Company: San Diego Gas & Electric Company (U 902 M)

Proceeding: 2016 General Rate Case

Application: A.14-11-Exhibit: SDG&E-03

SDG&E

DIRECT TESTIMONY OF DAVID L. GEIER ELECTRIC OPERATIONS RISK POLICY

and

DIRECT TESTIMONY OF DOUGLAS M. SCHNEIDER GAS OPERATIONS RISK POLICY NOVEMBER 2014

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



CHAPTER 1 DIRECT TESTIMONY OF DAVID L. GEIER ELECTRIC OPERATIONS RISK POLICY

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SUMMARY

- My testimony provides an overview of SDG&E's strong safety culture and commitment to further developing processes and programs designed to manage safety risks and to promote system reliability.
- SDG&E has a well-developed safety culture founded on proven employee-based programs, continuous safety training programs and education of SDG&E's workforce. Our strong safety culture promotes safe, reliable electric system operation that benefits the public and employees.
- SDG&E's safety philosophy and practices include a continued operational commitment to risk management through targeted programs and initiatives, including particular focus in the last decade to minimizing fire risk. My testimony identifies some of the highest priority risks our electric system faces and the specially designed practices SDG&E has in place to mitigate them.
- SDG&E is committed to the continued growth and development of our existing risk management processes into a more fully integrated enterprise risk management (ERM) governance structure.
- Consistent with our commitment to continuous improvement, our GRC test year (TY) 2016 includes capital and operations and maintenance (O&M) proposals to enhance and expand our risk mitigation efforts, such as the Fire Risk Mitigation (FiRM) project.
- Our TY 2016 electric operations funding requests are tied to our risk mitigation processes and will allow SDG&E to continue providing safe and reliable service to our customers at reasonable rates. Through continued risk management efforts, we will maintain our system's reliability and safety well into the future.

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DIRECT TESTIMONY OF DAVID L. GEIER **ELECTRIC OPERATIONS RISK POLICY**

I. INTRODUCTION

San Diego Gas & Electric (SDG&E) has been committed to delivering safe and reliable power and exceptional service to our customers since our inception. Today, almost every action we take is driven by our commitment to safety. SDG&E is ever-cognizant of protecting the communities we serve, our approximately 4700 employees, and our electric system, by continuously managing risks while providing safe, reliable electric service to 3.5 million customers. Safety, security and reliability are central to how SDG&E maintains and operates its electric delivery system.

To that end, SDG&E has always prioritized electric operations risk management in its General Rate Case (GRC) proposals before the California Public Utilities Commission (Commission). In its test year (TY) 2016 GRC, SDG&E is additionally responding to the Commission's recent efforts encouraging utilities to incorporate analysis of safety, security and reliability risks into GRC testimony, as discussed in Diana Day's direct testimony (Exhibit SDG&E-02). Ms. Day testifies to SDG&E's and SoCalGas' current risk management practices and our ongoing efforts and commitments to develop a more comprehensive enterprise risk management (ERM) process. We recognize the importance of risk management and are taking steps to more systemically integrate our continuously evolving focus on this issue.

My testimony provides an overview of SDG&E's well-developed safety-first culture and practices designed to manage risks, our current risk management practices and processes for electric operations, and our GRC TY 2016 testimony proposals intended to mitigate the highestpriority electric operation risks SDG&E faces today. Specifically, my testimony describes:

- SDG&E's efforts in implementing and growing a strong safety culture, which is embedded in everything we do;
- SDG&E's public safety and reliability philosophy and practices that have successfully mitigated electric operations risk over many years;
- SDG&E's consistency in prioritizing safety and reliability risk management in our investment decision-making; and
- SDG&E's testimony in this TY 2016 GRC supporting funding requests to manage the safety and security risks facing our system today.

The testimony of Doug Schneider similarly addresses these topics from the gas operations perspective, for both SoCalGas and SDG&E.

II. SDG&E'S PROVEN SUCCESS IN DEVELOPING A STRONG SAFETY CULTURE

SDG&E has designed over many years our practices and procedures to protect the public and employees from safety, security and reliability risks. SDG&E's safety focus is embedded in what we do and is the foundation for who we are – from initial employee training, to the installation, operation and maintenance of our utility infrastructure, and to our commitment to provide safe and reliable service to our customers. Public and employee safety and security are at the forefront of how SDG&E's workforce maintains and operates the electric system.

SDG&E launched an initiative to build and strengthen its safety culture in the mid-1990s, when SDG&E had an Occupational Safety and Health Administration (OSHA) recordable incident rate of approximately 8.5. By 2013, SDG&E's OSHA recordable incident rate had dropped to 2.3, an improvement of more than 72%. Also in 2013, SDG&E asked the National Safety Council (NSC) to compare SDG&E¹ to other companies using its "Safety Barometer" database. SDG&E's overall Safety Barometer score was 93 out of a possible 100, which is considered very high, showing that only 7% of the 580 firms in the NSC Database achieved a higher overall score than SDG&E.

A. Behavior Based Safety (BBS)

BBS applies on-the-job positive reinforcement and immediate feedback to continuously promote safe work behaviors, which has helped SDG&E to successfully establish and maintain a strong safety-focused culture. BBS is a proven safety program that promotes an ongoing cycle of improved individual safety behavior, through peer-to-peer review, positive reinforcement and immediate feedback. The BBS process also identifies areas where focus can create permanent change, which is critical to accomplishing continued long-term safety improvements. SDG&E has experienced great success with this program and plans to continue developing its strong safety-focused culture using additional analytical tools available from BBS, as Mr. Woldemariam testifies

¹ National Safety Council Safety Barometer March 2013 SDG&E. 3,175 employees in 19 business functions participated; the survey measured responses to safety and work-related statements in categories that included participation of management, supervisors and employees, as well as "safety support" and organizational activities and climate. Scores are zero to 100.

B. Grassroots Safety Leadership

SDG&E recognizes the significant role that organizational culture plays on safety performance. In 2009 efforts began to improve the organizational culture through frontline employee leadership using Grassroots Safety Leadership. By using its tools, methods and workshop interventions, the goal is to drive employee accountability and engagement by addressing organizational culture. SDG&E's Electric Regional Operations was the first operational group in the Company to use this program and in 2009 created "Grassroots Teams" in two of the six electric operating districts. Frontline employee teams are working on a variety of safety culture projects. Today all six SDG&E service territory districts have Grassroots Teams and projects underway.²

III. SDG&E'S SAFETY PHILOSOPHY AND PRACTICES THAT HAVE MANAGED RISK OVER MANY YEARS.

SDG&E consistently has been recognized for having an industry-leading electric system in reliability. Beginning in 2005, SDG&E has been ranked "Best in the West" in reliability by PA Consulting Group, earning their regional ReliabilityOne award for eight consecutive years. SDG&E also received PA Consulting Group's National Award for Outstanding Reliability Performance in 2010. SDG&E's electric system continues to be very reliable through its systemic diligence in maintaining existing equipment, fixing service problems and restoring service constitute major job functions for SDG&E's field employees, as Jonathan Woldemariam testifies (Exhibit SDG&E-10).

Much of SDG&E's success in these areas can be attributed to SDG&E's efforts toward building a strong safety culture and commitment to managing safety and reliability risks. These efforts include implementing proven employee-based programs to improve safety culture, such as Behavior Based Safety training (BBS), and a "Grassroots Safety Leadership" methodology to improve safety culture. Mr. Woldemariam's testimony describes SDG&E's continuous safety training programs and education of SDG&E's workforce to ensure the safe, reliable operations of our electric system, for the benefit of the public as well as the workforce. Several programs described in Mr. Woldemariam's testimony contribute to workforce development training programs, such as those described below and many others.

² See also Exhibit SDG&E-10, Direct Testimony of Jonathan Woldemariam.

SDG&E's safety philosophy and practices include the strong safety culture described above as well as a continued operational commitment to risk mitigation through targeted programs and initiatives. For example, SDG&E began collecting cable failure data in the mid-1990s in an effort to understand the mode(s) of failure, the failure trends, and the options to reduce failures in the future. In 1998, SDG&E began to proactively replace cable, targeting areas of concern identified by analyzing historical data. In the mid-2000s, we began upgrading our Geographical Information Systems (GIS) to provide us with more comprehensive asset data, among other things. And in the last decade, we have focused very specifically on the organization, tools and procedures to minimize fire risk. I identify below some of the highest priority risks our electric system faces and the specially designed practices SDG&E has in place to mitigate them.

A. Fire Risk Mitigation

The firestorms of 2003 and 2007 devastated our community and caused severe damage and disruption to the electric distribution system. SDG&E continues to address as a top priority the safety and operational risks caused by the extreme Santa Ana wind conditions throughout SDG&E's service territory, given that fire risk is extremely high during wind events, and the consequences of a fire can be catastrophic. SDG&E has implemented fire risk mitigation measures that are unprecedented (in both California and the electric industry) to minimize both the likelihood of fire and any damage caused by fire should an incident occur. Given current severe drought conditions in California³ and the increasing number of year-round wind events in our service territory, SDG&E has needed to even further increase its fire risk mitigation efforts to adapt to changing field conditions. Mr. Woldemariam describes how day-to-day operations and fire risk mitigation efforts are now often inextricably linked, and Mr. Jenkins describes SDG&E's numerous planned capital projects intended to minimize fire risk. Extensive fire risk mitigation programs that are discussed in detail in Mr. Woldemariam's and Mr. Jenkins' testimonies are identified briefly below.

³ On February 17, 2014, Governor Brown issued a "State of Emergency" due to the ongoing drought; and on February 18, 2014, CPUC Safety Enforcement Division acting director Denise Tyrrell issued a letter directing the utilities to increase inspections in fire threat areas, to re-prioritize corrective action items, and to modify electric system fault protection schemes.

1. RIRAT and FiRM

SDG&E's Reliability Improvements for Rural Areas Team (RIRAT) program conducts the systematic risk-based analysis targeted at minimizing impacts of fire risks. RIRAT is a multi-disciplinary technical team comprising subject matter experts from various departments, which implements a process to identify, evaluate, prioritize, plan and mitigate fire risks in rural areas and high fire threat zones. The RIRAT often evaluates aging equipment and utilizes new systems and technology in order to mitigate these fire risks while taking public safety and reliability into account. SDG&E has recently incorporated RIRAT and its associated processes into a more comprehensive Fire Risk Mitigation (FiRM) program.

The FiRM program will address electric system hardening and pole loading issues in fire prone areas, replacing aged conductors, equipment and/or line elements known to have a heightened probability of failure. The FiRM program is very similar to the Pipeline Safety Enhancement Program (PSEP) taking place on the gas side of the business, as it aggressively modernizes the system in areas of high risk, through significant investment. Much of SDG&E's urban system is underground, but the rural areas most susceptible to fire risk are predominantly served using our overhead system. The RIRAT is developing initiatives to mitigate the risks presented by an aging overhead system.

2. Vegetation Management

Vegetation management mitigates fire and reliability risks caused by vegetation contact. Through various methodologies and processes, SDG&E evaluates risk of vegetation growing near SDG&E equipment based on factors such as: current tree clearance, minimum line clearance, line voltage, location of tree, expected tree growth rate, condition of the tree, line sag, and wind sway. SDG&E prides itself in having successful processes in place to reduce vegetation-related outages and fire risk, as evidenced by our outstanding electric reliability record (discussed below). SDG&E's vegetation management activities have proven to be very successful and have resulted in a 75% decrease in distribution outages due to vegetation contact in the last 5 years at SDG&E.

Mr. Woldemariam supports SDG&E's proposal to implement a vegetation management two-way balancing account in this TY 2016 GRC, to prepare for potentially large (but circumstantially difficult to predict) vegetation management costs necessary to protect the public and the system from vegetation-related fire risks, particularly during the current widespread

drought conditions. Increased drought-related fire risk mitigation efforts include increased targeted vegetation management efforts to monitor tree mortality, to assess additional concerns beyond what is planned, and to respond as necessary.

SDG&E's TY 2016 request also includes costs contributing to fire risk preparedness and

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Wind and Fire Emergency Response Protocol

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emergency response activities to mitigate the impacts of wildfires. Mr. Woldemariam's testimony discusses SDG&E's strategic electric operational protocol during Red Flag Warnings,⁴ Elevated Wind Conditions⁵ and Protocol and Safety Patrol Costs for Restoration of Outages in high risk fire areas. During these high fire risk events, SDG&E implements a crew mobilization plan to increase standby staffing in areas adjacent to identified risks within the service territory. Standby staffing includes observers, contracted fire response teams, helicopter surveillance, Electric Trouble Shooters and Electric Construction Crews, who remain on standby around the clock, as appropriate. These activities are coordinated through SDG&E's Emergency Operations Center (EOC). SDG&E's electric distribution operations group, its Meteorology group and its fire coordination group perform a joint risk analysis to determine the number of deployed personnel and to identify areas needing coverage. The presence of fire weather, the curing of fuels and the current system configuration are all factors that are considered in fire risk mitigation analysis and decision-making. SDG&E also has cameras stationed to support visual fire awareness and risk mitigation, particularly in non-populated areas where a camera could

В. **Other High Priority Risks**

SDG&E must address new risks as they arise. One emerging risk is the threat of attack on critical assets (for example, the recent attack on PG&E's Metcalf substation).⁷ Another

provide the first initial identification of a fire. Some of these cameras feature a complex

software algorithm that detects and alerts a control center regarding a potential fire.

⁴ A Red Flag Warning is a forecast warning issued by the U.S. National Weather Service to inform area firefighting and land management agencies that conditions are ideal for wildland fire ignition and rapid propagation. See http://www.weather.gov/. As of June 2014, the SDG&E service territory has already experienced five Red Flag Warnings out of six expected for the entire year.

⁵ SDG&E mobilizes crews and implements emergency management procedures very similar to Red Flag Warning protocol during "Elevated Wind Conditions," when SDG&E assesses a severe fire risk threat due to wind and humidity forecasts.

⁶ See the direct testimony of Ms. Sarah Edgar, Exhibit SDG&E-24.

⁷ The "Metcalf Incident" occurred on April 16, 2013. See "PG&E Metcalf Incident and Substation Security" report, Raymond Fugere, PE, Safety and Enforcement Division, CPUC, February 27, 2014.

- 1 | relatively new risk is the threat of cybersecurity attack. Stephen J. Mikovits (SDG&E-19), Mr.
- 2 Woldemariam and Mr. Jenkins testify regarding risk mitigation efforts (such as protection of
- 3 customer privacy and SCADA⁸ system protection) that address certain cybersecurity threats.
- 4 Each of these risk mitigation initiatives demonstrates our continued commitment to incorporating
- 5 | risk-based assessments into our GRC applications. Section V of this testimony lists some of the
- 6 projects and programs whose primary function is risk mitigation, and the associated funding

7 requested in this GRC.

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IV. SDG&E'S PROCESS FOR INCORPORATING SAFETY AND SECURITY RISK INTO ITS INVESTMENT PORTFOLIO

The approach SDG&E uses to address risk is a combination of bottom-up and top-down identification and management of risks, involving both capital projects and operations and maintenance (O&M) programs. Mr. Woldemariam and Mr. Jenkins describe these processes in further detail. As described above, the predominant risk SDG&E faces is due to fire threats. SDG&E has responded during recent years with a variety of programs and projects aimed specifically at mitigating that risk. The funding in many cases has come from closely related reliability efforts, but the increasingly important attention to fire risk mitigation threatens to overwhelm the funding available to non-fire related reliability improvements alone.

The capital decision methodology is a bottom-up process that begins with engineers and project managers using their experience and, in some cases, historic asset life and failure data, to identify which projects should be considered for capital funding. In the early stages of planning, alternative risk mitigation solutions will be considered. As the subject matter experts converge on a preferred approach⁹ to mitigate a particular risk, alternatives will progressively be set aside and further study expenses will not be made on them.¹⁰ The project managers then review their proposals with their functional director.

The portfolio of electric distribution capital projects is categorized as follows: Mandated, Safety & Risk Management, Reliability/Improvements, New Business, Capacity/Expansion, Franchise, Materials, Equipment/Tools/Miscellaneous, Overhead Pools, and Transmission/FERC Driven Project. The projects within these categories are prioritized, and the list of prioritized

⁸ Supervisory Control and Data Acquisition (SCADA).

⁹ A preferred approach is determined based on a combination of factors including engineering feasibility, cost, time to complete.

¹⁰ Discarded or unworkable alternatives to projects have not been formally documented.

1	projects is then reviewed by our internal Capital Budget Committee, where individual projects
2	are challenged to ensure they meet a reasonableness review for risk mitigation and compliance.
3	Changes can and are made in the Capital Committee before the proposed budget is presented to
4	the Executive Finance Committee (EFC). Examples of risk-mitigation projects in this GRC can
5	be found in the Safety and Risk Management category of projects in Mr. Jenkins' testimony,
6	which includes these capital projects planned for 2014-2016 (in rounded values):
7	• Fire Risk Mitigation (FiRM) in three phases, addressing the most threatened
8	geographic zones first:
9	o Phases 1 and 2, \$38 million; and
10	o Phase 3, \$80 million;
11	 Pole replacements and reinforcement, \$46 million;
12	 Sulfur hexafluoride (SF6) switch replacement, \$10 million;
13	 Distribution aerial marking and lighting, \$420,000;
14	 A Cleveland National Forest (CNF) blanket budget to address aging
15	infrastructure replacements tied to an agreement with the CNF as part of the
16	renewal of the Master Special Use Permit, \$10 million; and
17	 Replacement of 'Live Front' equipment, \$2.5 million.
18	The O&M decision methodology is closely linked to the capital decision methodology,
19	because the O&M component of any given capital project follows as a necessity to completing

nethodology, because the O&M component of any given capital project follows as a necessity to completing the project.¹¹

The large majority of O&M activities are driven by compliance activities; and as shown above and described in Mr. Woldemariam's testimony, these compliance activities are enhanced by SDG&E's strong commitment to public and employee safety and maintaining a safety culture. For example, Electric Distribution Operations has responsibility for our Outage Management System (OMS), and is also the home of our meteorological staff whose wind and weather modeling systems, in-field instrumentation, weather stations and camera hardware are dedicated to fire preparedness and response. Electric Regional Operations contains the manpower required to inspect and maintain our system, restore service due to outages, repair service problems, and address other customer issues. Our Construction Services department houses the Corrective

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¹¹ Mr. Jenkins and Mr. Woldemariam discuss the percentage allocations for capital and O&M components of capital project costs.

- 1 Maintenance Program group, which develops and centrally manages the patrol, inspection and
- 2 maintenance elements related to the General Order (G.O.) 165 Corrective Maintenance Program
- 3 (CMP). The Construction Services department also houses our Fire Coordination and Prevention
- 4 group. The Reliability and Capacity Analysis department supports our Community Fire Safety
- 5 Program. A year-round coordinating effort is conducted from our Engineering department to
- 6 prepare for fire season, using a "scorecard" methodology. The scope of those coordinating
- 7 | efforts includes all departments with fire preparedness responsibilities. Our Vegetation
- 8 Management programs are also important to mitigating fire risk. Troubleshooting and Skills
- 9 Training are keys to successful prevention and response to minimize risk exposure at the source.
- 10 Funding for these activities also undergoes a rigorous challenge and review at the Operating
- 11 Budget Committee and EFC sessions. For TY 2016:

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- Electric Region Operations, \$38 million;
- Electric Distribution Operations, \$15 million;
- Troubleshooting, \$8 million;
- Skills Training, \$5 million; and
- Vegetation Management (Tree Trimming and Pole Brushing), \$29 million.
- 17 From time to time risks and requirements may emerge during the fiscal year. An example is the
- physical security risks that became more visible after PG&E's Metcalf substation attack that
- 19 occurred in April 2013, and the requirements that may arise from the related amendments to
- 20 California Senate Bill 699 (Hill) that were triggered by that event. In situations where risks and
- 21 requirements emerge outside of SDG&E's traditional investment planning cycle, SDG&E
- 22 management will re-prioritize work to ensure risk mitigation and compliance.

V. THE SAFETY AND SECURITY RISKS BEING MANAGED BY CAPITAL AND O&M SPENDING IN THE TY 2016 GRC

SDG&E has always been cognizant of risks associated with its electric distribution system; however, the CPUC has recently engaged in efforts to bring utility analysis of those risks into a much more formal framework. SDG&E has cultivated a mature, successful safety culture over many years. As Ms. Day testifies, SDG&E is committed to developing a more fully integrated ERM structure and incorporating those principles and practices into our operations. SDG&E's current processes have facilitated identifying and planning investment in risk-management efforts for purposes of this TY 2016 GRC.

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To demonstrate this, I have compiled the approximate funding requests addressing broad risk categories from various witness testimonies, shown in the list, table and chart below. These risk categories are similar to safety risks that SDG&E identified as part of the Commission's Risk-Framework OIR, ¹² combined here for purposes of my testimony. Cost requests to address the identified risk categories were compiled from electric distribution, electric generation, and information technology subject areas. 13, The "Public & Employee Safety, Disaster Recovery" category of risk also includes emergency operations cost requests from SDG&E's Customer Services and Human Resources, where expenses for emergency customer notification and emergency operations centers are reflected.

Risk mitigation efforts naturally overlap and defy distinct boundary definitions. For example, fire risk mitigation efforts also enhance system reliability and public safety. Efforts to maintain and improve system reliability inherently also improve public safety. General Order compliance, by design, also improves system infrastructure integrity. With those considerations, the risk category list below attempts to identify costs exclusive of other risk mitigation efforts, so that the same cost category is not identified twice. Neither the risk category list nor the funding request compilation is inclusive, but represents an effort to demonstrate in broad categories SDG&E's electric-related funding requests to mitigate certain types of risk known at this time. The risk categories are expected to evolve as circumstances change and SDG&E's ERM governance structure evolves. The risk categories are summarized as follows:

System Reliability: This category includes the costs of replacing underground cable and transformers, restoration of service, substation and distribution reliability improvements, and power plant enhancement projects.

Fire Risks: This category includes fire risk mitigation costs including tree trim and pole brushing vegetation management costs, FiRM costs, weather measurement devices, our Wildfire Strike Team, and costs of infrastructure enhancements to prevent ignition sources such as in the Cleveland National Forest.

¹² See December 20, 2013, Response of [SDG&E] to Data Request in Attachment A of Order Instituting Rulemaking 13-11-006.

¹³ The Information Technologies (IT) costs are shared services, with the bulk of O&M being incurred at SDG&E and the bulk of capital being incurred at SoCalGas. The SDG&E incurred costs for IT included in the table are not apportioned to SoCalGas.

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Infrastructure Integrity, Physical Security and Environmental: Infrastructure integrity includes pole replacements and reinforcements (other than FiRM costs), substation security, switch replacements and avian protection. This category would also include physical security costs to address sabotage and terrorism risks, Senate Bill 699 (Hill, System Security) impacts, and any required physical NERC/CIP¹⁴ compliance.

Public & Employee Safety, Disaster Recovery: This category identifies other costs directed at mitigating public and employee safety risks (e.g., training, personal protective equipment, climbing gear and tools, and enclosed space apparatus) that do not fall into the other major categories of Fire, Infrastructure Integrity or System Reliability. This category also includes costs related to prepare for natural disasters other than wildfire (e.g., earthquakes, floods, landslides, and civil disturbances) and the Emergency Operations Center.

Cybersecurity and Customer Data Privacy: This category includes costs intended to protect data system integrity and comply with electronic NERC/CIP standards; and mitigate risks of denial-of-service attacks, and confidentiality/integrity/availability attacks. Also included are the costs of taking physical and electronic precautions to protect customer information.

The capital forecasts represent the sum total cost requests for 2014, 2015 and 2016, while the O&M represents forecasted expenses in TY 2016.

¹⁴ North American Electric Reliability Corporation (NERC)/Critical Infrastructure Protection (CIP) standards.

Risk Category	Capital (\$ 000's)	O&M (\$ 000's)
Infrastructure Integrity, Physical Security and Environmental	\$100,497	\$11,220
Cyber Security and Customer Data Privacy	\$11,584	\$6,541
Wildfires	\$140,112	\$28,851
System Reliability	\$395,467	\$123,901
Public & Employee Safety, Disaster Recovery	\$31,074	\$26,715

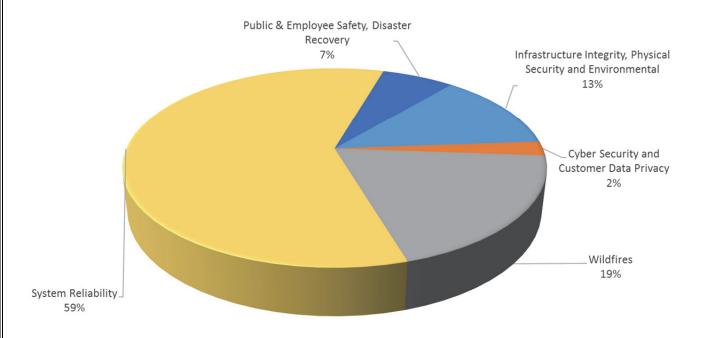
Southern California Gas Company

A Sempra Energy utility®

SDG&E Electric Risk Mitigation

- Infrastructure Integrity, Physical Security and Environmental
- Cyber Security and Customer Data Privacy
- Wildfires
- System Reliability
- Public & Employee Safety, Disaster Recovery





VI. CONCLUSION

In conclusion, SDG&E has a strong safety culture and a demonstrated history of public and employee safety risk management – not only in its day-to-day operations, but in the evaluation of the projects it proposes to be funded through rates. SDG&E is committed to developing its ERM governance structure to become more fully integrated with SDG&E's existing risk management processes through its electric operations, as Ms. Day testifies. Mr. Woldemariam and Mr. Jenkins testify regarding SDG&E's current and proposed safety, security, and risk mitigation efforts in electric operations, and support costs to continue and grow these efforts. SDG&E's risk management efforts are strong, although its ERM tools and protocols are still in development. SDG&E will continue to develop its ERM structure and demonstrate its evolution in future GRC funding requests.

This concludes my prepared direct testimony.

VII. WITNESS QUALIFICATIONS

My name is David L. Geier. I am Vice President of Electric Transmission and System Engineering for San Diego Gas & Electric (SDG&E). In my present position I oversee the planning, design and engineering of SDG&E's distribution, transmission and substation facilities. I am also responsible for operating the transmission grid.

I have held several previous management positions at SDG&E, including director of electric grid and distribution services, manager of direct access implementation, and supervisor of several SDG&E operations and facilities. Before joining SDG&E in 1980, I worked for Wisconsin Electric Power Co. in Milwaukee. I hold a bachelor's degree in Electrical Engineering and Power Engineering curriculum from the University of Illinois, Urbana. I also hold a Master's Degree in Electrical Engineering and Computer Engineering curriculum from San Diego State University. I am a registered professional engineer in California.

I have previously testified before the Commission.

APPENDIX - GLOSSARY

ACRONYM DEFINITION

BBS Behavior Based Safety

CIP Critical Infrastructure Protection

CNF Cleveland National Forest

EFC Executive Finance Committee

ERM Enterprise Risk Management

FiRM Fire Risk Mitigation

GIS Geographical Information Systems

GRC General Rate Case

IT Information Technology

NERC North American Electric Reliability Corporation

NSC National Safety Council

O&M Operations and Maintenance

OMS Outage Management System

OSHA Occupational Safety and Health Administration

PCB Polychlorinated Biphenyl

PSEP Pipeline Safety Enhancement Program

RIRAT Reliable Improvements for Rural Areas Team

SCADA Supervisory Control and Data Acquisition

SDG&E San Diego Gas & Electric Company

SoCalGas Southern California Gas Company

TY Test Year

CHAPTER 2 DIRECT TESTIMONY OF DOUGLAS M. SCHNEIDER GAS OPERATIONS RISK POLICY

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SUMMARY

- My testimony provides an overview of SoCalGas and SDG&E's strong safety culture and commitment to further developing processes and programs designed to manage safety risks and to promote system reliability.
- SoCalGas and SDG&E have well-developed risk management processes and programs in place for gas operations, from daily operations and maintenance (O&M) activities to the extensive Integrity Management Programs for transmission (TIMP) and distribution (DIMP) facilities.
- SoCalGas and SDG&E are committed to the continued growth and development of our existing risk management processes into a more fully integrated enterprise risk management (ERM) governance structure.
- Consistent with our commitment to continuous improvement, our general rate case (GRC) test year (TY) 2016 includes proposals to enhance and expand our gas operations risk management practices. For example, SoCalGas proposes to implement a new Storage Integrity Management Program for underground storage wells (SIMP).
- Our TY2016 gas operations funding requests are tied to our risk management processes and will allow SoCalGas and SDG&E to continue providing safe and reliable service to our customers at reasonable rates. Through continued risk management efforts, we will maintain our system's safety and reliability well into the future.

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PREPARED DIRECT TESTIMONY OF DOUGLAS M. SCHNEIDER GAS OPERATIONS RISK POLICY

I. INTRODUCTION

Southern California Gas Company (SoCalGas) and San Diego Gas & Electric (SDG&E) have always focused on delivering natural gas safely and reliably to our customers. Combined, SoCalGas' and SDG&E's over 117,000 mile natural gas pipeline transmission and distribution network delivers gas to Southern California businesses and residents through approximately 6.7 million meters.¹ Our approach to operating our pipeline system has always been, and continues to be, safety-driven.² My testimony provides an overview of SoCalGas and SDG&E's safety culture and our commitment to further developing processes and programs designed to mitigate safety risks and maintain system reliability.

Our approach to safety is founded upon a commitment to continuous improvement. While we take great pride in our long history of providing safe and reliable service, we continually seek out opportunities to enhance and improve our risk management practices. Data, knowledge and new technologies are analyzed and utilized with the goal of preventing conditions or circumstances that could negatively impact safety and reliability. The use of data to drive actions is the foundation of a risk-based approach to safety and has been in place and improved upon over the last several decades at both SoCalGas and SDG&E. As explained in the testimony of Diana Day (SCG-02, SDG&E-02), SoCalGas and SDG&E are committed to further developing processes that address safety and reliability within a comprehensive Enterprise Risk Management (ERM) framework.

Our GRC test year (TY) 2016 gas operations funding requests allow SoCalGas and SDG&E to continue to perform the work to operate the gas system safely and reliably. The requests include funding for necessary resources to continue to perform foundational (and often required) safety-driven activities and to enhance our programs and capabilities using technology and systems to assess infrastructure and to act upon those assessments. Investing in new technologies and establishing programs to enhance our ability to gather, preserve and analyze

¹ SoCalGas has 102,471 miles of pipeline and 5.8 million customer meters. SDG&E has 14,821 miles of pipeline and 865,300 customer meters.

² The California Public Utilities Code has long-required utilities to "furnish and maintain such adequate, efficient, just, and reasonable service ... to promote the safety, health, comfort, and convenience of its patrons, employees, and the public." Cal. Pub. Util. Code § 451.

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27 28 information and to manage safety risks through prevention and mitigation of potential consequences is a cornerstone of our risk-based approach to safety and reliability.

My testimony describes:

- How SoCalGas and SDG&E implement a strong safety culture;
- How SoCalGas and SDG&E implement gas operations practices and programs to address safety and reliability risks;
- How SoCalGas and SDG&E continuously consider safety and reliability risk within our gas operations investment prioritization decisions; and
- How SoCalGas' and SDG&E's testimonies in this TY 2016 GRC supports funding requests to mitigate safety, reliability and security risks facing our system today.

The testimony of Dave Geier similarly addresses these topics from the SDG&E electric operations perspective.

II. **SAFETY CULTURE**

SoCalGas and SDG&E's longstanding commitment to safety focuses on three primary areas –public safety, customer safety, and employee safety. This safety focus is embedded in what we do and is the foundation for who we are – from initial employee training, to the design, installation, operation and maintenance of our utility infrastructure, to our commitment to provide safe and reliable service to our customers.

Both SoCalGas and SDG&E launched initiatives to build and strengthen our safety cultures in the mid-1990s. At that time, SoCalGas had an Occupational Safety and Health Administration (OSHA) recordable incident rate of approximately 8.0 and SDG&E had a recordable incident rate of approximately 8.5. By 2013, SoCalGas' and SDG&E's OSHA recordable incident rates per year had dropped to approximately 3.5 and 2.3, respectively.

In 2013, SoCalGas and SDG&E asked the National Safety Council (NSC) to assess and compare the safety cultures of SoCalGas and SDG&E to other companies using its "Safety Barometer" database. SoCalGas and SDG&E each achieved overall Safety Barometer scores of 93 out of a possible 100, which is considered very high, showing that only 7% of the 580 firms in the NSC Database achieved a higher overall score than SoCalGas and SDG&E.³

³ National Safety Council Safety Barometer March 2013 SoCalGas. 6238 employees across 75 locations participated; the survey measured responses to safety and work-related statements in categories that included participation of management, supervisors and employees, as well as "safety support" and organizational activities and climate. Scores are zero to 100.

SoCalGas and SDG&E have broad safety programs that incorporate employee involvement in furthering our safety culture. The safety cultural experience at SoCalGas and SDG&E begins with the formalized training employees receive when they begin their career, which is emphasized on the job, and is then re-emphasized during the training employees receive as they advance into new jobs.

SoCalGas and SDG&E conduct frequent, and in many cases, daily, meetings with employees who work in field jobs during which time health and safety topics are discussed. Job observations are also conducted where employees' safe behaviors are reinforced and coached. Over 500 employees serve on safety committees, whose membership rotates among the workforce. Safety committee members work on projects to reduce or eliminate hazards, prevent injuries and raise safety awareness, through person-to-person interaction. SoCalGas and SDG&E seek to enhance the mindset that keeps employees watchful of each other's safety.

In 2012, SoCalGas and SDG&E implemented natural gas safety plans in accordance with California Public Utilities Code Sections 961 and 963. The Safety Plans convey SoCalGas' and SDG&E's safety performance expectations and describe the various programs, policies, standards, and procedures that are designed to accomplish those expectations. In the hierarchy of documents that communicate SoCalGas and SDG&E's gas operations safety program, this Safety Plan is at the top. In addition, as described in our respective gas safety reports, SoCalGas and SDG&E prioritize work to comply with laws and regulations and provide system integrity and reliability in accordance with our commitment to safety.⁴

Because our focus on safety is deeply embedded in our culture and everything that we do, nearly all of our witnesses further elaborate on our safety culture in their respective testimony volumes. A few examples of subject areas that particularly highlight our safety focus in gas operations: Sarah Edgar (SDG&E-24) and Mark Serrano (SCG-23) support costs for programs utilized by each utility to address employee safety. The Gas operations witnesses Frank Ayala (SDG&E-04, SCG-04), Maria Martinez (SDG&E-07, SCG-08), Ray Stanford (SDG&E-06, SCG-07), John Dagg (SDG&E-05, SCG-05) and Phil Baker (SCG-06) address gas operations

⁴ See Southern California Gas Company, January 1 – June 30, 2013 Gas Transmission, Distribution and Storage Safety Report, p. 6. SDG&E's Safety Plan includes a similar commitment. See San Diego Gas & Electric Company, January 1 – June 30, 2013 Gas Transmission, Distribution and Storage Safety Report, p. 6.

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28 29 and the associated risk mitigation activities that SDG&E and SoCalGas undertake in designing. constructing, operating and maintaining the gas systems.

GAS OPERATIONS AT SOCALGAS AND SDG&E MANAGE RISK

As described above, SoCalGas and SDG&E's gas operations safety philosophy and practices are rooted in a strong safety culture that is focused on continuous improvement and an operational commitment to risk mitigation through targeted programs and initiatives. SoCalGas and SDG&E have long-recognized the need for a reliable and safe natural gas system. The goal of providing natural gas safely and reliably to customers is considered at every stage of design, materials selection, construction, operation and maintenance of the natural gas systems.

Α. SoCalGas and SDG&E's Risk Management Practices

SoCalGas and SDG&E manage gas operations risks daily through O&M and capital work elements based on a variety of risk factors and work drivers, such as conditions found during inspections, federal and state regulatory requirements, customer and pipeline growth expectations, franchise obligations, and permitting requirements. Company policies require that immediate safety and compliance considerations be prioritized first, and subsequent work is then actively prioritized considering factors such as regulatory compliance deadlines, customer scheduling requirements, weather, and overall infrastructure condition.

SoCalGas and SDG&E also invest in a variety of capital improvements. Specific factors considered in the prioritization process of capital work may vary depending on the type of project. The prioritization of pipeline projects (e.g., mains, services, cathodic protection, valves, and regulator station replacements) is driven by a review of maintenance activities and findings, results of field workforce inspections, and the ability of the system to meet changing customer requirements. Other factors considered for the replacement of assets include the properties of the infrastructure, general equipment reliability, and/or design obsolescence.

The performance of cast iron, copper, and PVC (polyvinyl chloride) pipe for the distribution of natural gas have proven to be of concern. SoCalGas and SDG&E have removed pipe made with these material from its system. The replacement of these materials starting in the 1980s is an example of using risk to drive prioritization of capital investment. Current programs to address pipeline replacements are addressed by the appropriate operational witness.

B. SoCalGas and SDG&E's Risk Mitigation Through Integrity Management

SoCalGas' and SDG&E's Transmission and Distribution Integrity Management Programs demonstrate the implementation of processes and technology as part of continuous improvement and our risk-driven approach to operating and maintaining our system. Through these pipeline integrity programs, SoCalGas and SDG&E continually evaluate the pipeline system by gathering and integrating data and then proactively taking action based upon the information to perform inspections, replacements and other remediation activities that verify and enhance safety and reliability. As DIMP and TIMP programs mature, the ability to compare the risk of various threats to the safety and reliability of the system will improve. In addition, as discussed in the testimony of Phillip Baker (Exhibit SCG-06), we propose to adopt a new Storage Integrity Management Program (SIMP) that will apply integrity management principles to underground storage assets and are not part of TIMP and DIMP. As Ms. Day testifies, SoCalGas and SDG&E are committed to continued development of an ERM governance structure.

The threats and associated risk identified through TIMP and DIMP include risks to public and employee safety, system reliability and physical security. The loss of pipeline or facility equipment could impact system reliability by reducing system capacity, inhibiting the ability to efficiently move gas through the system and/or diminishing deliverability of gas to customers. This could have a particularly significant impact on customers that provide key health and safety services, such as hospitals and electric generators. Similarly, interruptions of natural gas supply to refineries and other critical infrastructure could disrupt the economy and quality of life of Californians.

An essential component of an effective risk management program is the prioritization of assessment and resultant mitigation activities. For example, in TIMP pipeline assessments in populated areas are prioritized to be completed prior to the completion of non-populated areas. The assessment results are then used to drive specific mitigation activities.⁶ Another example is the sewer lateral inspection program (SLIP) in DIMP. Areas where cross bores of natural gas

⁵ In D.14-06-007, the CPUC approved SoCalGas' and SDG&E's Pipeline Safety Enhancement Plan. Information gathered in the execution of the plan will integrated with other data as part of integrity management activities.

⁶ Discarded or unworkable alternatives to performing assessments or mitigation have not been formally documented.

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pipes with sewer lines are known to have occurred receive a higher priority to be inspected compared to areas where the data indicate solely a potential for cross bore. Additional information on these programs is included in the testimony of Ms. Martinez.

SOCALGAS AND SDG&E'S PROCESS FOR INCORPORATING SAFETY AND IV. SECURITY RISK MANAGEMENT

SoCalGas and SDG&E's request is largely driven by performing activities to monitor and the integrity and reliability of the system. Various activities are performed to identify changes to operating environments and take action when appropriate to maintain safety and reliability. The health of the pipeline systems are monitored by verifying the status of several parameters including natural gas odorization, corrosion control measures, pressure control equipment status and system pressures.

Equally important to the monitoring of the system integrity and reliability is the effective implementation of programs designed to prevent damage to the pipeline, and in the event that an unintentional release of natural gas occurs, the public and emergency responders are prepared and the consequence of the release is minimized. SoCalGas and SDG&E have excavation damage prevention and public awareness programs in place that promote pipeline safety and minimize risk.

Throughout the years, SoCalGas and SDG&E have built upon the successful safety practices that are reflected in our long history of safely and reliably operating and maintaining our gas system. While achieving compliance with applicable laws and regulations is a priority at SoCalGas and SDG&E, in the spirit of continuous improvement, both utilities strive to identify prudent opportunities to implement safety enhancements. These activities and programs are further explained by Mr. Stanford (Exhibits SCG-07 and SDG&E-06), Mr. Ayala (Exhibits SCG-04 and SDG&E-04), Mr. Dagg (Exhibits SCG-05 and SDG&E-05) and Mr. Baker (Exhibit SCG-07).

V. THE SAFETY AND SECURITY RISKS BEING MANAGED BY CAPITAL AND **O&M SPENDING IN THE TY 2016 GRC**

SoCalGas and SDG&E are committed to more fully developing an ERM governance structure, as discussed in the testimony of Diana Day (Exhibits SCG-02 and SDG&E-02). In an effort to give a very high-level sense of how our GRC requests address broad categorical types of risk, we have approximated funding requests from various witness testimonies in a list of risk categories below. These categories are similar to a list of safety risks SoCalGas identified as part

of the Commission's Risk-Framework Rulemaking,⁷ combined here for purposes of my testimony. Of the many types of risk that confront our operations, these top categories address public and employee safety, system integrity, data security and reliability. The gas operational areas that are included in this risk categorization effort are: Gas Distribution, Gas Transmission, Gas Engineering, Pipeline Integrity, Gas Storage and Information Technologies.⁸

Risk mitigation efforts naturally overlap and preclude distinct boundary definitions. For example, infrastructure integrity efforts also enhance system reliability and public safety. Efforts to maintain and improve system reliability inherently also improve public safety, for example, by maintaining: reliable service to natural gas-fired power plants, local distributed generation facilities, refineries and commercial, industrial and residential heating and boiler systems.

General Order 112-E compliance, by design, also improves system infrastructure integrity. And as previously discussed, safety is a consideration in everything we do. The risk category list below nevertheless attempts to identify costs exclusive of other risk mitigation efforts (like safety), so that the same cost category is not identified twice. Neither the risk category list nor the funding request compilation is all-inclusive. Rather, this represents our preliminary effort to demonstrate in broad categories the gas-related GRC requests for both SoCalGas and SDG&E that mitigate certain types of identified risks. These risk categories, summarized as follows, are expected to evolve as circumstances change and SoCalGas and SDG&E continue to develop and enhance our ERM governance structure:

System Reliability: This category includes the cost of pressure betterment, compressor upgrades and replacements, new business installations, routine pipeline replacements, storage field compressors, gas compression stability and control, storage field operations, asset management, training and engineering support.

Infrastructure Integrity, Physical Security and Environmental: This category includes costs for major infrastructure integrity programs such as TIMP, DIMP and SIMP, distinguished from reliability or security costs in other categories. Also in this category are cathodic protection, inspection and maintenance tool (pig) launcher and receiver installations,

⁷ See December 20, 2013, Response of [SoCalGas] to Data Request in Attachment A of Order Instituting Rulemaking 13-11-006.

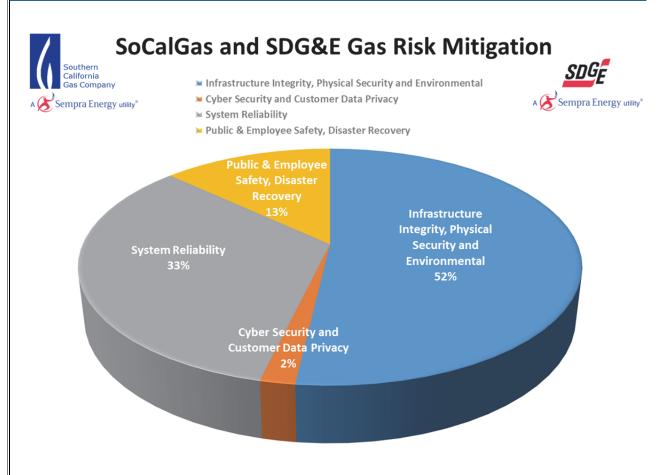
⁸ The Information Technologies (IT) costs are shared services, with the bulk of O&M being incurred at SDG&E and the bulk of capital being incurred at SoCalGas. The SoCalGas incurred costs for IT included in the table are not apportioned to SDG&E.

Public & Employee Safety, Disaster Recovery: This category includes costs directed at mitigating public safety risks not included in other categories, and costs directed at employee safety not included in other categories (for example, training, personal protective equipment and work methods) that do not fall into the other major categories of System Reliability and Infrastructure Integrity. This category also includes costs related to natural disaster preparation and disaster recovery, such as to operate the Gas Emergency Centers.

Cyber Security and Customer Data Privacy: This category includes costs intended to protect data system integrity and mitigate risks of denial-of-service attacks, and confidentiality/integrity/availability attacks. Also included are the costs of taking physical and electronic precautions to protect customer information.

The capital forecasts represent the sum of 2014, 2015 and 2016, while the O&M forecasts represent TY 2016 expenses. The figures below include gas risk mitigation efforts for both SoCalGas and SDG&E.

Risk Category	Capital (\$ 000's)	O&M (\$ 000's)
Infrastructure Integrity, Physical Security and Environmental	\$757,015	\$204,410
Cyber Security and Customer Data Privacy	\$31,570	\$1,294
System Reliability	\$502,395	\$115,077
Public & Employee Safety, Disaster Recovery	\$171,274	\$71,312



VI. CONCLUSION

In conclusion, SoCalGas and SDG&E have demonstrated a strong gas operations safety culture that is reflected in our long history of prioritizing and investing in public and employee safety risk management – not only in our day-to-day operations, but in our evaluation of the projects we propose to fund through rates. Through the active management of the design, construction, operation and maintenance of our natural gas system, SoCalGas and SDG&E collect information and employ risk principles to drive maintenance activities and capital investment. SoCalGas and SDG&E have managed risk through our routine operations, maintenance and capital activities and our integrity management programs. SoCalGas and SDG&E are currently further developing formal risk management tools and protocols. SoCalGas and SDG&E are committed to developing an ERM governance structure to become more fully integrated with our existing risk mitigation processes and will demonstrate the evolution of this formal program in future rate cases.

SoCalGas and SDG&E are proud of our long history of providing safe and reliable service to our customers at reasonable rates. Through continued innovation, sound investing, and new programs we will maintain our system's safety and reliability well into the future.

This concludes my prepared direct testimony.

VII. WITNESS QUALIFICATIONS

My name is Douglas M. Schneider. I am employed by Southern California Gas Company and San Diego Gas & Electric Company as Vice President – Gas Engineering and System Integrity. My business address is 555 West Fifth Street, Los Angeles, California 90013-1011.

I graduated from Rutgers University in 1988 with a Bachelor of Arts degree in Chemistry and from California State University Fullerton in 1993 with a Master of Business Administration degree. I am also a registered professional engineer in California and have over 20 years of industry experience related to pipeline safety and corrosion control.

I have been employed by SoCalGas since 2001. In my current position my responsibilities include overseeing the transmission and distribution pipeline integrity programs, natural gas related major construction projects, the gas engineering function and the gas operations support of geographic and maintenance and inspection information systems for Southern California Gas Company and San Diego Gas & Electric Company. My previous experience includes positions of increasing responsibility including Engineering Design Manager, Technical Services Manager, Special Projects Manager, Pipeline Integrity Manager and Director of Pipeline Integrity.

I have previously testified before the Commission.

APPENDIX - GLOSSARY

ACRONYM DEFINITION

ERM Enterprise Risk Management

DIMP Distribution Integrity Management Program

IT Information Technology

NSC National Safety Council

OSHA Occupational Safety and Health Administration

PSEP Pipeline Safety Enhancement Program

PVC Polyvinyl Chloride

SDG&E San Diego Gas & Electric Company

SIMP Storage Integrity Management Program

SLIP Sewer Lateral Inspection Program

SoCalGas Southern California Gas Company

TIMP Transmission Integrity Management Program

TY Test Year