15	Capitalized Ad Valorem Tax	<u>(508)</u>	<u>(484)</u>	<u>(533)</u>	<u>(590)</u>
16	Net Operating Ad Valorem Tax	<u><u>6,146</u></u>	<u><u>6,857</u></u>	<u><u>8,578</u></u>	<u><u>9,639</u></u>

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2
3 of the total prior fiscal year ad valorem tax.

Table SDG&E-RGR-2-3
San Diego Gas & Electric Company
Summary of Estimated Ad Valorem Tax Expenses
Electric Generation
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	1,073,868	1,124,150	1,184,055	1,195,036
2	Taxable Reserve for Depreciation	(303,098)	(334,013)	(378,198)	(423,214)
3	Taxable Net Plant	770,770	790,137	805,857	771,822
4	Taxable Reserve for Def. Inc. Tax	(41,253)	(44,928)	(54,449)	(59,512)
5	Adjustment for Income Approach	(35,747)	(33,907)	(34,189)	(32,410)
6	Assessed Value - Non-Unitary	2,567	2,490	2,510	2,380
7	Net Assessable Value	696,337	713,792	719,728	682,280
8	Ad Valorem Tax Rate	1.3318224%	1.4373905%	1.4747687%	1.5121469%
9	Ad Valorem Tax – Fiscal Year	9,274	10,260	10,614	10,317
10	Other Adjustments	1,346	1,344	1,344	1,344
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	10,620	11,604	11,958	11,661
12	Capitalized Ad Valorem Tax	(97)	(36)	(21)	(21)
13	Net Operating Ad Valorem Tax	10,523	11,568	11,937	11,640
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	10,154	11,112	11,781	11,810
15	Capitalized Ad Valorem Tax	(149)	(50)	(22)	(20)
16	Net Operating Ad Valorem Tax	10,005	11,062	11,759	11,789

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2
3 of the total prior fiscal year ad valorem tax.

Table SDG&E-RGR-2-4
San Diego Gas & Electric Company
Summary of Estimated Ad Valorem Tax Expenses
SONGS
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Taxable Plant in Service	0	0	0	9,112
2	Taxable Reserve for Depreciation	(0)	(0)	(0)	(38)
3	Taxable Net Plant	0	0	0	9,074
4	Taxable Reserve for Def. Inc. Tax	(0)	(0)	(0)	(71)
5	Adjustment for Income Approach	0	0	0	(409)
6	Assessed Value - Non-Unitary	0	0	0	30
7	Net Assessable Value	0	0	0	8,624
8	Ad Valorem Tax Rate	1.3318224%	1.4373905%	1.4747687%	1.5121469%
9	Ad Valorem Tax – Fiscal Year	0	0	0	130
10	Other Adjustments	0	0	0	0
	<u>Fiscal Year</u>				
11	Total Operating Ad Valorem Tax	0	0	0	0
12	Capitalized Ad Valorem Tax	(0)	(0)	(0)	(0)
13	Net Operating Ad Valorem Tax	0	0	0	130
	<u>Calendar Year (Note 1)</u>				
14	Total Operating Ad Valorem Tax	0	0	0	65
15	Capitalized Ad Valorem Tax	(0)	(0)	(0)	(0)
16	Net Operating Ad Valorem Tax	0	0	0	65

2 (Note 1) – Calendar year total operating ad valorem tax = 1/2 of the current fiscal year total ad valorem tax plus 1/2
3 of the total prior fiscal year ad valorem tax.

4 **D. Results**

5 The changes from 2013 to 2016 are the result of changes in plant and depreciation
6 balances presented by other witnesses in their direct testimonies, and the expected escalation in
7 the tax rate for local assessments as discussed above.

1 **IV. INCOME TAXES**

2 **A. Introduction**

3 The purpose of this section is to provide an estimate of SDG&E’s income tax expense for
4 TY 2016, and to describe the assumptions and methodology used to calculate income tax
5 expense.

6 **B. Discussion of Income Tax Expense**

7 **1. Methodology**

8 SDG&E’s operating income is subject to federal income tax and the California
9 Corporation Franchise Tax (“CCFT”). The calculation of ratemaking income taxes is dependent
10 upon federal and state tax laws, prior CPUC decisions with general applicability to all utilities,
11 and decisions with specific reference to SDG&E.

12 Consistent with Order Instituting Investigation (“OII”) 24, Decision No. (“D.”) 84-05-
13 036, the income tax estimates contained in this section are based on SDG&E’s stand-alone taxes,
14 not on an allocation of consolidated tax expense from Sempra Energy, the parent company of
15 SDG&E.⁵

16 The estimates contained in this section were calculated using current federal and state tax
17 laws enacted through the filing date of this testimony. SDG&E has not attempted to forecast any
18 future changes in tax law in the income tax calculation. SDG&E has utilized current federal and
19 state statutory tax rates of 35% and 8.84%, respectively, in developing its estimate of federal and
20 state income tax expense.

21 State income tax expense has been computed by reducing operating income by operating
22 expenses, including property taxes, payroll taxes, and making certain permanent and flow
23 through tax adjustments for differences in the book and state tax return treatment of items of
24 income and expense (Schedule M adjustments) as explained in more detail later in this section.
25 Consistent with CPUC policy, a flow through accounting methodology has been utilized in
26 estimating state tax expense.⁶

27 Federal income tax expense has been computed by reducing operating income by
28 operating expenses, including property taxes, payroll taxes, prior year state taxes, and making tax

⁵ 1984 Cal. PUC LEXIS 1325, p. 57-58 (Finding of Fact #12); 15 CPUC 2d 42.

⁶ Flow-through accounting treats temporary differences between recognition of expenses for book purposes and their tax return treatment as current adjustments to the revenue requirement.

1 adjustments for differences in the book and federal tax treatment of certain items of income and
2 expense (Schedule M adjustments), also explained in more detail later in this section.

3 Where required, SDG&E has followed the normalization rules contained in Internal
4 Revenue Code Section (“IRC §”) 168, and Treasury Regulations Section (“Reg. §”) 1.167(l)-1 in
5 computing federal income tax expense.⁷ Accordingly, federal tax depreciation on post-1980
6 vintage year assets has been “normalized” by using a book life and method to calculate tax
7 depreciation. Consistent with CPUC policy, where normalization is not required by the IRC,
8 SDG&E has employed flow-through accounting. For example, tax depreciation on pre-1981
9 vintage assets has been flowed through as an adjustment to federal tax expense as required by
10 D.93848.⁸

11 Tax expense based on income has been reduced by the amortization of deferred
12 Investment Tax Credits (“ITC”) generated in prior years in accordance with SDG&E’s prior
13 election under applicable law⁹ to ratably flow through the ITC benefit as a reduction to
14 ratemaking tax expense at a rate not to exceed the book life of the property that generated the
15 ITC. This application conforms to the treatment mandated by D.88-01-061¹⁰ and is the same
16 treatment employed in prior rate cases.

17 SDG&E’s federal income tax expense has been reduced by the amortization of remaining
18 excess deferred federal income taxes resulting from a reduction in the federal income tax rate
19 from a high of 41% to the current 35% beginning in 1993, utilizing the Average Rate
20 Assumption Method (“ARAM”) as required by Internal Revenue Service (“IRS”) normalization
21 rules and mandated by D.88-01-061.¹¹

22 The Tax Reform Act of 1986 (“TRA 86”) adopted rules regarding capitalization of
23 construction period interest for long-lived assets that have an extended construction period.
24 These rules were codified in IRC §263A. For book and ratemaking purposes, construction
25 period interest is capitalized through an allowance for funds used during construction
26 (“AFUDC”). While similar in concept, there are specific differences between the book and tax
27 treatment of construction period interest. As in prior rate cases, for tax purposes SDG&E

⁷ Normalized tax accounting follows the financial accounting treatment for items of income and expense in the revenue requirement calculation.

⁸ 1981 Cal. PUC LEXIS 1240; 7 CPUC 2d 332.

⁹ SDG&E’s election under former IRC§ 46(f)(2).

¹⁰ 1988 Cal. PUC LEXIS 102; 27 CPUC 2d 310.

¹¹ *Id.* at 95-96.

1 follows the rules in IRC §263A in this filing with respect to the treatment of construction period
2 interest.

3 As prescribed by the CPUC in D.84-05-036, SDG&E used the statutory federal tax rate
4 of 35% and the statutory state tax rate of 8.84% in its development of the net-to-gross multiplier
5 used to gross-up tax expense to a revenue requirement.¹²

6 **2. Schedule M Items and Other Specific Tax Deductions**

7 SDG&E makes several adjustments to book income in the form of Schedule M
8 adjustments to arrive at taxable income. In addition, there are other types of deductions under
9 the IRC that have been incorporated into the computation of SDG&E's tax expense, as discussed
10 below.

11 Fixed Charges – Operating. This adjustment represents the interest expense accrued on
12 debt used to finance rate base. The deduction is computed using rate base and the authorized
13 weighted-average cost of long-term debt. The CCFT interest deduction is based on rate base net
14 of deferred ITC (as ITC is not available for CCFT purposes).

15 Fiscal Year/Calendar Year Property Tax Adjustment. An adjustment is made to add back
16 calendar-year property tax expense per books and deduct fiscal-year property tax expense as
17 allowed by federal and state tax law. Consistent with CPUC policy, this deduction is flowed
18 through in the calculation of income tax expense.

19 Prior Year CCFT. Federal law allows a deduction for state income taxes paid. In
20 California, this is the CCFT deduction. For ratemaking purposes, D.89-11-058¹³ specifies that
21 the allowable deduction is the prior years' CPUC-adopted CCFT, not the current year CCFT.
22 Since there is, as yet, no CPUC-adopted CCFT, SDG&E has used the prior year's CCFT
23 estimate in calculating federal tax expense for TY 2016.

24 Internally-developed Software. For financial accounting purposes, software expenditures
25 are capitalized and amortized to expense over a five-year period. For tax purposes, a current-
26 year deduction is allowed under IRC §174 for internally developed software expenditures.
27 SDG&E has deducted internally developed software expenditures as a flow-through deduction
28 pursuant to D.84-05-036.¹⁴ IRC §167(f)¹⁵ requires capitalization of un-modified, or "canned"

¹² *Supra* at 62-63 (Conclusion of Law #9).

¹³ 1989 Cal. PUC LEXIS 815, p. 34 (Conclusion of Law #1); 33 CPUC 2d 495.

¹⁴ *Supra*.

¹⁵ IRC §167(f) required capitalization of un-modified software purchased after August 10, 1993.

1 software. SDG&E applies normalized tax accounting treatment to expenditures for canned
2 software.

3 Meals and Entertainment. Consistent with the final decision in its 2012 General Rate
4 Case (“GRC”), the tax adjustment limiting the deduction for meals and entertainment costs to
5 50% is a function of administrative and general (“A&G”) costs.¹⁶ The company has not
6 specified an amount for recovery of meals and entertainment in the A&G revenue requirement
7 request; accordingly, there is no tax adjustment to add back 50% of meals and entertainment
8 expenses for TY 2016.

9 Federal Tax Depreciation. Federal tax depreciation on post-1980 vintage property is
10 governed by the normalization rules described earlier. Differences between book and tax
11 depreciation resulting from the different lives and methods used to compute book and tax
12 depreciation are normalized. Federal tax return depreciation on pre-1981 vintage property is
13 flowed through as a deduction in the computation of federal taxable income, as is depreciation
14 attributable to differences in the basis used to depreciate property for book and tax purposes.

15 State Tax Depreciation. California did not adopt the federal accelerated depreciation
16 lives and methods or the normalization requirements enacted by the Economic Recovery Tax Act
17 of 1981 (“ERTA”) and the TRA 86. Accordingly, there is no requirement to normalize state tax
18 depreciation; therefore SDG&E flows through state tax depreciation in excess of the amount
19 deducted for book purposes. SDG&E’s state tax depreciation is calculated using the Asset
20 Depreciation Range Method (“ADR”) prescribed by the IRS prior to 1981, which utilizes double
21 declining balance depreciation switching to a straight-line method when book depreciation
22 exceeds the double declining balance method.

23 Federal Cost of Removal. SDG&E follows the guidance in IRS Revenue Ruling 2000-
24 7,¹⁷ which provides a current deduction for actual costs to remove assets retired from service.
25 However, under the normalization rules, costs to remove assets that have been depreciated using
26 the Accelerated Cost Recovery System (“ACRS”) or Modified Accelerated Cost Recovery
27 System (“MACRS”) cannot be flowed through. Accordingly, federal removal costs are deducted
28 only on pre-1981 vintage assets retired from service. This treatment is consistent with D.93848.

¹⁶ D.13-05-010 at 942.

¹⁷ 2000-1 C.B. 712.

1 State Cost of Removal. California did not adopt the federal ACRS or MACRS
2 depreciation systems, choosing instead to remain on the ADR system. Accordingly, SDG&E
3 flows through removal costs for CCFT purposes irrespective of the vintage of the underlying
4 assets per D.84-05-036.¹⁸

5 Repairs Deduction/Percentage Repair Allowance. The Schedule M adjustment for the
6 repairs deduction represents the difference between expenditures that are permitted to be
7 deducted as repairs for tax purposes and those same expenditures that are required to be
8 capitalized for financial reporting purposes. For tax purposes, the IRS has issued Revenue
9 Procedure 2011-43, which provides guidance for when to claim repair deductions associated
10 with electric transmission and distribution property.¹⁹ Revenue Procedure 2011-43 includes a
11 “safe harbor” method with respect to qualifying costs associated with transmission and
12 distribution linear assets (e.g., poles and conductors). This safe harbor method, if elected, is
13 applicable to all assets, including pre-1981 property that would otherwise qualify for the
14 percentage repair allowance (“PRA”) deduction permitted under Reg. § 1.167(a)-11(d)(2).

15 Pursuant to Revenue Procedure 2011-43, SDG&E obtained automatic consents from the
16 IRS and the FTB to change its method of accounting for repair deductions associated with its
17 transmission and distribution assets, including the election of the safe harbor method provided in
18 the Revenue Procedure. The forecast of deductible repairs in TY 2016 is a function of a
19 qualified repairs percentage developed through IRS-prescribed statistical sampling methods
20 applied to capital expenditures. Accordingly, PRA has now been superseded by the repairs
21 deduction going forward.

22 Consistent with the treatment of its PRA deduction in prior years, SDG&E has flowed
23 through the tax benefits associated with its projected repairs deduction to ratepayers for TY 2016
24 for both federal and California purposes in accordance with D.93848. The repairs deduction that
25 is flowed through for TY 2016 is substantially larger than the PRA deduction from prior GRCs.
26 The corresponding decrease to income tax expense and to the revenue requirement resulting
27 from the repairs deduction is significantly larger than if SDG&E had continued to deduct repairs
28 under the PRA method.

¹⁸ *Supra* at 59 (Finding of Fact #23).

¹⁹ 2011-37 I.R.B. 326.

1 Section 199 Deduction. In 2004, The American Jobs Creation Act of 2004 added Section
2 199 to the IRC. Under IRC §199, manufacturers may deduct the lower of (1) a fixed percentage
3 of their qualified production activities income or (2) 50% of the wages of employees involved in
4 the qualified production activity. The fixed percentage was 3% of qualified income for tax years
5 2005-2006, 6% of qualified income for tax years 2007-2009, and is 9% of qualified income for
6 tax years after 2009. For public utilities, income derived from the generation of electricity
7 qualifies for deduction under Section 199. Accordingly, SDG&E has calculated a Section 199
8 deduction for its qualified production of electricity in its calculation of income tax expense. The
9 deduction is limited to the lesser of 9% of income from the production of electricity or 50% of
10 wages paid to employees engaged in the production of electricity. If the company has no taxable
11 income, the Section 199 deduction is lost for that year.

12 SDG&E has not reflected a deduction under Section 199 for the results of its partnership
13 interest in the San Onofre Nuclear Generating Station (“SONGS”). As a 20% non-operating
14 owner in the partnership that owns SONGS, SDG&E receives a proportionate share of the output
15 from SONGS, but does not participate in its operations. As a non-operating owner in the
16 partnership, SDG&E is not allowed a Section 199 deduction for “producing” electricity
17 generated at SONGS. The deduction is allowed to Southern California Edison Company, the
18 operator of SONGS.

19 Tax Credits. SDG&E has reflected an offset to tax expense for allowable federal and
20 state tax credits allowed under current law. SDG&E has also reflected a “credit addback” where
21 required in computing taxable income. As a general rule, a taxpayer cannot claim both a
22 deduction and a credit for the same item of expense. Therefore, SDG&E has added the amount
23 of credits claimed back to taxable income to reverse the corresponding tax deductions.

24 Under current law as of as of the filing date of this testimony, all of credits that SDG&E
25 historically has claimed on its tax returns either have expired or will expire for TY 2016, except
26 for the Child Care Credit.²⁰

²⁰ Section 45F of the IRC specifies the rules for claiming the Child Care Credit. Employers are allowed a credit equal to the sum of 25% of the qualified child care expenditures and 10% of the qualified child care resource and referral expenditures that employers incur for the benefit of their employees, subject to a limit of \$150,000 of total credit per year. SDG&E provides backup dependent care for its employees, provided by a third party, at various locations in proximity to its offices. It is provided for a limited number of days per year, and employees are responsible for a co-payment portion. The net costs incurred by SDG&E for these child-care activities qualify for the credit.

1 **C. Discussion of Deferred Taxes**

2 The accumulated deferred federal income tax (“ADFIT”) resulting from the difference
3 between normalized tax depreciation computed using a book life and method and the comparable
4 tax depreciation computed using ACRS or MACRS has been included as an adjustment to rate
5 base in this GRC (see the testimony of Jesse Aragon, Exhibit SDG&E-27, for a discussion of rate
6 base). SDG&E’s treatment of deferred taxes is in accordance with IRC §168(i)(9), Reg.
7 §1.167(l)-1, and numerous related IRS rulings that taken together constitute the “tax
8 normalization” requirements.

9 All current law has been followed in the development of deferred federal income taxes.
10 Accumulated deferred taxes for TY 2016 were developed on a monthly basis and prorated in
11 accordance with the normalization requirements in Reg. §1.167(l)-1(h)(6)(ii).²¹

12 **1. Bonus Depreciation**

13 Since the effective date of SDG&E’s 2012 GRC decision, Congress passed the American
14 Taxpayer Relief Act of 2012 (“ATRA”) and the Tax Increase Prevention Act of 2014 (“TIPA”),
15 which have deferred tax implications related to bonus depreciation for SDG&E’s 2016 TY
16 estimates.

17 The ATRA was enacted into law on January 2, 2013. The ATRA included a one-year
18 extension of the 50 percent bonus tax depreciation for eligible property placed into service before
19 January 1, 2014, and for costs incurred before January 1, 2014 attributable to eligible long
20 production period property placed into service before January 1, 2015.²²

21 The TIPA was enacted into law on December 19, 2014. The TIPA included a one-year
22 extension of the 50 percent bonus tax depreciation for eligible property placed into service before
23 January 1, 2015, and for costs incurred before January 1, 2015 attributable to eligible long
24 production period property placed into service before January 1, 2016.²³

25 The 50 percent bonus depreciation provisions contained in the ATRA and the TIPA apply
26 to the same types of property eligible for bonus depreciation under prior law. Property eligible

²¹ The method prescribed by Reg. §1.167(l)-1(h)(6)(ii) is to be used when rates are set on a projected future period. Tax expense must be computed using a rate and method consistent with the rate and method used for book depreciation. The deferred tax reserve that reduces rate base must be computed using the average of the beginning-of-year balance plus a prorated end-of-year balance. The prorated end-of-year balance was computed assuming that additions to the deferred tax balances are credited ratably at the end of each month throughout the year.

²² See Pub. L. No. 112-240, Section 331, H.R. 8-23.

²³ See Pub. L. No. 113-295, Section 125, H.R. 5771.

1 for bonus depreciation is generally limited to business property with a tax recovery period of 20
2 years or less and only if the original use of the property commences with the taxpayer.

3 For ratemaking purposes, bonus depreciation allowed by the ATRA and the TIPA is
4 subject to the tax normalization rules contained in IRC §168 and Treasury Regulations under
5 former IRC §167. The ratemaking effect of the ATRA and the TIPA is to increase federal tax
6 return depreciation in 2013 and 2014 (and in 2015 for qualified long production period property)
7 above the regular tax depreciation provided by the federal MACRS depreciation system. The
8 extra bonus tax depreciation allowed by the ATRA and the TIPA creates additional deferred
9 taxes equal to the extra bonus depreciation multiplied by the 35% federal income tax rate. The
10 additional deferred taxes created by bonus depreciation in 2013 and 2014 (and in 2015 for
11 qualified long period production property) are reflected in the accumulated deferred tax balances
12 for purposes of calculating rate base for TY 2016.

13 Except in the case of certain qualified self-constructed assets placed in service in 2005
14 and certain qualified long period production property placed in service in 2015, bonus
15 depreciation has not been calculated on property placed in service between January 1, 2005 and
16 December 31, 2007, and after December 31, 2014, when bonus depreciation was not allowed.
17 The residual impact of bonus depreciation taken on qualified property placed in service in prior
18 periods is reflected in the accumulated deferred income tax balances for 2013-2016.

19 **2. Contributions-in-Aid-of-Construction**

20 Contributions-in-aid-of-construction (“CIAC”) became taxable under the TRA 86. The
21 CPUC proposed the Maryland Method or Method 5 as acceptable alternatives for the ratemaking
22 treatment of CIAC in D.87-09-026.²⁴ SDG&E elected the Maryland Method to account for the
23 tax impacts of CIAC and the related income tax component of CIAC (“ITCC”) as required by the
24 TRA 86. Under the Maryland Method, the utility shareholders bear the impact of any shortfall
25 between the tax liability and the tax gross-up (ITCC) collected from the contributor. The
26 shareholders recover the shortfall through the tax depreciation benefits on the constructed
27 property. Accordingly, there is no impact on rate base under the Maryland Method. In
28 accordance with D.87-09-026, SDG&E has not reflected any impact on rate base for the tax paid
29 on CIAC income and the related ITCC received subsequent to February 10, 1987, the date that
30 CIAC became taxable under the TRA 86.

²⁴ 1987 Cal. PUC LEXIS 195; 25 CPUC 2d 299.

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D. Summary Tables

The following summary tables reflect the federal and state income taxes applicable to this filing. The “Electric Distribution” tables include electric distribution and electric generation for 2013.

Table SDG&E-RGR-3-1
Electric Distribution
Calculation of Federal & State Income Taxes
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	1,206,830	1,156,726	1,224,216	1,346,766
2	O&M Expenses	(524,657)	(508,906)	(506,444)	(541,360)
3	Taxes Other than Income Taxes	(56,876)	(51,042)	(59,294)	(67,095)
4	Book Income Before Depr. & Income Taxes	625,298	596,778	658,478	738,311
5	State Tax Adjustments	(493,408)	(422,603)	(433,600)	(434,473)
6	Taxable Income	131,889	174,174	224,878	303,838
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	California Corporate Franchise Tax	<u>11,659</u>	<u>15,397</u>	<u>19,879</u>	<u>26,859</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	625,298	596,778	658,478	738,311
10	Federal Tax Adjustments	(432,217)	(412,506)	(462,313)	(485,931)
11	Taxable Income	193,081	184,271	196,165	252,380
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	67,578	64,495	68,658	88,333
14	Investment Tax Credit Amortization	(1,525)	(1,964)	(1,964)	(2,206)
15	Average Rate Assumption Method (ARAM)	(368)	(139)	(111)	(89)
16	Total Federal Income Tax	<u>65,685</u>	<u>62,391</u>	<u>66,582</u>	<u>86,038</u>

Table SDG&E-RGR-3-2
Gas Distribution
Calculation of Federal & State Income Taxes
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	287,754	298,181	304,671	325,631
2	O&M Expenses	(167,286)	(168,641)	(162,150)	(178,077)
3	Taxes Other than Income Taxes	(10,625)	(11,484)	(13,476)	(14,963)
4	Book Income Before Depr. & Income Taxes	109,842	118,056	129,045	132,591
5	State Tax Adjustments	<u>(81,857)</u>	<u>(90,617)</u>	<u>(88,828)</u>	<u>(88,875)</u>
6	Taxable Income	27,984	27,439	40,217	43,716
7	CCFT Rate	x <u>8.84%</u>	<u>8.84%</u>	<u>8.84%</u>	x <u>8.84%</u>
8	California Corporate Franchise Tax	<u>2,474</u>	<u>2,426</u>	<u>3,555</u>	<u>3,864</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	109,842	118,056	129,045	132,591
10	Federal Tax Adjustments	(66,360)	(82,996)	(86,937)	(86,544)
11	Taxable Income	43,482	35,060	42,107	46,047
12	Federal Income Tax Rate	x <u>35%</u>	<u>35%</u>	<u>35%</u>	x <u>35%</u>
13	Federal Income Tax Before Credits	15,219	12,271	14,737	16,116
14	Investment Tax Credit Amortization	(531)	(531)	(531)	(513)
15	Average Rate Assumption Method (ARAM)	(21)	(15)	(12)	(10)
16	Total Federal Income Tax	<u>14,667</u>	<u>11,725</u>	<u>14,194</u>	<u>15,594</u>

Table SDG&E-RGR-3-3
Electric Generation
Calculation of Federal & State Income Taxes
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	0	212,814	214,205	210,894
2	O&M Expenses	0	(69,867)	(72,758)	(73,111)
3	Taxes Other than Income Taxes	0	(11,820)	(12,534)	(12,578)
4	Book Income Before Depr. & Income Taxes	0	131,127	128,912	125,205
5	State Tax Adjustments	0	(59,791)	(54,522)	(51,464)
6	Taxable Income	0	71,336	74,391	73,741
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	California Corporate Franchise Tax	<u>0</u>	<u>6,306</u>	<u>6,576</u>	<u>6,519</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	0	131,127	128,912	125,205
10	Federal Tax Adjustments	0	(46,884)	(52,645)	(55,510)
11	Taxable Income	0	84,243	76,267	69,695
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	0	29,485	26,694	24,393
14	Investment Tax Credit Amortization Average Rate Assumption Method	0	0	0	0
15	(ARAM)	0	0	0	0
	Other	0	0	0	0
16	Total Federal Income Tax	<u>0</u>	<u>29,485</u>	<u>26,694</u>	<u>24,393</u>

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Table SDG&E-RGR-3-4

SONGS

Calculation of Federal & State Income Taxes

(\$ in Thousands)

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<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
1	Total Operating Revenue	0	1,298	1,332	3,344
2	O&M Expenses	0	(1,298)	(1,318)	(1,413)
3	Taxes Other than Income Taxes	0	0	(0)	(65)
4	Book Income Before Depr. & Income Taxes	0	0	14	1,866
5	State Tax Adjustments	0	0	(399)	(1,126)
6	Taxable Income	0	0	(385)	740
7	CCFT Rate	x 8.84%	8.84%	8.84%	8.84%
8	California Corporate Franchise Tax	<u>0</u>	<u>0</u>	<u>(34)</u>	<u>65</u>
9	Book Income Before Depr. & Income Taxes (Line 4, above)	0	0	14	1,866
10	Federal Tax Adjustments	0	0	(37)	(1,117)
11	Taxable Income	0	0	(23)	749
12	Federal Income Tax Rate	x 35%	35%	35%	35%
13	Federal Income Tax Before Credits	0	0	(8)	262
14	Investment Tax Credit Amortization Average Rate Assumption Method (ARAM)	0	0	0	0
15	Other	0	0	0	0
16	Total Federal Income Tax	<u>0</u>	<u>0</u>	<u>(8)</u>	<u>262</u>

Table SDG&E-RGR-4-1
Electric Distribution
Summary of Income Tax Adjustments
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
Federal Tax Adjustments:					
1	Tax Depreciation	(199,563)	(211,042)	(248,958)	(273,655)
2	Fixed Charges – Operating	(81,475)	(71,625)	(78,492)	(88,564)
3	Cost of Removal	(7,616)	(7,616)	(7,616)	(7,616)
4	Repairs	(70,240)	(71,999)	(80,919)	(78,508)
5	Prior Year Calif. Corp. Franchise	(18,285)	(9,596)	(15,397)	(19,845)
6	50% of Meals & Entertainment	0	0	0	0
7	Ad Valorem Tax - Fiscal/Calendar	(659)	(3,918)	(3,830)	(3,328)
8	Self-Developed Software & Other	(54,379)	(36,710)	(27,101)	(14,413)
9	Total Federal Tax Adj. (Deduction)	<u>(432,217)</u>	<u>(412,506)</u>	<u>(462,313)</u>	<u>(485,931)</u>
State Tax Adjustments					
10	Tax Depreciation	(261,975)	(213,627)	(218,487)	(224,839)
11	Fixed Charges – Operating	(81,129)	(71,323)	(78,235)	(88,356)
12	Cost of Removal	(25,027)	(25,027)	(25,027)	(25,027)
13	Repairs	(70,240)	(71,999)	(80,919)	(78,508)
14	50% of Meals & Entertainment	0	0	0	0
15	Ad Valorem Tax - Fiscal/Calendar	(659)	(3,918)	(3,830)	(3,328)
16	Self-Developed Software & Other	(54,379)	(36,710)	(27,101)	(14,413)
17	Total State Tax Adj. (Deduction)	<u>(493,408)</u>	<u>(422,603)</u>	<u>(433,600)</u>	<u>(434,473)</u>

Table SDG&E-RGR-4-2
Gas Distribution
Summary of Income Tax Adjustments
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
Federal Tax Adjustments:					
1	Tax Depreciation	(38,329)	(43,292)	(49,213)	(48,124)
2	Fixed Charges – Operating	(12,010)	(13,673)	(14,490)	(16,119)
3	Cost of Removal	(704)	(704)	(704)	(704)
4	Repairs	(8,391)	(10,484)	(10,059)	(12,566)
	Prior Year Calif. Corp.				
5	Franchise	(2,032)	(2,474)	(2,426)	(3,555)
	50% of Meals &				
6	Entertainment	0	0	0	0
	Ad Valorem Tax -				
7	Fiscal/Calendar	494	(1,126)	(590)	(496)
	Self-Developed Software &				
8	Other	(5,387)	(11,243)	(9,456)	(4,980)
	Total Federal Tax Adj.				
9	(Deduction)	<u>(66,360)</u>	<u>(82,996)</u>	<u>(86,937)</u>	<u>(86,544)</u>
State Tax Adjustments					
10	Tax Depreciation	(54,313)	(51,830)	(51,959)	(52,429)
11	Fixed Charges – Operating	(11,945)	(13,620)	(14,450)	(16,090)
12	Cost of Removal	(2,315)	(2,315)	(2,315)	(2,315)
13	Repairs	(8,391)	(10,484)	(10,059)	(12,566)
	50% of Meals &				
14	Entertainment	0	0	0	0
	Ad Valorem Tax -				
15	Fiscal/Calendar	494	(1,126)	(590)	(496)
	Self-Developed Software &				
16	Other	(5,387)	(11,243)	(9,456)	(4,980)
	Total State Tax Adj.				
17	(Deduction)	<u>(81,857)</u>	<u>(90,617)</u>	<u>(88,828)</u>	<u>(88,875)</u>

Table SDG&E-RGR-4-3
Electric Generation
Summary of Income Tax Adjustments
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
Federal Tax Adjustments:					
1	Tax Depreciation	0	(28,310)	(30,390)	(32,009)
2	Fixed Charges – Operating	0	(16,005)	(15,771)	(15,073)
3	Section 199 Deduction Prior Year Calif. Corp.	0	0	0	(2,000)
4	Franchise	0	(2,063)	(6,306)	(6,576)
5	50% of Meals & Entertainment Ad Valorem Tax -	0	0	0	0
6	Fiscal/Calendar Self-Developed Software &	0	(506)	(178)	149
7	Other	0	0	0	0
		<hr/>	<hr/>	<hr/>	<hr/>
8	Total Federal Tax Adj. (Deduction)	<u>0</u>	<u>(46,884)</u>	<u>(52,645)</u>	<u>(55,510)</u>
State Tax Adjustments					
9	Tax Depreciation	0	(43,279)	(38,573)	(36,539)
10	Fixed Charges – Operating	0	(16,005)	(15,771)	(15,073)
11	Cost of Removal	0	0	0	0
12	50% of Meals & Entertainment Ad Valorem Tax -	0	0	0	0
13	Fiscal/Calendar Self-Developed Software &	0	(506)	(178)	149
14	Other	0	0	0	0
		<hr/>	<hr/>	<hr/>	<hr/>
15	Total State Tax Adj. (Deduction)	<u>0</u>	<u>(59,791)</u>	<u>(54,522)</u>	<u>(51,464)</u>

Table SDG&E-RGR-4-4
SONGS
Summary of Income Tax Adjustments
(\$ in Thousands)

<i>Line No.</i>	<i>Description</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
Federal Tax Adjustments:					
1	Tax Depreciation	0	0	(30)	(853)
2	Fixed Charges - Operating	0	0	(7)	(199)
3	Section 199 Deduction Prior Year Calif. Corp.	0	0	0	0
4	Franchise	0	0	0	0
5	50% of Meals & Entertainment	0	0	0	0
6	Ad Valorem Tax - Fiscal/Calendar	0	0	0	(65)
7	Other & Self Developed Software	0	0	0	0
8	Total Federal Tax Adj. (Deduction)	<u>0</u>	<u>0</u>	<u>(37)</u>	<u>(1,117)</u>
State Tax Adjustments					
9	Tax Depreciation	0	0	(392)	(862)
10	Fixed Charges - Operating	0	0	(7)	(199)
11	Cost of Removal	0	0	0	0
12	50% of Meals & Entertainment	0	0	0	0
13	Ad Valorem Tax - Fiscal/Calendar	0	0	0	(65)
14	Other & Self Developed Software	0	0	0	0
15	Total State Tax Adj. (Deduction)	<u>0</u>	<u>0</u>	<u>(399)</u>	<u>(1,126)</u>

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E. Results

3

The increase in income tax expense from 2013 to 2016 is primarily a function of

4

increasing book income before taxes resulting from the return on a growing rate base (see the

1 testimony of Jesse Aragon, Exhibit SDG&E-27, for a discussion of rate base). Federal and state
2 tax adjustments are also growing annually, partially offsetting the growth in book income before
3 taxes from 2013 to TY 2016.

4 **V. FRANCHISE FEES—ACCOUNT 927**

5 **A. Introduction**

6 The purpose of this section is to provide background and analysis for SDG&E's
7 Franchise Fees as estimated for TY 2016.

8 **B. Discussion**

9 Franchise fees are payments made to counties and incorporated cities pursuant to local
10 ordinances granting a franchise to the company to place utility property in the public rights of
11 way. These facilities include poles, wires, conduits, and appurtenances for transmitting and
12 distributing electricity, and pipes and appurtenances for transmitting and distributing gas.
13 Franchise fees attributable to income from transmitting electricity are excluded from the
14 following franchise fee calculations. As of January 1, 2013, SDG&E had franchise fee
15 agreements with 30 taxing jurisdictions.

16 The franchise fee requirements are based upon gross receipts representing the recovery of
17 base margin. The franchise factors upon which the estimated 2014-2016 franchise fees were
18 determined are based on a summary of 2013 electric and gas sales, transportation revenues, rate
19 refunds, and uncollectibles. The factors were adjusted to forecasted 2016 levels based on
20 historical trends in franchise payment data.

21 Franchises are calculated using two formulas: 1) the "Broughton Act" formula, and 2) the
22 "Percent of Gross Receipts" formula. The Broughton Act formula, as prescribed by CPUC
23 guidelines, is calculated based upon the summarized receipts within each city or county as
24 allocated by electric pole line and gas pipeline mileage in their public rights of way, and the
25 applicable franchise fee rate pursuant to the franchise fee ordinance. The Percent of Gross
26 Receipts formula is calculated based upon the summarized receipts within each city or county,
27 and the applicable franchise fee rate pursuant to the franchise fee ordinance.

28 The franchise agreement with each taxing authority specifies which of the above methods
29 SDG&E will use to determine its franchise fee liability. The majority of agreements require that
30 the franchise fee be calculated under both methods with SDG&E paying the higher of the two

1 calculated fees. The remaining agreements specify that only the Broughton Act or Percent of
2 Gross Receipts method be used.

3 The total payments to all taxing authorities were summed and divided by total receipts to
4 arrive at system-wide franchise fee factors for electric and gas. The system-wide franchise fee
5 factors for the most recent five years were then averaged to yield forecasted average franchise
6 fee factors for TY 2016. The average electric franchise fee factor for 2016 is projected to be
7 3.4273% based on the trend from actual 2009-2013 franchise fees. The average gas franchise fee
8 factor for 2016 is projected to be 2.0727%, likewise based on the trend from actual 2009-2013
9 franchise fees.

10 Table SDG&E-RGR-5-1 below provides the detail for Account 927, Franchise Fees as
11 estimated for the 2016 TY.

12 **C. Summary of Estimated Franchise Fees**

13 **Table SDG&E-RGR-5-1**

(\$ in Thousands)

	<i>Line No.</i>	<i>Acct. No.</i>	<i>2013 Recorded</i>	<i>2014 Estimated</i>	<i>2015 Estimated</i>	<i>2016 Test Year</i>
Electric Distribution	1	927	40,804	39,086	41,420	45,636
Gas Distribution	2	927	5,864	6,089	6,229	6,666
Electric Generation	3	927	0	7,294	7,341	7,228
SONGS	4	927	0	44	46	115

14 **D. Results**

15 As noted above, the change in franchise fee expense from 2013 to 2016 results from
16 changes in base margin as presented by other witnesses in their direct testimonies.

17 **VI. CONCLUSION**

18 This concludes my revised prepared direct testimony.
19

1 **VII. WITNESS QUALIFICATIONS**

2 My name is Ragan G. Reeves. I am employed by Sempra Energy, SDG&E's parent
3 company, as a Principal Tax Counsel. My business address is 101 Ash Street, HQ06-TX, San
4 Diego, California 92101. I advise SDG&E and Sempra's other business units on the implications
5 of federal and state tax law, including tax compliance issues, tax audit issues and strategies, and
6 proposed acquisitions and restructurings.

7 Prior to joining Sempra Energy in 2005, I worked as a tax attorney for eight years at
8 Miller & Chevalier, Chartered, in Washington, D.C., where my practice focused on tax credits,
9 tax litigation, and tax controversy matters.

10 I received a Bachelor's of Business Administration in Accounting, a Masters in
11 Professional Accounting, and a Juris Doctorate from the University of Texas at Austin. I am
12 licensed to practice law in the District of Columbia and Texas, and I am a registered in-house
13 counsel in California. I am also a licensed Certified Public Accountant in Texas.

14 I have previously testified before the CPUC.

APPENDIX A – GLOSSARY OF TERMS

ACRS: Accelerated Cost Recovery System
ADFIT: accumulated deferred federal income tax
ADR: Asset Depreciation Range
AFUDC: allowance for funds used during construction
A&G: administrative and general
ARAM: Average Rate Assumption Method
ATRA: American Taxpayer Relief Act of 2012
CEA: capitalized earnings ability
CCFT: California Corporation Franchise Tax
CET: California Employment Training
CIAC: contribution in aid of construction
CWIP: Construction Work in Progress
ERTA: Economic Recovery Tax Act of 1981
FICA: Federal Insurance Contributions Act
FTB: Franchise Tax Board
FUTA: Federal Unemployment Tax Act
HCLD: historical cost less depreciation
HI: Hospital Insurance (i.e., Medicare)
IRC: Internal Revenue Code
IRS: Internal Revenue Service
ITC: Investment Tax Credit
ITCC: Income Tax Component of CIAC
MACRS: Modified Accelerated Cost Recovery System
OASDI: Old Age, Survivors, and Disability Insurance
PRA: Percentage Repair Allowance
Regs: Treasury Regulations
SBE: California State Board of Equalization
SONGS: San Onofre Nuclear Generating Station
SUI: State Unemployment Insurance
TRA 86: Tax Reform Act of 1986
UI: Unemployment Insurance

SDG&E 2016 GRC Testimony Revision Log – March 2015

Exhibit	Witness	Page	Line	Revision Detail
SDGE-29	Ragan Reeves	RGR-iii	N/A	Changed “My testimony estimates a Test Year 2016 income tax expense of \$167.1 million, payroll tax expense of \$17.8 million, ad valorem tax expense of \$71.9 million, and franchise fees of \$59.8 million” to “My testimony estimates a Test Year 2016 income tax expense of \$163.6 million, payroll tax expense of \$17.7 million, ad valorem tax expense of \$77.0 million, and franchise fees of \$59.6 million.”
SDGE-29	Ragan Reeves	RGR-3	4	Updated table SDG&E-RGR-1 to reflect revised amounts
SDGE-29	Ragan Reeves	RGR-5	10	Changed “0.3843%” to “0.5121%”
SDGE-29	Ragan Reeves	RGR-6	2	Updated table SDG&E-RGR-2-1 to reflect revised amounts
SDGE-29	Ragan Reeves	RGR-7	1	Updated table SDG&E-RGR-2-2 to reflect revised amounts
SDGE-29	Ragan Reeves	RGR-8	1	Updated table SDG&E-RGR-2-3 to reflect revised amounts
SDGE-29	Ragan Reeves	RGR-9	1	Updated table SDG&E-RGR-2-4 to reflect revised amounts
SDGE-29	Ragan Reeves	RGR-16	14	Added “and the Tax Increase Prevention Act of 2014 (“TIPA”)” after “(“ATRA”)”
SDGE-29	Ragan Reeves	RGR-16	15	Changed “has” to “have”
SDGE-29	Ragan Reeves	RGR-16	21-24	Added paragraph which reads: “The TIPA was enacted into law on December 19, 2014. The TIPA included a one-year extension of the 50 percent bonus tax depreciation for eligible property placed into service before January 1, 2015, and for costs incurred before January 1, 2015 attributable to eligible long production period property placed into service before January 1, 2016.”
SDGE-29	Ragan Reeves	RGR-16	FN 23	Added footnote 23, which reads: “See Pub. L. No. 113-295, Section 125, H.R. 5771.” Shifts all subsequent footnote numbering.
SDGE-29	Ragan Reeves	RGR-16	25	Added “and the TIPA” after “ATRA”
SDGE-29	Ragan Reeves	RGR-17	3	Added “and the TIPA” after “ATRA”
SDGE-29	Ragan Reeves	RGR-17	5	Added “and the TIPA” after “ATRA”
SDGE-29	Ragan Reeves	RGR-17	6	Changed “depreciation in 2013 (and in 2014 for qualified long production period property) to “depreciation in 2013 and 2014 (and in 2015 for qualified long production period property”
SDGE-29	Ragan Reeves	RGR-17	8	Added “and the TIPA” after “ATRA”
SDGE-29	Ragan Reeves	RGR-17	10	Changed “depreciation in 2013 (and in 2014 for qualified long production period property) to “depreciation in 2013 and 2014 (and in 2015 for qualified long production period property”

<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-17</i>	<i>14</i>	<i>Changed "2014" to "2015"</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-17</i>	<i>16</i>	<i>Changed "December 31, 2013" to "December 31, 2014"</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-19</i>	<i>1</i>	<i>Updated table SDG&E-RGR-3-1 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-20</i>	<i>1</i>	<i>Updated table SDG&E-RGR-3-2 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-21</i>	<i>1</i>	<i>Updated table SDG&E-RGR-3-3 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-22</i>	<i>1</i>	<i>Updated table SDG&E-RGR-3-4 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-23</i>	<i>1</i>	<i>Updated table SDG&E-RGR-4-1 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-24</i>	<i>1</i>	<i>Updated table SDG&E-RGR-4-2 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-25</i>	<i>1</i>	<i>Updated table SDG&E-RGR-4-3 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-26</i>	<i>1</i>	<i>Updated table SDG&E-RGR-4-4 to reflect revised amounts</i>
<i>SDGE-29</i>	<i>Ragan Reeves</i>	<i>RGR-28</i>	<i>13</i>	<i>Updated table SDG&E-RGR-5-1 to reflect revised amounts</i>