

Company: San Diego Gas & Electric Company (U902M)
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Exhibit: SDG&E-05

SDG&E

DIRECT TESTIMONY OF JOHN L. DAGG

(GAS TRANSMISSION OPERATIONS AND MAINTENANCE)

November 2014

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**



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SUMMARY

| GAS TRANSMISSION | | | |
|---|-------------------------------|-------------------------|---------------|
| Shown in Thousands of 2013 Dollars | 2013 Adjusted-Recorded | TY2016 Estimated | Change |
| Total Non-Shared | 4,130 | 4,663 | 533 |
| Total Shared Services (Incurred) | 0 | 0 | 0 |
| Total O&M | 4,130 | 4,663 | 533 |

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San Diego Gas & Electric Company (SDG&E or the Company) requests approval of a Test Year (TY) 2016 forecast of \$4,663,000 for Gas Transmission Operation and Maintenance (O&M) costs. This forecast is based on an adjusted three-year average of historical spending and represents an increase of approximately \$533,000 over 2013 adjusted-recorded costs. Expenditures discussed in this testimony represent day-to-day expenses associated with operating and maintaining SDG&E’s natural gas transmission system. Approval of the forecasts in this testimony will further SDG&E’s objective to sustain operational excellence in the provision of safe, reliable delivery of natural gas to customers at a reasonable cost.

The forecast in this testimony is for Non-Shared cost only, because SDG&E Gas Transmission does not provide any shared services. The forecast of Gas Transmission capital-related costs is presented in the Direct Testimony of Raymond Stanford, Exhibit SDG&E-06.

SDG&E DIRECT TESTIMONY OF JOHN L. DAGG
GAS TRANSMISSION OPERATIONS AND MAINTENANCE

I. INTRODUCTION

A. Summary of Costs

I sponsor the TY 2016 forecasts for O&M costs for non-shared services for the forecast years 2014, 2015, and 2016 that are associated with SDG&E's Gas Transmission activities. Expenditures discussed in this testimony represent day-to-day expenses associated with the following Gas Transmission operation functions:

- Pipeline Operations;
- Gas Compression Operations; and
- Field Engineering and Technical Support Services

SDG&E requests the Commission adopt its TY2016 forecast of \$4,663,000 for total Gas Transmission O&M expenses. This forecast is based on an adjusted three-year average of historical spending and represents an increase of approximately \$533,000 over 2013 adjusted-recorded costs. Approval of the forecasts in this testimony will further SDG&E's objective to sustain operational excellence in the provision of safe, reliable delivery of natural gas to customers at a reasonable cost. Table JLD-1 below summarizes my sponsored costs.

Table JLD-1
San Diego Gas & Electric Company
Total Gas Transmission O&M

| GAS TRANSMISSION | | | |
|---|-------------------------------|-------------------------|---------------|
| Shown in Thousands of 2013 Dollars | 2013 Adjusted-Recorded | TY2016 Estimated | Change |
| Total Non-Shared | 4,130 | 4,663 | 533 |
| Total Shared (Incurred) | 0 | 0 | 0 |
| Total O&M | 4,130 | 4,663 | 533 |

This cost forecast is based entirely on non-shared service activities, because SDG&E Gas Transmission does not provide any shared services. Unless otherwise noted, all costs in this testimony are shown in thousands of 2013 dollars. Capital expenditures in support of SDG&E's Gas Transmission operations are addressed in the Direct Testimony of Raymond Stanford,

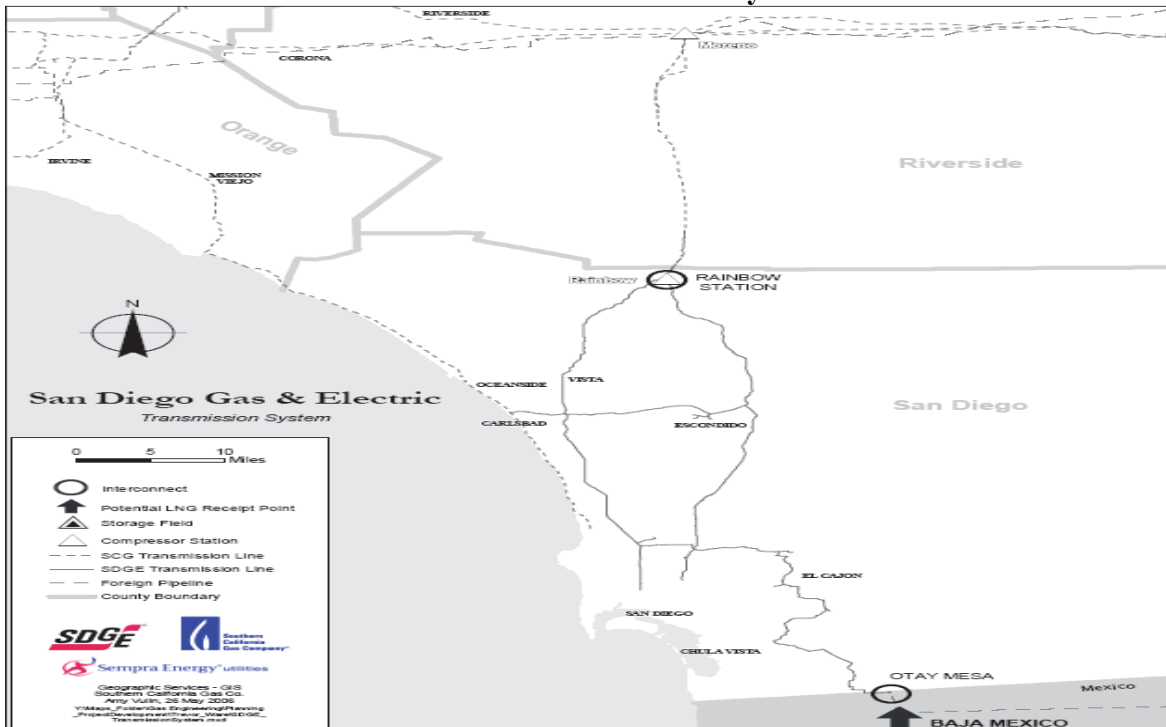
1 Exhibit SDG&E-06. Additional information about the activities and forecasts described here
2 may be found in my supporting workpapers, Exhibit SDG&E-05-WP.

3 **B. Summary of Activities**

4 Key objectives of the Gas Transmission organization are to operate safely, achieve
5 compliance with applicable legal and regulatory requirements, and provide customers with
6 reliable natural gas service at reasonable cost.

7 The boundaries of the SDG&E transmission system service territory encompass the City
8 and County of San Diego. Gas is received into the transmission system from Southern California
9 Gas Company (SoCalGas) facilities through interconnection points at the San Diego/Riverside
10 County border at Rainbow, California and at the San Onofre receipt point in San Clemente,
11 California. The system is also designed to receive re-gasified Liquefied Natural Gas supplies
12 from Transportadora de Gas Natural de Baja California S. de R.L. de C.V., a Mexican Pipeline
13 Company through an interconnection located in the community of Otay Mesa, San Diego.
14 SDG&E's annual send-out has averaged 125.1 Bcf over the last five years, with a peak send-out
15 of 140.4 Bcf in 2012. Figure JLD-1, below, shows a map of the system.

16 **Figure JLD-1**
17 **San Diego Gas & Electric Company**
18 **SDG&E Gas Transmission System**



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1 The United States Department of Transportation (DOT) utilizes specific engineering
2 criteria to define the term “transmission pipeline.” Under the DOT definition, SDG&E’s
3 Distribution and Transmission operating units collectively operate approximately 234 miles of
4 “DOT-defined transmission pipeline.” Of the 234 miles of DOT-defined transmission pipelines,
5 SDG&E’s Gas Transmission organization is responsible for the operation and maintenance of
6 approximately 175 miles of high-pressure pipelines and two compressor stations totaling
7 approximately 19,665 horsepower.

8 SDG&E and SoCalGas combined the management responsibilities for both utilities’ gas
9 transmission systems in 2002. The daily operation and maintenance of the SDG&E gas
10 transmission pipeline and compressor station systems are performed by SDG&E employees, with
11 technical engineering support performed by SDG&E’s Gas Transmission Technical Services
12 organization.

13 Managerial leadership over SDG&E’s Gas Transmission organization and operation and
14 maintenance activities is provided by SoCalGas’ Gas Transmission and System Operations
15 organization. The cost of the services provided by SoCalGas are billed to SDG&E and booked
16 as a component of SDG&E’s O&M expenses. SDG&E’s Gas Transmission organization does
17 not provide any billable services back to SoCalGas.

18 **C. Safety/Risk Considerations**

19 SDG&E’s Risk Policy witnesses, Diana Day (Exhibit SDG&E-02) and Douglas
20 Schneider (Exhibit SDG&E-03), describe how risks are assessed and factored into cost decisions
21 on an enterprise-wide basis. Other aspects of risk mitigation in the SDG&E system, some of
22 which address Gas Transmission, are addressed under the Transmission Pipeline Integrity
23 Program, described in the testimony of Maria Martinez (Exhibit SDG&E-07).

24 Operation and maintenance activities for the gas transmission system are primarily
25 influenced by customer usage, market forces, and available pipeline capacity. Given these key
26 factors, operational risk impacts are considered by Gas Transmission through daily operating
27 decision-making activities. This time-sensitive critical method of risk assessment is utilized
28 throughout the daily management of the gas transmission system, and is based on effective
29 utilization of available real-time data and resources. This method of analytical examination
30 considers loss of operational ability resulting from potential system constraints, external
31 influences, resource availability and cost considerations.

1 **D. Cost Forecast Methodology**

2 The TY2016 forecast of expense was determined by first reviewing five years (2009
3 through 2013) of historical recorded costs. The recorded costs were adjusted to remove expenses
4 associated with any one-time events, and by making other applicable accounting adjustments.
5 The results of this process were then used to calculate three, four, and five-year linear-trends, and
6 three, four, and five-year, annual-averaging results. Differences in the results of each of the
7 methodologies evaluated proved to be small in scale.

8 Rather than simply relying on multi-year averaging principles to determine this cost
9 forecast, I considered the reasonableness of the various results to identify the best available, and
10 most applicable, predictor of future period costing. Through this process, I determined that there
11 is greater value in utilizing a shorter, more recent historical period result (three years) to forecast
12 a near-term future period of expense, especially when the expenses and activities are associated
13 with a continually evolving, regulatory and safety awareness-guided industrial environment, such
14 as Gas Transmission operations.

15 Next, I reviewed operational standards, and new and proposed O&M activities to identify
16 and quantify any new and emerging activities expected to be realized over the term of the GRC
17 period, and developed cost estimates for these activities. These future year incremental cost
18 estimates were then added to the three-year annual average adjusted-recorded results. The
19 results of these calculations establish my TY2016 forecast.

20 For costs identified as subject to non-standard escalation, the TY2016 forecast was
21 determined based on applying a zero-based (base year 2013) approach, and, depending on the
22 nature of the specific item of expense, were then adjusted annually, based either on applicable
23 multi-year averaging or other specific (state or federal) future year inflation indexes. Specific
24 forecast assumptions on these expenses are described in detail in each individual category of cost
25 in my workpapers (Exhibit SDG&E-05-WP).

26 **E. Support To/From Other Witnesses**

27 My testimony provides support for certain environmental cost forecasts that are discussed
28 in the Environmental Services testimony of Scott Pearson (Exhibit SDG&E-18), and fleet
29 acquisition costs forecasts that are discussed in the Fleet and Facility Operations testimony of
30 Carmen Herrera (Exhibit SDG&E-16). Where this testimony discusses environmental, fleet or
31 related topics, those related exhibits provide additional information.

1 **II. NON-SHARED OPERATIONS AND MAINTENANCE COSTS**

2 The costs presented within this testimony are necessary to support the following Gas
3 Transmission Non-Shared Service operational functions:

- 4 • Gas Transmission Pipelines;
- 5 • Compressor Stations; and
- 6 • Field Engineering and Technical Support.

7 Table JLD-2 below summarizes the total non-shared O&M forecasts for the listed cost
8 categories.

9 **Table JLD-2**
10 **San Diego Gas & Electric Company**
11 **Total Non-Shared O&M**

| GAS TRANSMISSION | | | |
|--|-------------------------------|-------------------------|---------------|
| Shown in Thousands of 2013 Dollars | 2013 Adjusted-Recorded | TY2016 Estimated | Change |
| A. Gas Transmission Pipelines | 1,055 | 1,243 | 188 |
| B. Compressor Stations | 2,969 | 3,314 | 345 |
| C. Field Engineering and Technical Support | 106 | 106 | 0 |
| Total | 4,130 | 4,663 | 533 |

12 **A. Gas Transmission Pipelines**

13 **1. Description of Costs and Underlying Activities**

14 The Gas Transmission Pipelines function within Gas Transmission is responsible for the
15 safe day-to-day operation and maintenance of gas transmission pipeline facilities and related
16 infrastructure. This includes operating and maintaining equipment at pipeline receipt points,
17 valve control stations, major customer delivery custody-transfer points, all associated
18 monitoring, metering, and control facilities, odorization equipment, and real-time operating data
19 telemetry communications between gas facilities and SoCalGas' Gas Control and SCADA
20 (Supervisory Control and Data Acquisition System) Operations department. Pipeline Operations
21 also performs leak surveys of all transmission pipeline facilities, operates and maintains the
22 cathodic protection systems, conducts surveillance of third-party construction activities around
23 the vicinity of buried pipeline facilities, and performs locate-and-mark services to identify the
24 location of buried facilities. Additional responsibilities include:

- 1 • Developing and implementing gas handling procedures;
- 2 • Providing emergency services in response to earthquakes, wildfires, dig-ins, or other
- 3 events, as needed, in order to minimize the potential for danger to the public and/or to
- 4 minimize impact to system reliability;
- 5 • Investigating and addressing gas quality issues; and
- 6 • Maintaining compliance with applicable regulatory requirements.

7 Applicable regulations cover a broad range of concerns, including: air quality; asbestos;

8 lead; polychlorinated biphenyls; natural resources; ground water; storm water; hazardous waste

9 and materials handling; and above- and below-ground storage/collection vessels. In order to

10 uphold compliance with applicable regulations and permitting and reporting requirements, Gas

11 Transmission continually tracks and analyzes changes in regulatory requirements and adjusts

12 operations accordingly.¹

13 The costs estimates presented support the activities of the Gas Transmission Pipelines

14 Department to achieve operational safety, reliability, and regulatory compliance goals, as

15 outlined above.

16 **2. Forecast Method**

17 The TY2016 forecast was determined through the use of a three-year (2011 through

18 2013) annual average method, unless otherwise indicated in the Cost Drivers section below.

19 This methodology was selected because the more recent historical period better reflects the

20 expenses and activities anticipated for Gas Transmission operations in the near term. Future year

21 incremental cost estimates were then added to the three-year annual average adjusted-recorded

22 results. The results of these calculations establish my TY2016 forecast.

23 For costs identified as subject to non-standard escalation in the Cost Drivers discussion

24 below, the TY2016 forecast was determined based on applying a zero-based (base year 2013)

25 approach, and, depending on the nature of the specific item of expense, were then adjusted

26 annually, based either on applicable multi-year averaging or other specific (state or federal)

27 future year inflation indexes. Specific forecast assumptions on these expenses are described in

28 detail in each individual category of cost in my workpapers (Exhibit SDG&E-05-WP).

¹ See also Ex. SDG&E-18, Direct Testimony of R. Scott Pearson, Environmental Services.

1 **3. Cost Drivers**

2 Increased regulatory requirements and changes in Company policy relating to
3 maintenance and enhancement of the integrity of the transmission pipeline system drive a need
4 for additional labor and non-labor costs in the following areas:

- 5 • DOT Pipeline Safety Fee;
- 6 • Knowledge Management/Succession Staffing;
- 7 • Pipeline District–Workload Increase; and
- 8 • Post-PSEP Incremental O&M.²

9 **a. DOT Safety Fee (Non-Standard Escalation)**

10 The DOT, through the Pipeline and Hazardous Materials Safety Administration, is
11 authorized to assess and collect user fees to fund its pipeline safety program activities. This
12 authority is provided under Title 49 of the Consolidated Omnibus Budget Reconciliation Act of
13 1985.³ The TY2016 fee estimate of \$61,000 was calculated based on a calculation that utilized a
14 sliding three-year averaging of both the applicable annual rate-per-mile fee and the annual
15 number of miles of pipeline. The sliding annual forecasting calculation was based on actual
16 recorded per-mile assessed fee amounts for years 2012 through 2014, and estimated per-mile fee
17 amounts for years 2015 and 2016. The resulting increase for TY2016 is forecast at 12.6% above
18 2013 base year adjusted recorded amounts.

19 **b. Knowledge Management/Succession Staffing**

20 Knowledge Management consists of driving a culture of ongoing transference of
21 historical operational knowledge through use of innovative processes and technologies. Gas
22 Transmission has been working with the Human Resources organization to develop a broad
23 organization-wide strategy to embed knowledge management into the culture. The objective is
24 for effective knowledge management to become “the way we do our work” in anticipation of the
25 turnover of key personnel. This strategy identifies the critical skills and attributes that must be
26 transitioned to new employees prior to the departure of critical work unit staffing, and aids in the
27 mitigation of risk associated with not having experienced personnel in place and fully prepared
28 to take on the daily operating responsibilities of key operational positions. Funding of an
29 additional \$55,000 for labor and \$5,000 for non-labor is required to enable a less-experienced

² The Pipeline Safety Enhancement Program (PSEP) was approved by D.14-06-007 in A.11-11-003.

³ 49 USCS §§ 60301, *et seq.*

1 employee to shadow a retiring employee in a critical operations position within the Gas
2 Transmission Pipelines department for six months prior to the departure of the more-experienced
3 employee.

4 **c. Miramar Pipeline District – Workload Increase**

5 The Miramar Pipeline District is comprised of an operating base located in the city of
6 Miramar. The District is responsible for performing all O&M activities supporting the
7 approximately 175 miles of gas transmission pipelines operated by SDG&E, and all associated
8 gas measurement, pressure regulation, and non-core customer equipment and facilities.

9 Work at the district level is routinely performed under the direct supervision of a Field
10 Operations Supervisor position. The Field Operations Supervisor position provides direct front-
11 line supervision and work direction to employees in their performance of retrofit alterations and
12 repairs, and operation and maintenance activities. The position is critical to successful execution
13 of all day-to-day operations. Gas Transmission has identified the need to increase supervisory
14 support in this area. This requirement is the result of increased workload activity related to
15 ongoing pipeline O&M retrofit activity, an area of activity where growth has occurred and is
16 expected to continue. This request for increased labor expense in the amount of \$17,000 directly
17 supports the continued achievement of safety, compliance, and reliability goals in pipeline
18 operations. One (1) incremental work vehicle is also required for this position and is reflected in
19 the Fleet and Facility Operations testimony of Carmen Herrera (Exhibit SDG&E-16).

20 **d. Post-PSEP Incremental O&M**

21 In 2011, SDG&E and SoCalGas jointly submitted a safety enhancement plan to the
22 Commission that, among other things, proposed remote control valve/automatic shut-off valve
23 installations and retrofits to isolate and depressurize pipelines in the event of a rupture, enhance
24 flow measurement and telemetry at new pipeline locations, and prevent gas back-flow into major
25 pipeline isolation sections when lines are depressurized. Pending adoption of the proposed
26 PSEP, SDG&E and SoCalGas were authorized to begin work and record costs in a memorandum
27 account for future review and recovery of costs. The PSEP was subsequently approved by the
28 Commission in Decision 14-06-007.

29 Valves, actuators, and related transmission system control components newly-installed or
30 retrofitted as part of the approved PSEP must be maintained by Gas Transmission as part of
31 SDG&E's ongoing O&M activities. Through 2015, the incremental O&M costs necessary to

1 maintain newly-installed or retrofitted equipment approved and installed as part of PSEP are
2 included within the scope of PSEP. Beginning in 2016, the incremental costs for maintaining
3 these enhanced facilities will no longer be recovered through the PSEP and instead, will be
4 addressed under SDG&E's General Rate Case. Accordingly, this cost category reflects
5 incremental labor costs of \$90,000 and non-labor costs of \$39,000 to maintain these new or
6 enhanced systems beginning in 2016.

7 Cost estimates were developed under a zero-based estimate formula for valve work at a
8 complex station providing remote control valve/automatic shut-off valve and overpressure
9 protection with dual communications and pressure reads. The cost estimating formula captures
10 expenses associated with the performance of annual calibrations, vault inspections, valve
11 maintenance (operations and lubrication), testing and allowance for troubleshooting and
12 unscheduled maintenance. One (1) additional work vehicle is requested for this work, and is
13 reflected in the Fleet and Facility Operations testimony of Carmen Herrera (Exhibit SDG&E-16).

14 **B. Compressor Stations Operations**

15 **1. Description and Underlying Activities**

16 The Compressor Stations function is responsible for the safe day-to-day operation and
17 maintenance of SDG&E's two compressor station facilities and related infrastructure. This
18 responsibility includes operating and maintaining 14 main compressor engines and ancillary
19 equipment, all associated monitoring, metering, and control facilities, odorization equipment,
20 filtration vessels, cooling equipment, and real-time operating data telemetry communications
21 between compression facilities and SoCalGas' Gas Control and SCADA Operations department.

22 Additional responsibilities include:

- 23 • Developing and implementing gas compression operating and maintenance
24 procedures;
- 25 • Conducting compressor unit and station inspections under planned maintenance
26 schedules, as well as after service interruptions caused by events such as earthquakes,
27 wildfires, pipeline shut-ins, etc. in order to maximize system and equipment
28 availability and reliability and therefore minimize the impact of such events upon Gas
29 Transmission, Gas Distribution and Customer Services Operations;
- 30 • Adjusting operating parameters to maintain Gas Transmission system integrity and
31 address/mitigate gas quality issues;

- Providing 24-hour staffing at strategic locations and response to address any compression operation issues; and
- Maintaining compliance with applicable regulatory requirements.

Applicable Regulatory requirements cover a broad array of topics, including: air quality; asbestos; lead; polychlorinated biphenyls; natural resources; ground water; storm water; process waste water; hazardous waste and materials; and above- and below-ground tanks. In order to uphold compliance with applicable regulations and permitting and reporting requirements, Gas Transmission continually tracks and analyzes changes in regulatory requirements and adjusts operations accordingly.⁴ Regulatory changes require enhanced monitoring, record-recording and reporting practices. These include Reciprocating Internal Combustion Engines / National Emissions Standards for Hazardous Air Pollutants (Reciprocating Internal Combustion Engines National Emissions Standards for Hazardous Air Pollutants) Subpart ZZZZ, Greenhouse Gas mitigation at the state and federal level, and local Air Quality Management District rules that require additional data to be recorded and available for verification of compliance.

2. Forecast Method

The TY2016 forecast was determined through the use of a three-year (2011 through 2013) annual average method, unless otherwise indicated in the Cost Drivers section below. This methodology was selected because the more recent historical period better reflects the expenses and activities anticipated for Gas Transmission operations in the near term. Future year incremental cost estimates were then added to the three-year annual average adjusted-recorded results. The results of these calculations establish my TY2016 forecast.

For costs identified as subject to non-standard escalation in the Cost Drivers discussion below, the TY2016 forecast was determined based on applying a zero-based (base year 2013) approach, and, depending on the nature of the specific item of expense, were then adjusted annually, based either on applicable multi-year averaging or other specific (state or federal) future year inflation indexes. Specific forecast assumptions on these expenses are described in detail in each individual category of cost in my workpapers (Exhibit SDG&E-05-WP).

⁴ See Ex. SDG&E-18, Direct Testimony of R. Scott Pearson, Environmental Services.

1 **3. Cost Drivers**

2 The costs represented under the Compressor Stations category support achievement of
3 Gas Transmission’s operational safety, reliability, and regulatory compliance objectives as
4 previously mentioned above. Additional funding to support work in the following areas is
5 requested:

- 6 • Station Mechanic Workload Increase;
- 7 • Knowledge Management/Succession Staffing;
- 8 • Re-Claim Emission Credits Procurement;
- 9 • State Water Board Permit Fees;
- 10 • Critical Facility Security; and
- 11 • Greenhouse Gas Mitigation/Compliance (NERBA).

12 **a. Station Mechanic Workload Increase**

13 An estimated 96% of the natural gas in the San Diego region flows through the Moreno
14 Compressor Station. The Moreno station operates within a rigid regulatory environment where
15 emissions are tracked per Title V of the 1990 federal Clean Air Act Amendments, Air Quality
16 Management District Rule 1110.2, California Air Resources Board (CARB) greenhouse gas
17 regulations, and Regional Clean Air Incentives Market (RECLAIM) operating permits. Each of
18 these regulations establishes limits on specific emissions constituents, like volatile organic
19 compounds, carbon monoxide, and Nitrogen Oxide. The station operates multiple control and
20 monitoring systems to help track and report emissions on a continuous basis. In order to run the
21 engines at their optimum performance, SDG&E mechanics are required to constantly fine tune,
22 balance, and immediately adjust equipment to prevent a unit from falling out of compliance on a
23 continuous 24-hour basis. Many times, these adjustments are required after hours on a call-out
24 basis. The addition of one (1) station mechanic position, with related labor and non-labor costs
25 of \$45,000 and \$5,000, respectively is required in order to maintain regulatory compliance.
26 Should regulatory compliance not be sustainable, the station’s ability to continue operating may
27 be adversely impacted.

28 **b. Knowledge Management/Succession Staffing**

29 Knowledge Management consists of driving a culture of ongoing transference of
30 historical operational knowledge through use of innovative processes and technologies. Gas
31 Transmission has been working with the Human Resources organization to develop a broad

1 organization-wide strategy to embed knowledge management into the culture. The objective is
2 for effective knowledge management to become “the way we do our work” in anticipation of the
3 turnover of key personnel. This strategy identifies the critical skills and attributes that must be
4 transitioned to new employees prior to the departure of critical work unit staffing, and aids in the
5 mitigation of risk associated with not having experienced personnel in place and fully prepared
6 to take on the daily operating responsibilities of key operational positions. The required funding
7 of \$55,000 for labor and \$5,000 for non-labor, is to enable a less-experienced employee to
8 shadow a retiring employee in a critical operations position within the Compressor Stations
9 department for six months prior to the departure of the more-experienced employee.

10 **c. RECLAIM Emission Credits Procurement**

11 The South Coast Air Quality Management District (SCAQMD) administers the
12 RECLAIM to reduce the emission of oxides of nitrogen and sulfur within the South Coast Air
13 Basin, as defined by the CARB. The RECLAIM incentive program operates under the authority
14 of SCAQMD, pursuant to Regulation XX and Rules 2000 through 2020, as amended May 6,
15 2005. SDG&E has been a participant in this program, which includes flexible options for
16 emission reduction, including add-on controls, equipment modifications, reformulated products,
17 operational changes, shutdowns, and the purchase of excess emission reduction credits, since its
18 inception on January 1, 1994.

19 SDG&E requires RECLAIM Trading Credits for excess nitrogen oxide emissions for the
20 operation of its Moreno compressor station. The trading credit requirements are expected to
21 increase over the term of this forecast period due to the Moreno station operating at higher levels
22 than experienced in prior years, and the cost of the credits is forecast to increase at a greater rate
23 than experienced in prior years, as a result of CARB’s planned reduction of available RECLAIM
24 trading credits. Total non-labor costs of \$123,000 are estimated for this category.

25 **d. State Water Board Permit Fees (Non-Standard Escalation)**

26 The California State Water Resources Control Board publishes a fee schedule applicable
27 to the assessment of annual fees for wastewater permitting and water quality certifications issued
28 by the agency and Regional Water Quality Control Boards. A revised fee schedule is normally
29 adopted by the agency each September, with the revised fees becoming effective from the
30 previous July 1 to the following June 30. Fee schedules are published in the California Code of

1 Regulations.⁵ A TY2016 fee forecast of \$13,000 was developed based on a four-year (2010
2 through 2013) average methodology, resulting in an annual fee increase equal to 14.8%
3 throughout the forecast period.

4 **e. Critical Facility - Security Upgrades**

5 In accordance with new pipeline security guidelines issued in April 2011 by the Pipeline
6 Security Division of the Department of Homeland Security's Transportation Security
7 Administration within what is now the Office of Transportation Sector Network Management,
8 pipeline operators are required to implement improvements in the safety and security of
9 identified critical pipeline operational facilities.

10 In executing its responsibility for national pipeline security, TSNM has utilized the
11 Pipeline Security Information Circular, issued on September 5, 2002, by the DOT's Office of
12 Pipeline Safety, as the primary Federal guideline for industry security. Complementing this
13 document, and also adopted by Transportation Security Administration, was the DOT-issued
14 Pipeline Security Contingency Planning Guidance of June 2002.

15 In order to comply with this requirement, SDG&E has implemented 24-hour, seven-day
16 per week guard patrol service at a critical compressor station facility. Non-labor costs of
17 \$61,000 are requested to support this safety enhancement.

18 **f. Greenhouse Gas Mitigation/Compliance**

19 A new regulatory requirement, Senate Bill 1371 (SB 1371), was adopted September
20 2014. This requirement differs from a similar requirement under Environmental Protection Act,
21 Subpart W (for fugitive emission monitoring) that addresses distribution facilities downstream of
22 major equipment, such as compressors, regulator stations and valves.

23 Senate Bill 1371 requires the CPUC to adopt rules and procedures to reduce emissions of
24 natural gas pursuant to the California Global Warming Solutions Act of 2006. SB 1371 regulates
25 natural gas leakage abatement for Commission-regulated gas pipeline facilities that are intrastate
26 natural gas transmission and distribution lines. Additionally, CARB's recent updates to the AB
27 32 Climate Change Scoping Plan indicate a desire by State regulators to minimize methane
28 emissions from natural gas transmission and distribution systems by developing regulations to
29 reduce fugitive emissions. The requirements proposed in SB 1371 differ from current
30 requirements under Environmental Protection Act Subpart W for fugitive emission monitoring

⁵ See 23 Cal. Code Reg. 9, Div. 3, Art. 1.

1 and leak detection. SB 1371 establishes a reduction program that requires rigorous leak testing
2 and repairs to minimize gas distribution system leaks and any associated fugitive methane
3 emissions.

4 SB 1371 rulemaking is expected to be completed during the rate case period 2014-2016,
5 with initial costs to SDG&E in 2016. Because the final conditions of the requirements in SB
6 1371 are not exactly known, SDG&E is requesting that estimated non-labor costs of \$74,000
7 associated with SB 1371 be included in rates and subject to two-way balancing account treatment
8 in the New Environmental Regulatory Balancing Account (NERBA). The NERBA is described
9 in the Regulatory Accounts testimony of witness Norma Jasso, Exhibit SDG&E-35.

10 **C. Field Engineering and Technical Support**

11 **1. Description of Costs and Underlying Activities**

12 The Field Engineering and Technical Support function includes the activities of design
13 engineering, instrumentation, control, project support, and environmental services in support of
14 the day-to-day operations and maintenance of the gas transmission system. The costs presented
15 under this category support the achievement of Gas Transmission's operational safety, reliability,
16 and regulatory compliance goals. Responsibilities include providing on-site technical expertise
17 to Gas Transmission Pipelines and Compressor Stations field personnel, and troubleshooting
18 technical issues for both capital and O&M projects. Field Engineering and Technical Support
19 also provide environmental support services to the Gas Transmission Pipelines and Compressor
20 Stations groups, which is necessary to support their day-to-day operations.

21 SDG&E forecasts no increase in O&M costs over base year 2013 adjusted-recorded for
22 this organization in TY2016. Capital expenses in support of SDG&E's transmission operations
23 are addressed in the Direct Testimony of Raymond Stanford (Exhibit SDG&E-06).

24 **2. Forecast Method**

25 The TY2016 forecast was determined through the use of a three-year (2011 through
26 2013) annual average method. This methodology was selected because the more recent
27 historical period better reflects the expenses and activities anticipated for Gas Transmission
28 operations in the near term.

1 **3. Cost Drivers**

2 As noted above, SDG&E is forecasting no increase in O&M costs over base year 2013
3 adjusted-recorded for this organization in TY2016.

4 **III. CONCLUSION**

5 The forecast of TY2016 costs associated with the operation and maintenance of the
6 SDG&E gas transmission system as presented in this testimony are reasonable and should be
7 adopted by the Commission. The TY2016 forecast of \$4,663,000 for Non-Shared O&M
8 expenses reflects SDG&E's commitment to sustaining safe and reliable service to our customers
9 at reasonable cost, while maintaining regulatory compliance.

10 This concludes my prepared direct testimony.

1 **IV. WITNESS QUALIFICATIONS**

2 My name is John L. Dagg. I presently hold the position of Director Gas Transmission
3 and System Operations for SoCalGas and SDG&E. I hold a Bachelors of Science degree in
4 Mechanical Engineering from California State University, Northridge.

5 I have a broad background in engineering and natural gas pipeline operations with over
6 30 years of experience with SoCalGas and SDG&E. I have held a number of technical and
7 managerial positions with increasing responsibility in the Gas Engineering, Gas Operations, Gas
8 Distribution, and Gas Transmission Departments. In these positions, I have been responsible for
9 gas system control operations, field operations, technical services, and engineering design and
10 construction. I have held my current position as the Director of Gas Transmission and System
11 Operations since April 2009.

12 I have testified previously before the Commission.

Appendix A
Glossary of Acronyms

| | |
|---------|---|
| Bcf | Billion cubic feet |
| CARB | California Air Resources Board |
| CPUC | California Public Utilities Commission / Commission |
| DOT | Department of Transportation, United States |
| NERBA | New Environmental Regulatory Balancing Account |
| O&M | Operations and Maintenance |
| PSEP | Pipeline Safety Enhancement Program |
| RECLAIM | Regional Clean Air Incentives Market |
| SCADA | Supervisory Control and Data Acquisition |
| SCAQMD | South Coast Air Quality Management District |