Application: <u>09-10-xxx</u> Exhibit No.: \_\_\_\_ Witness: Randall Rose

Application of San Diego Gas & Electric Company (U 902 E) for Approval Pursuant to Public Utilities Code Section 851 to Lease Transfer Capability Rights to Citizens Energy Corporation

# DIRECT TESTIMONY OF RANDALL ROSE SAN DIEGO GAS & ELECTRIC COMPANY

# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA October 9, 2009



## I. SUMMARY AND PURPOSE OF TESTIMONY

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The purpose of my testimony is to explain how the Development and Coordination Agreement, dated May 11, 2009, between San Diego Gas & Electric Company ("SDG&E") and Citizens Energy Corporation ("Citizens") has special tax implications due to the fact that the agreement has been characterized as a lease agreement. Under general tax principles, an amount received by a taxpayer as gross income must be taken into account in the year payment is received. However, when a lease agreement calls for prepaid rent, Internal Revenue Code Section 467 ("IRC §467") requires the lessor and lessee to report the rents for tax purposes as they accrue and to take into account time value of money principles. Under a formula specified in IRC §467 and the related regulations, rental revenues and expenses are accounted for tax purposes on an accrual basis and the taxable income and expenses are treated in a reciprocal manner by the parties. SDG&E and Citizens agreed to structure the transaction as an IRC §467 lease in order to obtain more certainty about the tax treatment that both parties desired and to spread the income and expense items for tax purposes over the life of the agreement.

#### II. PRE-PAID RENT

Citizens will pay SDGE an amount equal to all of the acquisition costs for the property subject to its leasehold interest up front as "prepaid rent." SDG&E will amortize the prepaid rent into taxable income ratably over the 30-year lease term based on a rent schedule calculated under IRC §467 rules. Another requirement of IRC §467 is to treat the prepaid rent as a loan from the lessee to the lessor. Accordingly, to the extent the unamortized prepaid rent exceeds the cumulative rental payments due at the end of

each rental accrual period, the excess is deemed to be the outstanding loan balance. IRC §467 requires SDG&E and Citizens to establish a schedule showing the taxable interest income to be recognized by Citizens and the deductible interest expense to be recognized by SDG&E for each period. The loan bears interest at 110% of the "applicable federal rate," as defined in IRC §467. The applicable rate is the long-term interest rate published by the U.S. Treasury Department.

The IRC §467 treatment does not change the total taxable income or expense to be recognized by SDG&E or Citizens compared to recognizing the prepaid rent as taxable upon receipt by SDG&E and deductible upon payment by Citizens, but it does change how the items of income and expense are labeled for tax purposes and the timing of their recognition. Each year, SDG&E's net taxable income will be equal to the sum of its rental income and interest expense, while Citizens will recognize the reciprocal rental expense and interest income on its tax return. As a result, the net rental income less interest expense recognized by SDG&E over the 30-year life of the agreement will exactly equal Citizens' prepaid rent. Accordingly, over the 30-year life of the lease, SDG&E and Citizens will have complementary tax treatment.

The following example illustrates this complementary tax treatment: assume Citizens makes an up-front payment to SDG&E equal to all the construction costs of the segment of the Sunrise Powerlink it will lease from SDG&E. SDG&E and Citizens would calculate the accrued rental income to be recognized each period using present value principles outlined in the regulations under IRC §467. Interest on the outstanding balance of the "IRC §467 loan" would also be calculated for each period. Over the life of the agreement, the net difference between the rental income less interest expense

recognized for tax purposes by SDG&E would equal the prepaid rent. Similarly, the net difference between the interest income less rent expense attributed to Citizens would also be equal to the prepaid rent. A calculation of the IRC §467 rents and interest based on the \$83 million of projected construction costs for the portion of the Sunrise Powerlink leased to Citizens is shown in Appendix 1 to this testimony.<sup>1</sup>

## III. DEFERRED TAXES

The accumulated deferred federal and state income taxes resulting from the difference between federal tax depreciation computed using the Modified Accelerated Cost Recovery System ("MACRS") specified in IRC §168 and state tax depreciation computed using the Asset Depreciation Range ("ADR") system used by California versus normalized tax depreciation computed using the same life, method, and salvage assumption used to compute book depreciation have been included as an adjustment to rate base by SDG&E for purposes of establishing a baseline revenue requirement. For a more detailed discussion of rate base, see the testimony of SDG&E witness Michael Calabrese. Citizens also will adjust rate base for accumulated deferred federal and state income taxes based on the timing difference between the book and tax recognition of the lease amortization expense.

## IV. PROPERTY TAX TREATMENT

The California State Board of Equalization ("SBE") values utility property on a unitary basis as an entire operating system rather than valuing each individual component individually. It then allocates the system value among the affected counties according to a formula required by statute. However, beginning in 2007, property tax revenues generated by construction of new electric transmission property with a nameplate value

<sup>&</sup>lt;sup>1</sup> IRC §467 Rent Schedule, Appendix A

of 200,000 volts or greater is allocated entirely to the county in which the newly constructed property is located.<sup>2</sup> Accordingly, since the property subject to the agreement between SDG&E and Citizens is located wholly within Imperial County, that county will receive the entire share of new property tax revenue created by the assessment of Citizens' transmission capacity leasehold interest. The county auditor/controller then allocates property tax revenue among all the tax jurisdictions within the county based on a formula established after Proposition 13. The agreement between SDG&E and Citizens will have no impact on the allocation of property tax revenues to Imperial County or to the various tax jurisdictions within the county.

This concludes my direct testimony.

<sup>&</sup>lt;sup>2</sup> California Revenue and Taxation Code §100.95.

# V. QUALIFICATIONS

My name is Randall G. Rose. I am employed by Sempra Energy as a Tax

Director for Sempra Energy utilities. My business address is 101 Ash Street, HQ-07, San

Diego, California 92101.

My current responsibilities include managing federal and state income tax compliance, reviewing tax accounting for the utilities, and preparing income tax calculations for regulatory filings.

I received a Bachelor's degree in Business Administration with an emphasis in Accounting from San Diego State University. I am a Certified Public Accountant ("CPA"), licensed in the State of California.

I have been employed by SDG&E and Sempra Energy since 1994. In addition to my current position as Director of Income Tax, I have served as Director of Tax Accounting and Regulatory Taxes, Manager of State Income Taxes, and Manager of Property and Sales Tax for SDG&E and Sempra Energy.

Prior to joining SDG&E, I served as a senior tax advisor to the elected member of the California State Board of Equalization from the 3<sup>rd</sup> District. In that function, I advised the board member on tax appeals cases and utility ad valorem tax assessments that came before the State Board of Equalization for administrative ruling.

I have previously testified before this Commission as an expert witness.

Appendix 1

Appendix 1

Interest Rate:

IRC §467 Loan and Imputed Interest Computation:

0.97% 110% LT AFR 10/07

SDG&E	Citizens	CENTRAL PROPERTY OF THE PROPER
Lessor:	Lessee:	

Net IRC § 467 Income (Loss)		(\$368,500)	(372,074)	(379.328)	(383,007)	(386,722)	(390,473)	(394,261)	(396,083)	(405,846)	(409,782)	(413,757)	(417,771)	(421,823)	(423,915)	(430,046)	(438 429)	(442,682)	(446,976)	(451,312)	(455,690)	(460,110)	(464,573)	(473.629)	(478,223)	(482,862)	(487,546)	(492,275)	(497,050)	(501,872)	(506,740)	(516,618)	(521,629)	(526,689)	(531,798)	(236,957)	(542,165)	(347,424)	(552,734)	(563,500)	(568,975)	(574,494)	(280,067)	(585,693)
IRC § 467 Loan Balance	\$83,000,000	82,631,500	82,259,426	81,504,415	81,121,408	80,734,686	80,344,213	79,949,952	79.149.920	78,744,074	78,334,292	77,920,534	77,502,764	76.655.026	76,224,980	75.790.763	75,352,333	74,909,651	74,462,675	74,011,363	73,555,673	72,630,563	72 161 911	71,688,282	71,210,059	70,727,196	70,239,650	69,747,375	69,250,325	68 244 743	67,730.058	67,213,440	66,691,810	66,165,121	65,633,323	65,036	64,554,201	63 454 043	62.895.947	62,332,438	61,763,463	61,188,969	60,608,902	60,023,209
IRC § 467 Rent		(\$1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,1/3,600)	(1,173,600)	(1.173.600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,1/3,600)	(1,173,600)	(1 173 600)	(1.173.600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,1/3,500)	(1,1/3,600)	(1.173.600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,500)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,000)	(1,173,600)	(1 173 600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)
IRC § 467 Interest		805,100	976,109	794,272	790,593	786,878	720,330	775.515	771,653	767,754	763,818	759,843	155,629	747 685	743.554	739,382	735,170	730,918	726,624	722,288	717,910	709 027	704,521	12669	695,376	690,738	686,054	681,325	67 674 728	65 1,728 666 860	661,945	656,982	651,970	646,911	636.642	000,040	626,176	620 866	615,504	610,091	604,625	599,106	593,533	906'/80
Proportional Rent		\$1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,000	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,500	1 173 600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,17 0,000
Fraction * (B / A)		1.000000	1.000000	1.000000	1.000000	1.000000	1,00000	1.000000	1.000000	1.000000	1.000000	1.000000	1 000000	1.000000	1.000000	1.000000	1.000000	1.000000	1.000000	1.000000	1 000000	1.000000	1.00000	1.00000	1.000000	1.000000	1.00000	1,00000	1.000000	1.000000	1.000000	1.00000	1.000000	1.000000	1 000000	1 00000	1.00000	1.000000	1.000000	1.00000	1.000000	1.000000	1.000000	2000
Allocated		\$1,173,600 1 173,600	1,173,600	1,173,600	1,173,600	1,173,600	1.173.600	1,173,600	1,173,600	1,173,600	1,173,500	1,173,500	1.173.600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,500	1,173,600	1.173.600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,500	1,173,600	1100
Rent Pre- Allocation Payment	\$83,000,000	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1.173.600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1173 600	1,173,600	
Rent Accrual Period	•	- 2	m	4 u	യ	7	80	თ <u>(</u>	2,	= 2	i &	4	15	9 :	17	æ ç	<u> </u>	2 5	52	123	24	25	9 5	/7 /7	3 %	3 8	31	32	33	\$	35	37	88	39	40	41	42	. 43 	4 4	ů, á	40	. 48	49	

IRC §467 Loan and Imputed Interest Computation:

0.97% 110% LT AFR 10/07

SDG&E Citizens

Appendix 1 Lessor: Lessee: Interest Rate:

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Pre- lyment	
ent cation P <sub>8</sub>	
 Rent	
 Kent Accrual Period	

Net IRC § 467 Income (Loss)	(591.375)	(597,111)	(602,903)	(608,751) (614,656)	(620,618)	(626,638)	(632,717)	(638,854)	(645,051)	(651,308)	(92,162)	(670,445)	(676,949)	(683,515)	(690,145)	(696,840)	(703,599)	(710,424)	(717,315)	(734.203)	(738,392)	(745,554)	(752,786)	(760,088)	(767,461)	(774,905)	(782,422)	(797 675)	(805.412)	(813,225)	(821,113)	(829,078)	(837,120)	(845,240)	(861,717)	(870 076)	(878,515)	(887,037)	(895,641)	(904,329)	(913,101)	(951,930)	(939,931)	(949,048)
IRC § 467 Loan Balance	59,431,834	58,834,723	58,231,820	57,008.413	56,387,794	55,761,156	55,128,440	54,489,586	53,844,535	53,193,22/	51.871.597	51,201,152	50,524,203	49,840,688	49,150,543	48,453,703	47,750,104	47,039,680	45,322,366	44 866 794	44,128,402	43,382,848	42,630,062	41,869,974	41,102,513	40,327,607	39,545,185	37.957.499	37,152,087	36,338,862	35,517,749	34,688,672	33,851,552	32,000,312	31.291.157	30,421,081	29,542,566	28,655,529	27,759,888	26,855,559	25,042,458	24,089,599	23,149,668	22,200,620
IRC § 467 Rent	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,1/3,600)	(4,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1.173.600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,1/3,600)	(1,1/3,600)	(1 173 600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)
IRC § 467 Interest	582,225	576,489	570,697	558,944	552,982	546,962	540,883	534,746	525,549	515.974	509,595	503,154	496,651	490,085	483,455	476,760	4/0,001	456.285	436,283	442.301	435,208	428,046	420,814	413,512	398 694	391 178	383.588	375,925	368,188	360,375	352,487	344,522	328,480	320.161	311,883	303,524	295,084	286,563	277,959	760,490	251,642	242,699	233,669	224,552
Proportional Rent	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600
Fraction * (B / A)	1.000000	1.000000	0000001	1.000000	1.000000	1.000000	1,00000	1.000000	1,00000	1.00000	1.000000	1.000000	1.000000	1.000000	1,00000	1,000000	1.00000	1.00000	1.000000	1.000000	1.000000	1.000000	1.000000	1.00000	1.00000	1.000000	1.00000	1.000000	1.000000	1.00000	1.000000	1,000000	1.00000	1.000000	1.000000	1.000000	1.000000	1.000000	1.000000	1,00000	1.000000	1.000000	1.000000	1.000000
Allocated	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1, 17 0,000
Rent Pre- Allocation Payment	1,173,600	1,173,600	1,173,600	1,173,600	1,173,500	1.173.600	1.173.600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	1,173,600	1,173,600	1,173,600	1,173,600	1,1/3,600	1,1/3,500	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1173,600	))))
Rent Accrual Period	50	52	53	<b>2</b> 2	3 45	22	28	59	09	6	79 69	5 6	65	99	29	89	69	20	7.	7 52	S 42	75	76	77	78	62	8 3	<del>.</del> 6	83 65	8 8	82	98	87	æ 8	200	8 5	- 26	93	94	92	96	) O	) 0 0	

Appendix 1 Lessor: Lessee: Interest Rate:

SDG&E Citizens 0.97% 110% LT AFR 10/07

IRC §467 Loan and Imputed Interest Computation:

Net IRC § 467 Income (Loss)	4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	(938,234)	(967,549)	(976,934)	(986,410)	(895,979)	(1.005 640)	(1 015 304)	(1,015,034)	(1,025,114)	(4,000,100)	(1,043,230)	(1,055,368)	(1,065,606)	(1,075,942)	(1,086,379)	(1,000,010)	(016,060,1)	(/55,/01,1)	(1,118,300)	(1.129.147)	(1 140 100)	(1151,150)	(1,151,139)	(1,102,32)	(\$83,000,000)				
IRC § 467 Loan Balance	24 242 266	21,242,300	20,274,817	19,297,883	18,311,473	17,315,494	16,309,855	15.294.461	14 269 217	13.234.029	12 188 700	44 400,700	11,133,430	10,067,825	8,991,883	7,905,504	6 808 588	5,000,000 F 704,030	3,101,032	4,582,732	3,453,584	2,313,484	1 162 325	(0)	2					
IRC § 467 Rent	(4 173 600)	(4, 17, 500)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1,173,600)	(1.173.600)	(1.173.600)	(1.173,600)	(1 173 600)	(1,17,5,500)	(1,173,800)	(1,173,600)	(1,173,600)	(1,173,600)	(1.173.600)	(1 172 600)	(1,175,000)	(1,1/3,600)	(1,173,600)	(1,173,600)	(1.173.600)	(1,173,600)	(	(\$140,831,979)				
IRC § 467 Interest	215 346	206.054	106,600	999,981	18/,189	177,621	167,960	158,206	148,356	138,411	128.370	118 224	10,201	466,101	97,658	87,221	76.683	66 043	0000	95,300	44,452	33,500	22.441	11,275		57,831,979				
Proportional Rent	1.173.600	1 173 600	1 173 600	1,173,000	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1.173.600	1 173 600	1 172 600	009'871'1	1,173,600	1,173,600	1,173,600	1 173 600	1 173 600	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600		\$140,831,979				
Fraction* (B / A)	1,00000	1 000000	1 000000	000000	000000	1.000000	1.000000	1.000000	1.000000	1.00000	1.000000	1.000000	1 000000	000000.	1.000000	1.000000	1.000000	1,000000	1 000000	1,00000	1.000000	1.00000	1.000000	1.000000		1				
Allocated	1,173,600	1,173,600	1 173 600	1 173 600	7.17.000	1,1/3,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1,173,600	1 173 600	4 4 4 5 0 0 0 0	1,1/3,600	1,173,600	1,173,600	1,173,600	1 173 600	1 179 600	0006,511,1	1,173,600	1,173,600	1,173,600		\$140,831,979			\$83,000,000 See Fraction Computation Above *	
Pre-																										\$83,000,000		œ	\$83,000,000 See Fra	
Rent Allocation	1,173,600	1,173,600	1,173,600	1.173.600	1 173 600	1 173 600	1,173,600	1,1,3,600	1,173,600	1,1/3,600	1,173,600	1,173,600	1,173,600	1 173 600	1 173 600	000,011,1	1,173,600	1,173,600	1,173,600	1 173 600	7 7 7 0 0 0 0	1,1/3,600	1,1/3,600	1,173,600	,	\$140,831,979		₹	\$83,000,000	
Rent Accrual Period	100	101	102	103	104	105	90	2 5	701	900	SO :	110	1	112	7	2 7	± !	115	116	117	110	0 4	5 6	021		Totals			Present Value	

\$1,173,600 Rent Allocation