

Application of SAN DIEGO GAS & ELECTRIC
COMPANY (U 902 E) For Authority To
Update Marginal Costs, Cost Allocation,
And Electric Rate Design.

Application: 15-04-012
Exhibit No.: SDG&E-17

**PREPARED REBUTAL TESTIMONY OF
LESLIE WILLOUGHBY
ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY
CHAPTER 7**

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**

August 30, 2016



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1 **PREPARED TESTIMONY OF**

2 **LESLIE WILLOUGHBY**

3 **(CHAPTER 7)**

4 **I. OVERVIEW AND PURPOSE**

5 The purpose of my rebuttal testimony is: (1) to respond to the testimony submitted
6 by Utility Consumers Action Network (“UCAN”) witness William Perea Marcus regarding
7 San Diego Gas & Electric Company’s (“SDG&E’s”) development of its Effective Demand
8 Factors (“EDFs”)¹ in support of the distribution revenue allocation factors presented in the
9 rebuttal testimony of William Saxe (Chapter 5) and (2) to propose updated EDFs for use in
10 SDG&E’s rebuttal testimony. Specifically, my rebuttal testimony will address:

- 11 • The EDF methodology used in SDG&E’s 2016 GRC Phase 2 direct testimony;
- 12 and
- 13 • The EDF corrections and adjusted methodology proposed in SDG&E’s 2016
- 14 GRC Phase 2 rebuttal testimony.

15 **II. EDF METHODOLOGY USED IN 2016 GRC PHASE 2 DIRECT TESTIMONY**

16 Based on questions raised by Mr. Marcus about the EDFs used in SDG&E’s 2016
17 GRC Phase 2 direct testimony,² SDG&E identified three issues with the EDF methodology
18 it had used in its direct testimony that should be corrected: (1) SDG&E’s original EDF
19 methodology developed circuit and substation peaks that differed from the actual circuit and
20 substation peaks that SDG&E’s Electric Distribution Planning department had identified; (2)
21 certain residential customers were over represented in SDG&E’s original EDF
22 methodology; and (3) SDG&E’s EDF methodology relied on class peak demands instead of

¹ UCAN’s July 5, 2016 testimony (at pp. 33-39) and its July 29, 2016 supplemental testimony.

² UCAN Supplemental Testimony of William Perea Marcus, pp. 1-4.

1 customer-specific, non-coincident demands. These issues are discussed in more detail
2 below.

3 **A. Discrepancies in Circuit and Substation Peaks**

4 For the 2012 and 2013 EDF study (which SDG&E used for its direct testimony), all
5 available hourly smart-meter data was used to determine the circuit and substation peaks.

6 All customers were mapped to their respective transformer, circuit, and substation.

7 Customers' hourly energy was then summed for each circuit and subsequently summed for
8 each substation to identify the annual peak hours and dates. The actual circuit and
9 substation demand peaks identified by SDG&E's Electric Distribution Planning department,
10 however, were not used in SDG&E's determination of EDFs and thus differed from the
11 smart-meter-generated peaks used to develop the EDFs for direct testimony.

12 **B. Over Representation of Certain Residential Customers**

13 All available individual-metered, 15-minute smart-meter data was utilized for both
14 non-residential and residential customers in estimating the 2012 and 2013 EDFs. While
15 there are no known issues with the non-residential 15-minute smart-meter data, SDG&E's
16 Electric Load Analysis group learned that it had included more of certain groups of
17 residential customers than it should have included in its analysis to estimate the residential
18 contribution that is coincident with circuit and substation peaks. This resulted in an
19 unrepresentative set of EDF factors for residential customers. In 2012 and 2013, all Net
20 Energy Metered ("NEM") residential customers, as well as all medical baseline customers,
21 had 15-minute smart-meter data,³ but in 2012 and 2013, NEM and medical baseline
22 customers comprised a very small percentage of the total residential class (i.e., less than 4%

³ In order to prevent smart meter remote disconnects for its medical baseline customers, SDG&E implemented a smart meter program ID that included 15-minute data.

1 in 2012 and less than 5% in 2013). Thus, NEM and medical baseline customers were
2 statistically “over represented” in SDG&E’s residential EDFs. Instead of using all of the
3 100,000-plus residential meters with 15-minute data, SDG&E should have used only a
4 stratified random sample of 8,300 15-minute smart meters.⁴

5 **C. Class Peak Demands Versus Customer-Specific, Non-Coincident**
6 **Demands**

7 The third issue with the EDFs used in SDG&E’s direct testimony involved using
8 class peak demands for non-coincident demands instead of customer-specific, non-
9 coincident demands, which impacted the accuracy of SDG&E’s proposed EDFs. This issue
10 was identified when reviewing the application of distribution line losses that were being
11 applied in the EDF study for my rebuttal.

12 **III. CORRECTIONS MADE TO EDF METHODOLOGY**

13 Each of the EDF issues that were identified by UCAN and discussed above have
14 necessitated updates to SDG&E’s EDF study and the resulting EDFs used in the
15 development of the distribution revenue allocations addressed in the rebuttal testimony of
16 William Saxe.⁵ In UCAN’s supplemental testimony, UCAN updated the EDFs based on the
17 load research data that SDG&E had provided UCAN for the residential and Medium/Large

⁴ UCAN also argued that: “There is an inordinate amount of master-metered load in this residential class data. Somewhere between 28 and 33% of the load in SDG&E’s residential class data is master-metered (depending on the year and whether circuits or substations are considered). In the real world, master metered customers are less than 2% of SDG&E’s non-coincident residential demand.” See UCAN’s July 5 testimony at p. 36. SDG&E does not agree with UCAN’s description. SDG&E has less than 3% of its residential electric customers on master meters (see, e.g., SDG&E’s Report of Customers, Sales and Revenues by Rate Schedules – December 2015) and the residential sample used in the original EDF analysis did not contain master meter residential customer data.

⁵ SDG&E Rebuttal Testimony of William Saxe, Chapter 5, Section IV.

1 Commercial and Industrial (“M/L C&I”) customer classes.⁶ However, UCAN’s suggested
2 EDFs should not be adopted because, as explained below, SDG&E has performed a more
3 comprehensive and updated EDF analysis for this rebuttal.

4 For the EDFs used in this rebuttal, SDG&E used all available 2015 circuit and
5 substation peak data provided by SDG&E’s Electric Distribution Planning department rather
6 than estimating the peak based on aggregated hourly customer smart-meter data. Peaks
7 were identified by utilizing SDG&E’s Supervisor Control and Data Acquisition system
8 (“SCADA”). The peak data is comprised of fifteen one-minute reads and the highest and
9 lowest one-minute reads are thrown out and the remaining thirteen one-minute reads are
10 averaged to arrive at a “smoothed” 15-minute peak load. This is done to eliminate spikes
11 and dips in the real-time data. The data is then analyzed by SDG&E’s electric distribution
12 planning engineers to determine if switching occurred in the field that produced an
13 inaccurate peak due to the circuit operating in an abnormal condition.

14 The EDFs are then calculated for each circuit⁷ and substation⁸ by customer class.
15 Although SDG&E utilized SCADA data to estimate its circuit and substations peaks, smart-
16 meter data was utilized for estimating the non-residential customer contributions to those
17 peaks. SDG&E’s Electric Load Analysis group utilized validated⁹ 15-minute interval data
18 for the calendar year 2015 with the exception of lighting. All validated non-residential data

⁶ UCAN Supplemental Testimony of William Perea Marcus, pp. 2-6.

⁷ Circuit: Connected underground or overhead electric distribution facilities that carry electricity from substations to customers and that each have a unique identifier.

⁸ Substation: A substation is an electric equipment facility that converts power from transmission voltages to distribution voltages, or in general from higher voltages to lower voltages.

⁹ 15-Minute Validation Process: Compare the net (delivered channel – received channel if net meter) sum of the non-estimated intervals to the billing record net kWh. If the absolute percent difference of the net sum of the non-estimated intervals compared with the billing net kWh is $\leq 5\%$ or the absolute difference is ≤ 5 kWh, then a service point passes validation and is added to the validated 15-minute interval table.

1 was used for this study. Lighting loads were estimated and the associated residential peak
 2 loads were derived. All meters were linked with the appropriate circuits and substations
 3 using a cross-reference table developed from SDG&E’s engineering data warehouse.
 4 Distribution line losses are included in the circuit substation demands; therefore those losses
 5 need to be accounted for (removed) from the delivered demand values. SDG&E’s
 6 Distribution Loss Factors were applied to the peak MW demands based on the date and time
 7 of each circuit and substation peak. Those losses were then subtracted from the circuit and
 8 substation peak MWs to derive the delivered peak MWs to the meter. Table LW-1 provides
 9 a comparison of the updated EDFs for all customer classes based on 2015 data under the
 10 new methodology compared to the original EDFs used in the direct testimony, which was
 11 based on 2012 and 2013 data. SDG&E updated the study year to 2015 because it is more
 12 recent and therefore more reflective of its system conditions. The next sections will
 13 specifically address the process that was used to obtain EDFs for each class.

14 **TABLE LW-1:**

Class	Substation EDF Ratios		Circuit EDF Ratios	
	Original 2012 and 2013 (Direct)	Updated 2015 (Rebuttal)	Original 2012 and 2013 (Direct)	Updated 2015 (Rebuttal)
Residential	52.16%	28.24%	54.96%	35.93%
SmlCom	61.65%	44.69%	65.14%	44.32%
M/L C&I	64.81%	68.41%	72.06%	72.35%
Agriculture	35.87%	29.58%	35.25%	36.72%
Street Lighting	44.56%	40.35%	29.15%	45.76%

20 **A. Small Commercial, M/L C&I and Agricultural Customers**

21 This section describes how EDFs were calculated for the Small Commercial, M/L
 22 C&I and Agricultural classes.

- 1) The date and time of each circuit's peak was obtained from SDG&E's Electric Distribution Planning department.
- 2) The contribution to circuit peak and non-coincident peak demands for each small commercial, M/L C&I and agricultural customer for each circuit is calculated as follows:
 - a. The customer contribution to peak demand, i.e. the 15-minute energy demanded (multiplied by four for each customer) at the date and time of each circuit's peak.
 - b. The non-coincident peak demand, i.e. the customer's maximum 15-minute annual kilowatt demand (multiplied by four).
- 3) Given that smart meter interval data is not 100% complete¹⁰ for all non-residential customers for inclusion in the EDF study, each of the circuits must have at least 75% of the non-residential smart meter net energy¹¹ by rate group.¹² Approximately 97% of the non-residential smart meter data was used in the EDF analysis.
- 4) The calculation of the EDF is the ratio of the sum of customer demand contribution at the time of circuit peak to the sum of the annual non-coincident peak demand by customer class for the circuit.
- 5) This process was repeated at the substation level to obtain substation-level EDFs for each class. Like the circuit-level analysis, SCADA data for SDG&E's substations

¹⁰ Not all smart-meter data passes the Electric Load Analysis group's data validation, which is why the 75% net energy criteria is being applied.

¹¹ The application of this criteria resulted in approximately 2% of SDG&E's non-residential load being excluded from the EDF calculations. An additional 1% of non-residential data was "missing" or not available.

¹² A "rate group" is a group of similar rate schedules, e.g., rate schedules AD, ADCP2, AD-LE, AD-TBS02, AD-TBSPC and ADCP2-TBSPC are included in rate group "AD." Rate groups are then associated to the broader rate classes shown in my rebuttal.

1 was obtained from SDG&E’s Electric Distribution Planning department and used to
2 determine the date and time of the substations’ peak loads.

3 **B. Lighting Class**

4 The majority of SDG&E’s street lighting customers are not metered. The
5 contribution to circuit and substation peaks for the lighting class was calculated based on the
6 occurrence of circuit and substation peaks. The non-coincident peak demand was estimated
7 to be “1” for the entire year. The EDF is then calculated using a “1” if the circuit and
8 substation peak is at dusk or after, and a zero contribution if the circuit and substation peak
9 is during the daylight hours. The lighting class EDF is calculated by averaging the lighting
10 EDFs across available circuits and substations.

11 **C. Residential Customers**

12 Over 90% of SDG&E’s residential customers do not have 15-minute smart meter
13 data to estimate demand.¹³ Therefore, SDG&E requires an alternative methodology for
14 determining the residential contribution to circuit and substation peaks. Since most of
15 SDG&E’s residential customers have hourly interval meters, for this rebuttal testimony,
16 SDG&E derived its residential demand contribution at the time of circuit and substation
17 peaks and utilized its non-coincident load factors developed in its annual load studies along
18 with the appropriate residential annual consumption.¹⁴ The demand contribution for the
19 residential class is calculated as the circuit and substation demands adjusted for distribution
20 losses minus the demand contribution value of all small commercial, M/L C&I, agricultural
21 classes.

¹³ Residential NEM, time-of-use (“TOU”) and medical baseline customers have 15-minute smart data. The load research sample has approximately 8,300 with 15-minute data.

¹⁴ The residential annual energy from the consumption table includes all customers: low income, solar, non-solar electric vehicle and medical baseline customers.

1 UCAN states in its opening testimony that “[s]ome of the problems may be coming
2 from the non-real customer data (based on five year load factors) that are used when 15-
3 minute data are not available.”¹⁵ Contrary to UCAN’s assertion, load factors calculated as a
4 result of SDG&E’s load studies are not based on “non-real customer data” but on a smart-
5 meter sample of *real* customers’ 15-minute data. SDG&E’s stratified random sample of
6 8,300 residential customers is more than adequate for estimating residential class peaks,
7 contributions to system peak and individual non-coincident peak loads (all of which are used
8 to calculate accurate load factors). Unlike hourly smart meter data, load research samples
9 utilize 15-minute data and have been used successfully to develop rate schedule and class
10 load factors for many years. Load research samples have been fundamental for developing
11 utility marginal cost, cost of service and rate design studies. In fact, over the span of 8 years
12 and across different SDG&E residential samples, the residential non-coincident load factor
13 has been stable: 11.2% to 10.4%. SDG&E used the most recent 5-year average non-
14 coincident load factor of 10.6% for its estimation of total residential non-coincident demand.

15 In UCAN’s direct testimony, Mr. Marcus essentially states that if there is not enough
16 15-minute interval data, hourly smart-meter data could be used to calculate EDFs.¹⁶ For this
17 rebuttal, SDG&E conducted an additional and separate analysis using residential hourly
18 smart-meter data to estimate residential demand at circuit and substation peak times and to
19 calculate the non-coincident peak. SDG&E compared the results of this second approach
20 with the results of SDG&E’s updated EDF study presented in this rebuttal. This hourly
21 approach yielded a residential EDF of 36.17% for substation compared to 28.24% derived
22 from SDG&E’s updated study, and a residential circuit EDF of 36.96% compared to 35.93%

¹⁵ UCAN’s July 5, 2016 testimony at pp. 36.

¹⁶ Id.

1 derived from SDG&E's updated study. The circuit-level EDFs are very similar, whereas the
2 substation EDFs have larger differences. SDG&E believes that UCAN's suggestion to use
3 hourly EDFs for the residential class could be studied further for potential use in SDG&E's
4 next GRC Phase 2 proceeding.

5 **IV. SUMMARY AND CONCLUSION**

6 This rebuttal testimony is in response to UCAN's testimony submitted on July 5,
7 2016 and July 29, 2016 regarding the development of EDFs used in SDG&E's distribution
8 revenue allocation. In responding to data requests from UCAN, SDG&E found errors in its
9 input data set. Corrections were made and updated EDFs are presented in this rebuttal
10 testimony. The updated residential EDFs are calculated by subtracting all non-residential
11 loads from the circuit and substation peaks. The updated EDFs consider the class demand
12 contributions to circuit and substation peaks. SDG&E believes that this updated
13 methodology accurately reflects the class demands when circuits and substation are at their
14 peak conditions. SDG&E requests that the Commission approve the use of the updated
15 EDFs presented in Table LW-1 in the calculation of SDG&E's proposed distribution
16 revenue allocations, addressed in the rebuttal testimony of William Saxe.¹⁷

17 This concludes my rebuttal testimony.

¹⁷ SDG&E Rebuttal Testimony of William Saxe, Chapter 5, Section IV.